



BOARD OF SUPERVISORS  
AGENDA LETTER

Agenda Number:

Clerk of the Board of Supervisors  
105 E. Anapamu Street, Suite 407  
Santa Barbara, CA 93101  
(805) 568-2240

**Department Name:** Probation  
**Department No.:** 022  
**For Agenda Of:** June 6, 2023  
**Placement:** Administrative  
**Estimated Time:** N/A  
**Continued Item:** No  
**If Yes, date from:**  
**Vote Required:** Majority

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**TO:** Board of Supervisors  
**FROM:** Department Holly L. Benton, Chief Probation Officer  
Director(s) (805) 803-8537  
Contact Info: Spencer Cross, Acting Deputy Chief Probation Officer  
(805) 882-3753  
**SUBJECT:** Fiscal Year (FY) 2023-2024 and 2023-2025 Agreements for Adult Probation Program Services

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**County Counsel Concurrence**

As to form: Yes

Other Concurrence: Risk Management

As to form: Yes

**Auditor-Controller Concurrence**

As to form: Yes

**Recommended Actions:**

That the Board of Supervisors:

- A. Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with Good Samaritan Shelter (Good Sam) a local vendor, to provide substance abuse treatment; sober living services, detoxification and withdrawal management services; Recovery Oriented System of Care (ROSC) group services; case management, pretrial services navigation; and services to assist persons in overcoming obstacles to obtaining a valid California Driver's License (CDL) with a total contract amount not to exceed \$1,034,587.35 from July 1, 2023, to June 30, 2024;
- B. Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with Community Solutions Incorporated (CSI) a local vendor, to provide cognitive behavioral treatment program and related recovery and re-entry services, case management, and Batterer's Intervention Programming (BIP), in Santa Maria and Santa Barbara, with a total contract amount not to exceed \$655,284 from July 1, 2023, to June 30, 2024;
- C. Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with Council on Alcoholism and Drug Abuse (CADA) a local vendor, to provide enhanced treatment services and related recovery and re-entry services, including a cognitive behavioral treatment substance abuse program, intervention, and support to substance abusing individuals through gender-responsive groups, enhanced outpatient treatment services and

related recovery and re-entry services, and Recovery Oriented System of Care (ROSC) services, with a total contract amount not to exceed \$185,624.96 from July 1, 2023, to June 30, 2024;

- D. Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with Goodwill Industries of Ventura and Santa Barbara, Inc. (Goodwill) a local vendor, to provide employment preparation, occupational skills training, job development and placement services, job retention and support services, and subsidized employment services with a total contract amount not to exceed \$307,664 from July 1, 2023, to June 30, 2025;
- E. Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with SCRAM of California, a local vendor, to provide Secure Continuous Remote Alcohol Monitoring (SCRAM) that includes equipment, the installation and removal of equipment, monitoring, training, and support for adult clients who are under the supervision of the Probation Department, including realigned clients, and pre-trial clients released to the Pre-Trial Supervision program with a total contract amount not to exceed \$605,000 from July 1, 2023, to June 30, 2024;
- F. Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with PATH (People Assisting the Homeless) a local vendor, to provide transitional living services with a total contract amount not to exceed \$65,325 July 1, 2023, to June 30, 2024;
- G. Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with The Salvation Army operating at its Hospitality House, a local vendor, to provide transitional sober living services, with a total contract amount not to exceed \$30,000; from July 1, 2023, to June 30, 2024;
- H. Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with Community Action Commission of Santa Barbara County (dba CommUnify), a local vendor, to provide telephone, texting/short message service, helpline & webpage services, transportation, and data collection and reporting for probation clients, with a total contract amount not to exceed \$57,400 from July 1, 2023, to June 30, 2025;
- I. Authorize the Chief Probation Officer or designee to approve subsequent immaterial changes to the agreement including authorizing additional services, amending program staffing requirements, amending service locations, and program goals, outcomes, and measures, and reallocation of funds between funding sources. Authorize the Chief Probation Officer or designee to approve line-item budget changes to Attachment B-1 of the Agreement in an amount not to exceed 10% of the stated line-item budgeted amounts for each service. Immaterial changes can be made as long as the total contract amount of the agreement is not increased, and subject to the Board's ability to rescind this delegated authority at any time, and provided that in no event shall any such amendment extend the term of the agreement.
- J. Determine that the above actions are government fiscal activities of funding mechanisms which do not involve any commitment to any specific project which may result in a potentially significant physical impact on the environment, and are therefore not a project under the California Environmental Quality Act (CEQA) pursuant to Section 15378(b)(4) of the CEQA guidelines.

**Summary Text:**

The California Community Corrections Act of 2009 (Senate Bill 678 [SB678]), 2011 Public Safety Realignment Act (Assembly Bill 109 [AB109]), also known as Realignment, as well as General Fund monies, assist in funding services for the adult supervised population, the realigned population, and pretrial services. Services include batterers intervention program (BIP), cognitive behavioral therapy (CBT), substance abuse treatment services, residential withdrawal management, employment development skills, subsidized employment, sober living services, remote alcohol monitoring, enhanced outpatient treatment services, and related recovery and re-entry services for a dual diagnosis population, and services to assist persons in overcoming obstacles to obtaining a valid California Driver's License (CDL). The services for the adult-supervised population recommended in these Agreements and related expenditures were endorsed by the Executive Committee of the Community Corrections Partnership (CCP) and included in the County's FY 2023-2024 Public Safety Realignment Plan which was approved by the Board of Supervisors on May 16, 2023. There are no proposed changes to the SB678 strategies at this time. Associated services and outcomes were reviewed by the CCP on April 7, 2023.

**Background:**

Realignment transferred responsibility for specified lower level inmates and parolees from the California Department of Corrections and Rehabilitation (CDCR) to counties. This change was implemented on October 1, 2011. The CCP in each county is required to develop a Public Safety Realignment Act Plan for the subject population. Santa Barbara County's FY 2023-2024 Public Safety Realignment Act Plan, as developed by the CCP Workgroup, approved by the CCP and endorsed by the Executive Committee of the CCP, was approved by the Board of Supervisors on May 16, 2023. The services for the realigned population and pretrial clients recommended in these Agreements and related expenditures were included in the County's FY 2023-2024 Public Safety Realignment Act Plan.

SB678 provides funding to probation departments based on achieved reductions in the failure rate of adult felony probationers. The State defines a failure as an adult probationer who was sent to state prison for a revocation of probation, as well as adult felony probationers sent to state prison for a conviction of a new felony offense. The CCP reviews local SB678 services and outcomes each year.

Execution of the Good Sam Agreement will provide evidence-based services to adult felony probationers and realigned clients. Good Sam will provide evidence-based drug and alcohol group services; Recovery Oriented System of Care (ROSC) group services; pretrial services navigation for individuals with acute needs or other vulnerabilities; clean and sober living services; residential withdrawal management; and services to assist persons in overcoming obstacles to obtaining a valid California Driver's License (CDL).

Execution of the CSI Agreement will provide services to adult probation clients. Specifically, CSI will provide cognitive behavioral treatment programs and related recovery and re-entry services, case management and Batterer's Intervention Program to realigned and indigent probation clients, in Santa Maria and Santa Barbara.

Execution of the CADA Agreement will provide services to adult probation clients. Specifically, CADA will provide enhanced treatment services and related recovery and re-entry services, including cognitive behavior treatment substance abuse programs, intervention and support to substance abusing individuals through gender-responsive groups, enhanced outpatient treatment services and related recovery services, and Recovery Oriented System of Care (ROSC).

Execution of the Goodwill Agreement will provide employment preparation, occupational skills training, job development, and placement services, and subsidized employment services to adult probation clients.

Execution of the SCRAM of California Agreement will provide services for adult probation clients, including those on pretrial supervision. Specifically, SCRAM of California will provide Secure Continuous Remote Alcohol Monitoring (SCRAM) services that include equipment, installation, and removal of equipment, monitoring, training, and support for adult clients who are under the supervision of the Probation Department, including realigned clients (AB 109) and pre-trial defendants released to the Pre-Trial Supervision program.

Execution of the PATH (People Assisting the Homeless) Agreement will provide transitional living services to realigned clients

Execution of The Salvation Army operating at its Hospitality House will provide transitional living services to realigned clients.

Execution of the Community Action Commission of Santa Barbara County (dba CommUnify) Agreement will provide telephone, texting/short message service helpline, and webpage services, transportation, and data collection and reporting to adult probation clients.

**Performance Measure:**

All Agreements contain performance measures that are based on evidence-based principles and target efforts to reduce recidivism.

**Contract Renewals and Performance Outcomes:**

Providers delivering services at the Probation Report and Resource Center (PRRC) include Community Solutions Incorporated (CSI), Good Samaritan Shelter and the Council on Alcoholism and Drug Abuse (CADA). All providers met or exceeded 5 of the 6 established performance measures for the period of July 1, 2022 through December 31, 2022. These include timely completion of client intake appointments, delivery of a written discharge plan upon program completion, administration of a pre and post Texas Christian University (TCU) criminal thinking survey, and data collection on all participating clients. The providers were unable to demonstrate client improvement in four (4) of six (6) measured domains on the criminal thinking survey between pre and post-test.

Contracted residential service providers include Good Samaritan Shelter, People Assisting the Homeless (PATH), Stalwart, the Salvation Army, and Willbridge. The majority of providers met all established performance measures. These include the timely completion of an individualized service plan, referral of unemployed clients to the PRRC for assessment, delivery of a written plan upon exit, ensuring exiting clients are in stable housing, and abscond notifications. One provider, PATH was unable to demonstrate the timely delivery of a written plan upon client exit.

To monitor ongoing performance measures of contracted providers, the Probation Department employs multiple Department Business Specialist (DBS) staff who review invoices, develop service summary work sheets to capture provider performance metrics, and produce performance reports. The DBS also complete quality assurance reviews that include in-person audits of programs and review curriculum

and/or facilities in addition to providing comprehensive quarterly reports on the progress of established performance measures of each program/provider. To address provider shortfalls, particularly PATH’s lack of exit plans, the Probation Department has engaged directly with program staff and if the performance does not improve a corrective action plan will be implemented.

Provider performance standards remain consistent for the coming fiscal year as the Probation Department concentrates on increasing appropriate referrals to its provider partners.

**Fiscal and Facilities Impacts:**

Budgeted: Yes

**Fiscal Analysis:**

<b><u>Funding Sources</u></b>	<b><u>Current FY Cost:</u></b>	<b><u>Annualized On-going Cost:</u></b>	<b><u>Total One-Time Project Cost</u></b>
General Fund		\$ 377,798.48	
State		\$ 2,380,554.84	
Federal			
Fees			
Other:			
Total	\$ -	\$ 2,758,353.32	\$ -

**Narrative:**

The attached eight (8) Agreements for Adult Probation program services for FY 2023-24 are funded by State funding sources, which include Realignment revenue in an amount of \$2,096,008.80 and SB678 revenue in an amount of \$284,546.04 as well as General Fund monies in an amount of \$377,798.48 for a combined total funding of \$2,758,353.32. Funds for these Agreements have been accounted for in the FY 2023-24 proposed budget and future year’s portion of the Agreements will be included through the proposed budget. Execution of the eight (8) Agreements will not increase the General Fund Contribution to the Probation Department.

**Key Contract Risks:**

Risk assessments have been completed and key contract risks were not identified.

**Staffing Impacts:**

**Legal Positions:**

No effect

**FTEs:**

No effect

**Special Instructions:**

Please return one (1) fully signed original of each of the eight (8) Agreements to:

Christina Sibley, Fiscal Manager  
Probation Department  
117 E. Carrillo St., Santa Barbara CA 93101

**Attachments:**

Attachment A: Good Samaritan Shelter, FY 2023-2024 Agreement  
Attachment B: Community Solutions Incorporated, FY 2023-2024 Agreement  
Attachment C: Council on Alcoholism and Drug Abuse, FY 2023-2024 Agreement  
Attachment D: Goodwill Industries of Ventura Santa Barbara, FY 2023-2025 Agreement  
Attachment E: SCRAM of California, FY 2023-2024 Agreement  
Attachment F: PATH, (People Assisting the Homeless), FY 2023-2024 Agreement  
Attachment G: The Salvation Army, FY 2023-2024 Agreement  
Attachment H: Community Action Commission of Santa Barbara County (dba CommUnify),  
FY 2023-2025 Agreement

**Authored by:**

Emir Saafir, Probation Manager