

BOARD OF SUPERVISORS AGENDA LETTER

Agenda Number:

Clerk of the Board of Supervisors

105 E. Anapamu Street, Suite 407 Santa Barbara, CA 93101 (805) 568-2240

Department Name: County Executive

Office

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Department No.: 012

For Agenda Of: June 4, 2024

Placement: Administrative

Estimated Time:

TO: Board of Supervisors

FROM: Department Mona Miyasato, County Executive Officer

Director(s)

Contact Info: Jasmine McGinty, Principal Analyst

Brittany Odermann, Deputy County Executive Officer

SUBJECT: Comprehensive Economic Development Strategic Plan (CEDS) Adoption

County Counsel Concurrence

Auditor-Controller Concurrence

As to form: No As to form: No

Other Concurrence: As to form: N/A

Recommended Actions:

It is recommended that the Board of Supervisors:

- a) Approve and adopt the final Economic Development Administration (EDA) approved Comprehensive Economic Development Strategic Plan (CEDS); and
- b) Determine that the above actions are not a project under the California Environmental Quality Act (CEQA), because pursuant to section 15378(b)(5) of the CEQA Guidelines the actions consist of organizational or administrative activities of government that will not result in direct or indirect physical changes in the environment.

Summary:

The purpose of this item is to provide your Board with the final Economic Development Administration (EDA)-approved two-county regional Resilience Roadmap, Comprehensive Economic Development Strategic Plan (CEDS). A CEDS is a federally-recognized five-year, strategy driven plan for regional economic development that unlocks new federal funding sources for the region, making local governments, non-profits, and civic groups throughout Santa Barbara and San Luis Obispo counties more competitive for federal EDA grant funding. Adopting this plan will allow the County and other local and regional jurisdictions to apply for federal EDA grant funding and will serve as the regions' economic

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development strategy for the next five years. The proposed economic development strategies are intended to assist the region in growing jobs, attracting and maintaining talent, and supporting growing industries in the region. The development of the CEDS began in 2022 and was approved by the EDA in March 2024.

A draft of the plan was presented to your Board on <u>September 12, 2023</u>. The plan was finalized for submission to the Economic Development Administration in December 2023 and subsequently approved by the EDA in March 2024. Since the Board hearing in September, no significant changes were made to the final plan. Staff recommends the Board adopt the CEDS as the regions' economic development strategy.

Discussion:

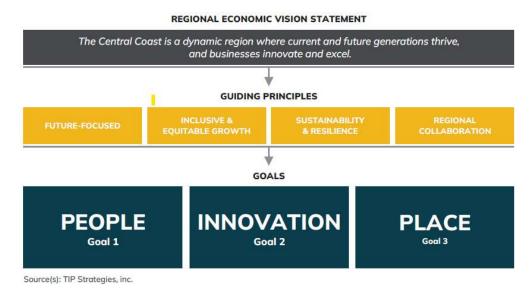
Development of the Comprehensive Economic Development Strategy

Phase 1 – Discovery

In March 2022, Regional Economic Action Coalition (REACH), as the CEDS administrator, launched the project with *the discovery phase*. This first phase consisted of data collection and analysis and extensive stakeholder outreach to identify the region's economic development challenges and assets. Over 300 community leaders representing public agencies, private businesses, and nonprofit organizations participated in focus groups, meetings, and interviews to provide feedback and set region-wide economic priorities. Throughout the planning process, four industry groups also convened on a regular basis to provide input on specific needs for the region's target emerging industries. These targets include aerospace, defense, and precision manufacturing; agriculture and ag-tech, which is the streamlining of traditional agriculture processes for efficiency; clean tech and renewable energy; and other technological niches such as photonics. These emerging industries were also identified in the REACH 2030 plan.

Phase 2 - Opportunity

The second phase of the project, *the opportunity phase*, aligned the CEDS vision statement, and guiding principles (future focused, inclusive and equitable growth, sustainability and resilience, and regional collaboration), with the economic priorities and opportunities that emerged from the initial data-gathering phase. At the end of this phase, a workshop was held with the CEDS Strategy Committee to solidify plan framework and the three plan goals: **people, innovation, and place.** Strategies and action items were then built out for each goal area. Table 1 shows the plan framework that was developed during this phase.



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Table 1. CEDS Framework developed in the Opportunity Phase

The framework of the Plan consists of the vision statement, guiding principles, and goals. The vision statement provides a basis for where the region plans to be within the next five years, and beyond. The guiding principles are designed to help the region move toward this vision by committing the region to embody each of the principles. Lastly, the three goals identified during this phase (people, innovation, place) provide the action plan on how the region can move successfully toward the vision for economic development. Within each goal, new and existing initiatives and action items were identified.

• Goals

- 1) People: Within this goal, the Plan includes ways to address the challenge of talent attraction and retention for the workforce. The strategies in this section include: developing and expanding upon workforce development in order to ensure clear pathways to good-paying jobs; investing in efforts to prepare the region's youth for jobs of the future; increasing partner coordination among the private sectorand education institutions; focusing on talent attraction and retention; and work with community-based organizations and workforce development partners to deliver services to increase the labor force participation rate.
- 2) Innovation: This goal focuses on the importance of creation of new products, services and technologies across all industry sectors in the region in order to increase productivity, efficiency, regulatory compliance, and competitiveness in the market. Within this goal, the strategies include: focus on business retention and expansion efforts and business attraction efforts for leading target industries (aerospace defense, precision manufacturing, agtech, clean tech and renewable energy); development of a regional entrepreneurship ecosystem; and a focus on strengthening the target industries through cross-sector partnerships.
- 3) Place: Lastly, strategies within this goal address challenges related to location, growth constraints, and the challenges associated with the Central Coast's high cost of living. This goal includes: prioritizing sustained development of housing so the talent can remain and grow here; site identification for commercial, residential and industrial development; investment in sustainable infrastructure systems; ensuring high quality of life; and focus on building collaborative partnerships.

Phase 3 - Implementation

The third and final phase of the CEDS process, *implementation*, focused on co-creation of prioritized strategies, consensus building with identified partners, and shared execution of the plan. As part of this phase, the CEDS Strategy Committee looked at the desired outcomes from the CEDS and how best to move the plan forward. During these discussions, three key initiatives listed were identified:

- Build career pathways in the region's innovative industries.
- Develop a regional approach to bolster innovation.
- Establish a housing and infrastructure coalition to increase the number of attainable housing units in the Central Coast.

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During the development of the plan, the strategy committee, REACH, and TIP Strategies, Inc reviewed a variety of local community strategic plans to ensure alignment on goals, strategies, and action items. Alignment with current regional planning efforts was a key consideration during the development of the plan. County staff reviewed and provided comments to REACH for alignment with County plans including the Housing Element Update, the Countywide Broadband Strategic Plan, the Workforce Innovation and Opportunity Act (WIOA) Local Plan from the Workforce Development Board, Santa Barbara County Regional Association of Governments Regional Transportation Plan, and Santa Barbara County Climate Action Plan.

Now complete, the CEDS document will guide the region in a high-level strategy driven approach so that organizations can utilize the document to apply for federal economic development funding. EDA funding opportunities in key investment areas and programs include Public Works, Economic Adjustment Assistance, Local Technical Assistance, University Centers, Trade Adjustment Assistance, Indigenous Community Investment, Coal Community Development, Tech Hubs, Recompete Pilot Programs (which provides funds toward economic activity in distressed communities), Disaster Supplemental Assistance and Innovation and Entrepreneurship. REACH will continue to serve as the CEDS administrator and the plan will be implemented by regional, county, and city economic development practitioners, as well as stakeholders implementing workforce and economic development programs and philanthropy.

Next Steps:

An implementation workshop was hosted by REACH and TIP Strategies in December 2023, bringing together the Strategy Committee and other regional stakeholders to discuss the first steps to take in implementing the 5-year CEDS plan across a wide range of stakeholders. This process began identifying organizations that will carry some specific strategies forward, and areas for collaboration. Key strategies and actions were identified under the main goal areas (People, Innovation, Place) as good next steps for the different stakeholders across the region to pursue over the first year of the plan. Work has begun to coordinate and support economic development practitioners across the region in advancing effort areas. Examples include mapping resources to support new businesses, exploring opportunities to develop a site readiness plan to enhance business attraction and expansion, and convening workforce and education providers to advance recommendations related to career pathways.

An implementation matrix has been created for the Strategy Committee to track progress on the Resilience Roadmap actions. This document will be continually updated as progress is made and will serve as a central resource for the plan to adapt and change over the course of this time period to accommodate shifting priorities.

REACH will continue to serve as the grant administrator for the plan's five-year time horizon and will regularly engage the Strategy Committee to discuss and track the implementation of the plan's strategies to be carried out by a multitude of stakeholders. Additionally, the Strategy Committee will find funding opportunities related to the plan's strategies for the region to collaboratively pursue, bringing wider investment to the Central Coast. Agencies and organizations across the region are also now able to use the CEDS in support of their own grant applications with the EDA and other federal agencies. Staff will continue to monitor EDA funding opportunities and utilize the CEDS to consider and apply for economic development related funding.

Background:

Since 2020, the County has worked closely with the Regional Economic Action Coalition (REACH) on a variety of economic development related efforts. Over the past three years, the central coast region has made significant strides in regional collaboration on economic development including the development of

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the REACH 2030 plan, development of a Memorandum of Understanding (MOU) for Vandenberg Air Force Base (now Space Force Base, VSFB), a Vandenberg Master Plan, Waterfront Infrastructure Study, and expansion of the VSFB MOU to include more local jurisdictions.

In September 2021, REACH received \$450,000 in grant funding from the United States Economic Development Administration (EDA) Nuclear Closure Communities program to be matched by local dollars to help mitigate the economic impacts of the Diablo Canyon Power Plant Closure in 2025. Because of the successful partnership with the County, REACH approached the County with the proposal of developing a CEDS, Comprehensive Economic Development Strategy, which the region has never had in the past. The EDA considers a CEDS a key component in establishing and maintaining a robust economic ecosystem, an important vehicle for regional coordination, and a prerequisite for many types of funding.

Because the \$450,000 EDA grant fund required a local match, San Luis Obispo County contributed \$150,000 toward the project, Bank of America contributed \$150,000, and on October 19, 2021, your Board allocated \$150,000 of American Rescue Plan Act (ARPA) funding toward the development of the plan. The plan was coined the "Resilience Roadmap" and built upon the existing REACH 2030 Plan, which is a 10-year plan to create 15,000 jobs paying annual salaries of at least \$50,000 by 2030.

As the CEDS administrator, REACH coordinated the planning process that launched in March 2022. The timeline for the entire project was 18-months. The plan was presented to the Board of Supervisors on September 12, 2023 and was completed in December 2023. It was then submitted to the Economic Development Administration (EDA) and was subsequently approved by the EDA in March 2024. The work was carried out under the leadership of the CEDS Strategy Committee, composed of 30 members from the public, private, and nonprofit sectors throughout the two-county region, and included extensive stakeholder engagement and economic data analysis. The process was facilitated by consultant, TIP Strategies, Inc., using its three-phase planning model - discovery, opportunity, and implementation.

Fiscal and Facilities Impacts:

While there is no fiscal impact associated with this item, funding opportunities available to many organizations in the Santa Barbara area through the completion of the CEDS could be in the millions. The cost to the County for the development of the CEDS was \$150,000 that was funded with federal ARPA dollars.

Authored by:

Jasmine McGinty, Principal Analyst, County Executive Office

Attachments:

Attachment A – Final CEDS Document