



BOARD OF SUPERVISORS
AGENDA LETTER

Agenda Number:

Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Department Name: Social Services
Department No.: 044
For Agenda Of: 06/15/10
Placement: Administrative
Estimated Tme: n/a
Continued Item: No
If Yes, date from:
Vote Required: Majority

TO: Board of Supervisors

FROM: Department Kathy M. Gallagher, Social Services Director
Director(s) (805) 346-7101
Contact Info: Melissa Hoesterey, Operations Division Chief
(805) 346-8289

SUBJECT: **Contract: Casa Pacifica Centers for Children and Families (Casa Pacifica)
Children's Wraparound Services (SB 163)**

County Counsel Concurrence

As to form: Yes

Other Concurrence: Risk Management

As to form: Yes

Recommended Actions:

That the Board of Supervisors:

Approve and authorize the Chair to execute a contract with Casa Pacifica Centers for Children and Families (Casa Pacifica) in the amount not to exceed \$2,082,060 (FY 10/11 \$694,020, FY11/12 \$694,020 and FY 12/13 \$694,020) to provide Children's Wraparound Services (SB 163) as a family-centered, community-oriented, culturally sensitive, strength-based, individualized alternative to sending foster children to, or keeping them in group home placements. The contract period shall be effective 7/1/10 through 06/30/13 upon approval of the Board of Supervisors.

Summary Text:

Santa Barbara County's State approved SB163 Wraparound Plan represents the culmination of several years of community planning around the most promising strategies to better serve our children, youth and their families. Santa Barbara County Alcohol Drug and Mental Health Services (ADMHS), Santa Barbara County Probation Department (Probation), Santa Barbara County Department of Social Services, Public Agencies, family representatives, community-based organizations and other interested parties participated in the planning process to determine how to best maximize the flexibility that SB 163 offers counties in developing a plan for providing Wraparound services. In 2007, the planning was complete and a Board approved contract initiated to implement the program. The SB163 Wraparound

Program allows the County the flexibility to use the mandated State and County share of foster care placement dollars to provide eligible children with family-based service as an alternative to group home care.

The Wraparound program utilizes state and county resources, normally used to fund institutional care, to develop and implement services designed to keep at-risk youth at home or in their home communities. Wraparound is an integrated, multi-agency, community-based system grounded in a philosophy of unconditional commitment to support families to safely and competently care for their children. Wraparound can reduce the risk of out-of-home placement and recidivism by bringing individuals, agencies, and the community together as the decision-making team with the central focus being to meet the needs of the child and family. The single most important outcome of the services is that children are in permanent homes maintained and supported by the community.

The Request for Proposals for Children's Wraparound Services was released February 16, 2010. Three (3) proposals were received. Following a comprehensive evaluation, a contract was awarded to Casa Pacifica to provide countywide services. Key considerations were demonstrated capacity to provide the services, strong experience, and reasonable, allowable, necessary costs. Casa Pacifica will provide County-Wide Wraparound services to a maximum of 25 families. In collaboration with Wraparound staff, each family will develop a Child and Family Team that will create an individualized plan building on their strengths and making use of natural supports and community services to meet the family's needs and their goals.

Background:

SB 163 Wraparound Plan

In October 1997, Senate Bill (SB) 163, (Chapter 795, Statutes of 1997), the Wraparound Services Project was established. This bill allowed California counties to develop pilot Wraparound projects using state and county Foster Care placement dollars. This legislation provided for the establishment of a statewide pilot to provide service alternatives to group home care through extended family-based services, or "Wraparound" for eligible children and their families. The purpose of the program is to return children in out-of-home placements at rate classification levels (RCL) of 12-14 to their homes with the necessary and appropriate supportive services. In 2001, two Assembly Bills (AB 2706 and AB 429) were passed that expanded the Wraparound Services Project. Assembly Bill 2706 expanded the project to include children who were placed in RCL 10-11 or were at risk of placement at this level. Assembly Bill 429 changed the Wraparound Services Project from pilot status to a permanent alternative placement option for children who would otherwise be placed into RCL 10-14 group home care as defined in California Welfare and Institution Code, Sections 18250-7, CDSS ACIN No. I-28-99.

Wraparound is both a philosophy and a process. As a philosophy, Wraparound focuses on the strengths of families rather than their weaknesses or problems. As a process, it is the delivery of services that are intensive, community-based, and family centered. These services are specifically designed to maintain children in their home and community or at the least restrictive level of care possible.

The Santa Barbara County SB 163 Wraparound Program utilizes a joint public-private model with the county functioning as the lead fiscal agent and key Wraparound Facilitator. The Parent Partnering functions are contracted out through a local partner in the form of a private nonprofit Medi-Cal provider. Santa Barbara County's program was initiated with nine (9) slots in May 2007, in January 2008 the Interagency Policy Council (IAPC) approved expansion to 18 slots and in April 2009 the IAPC approved expansion to the maximum 25 slots.

As of December 14, 2009 the reimbursement rates for Wraparound are \$8,319 and \$7,016, and are tied to Rate Classification Level assessment of the child had the child been placed in a group home. The goal of this program is to remove children at risk or already in high level foster care placements and bring them back to our community by providing intensive services to them and their families or a suitable substitute care provider. Without this program, DSS would be mandated to expend the same level of total expenditures, using only general funds, on actual foster care placement. The Department will be utilizing those dollars instead to fund 60% of this contract, with the State picking up the other 40%. Therefore, this contract does not require any additional appropriations or any additional general funds than would be mandated prior to the execution of this contract.

A State/County Memorandum of Understanding has been established between Santa Barbara County Department of Social Services, Santa Barbara County Alcohol Drug and Mental Health Services and the Santa Barbara County Probation Department to establish protocol for the provision of Wraparound services in our county.

The plan model will utilize a modified network Wraparound implementation model utilizing the following structure:

Joint Administrative Structure: DSS is functioning as the lead administrator for contractual functions; oversight for this effort is jointly shared by ADMHS, Probation, and DSS. Key representatives from these departments work together to assure quality implementation of the Wraparound process as well as assuring that programming aspects unique to each department system's interests are addressed. This allows the effort to function as a multi-system model.

Inclusive Ties to the Community: In addition to the key stakeholders involved in the joint management of this project, representatives from across administrative levels, other systems, and the community are included. The Education system along with private providers is involved in the oversight of this project. Parents, caregivers and other family members are involved as full partners in the development of this effort. Finally, outreach to youth representatives is involved with a specific emphasis on reaching out and welcoming youth who have been or are in substitute care.

SB 163 Wraparound Program

Santa Barbara County has elected to use a model that pairs a Parent Partner and a Family Facilitator as equal partners. These positions are employed through Casa Pacifica and both positions are seen as neutral across the three main public partners' agencies. Duties include resource development, convening and engaging child & family teams including natural and system supports, scheduling and hosting the SB 163 Wraparound Program planning meetings for individual children and families, facilitating an ongoing planning process, and documenting, submitting and explaining plans of care to the SB 163 Wraparound Program Implementation Team/WIT Community Team.

Target Population

- The child must be a California Welfare and Institutions Code 300 dependent or 602 ward, or eligible for mental health services pursuant to Chapter 26.5 of the California Government Code, and/or Adoption Assistance Program (AAP) eligible; and

- A child who is currently, or would be placed in a group home licensed at a Rate Classification Level, (RCL) of 10 or higher; and
 - A family member; legal guardian or potential provider has agreed to strength-based, family-centered, neighborhood-based planning and has the willingness and ability to utilize SB 163 Wraparound Program services.

Performance Measure:

Casa Pacifica has held the SB163 Wraparound Program contract since March of 2007. Youth were first entered into the program in June of 2007. Since that date, sixty-four youth have been enrolled in the Wraparound program and 44 youth have been discharged. Of the 44 discharges, eight youth were deemed “neutral dis-enrollments,” as their stay in the program was too brief to be included in any evaluation. Nineteen of the remaining thirty-six youth graduated from the program – a 53% graduation rate. As the program has matured, graduation rates have increased substantially – moving from a 43% graduation rate in the first twenty-one months to a 59% in the last 12 months. Additionally, Casa Pacifica has had substantial conformity with most of the identified performance measures as indicated in the chart below.

Outcomes/Indicators		
	Target	Actual
Safety - no new allegations of abuse	90%	91%
Permanence - maintain community placement	90%	89%
Well-being - improved adjustment @ graduation or 6 months in the program	90%	60%
Length of stay kept between 12 to 18 months	80%	88%
Care plans & family budgets completed in 60 days	95%	96%
Enrollments maintained in program or at least 3 months	75%	97%
Overall family satisfaction	90%	83%

The following performance measures will be included in the current contract. However, additional tools and measurement instruments are being explored, which will culminate in the refinement of existing and development of additional performance measures.

Outcome/Indicator	Plan
Safety: Substantiated allegations of abuse and/or neglect while receiving SB 163 Wraparound Program	90% of children receiving SB 163 Wraparound Program Services will not have any new, substantiated allegations of child abuse/neglect while receiving program services.

services.	
Permanency: Graduations from the SB 163 Wraparound Program (consistent with the child/ family services plan of care) and placement retention.	90% of children will maintain community placement (parent, guardian, relative) at 3 month follow-up point.
Well-being: Children will improve their overall level of health and well-being.	90% will have improved in emotional and behavioral adjustments by graduation date, or six months into the program, whichever comes first, as measured by CAFAS. (Cumulative score)
Service Delivery Goals:	<p>80% of children served are successfully closed within 12-18 months.</p> <p>95% of care plans and “family budgets” will be completed within 60 days of child entering the SB 163 Wraparound Program.</p> <p>75% of children not disenrolled by the County will be maintained in the SB 163 Wraparound Program for a minimum of three (3) months.</p> <p>90% of children and families state overall satisfaction with SB 163 Wraparound Program services at the time of closure/graduation.</p>

Fiscal and Facilities Impacts: +

Budgeted:

Fiscal Analysis:

<u>Funding Sources</u>	<u>Current FY Cost:</u>	<u>Annualized On-going Cost:</u>	<u>Total One-Time Project Cost</u>
General Fund	\$ 416,412.00	\$ 416,412.00	
State	\$ 277,608.00	\$ 277,608.00	
Federal			
Fees			
Other:			
Total	\$ 694,020.00	\$ 694,020.00	\$ -

Narrative: Approval and execution of this contract will result in total direct contract expenditures of \$2,082,060 for the full length of the contract, ending June 30, 2013. Contract expenditures will be \$694,020 per fiscal year.

Funding for this contract comes from the Department of Social Services’ Foster Care Assistance budget. The goal of this program is to remove children at risk or already in high level foster care placements and bring them back to our community by providing intensive services to them and their families or a suitable substitute care provider. Without this program, DSS would be mandated to expend the same level of total expenditures, using only general funds, on actual foster care placement. The Department will be utilizing those dollars instead to fund 60% of this contract, with the State picking up the other

40%. Therefore, this contract does not require any additional appropriations or any additional general funds than would be mandated prior to the execution of this contract. Appropriations, related revenue, and the County share for FY 2010-11, have been included in the Department's recommended budget within the Child Welfare Services Division.

Staffing Impacts:

Legal Positions: 0

FTEs: 0

Special Instructions: Please send one (1) duplicate original Agreement for Services of Independent Contractor and a copy of the minute order to:

Contracts Unit

C/O Yalila "Lee" Gonzales

2125 S. Centerpointe Parkway, 3rd floor

Santa Maria, CA 93455

Attachments:

Agreement for Services of Independent Contractor

Authored by:

Melissa Hoesterey