

**SANTA BARBARA COUNTY
BOARD AGENDA LETTER**



Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Agenda Number:
Prepared on:
Department Name: Probation Department
Department No.: 022
Agenda Date: 4-20-2004
Placement: Administrative
Estimate Time:
Continued Item: NO
If Yes, date from:

TO: Board of Supervisors

FROM: Susan J. Gionfriddo
Chief Probation Officer

STAFF CONTACT: Scott DeuPree, Deputy Chief Probation Officer, 739-8603
James D. Hopper, Probation Manager, 692-4851

SUBJECT: Approval of Resolution for Application to Pursue Fourth Year Allocation Funding Under the Juvenile Justice Crime Prevention Act.

Recommendation(s):

That the Board of Supervisors:

- a. Authorize the Chief Probation Officer, as your lead agent, to submit the Application for Approval to the Board of Corrections in order to utilize fourth year funding allocated to Santa Barbara County under the Juvenile Justice Crime Prevention Act (JJCPA), from July 1, 2004, through June 30, 2005.
- b. Adopt the attached resolution (Attachment A) authorizing the Chief Probation Officer to sign the grant application for funding including, upon Board approval, application amendments or extensions with the State of California and authorize the Board of Supervisors to enter into the grant contract.
- c. Assure that the County, if awarded funding, will adhere to the California Board of Correction's contract terms and statutory requirements, participate in the collection of the required data, and use grant funding to supplement and not supplant existing programs.

Alignment with Board Strategic Plan:

The recommendation is primarily aligned with Goal No. 2, A Safe and Healthy Community in Which to Live, Work, and Visit, and Goal No. 7, A Community that Fosters the Safety and Well-Being of Families and Children.

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Executive Summary and Discussion:

Assembly Bill 1913 was signed into law on September 7, 2000, creating the Schiff-Cardenas Crime Prevention Act of 2000 (CPA 2000) henceforth referred to as the Juvenile Justice Crime Prevention Act (JJCPA). JJCPA continues and expands the scope of the Supplemental Law Enforcement Fund (SLESF) which provides resources for front line law enforcement services, and adds a juvenile justice component to include programs that focus on crime prevention and intervention for at-risk youth. The bill allocated funding for California counties to upgrade services and programs within the juvenile justice system. Santa Barbara County was allocated \$1.46 million during Fiscal Year 2001-2002, \$1.36 million for Fiscal Year 2002-2003, \$1.35 million for Fiscal Year 2003-2004, and \$1.14 million for Fiscal Year 2004-2005. Funds are allocated on the basis of county population with the requirement that applicants:

- Prepare and annually approve a Comprehensive Multiagency Juvenile Justice Plan (CMJJP), and
- Develop a JJCPA Local Action Plan and funding request that responds to identified gaps in services with “demonstrated effective” programs.

The CMJJP is annually reviewed and approved by the Juvenile Justice Coordinating Council (JJCC). Funding provided under JJCPA has been sufficient enough to fund three programs: Truancy Mediation; Initial Assessment/First Offender Intervention; and Aftercare Services. On February 13, 2004, the JJCC endorsed the current CMJJP and approved the budget, with no modifications being made to the three programs or the identified target population being funded with the Fiscal Year 2004-2005 JJCPA allocation.

A description of the three programs is discussed below.

Truancy Mediation

The County of Santa Barbara is committed to the countywide implementation of Truancy Mediation services. This program was modeled after the Santa Barbara County Challenge I/Truancy Prevention and Parent Accountability program. Under the leadership of the District Attorney's Office, this multiagency collaborative effort involving the District Attorney, Probation, Education, and varied community-based services has proven to be an extremely effective prevention and early intervention program. The primary goals of the program are to increase student attendance rates, reduce criminal activity during school hours and provide support to juveniles and their families. Outcome data indicates:

- Schools participating directly with truancy programs show a decrease in students with unexcused absences; and
- Students participating in the Truancy Mediation program are less likely to be arrested.

Truancy Mediation teams in Santa Barbara, Lompoc, and Santa Maria are composed primarily of members from the District Attorney's Office, Probation Department and local schools. Careful assessment and screenings of juveniles and their families allow for a precision fit of referrals to available community services.

Early identification of specific academic, counseling and parent education needs allow for family-focused case management. Support and parental assistance are an integral part of this program's effectiveness. School attendance, parent training for homework assistance and improved family relationships, as well as mentoring, helps focus and redirect juveniles into positive school participation and diversion from further incursion into the Juvenile Justice System. This structured and strength-based five-step program, combining family accountability, intensive supervision, and wraparound services, offers identified juveniles and their parents the opportunities to take long-lasting corrective action. Truants and families who receive swift and certain intervention from the Truancy Mediation program have also benefited from a case plan treatment package that includes a combination of the following services:

- Individual/Family counseling
- School assistance tutoring
- Alcohol and drug counseling
- Mentoring

Initial Assessment/First Offender Intervention

Initial Assessment

From the establishment of, and experience with the Challenge I grant, Multiagency Integrated System of Care (MISC) and Challenge II/NEW VISTAS grant, the Santa Barbara County Probation Department has realized the critical importance of the initial assessment that juveniles and their families receive when they first enter the Juvenile Justice System. Utilizing an Intake/Assessment team approach, the Probation Department established assessment teams in the Probation Department's Juvenile Court Services units in Santa Barbara, Lompoc, and Santa Maria.

Composed of a Senior Deputy Probation Officer (Intake/Assessment Coordinator), a Mental Health Clinician, and an Eligibility Worker, these intake teams assess for risks and needs in the areas of counseling, educational assistance, determine eligibility for community services through MediCal, and coordinate the placement in or referral to available Probation or private programs and services. By accurately identifying, screening and assessing the needs of juveniles referred to the Probation Department, the Intake/Assessment teams create a precision fit for juveniles to available treatment programs and services. In Fiscal Year 2004-2005, the Mental Health Clinician will be funded in the North County only.

First Offender Intervention

First Offender Intervention caseloads of up to 40 juveniles have been established in two of the three primary urban areas of the county. Since July 2001, the First Offender Intervention caseloads have continued to be "proven effective" programs at working with early and first-time offenders while under informal and formal probation supervision.

Through the collection of information regarding the juveniles and their families at the front end of the Juvenile Justice System, specific treatment needs are not overlooked nor are juveniles programmed for services they do not need. An individual case plan approach replaces the more traditional one of providing a service program to all offending juveniles regardless of need. In addition, focusing on assisting the entire family increases parental accountability and involvement in their child's treatment. Early intervention and treatment of the entire family system with support, supervision and appropriate services has proven to be cost effective in the curtailment of out-of-home placements. Outcome data indicates:

- Minors participating in the Early Assessment/First offender Intervention program are less likely to be arrested; and
- Minors participating in the Early Assessment/First offender Intervention program are more likely to complete probation.

The following services are provided by community-based organizations in this program:

- Individual/Family counseling;
- Drug and alcohol counseling; and
- Mentoring.

Aftercare Services

In order to build upon positive attitudinal and behavioral changes a juvenile makes in out-of-home placement (camps, foster care and extended periods of confinement), the JJCC is committed to establishing more comprehensive aftercare services countywide. The aftercare phase of a juvenile's out-of-home placement is critical to realizing the full success of the treatment experience. This 90 to 180 day transition period, immediately following placement, is often a time of uncertainty for juveniles and their families, and a time of potential recidivism for high-risk youth. The availability of extensive wraparound support services can make the transition home positive and successful.

Aftercare Services technically commence when a juvenile first enters into the treatment and accountability phase of their out-of-home placement. The clarification of expectations regarding home and community behavior, school attendance, and participation in support services is essential in establishing treatment goals and objectives for juveniles while they are in placement. An integral part of these services is the support of the parents. Throughout the time a juvenile is in placement, the Aftercare Services staff support and encourage parents for when their child returns home. Parents are counseled as to what transition problems they can anticipate and what strength-based strategies they might employ.

Aftercare Services teams are composed of a Deputy Probation Officer and a Juvenile Institutions Officer each for North and South County. Juveniles usually enroll in a County Education Office Community School before being considered for re-entry into the regular school systems. On a case-by-case basis, some minors will be enrolled directly into a regular school program. During the Aftercare Services period, the juveniles and their families will have the availability of the following support services:

- Mentoring;
- Job Training and Employment assistance (resume building, interviewing, application);
- Individual/Family counseling; and
- Alcohol and drug counseling services.

Outcome data indicates:

- Minors participating in the Aftercare Services program are less likely to be arrested;
- Minors participating in the Aftercare Services program are more likely to complete probation;
- Minors participating in the Aftercare Services program are less likely to be incarcerated; and
- Minors participating in the Aftercare Services program more likely to pay restitution.

Performance Measures:

The Probation Department and the District Attorney's Office track and report 30 specific performance measures related to the JJCPA program of which four are reported in the County's Recurring Performance Measures System. Of the 30 performance measures tracked, the following six are representative of the outcomes of the JJCPA program:

Truancy Mediation Program

- Reducing by 80% the number of students required to attend a Truancy Mediation Team (TMT) Meeting after attending an After School Meeting (ASM); and
- Reducing by 20% the number of students required to attend a School Attendance Review Board (SARB) Meeting after participation in the TMT Program.
- Minors receiving Truancy Mediation services will have a felony and/or misdemeanor referral rate at or below the rate of the Challenge I comparison group for one year following entry into the program.

Initial Assessment/First Offender Intervention

- Minors receiving First Offender Intervention services will have a felony and/or misdemeanor referral rate at or below the rate of the Challenge I comparison group for one year following entry into the program.

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Aftercare Services

- Participants in the Aftercare Services program will have a felony and/or misdemeanor referral rate at least 10% below the Challenge I historical comparison group for one year following entry into the Aftercare Program;
- 85% of minors who enter the Aftercare Services program will not return to foster home placement, group home placement, or Los Prietos Boys Camp within six months of entrance into Aftercare.

Mandates and Service Levels: (Attachment B)

Fiscal and Facilities Impacts:

The grant program will consist of total expenditures of \$1,680,991. Financing will consist of the County's JJCPA funding allocation of \$1,149,591 plus \$45,984 estimated interest, \$315,157 in Federal Title IV-E entitlement and Medi-Cal funds, \$104,107 in State STOP funds along with a 30% required local STOP match consisting of \$44,617 in County General Fund contribution. An additional \$21,535 in General Fund financing is included in the JJCPA budget. The General Fund contribution for the JJCPA program is included in the Probation Department Fiscal Year 2004-2005 Proposed County Budget.

It is intended that the JJCPA funding will be sustained beyond the term of this allocation with future allocations in the State Budget, and a combination of Federal Title IV-E and Medi-Cal funds.

There will be no anticipated facility impacts. The project will use existing facilities, both county-owned and privately owned by collaborative partners.

Special Instructions:

Please return (2) Certified Minute Orders to Carter Ray, Cost Analyst II, Probation Department, 117 E. Carrillo Street, Santa Barbara, CA 93101.

Attachment A

**RESOLUTION OF THE BOARD OF SUPERVISORS OF THE
COUNTY OF SANTA BARBARA, STATE OF CALIFORNIA**

IN THE MATTER OF SUPPORT OF SANTA)
BARBARA COUNTY’S PARTICIPATION IN THE)
CALIFORNIA STATE BOARD OF CORRECTIONS) RESOLUTION NO. _____
JUVENILE JUSTICE CRIME PREVENTION ACT)
APPLICATION FOR APPROVAL)

WHEREAS, this Board authorizes the Chief Probation Officer to submit an Application for Approval to the California Board of Corrections to utilize funding allocated to Santa Barbara County under the Juvenile Justice Crime Prevention Act as described in Sections 734-749 of the Welfare and Institutions Code of the State of California; and

BE IT RESOLVED that the Board of Supervisors of the County of Santa Barbara hereby:

Re-appoints Chief Probation Officer, Susan J. Gionfriddo, as the Chair of the Santa Barbara County Juvenile Justice Coordinating Council; and as lead agent for the Juvenile Justice Crime Prevention Act; and,

Authorizes said Chief Probation Officer, or the chairperson of the Board of Supervisors to submit and/or to sign Santa Barbara County’s Application for Approval for the County’s Comprehensive Multiagency Juvenile Justice Plan and related contracts, amendments, or extensions with the State of California; and,

Assures that the County of Santa Barbara’s Comprehensive Multiagency Juvenile Justice Plan has been developed, reviewed and provided to the Board of Corrections in a format determined by the Board of Corrections not later than May 3, 2004; and,

Assures that the County of Santa Barbara’s Board of Supervisors and the Juvenile Justice Coordinating Council has reviewed and approves the County’s Comprehensive Multiagency Juvenile Justice Plan; and,

Assures that the County of Santa Barbara will adhere to the requirements of the Juvenile Justice Crime Prevention Act (Chapters 353 and 475 of the Government Code) regarding the submission of the Comprehensive Multiagency Juvenile Justice Plan application, or revision, investment of allocated monies, including any interest earnings, expenditure of said funds, and the submission of required reports to the Board of Corrections.

Attachment A (con't)

PASSED, APPROVED AND ADOPTED by the Board of Supervisors of the Count of Santa Barbara, State of California, this ____ day of _____ 2004, by the following vote:

AYES:

NOES:

ABSTAIN:

ABSENT:

ATTEST:

Chair, Board of Supervisors

MICHAEL F. BROWN
CLERK OF THE BOARD

APPROVED AS TO FORM:

JOHN FORNER
RISK MANAGEMENT

APPROVED AS TO FORM:

STEPHEN SHANE STARK
COUNTY COUNSEL

APPROVED AS TO FORM:

ROBERT W. GEIS
AUDITOR-CONTROLLER

Attachment B

PROBATION DEPARTMENT MANDATES

GENERAL

830.5 PC; 1202.7. PC; 1203.74 PC; 273a(c)(3)(A) and 273d(c)(3)(A) PC
1203.097(c) and 1203.098 PC; 13010-13014 PC ; 6035 PC; 3300 Government Code
1020-1031.5 Government Code

CIVIL

1826 Probate Code; 1851 Probate Code; 1852 Probate Code; 1513-1513.1 Probate Code
7800 Family Law Code (FLC); 7801 FLC; 7803 FLC; 7804 FLC; 7805 FLC; 7807 FLC.
7808 FLC; 9001 FLC

JUVENILE DIVISION

A. Administrative

270 WIC; 283 WIC

B. Juvenile Intake

601 WIC; 601.2 WIC; 601.3WIC; 602 WIC; 627.5 WIC; 628 WIC
628.1 WIC; 630 WIC; 631 WIC; 632 WIC; 652 WIC; 652.5 WIC
653 WIC; 676.5 WIC; 777WIC;

C. Juvenile Investigations

200 WIC; 280 WIC; 281 WIC; 281.5 WIC; 361.2 WIC; 635 WIC; 636 WIC; 652 WIC
653.5 WIC; 656.2 WIC; 636.1 WIC; 706 WIC; 706.5 WIC; 706.6 WIC; 707 WIC; 727.1 WIC; 727.4 WIC; 742 WIC
781 WIC; 1499 Juvenile Court Rules

D. Juvenile Supervision

241.1 WIC; 366.26 WIC; 625 WIC; 625.3 WIC; 641 WIC; 654 WIC; 654.1 WIC
654.2 WIC; 654.3 WIC; 654.4 WIC; 654.6 WIC; 655 WIC; 725 WIC; 727 WIC; 727.1 WIC
727.2 WIC; 727.3 WIC; 727.31 WIC; 727.32 WIC; 727.4 WIC; 727.4 (d) (4) WIC; 727.6 WIC; 729 WIC; 729.3 WIC
729.7 WIC; 729.8 WIC; 729.9 WIC; 730 WIC; 730.6 WIC; 730.7 WIC
737 WIC; 738 WIC; 740 WIC; 740.1 WIC; 742.16 WIC; 790 WIC; 793 WIC; 794 WIC; 795 WIC; 841 WIC; 1300 WIC
1502.4 (a)(1) H&S; 4096 WIC; 5600.3 WIC; 11400 WIC; 11401 WIC
11402 WIC; 11403 WIC; 11404 WIC; 11404.1 WIC; 11462.01(2)(C) WIC

INSTITUTIONS DIVISION

A. Juvenile Hall

Title 15, Division 1 Board of Corrections, Chapter 1 Board of Corrections, Subchapter 5 Minimum Standards for Juvenile Facilities

Title 24, Part 1, Division VII Board of Corrections, Minimum Standards for Juvenile Facilities
210 WIC; 850 WIC

Attachment B (cont'd)

B. Home Supervision

628.1 WIC; 840 WIC

C. Boys' Camp

Title 15, Division 1 Board of Corrections, Chapter 1 Board of Corrections, Subchapter 5 Minimum Standards for Juvenile Facilities

Title 24, Part 1, DIVISION VII BOARD OF CORRECTIONS, Minimum Standards for Juvenile Facilities

881 WIC; 885 WIC

D. Counseling and Education Centers

654 (c) WIC

E. Non-Secure Detention

210.1 WIC; 601 WIC; 626 WIC

F. Medical Care Juveniles

369 WIC; 739 WIC

G. Separate Categories

284 WIC; 285 WIC; 656.2 WIC; 704 WIC; 729.7 WIC; 742 WIC; 742.20 WIC
749.22 WIC; 749.23 WIC; 751 WIC; 826 WIC; 826.5(a) WIC; 826.6 WIC; 827 WIC
48321 Ed Code; 56026 ED CODE; 56325 ED CODE

ADULT DIVISION

A. Adult Investigations

1203.7 PC; 1000 PC; 1000.1(b) PC; 1000.2 PC; 1000.3 PC; 1000.4 PC; 1000.5 PC
1001 PC; 1001.9 PC; 1001.20 PC to 1001.34 PC; 1001.70 PC to 1001.90 PC; 1191 PC
1191.1 PC; 1191.2 PC; 1191.3 PC; 1202.4 PC; 1203 PC; 1203a PC; 1203c PC; 1203d PC
1203.9 PC; 1203.10 PC; 1203.097(b)(3) PC; 1203.097(b)(4) PC; 4.310 Judicial Rule
4.411(a)(b)(c)(d) Judicial Rule; 4.411.5 Judicial Rule

B. Adult Supervision

290(c)(1) PC; 290.4 PC Megan's Law; 1202.7 PC
1202.8 PC; 1203.02 PC; 1203.016 PC; 1203.044 PC; 1203.044(h) PC; 1203.045 PC
1203.047 PC; 1203.055 PC; 1203.055(f) PC; 1203.066 PC; 1203.067 PC
1203.076 PC; 1203.95PC; 1203.097 PC; 1203.1 PC; 1203.1(b) PC; 1203.1bb PC
1203.1(d) PC; 1203.1(h) PC; 1203.1ab PC; 1203.1b(a) PC; 1203.1e PC; 1203.1g PC
1203.1k PC; 1203.2 PC; 1203.2 a PC; 1203.3 PC; 1203.4(d) PC; 1203.9 (a) PC
1203.9 (b) PC; 1203.10 PC; 1203.12 PC; 1389.6 PC; 3075 PC to 3076 PC
11180 PC and 11181 PC

Updated 12/03