Katherine Douglas

Applicants Letter - Recusal Request

From: Jessica.StebbinsBina@lw.com

Sent: Wednesday, December 3, 2025 3:20 PM

To: Joan Hartmann; Roy Lee; Laura Capps; Supervisor Nelson; Steve Lavagnino; Rachel Van

Mullem; sbcob

Cc: GeneralCounsel@fppc.ca.gov; KHarrison@fppc.ca.gov; Jessica.StebbinsBina@lw.com;

srusch@sableoffshore.com

Subject: Letter regarding Supervisor Hartmann recusal from Santa Barbara County Board of

Supervisors upcoming decision

Attachments: __2025.12.03 Sable - Supervisor Hartmann Recusal Letter - December Board Meeting

Update.pdf

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All,

Please see attached letter regarding the December 16, 2025 meeting of the Santa Barbara County Board of Supervisors regarding the Appeals of the Planning Commission Approval of the Change of Owner, Operator, and Guarantor permits from the Santa Ynez Unit, POPCO Plant, and Las Flores Pipeline System.

Best regards,

Jessica Stebbins Bina

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December 3, 2025

VIA EMAIL AND FEDEX

Supervisor Hartmann and Honorable Supervisors County of Santa Barbara Office of the Clerk of the Board 105 E. Anapamu Street, Room 407 Santa Barbara, CA 93101 sbcob@countyofsb.org

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Washington, D.C.

Re: December 16, 2025, Meeting of County Board of Supervisors Regarding

Appeals of Planning Commission Approval of Change of Owner,
Guarantor, and Operator for the Santa Ynez Unit, Pacific Offshore
Pipeline Company Gas Plant and Las Flores Pipeline System – Request
for Supervisor Hartmann to Seek Additional Advice from the FPPC and

Recuse Herself from Matters Involving the Pipeline

Dear Supervisor Hartmann and Honorable Supervisors:

On behalf of Sable Offshore Corp. ("Sable"), Pacific Pipeline Company ("PPC"), and Pacific Offshore Pipeline Company ("POPCO") (collectively, the "Applicants"), Applicants request that Supervisor Joan Hartmann: (1) immediately recuse herself from the December 16, 2025 appeals and any related matters; and (2) seek updated FPPC advice based on accurate distance information showing the Las Flores Pipeline System (the "Pipeline") is approximately 8 feet from her real property). The FPPC's June 27, 2025 advice relied on County-provided estimates that the Pipeline was approximately 900 feet from the parcel edge and 1,040 feet from the residence. A current and accurate November 25, 2025 map shows the closest edge of the parcel is approximately 8 feet from the Pipeline. The FPPC's letter expressly instructs that if the Pipeline is closer than estimated, Supervisor Hartmann should seek additional advice before any further involvement. Consistent with that instruction and the presumption of materiality within 500 feet under 2 CCR 18702.2(a)(7), recusal is required.

Sable acquired the Pipeline, the Pacific Offshore Pipeline Company Gas Plant ("POPCO Facilities"), and the Santa Ynez Unit ("SYU") (collectively, the "Facilities") on February 14,

2024, from Mobil Pacific Pipeline Company ("MPPC") and Exxon Mobil Corporation ("ExxonMobil") and subsequently applied for a Change of Owner, Guarantor, and Operator for the Facilities (collectively, the "Transfers") to change the names on the Facilities' final development plan permits ("FDPs") to Sable. The Planning Commission approved the Transfers on October 30, 2024, and those approvals were appealed (the "Appeals") by various environmental advocacy groups to the Board of Supervisors (the "Board"). On February 25, 2025, the Board deadlocked 2-to-2 on the Appeals, resulting in no action. Supervisor Hartmann recused herself from this vote, as she has from all Pipeline-related votes for nearly ten years, based on her home's proximity to the Pipeline. As she stated during the hearing on February 25, 2025, because "the pipeline runs through the northeast corner of [her] property..., [she is] affected differently than the general members of the public and can't influence [her] fellow Board members."

On November 4, 2025, after a Court order requiring the Board to decide the Appeals, the Board again voted. In advance of the vote, in a letter dated October 30, 2025, the Applicants requested that Supervisor Hartmann recuse herself due to a conflict of interest arising from the proximity of the Pipeline's property to her real property and bias against the fossil fuel industry, Sable, and ExxonMobil.² However, she did not do so, citing a June 27, 2025, advice letter from the FPPC, which found that her ownership of property in close proximity to the Pipeline did not create a disqualifying financial conflict of interest in the County's decisions regarding the Applicants' application.³ With Supervisor Hartmann's participation, the Supervisors voted 4-to-1 to continue the hearing on the Appeals and for County staff to prepare written findings to support denying the transfer of permits from ExxonMobil to Sable.

Yet the 2025 FPPC Letter was premised on incorrect information. Using information provided by the County, the 2025 FPPC Letter analyzed Supervisor Hartmann's potential conflict of interest assuming that "the closest edge of Supervisor Hartmann's parcel to Line 903 is approximately 900 feet, and the closest edge of Supervisor Hartmann's residence to Line 903 is approximately 1,040 feet." However, a map of the Pipeline from PPC, dated November 25,

¹ Transcript of Board of Supervisors Hearing on February 25, 2025 ("February Board Hearing Transcript"), attached as Ex. 1, p. 18.

² Letter from Latham & Watkins to Supervisor Hartmann *et al.*, October 30, 2025, attached as Ex. 2.

³ See Letter from Dave Bainbridge, General Counsel for the FPPC, to Rachel Van Mullem, County Counsel for Santa Barbara County, June 27, 2025, available at: https://www.fppc.ca.gov/content/dam/fppc/documents/advice-letters/2025/25075.pdf ("2025 FPPC Letter"), attached as Ex. 3.

⁴ 2025 FPPC Letter (Ex. 3), p. 2 fn. 3. The FPPC's assumption that the closest edge of Supervisor Hartmann's parcel to the Pipeline is approximately 900 feet is based on communications from County Counsel to the FPPC on June 5, 2025. *See* email from Rachel Van Mullem to L. Karen Harrison, "FW: Question re FPPC Request 25-075" (June 5, 2025), attached as Ex. 4. County Counsel explained that certain Geographic Information System data, permitting data, and inspections of "scars in aerial imagery from construction" demonstrate that "the closest edge of Supervisor Hartmann's parcel (APN 099-430-001) to Pipeline 903 is approximately 900 feet and the closest edge of Supervisor Hartmann's residence to

2025, clearly demonstrates that the closest edge of Supervisor Hartmann's parcel to the Pipeline is approximately 8 feet, not several hundred.⁵ This striking, material discrepancy of nearly 900 feet demonstrates that Supervisor Hartmann cannot rely on the 2025 FPPC Letter to justify her failure to recuse herself. As her property is less than 500 feet from the Pipeline, the reasonably foreseeable financial effect of the Board's vote is material, and Supervisor Hartmann must recuse herself due to her irrefutable, disqualifying conflict of interest.⁶

The FPPC acknowledged the discrepancy between the distances provided by the County for the 2025 Letter and earlier estimates.⁷ Thus, in the 2025 FPPC Letter, the FPPC specifically instructed that, "[i]f at any time there are indications that Line 903 is in fact closer to Supervisor Hartman's property than currently estimated, Supervisor Hartman should seek additional advice prior to any further involvement in decisions involving Line 903." The PPC Map offers an obvious indication that the Pipeline is significantly closer than what the FPPC previously analyzed. Thus, in the interests of fairness and good government, Supervisor Hartmann must also provide the PPC Map to the FPPC and seek updated advice.

At the November 4, 2025, Board hearing, Supervisor Hartmann did not recuse herself, stating that, "The FPPC has concluded that I don't have a disqualifying financial interest in this particular decision. The facts surrounding my property interest remain unchanged from the FPPC's June advice letter." However, the facts have changed. Supervisor Hartmann cannot rely on the 2025 FPPC Letter as evidence she need not to recuse herself. Because it is imperative that the Board reach a decision after a fair and impartial hearing, Applicants ask Supervisor Hartmann to seek updated advice from the FPPC and, once again, respectfully request that Supervisor Hartmann recuse herself from the Board's consideration of the Appeals.

Pipeline 903 is approximately 1,040 feet." *Id.* at p. 1. However, County Counsel acknowledged that "the County does not know for certain the exact location of the pipeline." *Id.*

⁵ Map from the Pacific Pipeline Company ("PPC Map"), November 25, 2025, attached as Ex. 5. The Pipeline was renamed from Line 903 to CA-325, as shown in the PPC Map. However, because the FPPC referred to Line 903, this letter uses the same terminology for consistency.

⁶ Cal. Code Regs. tit. 2, § 18702.2, subd. (a)(7).

⁷ See 2025 FPPC Letter (Ex. 3), p. 2 fn. 3; Email from Karen Harrison to Rachel Van Mullem, "Question re FPPC Request 25-075" (Ex. 4). See also Letter from Hyla P. Wagner, General Counsel for the FPPC, to Michael C. Ghizzoni, County Counsel for Santa Barbara County, April 27, 2016, available at: https://www.fppc.ca.gov/content/dam/fppc/documents/advice-letters/1995-2015/2017/17-037.pdf ("2017 FPPC letter"), attached as Ex. 6. The date appears to be a typographical error, as the letter appears to have been issued in 2017, as it appears in the 2017 section of the FPPC's website.

⁸ 2025 FPPC Letter (Ex. 3), p. 2 fn. 3.

⁹ Excerpts of November 4, 2025, Board of Supervisors Hearing Transcript ("November Board Hearing Transcript"), attached as Ex. 7, p. 1.

I. PUBLIC OFFICIALS MAY NOT PARTICIPATE IN DECISIONS WHERE THE OFFICIAL HAS A CONFLICT OF INTEREST

California law bars public officials from participating in decisions in which they have a conflict of interest. Under the Political Reform Act, a public official may not "make, participate in making, or attempt to use the public official's official position to influence a governmental decision in which the official knows or has reason to know the official has a financial interest." An official has a disqualifying financial interest when it is reasonably foreseeable the decision will have a material financial effect—distinct from its effect on the public generally—on the official, a member of the official's immediate family, or on specified interests in a business entity, real property, or a source of income or gifts. ¹¹

Under Title 2 of the California Code of Regulations, section 18702.2, decisionmakers must recuse when it is reasonably foreseeable that a decision will materially affect their real property interests. A material effect is presumed when the governmental decision involves property in close proximity to a decision-maker's real property. Specifically, the financial effect is material when the government decision "[i]nvolves property located 500 feet or less from the property line of the parcel unless there is clear and convincing evidence that the decision will not have any measurable impact on the official's property," or "[i]nvolves property located more than 500 feet but less than 1,000 feet from the property line of the parcel" when the decision would change the parcel's development potential; income producing potential; highest and best use; character by substantially altering traffic levels, intensity of use, parking, view, privacy, noise levels, or air quality; or market value.¹²

At its closest point, the Pipeline runs approximately 8 feet from Supervisor Hartmann's real property parcel in Santa Barbara County, as indicated by the PPC Map. The Pipeline is in close enough proximity to impact her property.¹³ As described below, her ownership of land adjacent to the Pipeline triggers the presumption of materiality and requires recusal. Accordingly, Supervisor Hartmann must recuse herself.

¹⁰ Gov. Code § 87100.

¹¹ Gov. Code § 87103.

¹² Cal. Code Regs. tit. 2, § 18702.2, subd. (a)(7), (8).

¹³ The 2025 FPPC Letter states that Supervisor Hartmann's "real property parcel [is] approximately 900 feet from" the Pipeline. 2025 FPPC Letter (Ex. 3), pp. 1, 6. However, Supervisor Hartmann stated that the Pipeline goes *through* her property when she recused herself from the February 2025 Board hearing, stating that "the pipeline runs through the northeast corner of my property." February Board Transcript (Ex. 1), p. 18. In addition, in 2023, Supervisor Hartmann explained that "where the Pipeline comes, it actually abuts the northeast corner of my property." Excerpts of NewsmakersWithJR, "Joan Hartmann Interview;, [sic] incumbent for 3rd Supervisor District; Jan 12, 2023" Transcript ("Jan. 2023 Hartmann Interview Transcript"), attached as Ex. 8, video available at: https://www.youtube.com/watch?v=OtVVBzN0yBI, p. 1.

II. SUPERVISOR HARTMANN'S CONFLICT OF INTEREST REQUIRES RECUSAL

Under California's conflict-of-interest rules, Supervisor Hartmann's proximity creates a reasonably foreseeable, material effect on her property interests. Thus, Supervisor Hartmann must recuse herself.

County Counsel has expressly acknowledged that "the County does not know for certain the exact location of the pipeline." County Counsel explained that it created its estimate using certain Geographic Information System data, permitting data, and inspections of "scars in aerial imagery from construction," which suggested that "the closest edge of Supervisor Hartmann's parcel (APN 099-430-001) to Pipeline 903 is approximately 900 feet and the closest edge of Supervisor Hartmann's residence to Pipeline 903 is approximately 1,040 feet." Yet the information provided in the 2025 FPPC Letter conflicts not only with the PPC Map, but with earlier estimates provided by County Counsel to the FPPC in 2017. In 2017, County Counsel provided that the distances between the Pipeline and the closest edge of Supervisor Hartmann's parcel "vary from about 50 feet to about 1,000 feet" and that the closest distance between the Pipeline and her residence is "about 750 feet." This stark inconsistency demonstrates that, as County Counsel admits, the County does not know the Pipeline's exact location.

PPC, on the other hand, has precise data of the actual location of the Pipeline. The PPC Map, which shows that the closest distance between the Pipeline and Hartmann parcel is only 8 feet, provides a more reliable estimate of the distance between Supervisor Hartmann's property and the Pipeline. The PPC Map was produced using information obtained from a June 6, 2023 exhibit to a legal description for a Pipeline easement, which was prepared for the prior owner of the Pipeline by a licensed land surveyor.

The 8-foot distance is also more consistent with Supervisor Hartmann's numerous public statements indicating that her Property is in close proximity to the Pipeline. By Supervisor

¹⁴ Email from Rachel Van Mullem to L. Karen Harrison (Ex. 4).

¹⁵ Letter from Michael C. Ghizzoni to the FPPC, "Re: Request for Formal Advice on behalf of Santa Barbara County's Third District Supervisor, Joan Hartmann" (Feb. 6, 2017), attached as Ex. 9, at p. 1. The 2017 FPPC advice addressed County actions related to inspections and remediation activities under federal corrective action orders and applied the then-existing version of Regulation 18702.2, including the repair/maintenance exception (former § 18702.2(c)(1)), and distance facts indicating the pipeline was approximately 50–1,000 feet from the parcel and about 750 feet from the residence. As County Counsel later acknowledged, Regulation 18702.2 has since been amended, and under the current standard a financial effect is presumed material when the decision involves property within 500 feet of the official's parcel unless there is clear and convincing evidence of no measurable impact; between 500 and 1,000 feet, materiality turns on specified factors such as development potential, use, character, or value.

¹⁶ Supervisor Hartmann and her Chief of Staff, Gina Fischer, have made numerous statements about how the Pipeline grazes or runs next to her property. *See*, *e.g.*, email from Supervisor Hartmann to John Barron, "Re: Sable Oil" (January 6, 2025), attached as Ex. 10 ("I have had to recuse myself from any decision making because the pipeline abuts the NE corner of my property. I feel like my hands are tied because of FPPC conflict of interest rules. I am not allowed to approach other members of the Board

Hartmann's own admissions, the Pipeline runs through or in close proximity to her property. Supervisor Hartmann has stated that the Pipeline goes *through* her property when she recused herself from the February 2025 Board hearing, stating that "the pipeline runs through the northeast corner of my property." According to Supervisor Hartmann, "where the Pipeline comes, it actually abuts the northeast corner of [her] property." This is true—the Pipeline right-of-way, while on an adjoining parcel, directly abuts Supervisor Hartmann's property.

Because of the Pipeline's proximity to Supervisor Hartmann's parcel, decisions regarding the Facilities affect her differently than the public at large. The Political Reform Act presumes a material financial effect where a governmental decision involves property within 500 feet of an official's parcel, and the effect may still be material within 500–1,000 feet if the decision changes development potential, income-producing potential, highest and best use, or the property's character (e.g., traffic, intensity, parking, views, privacy, noise, air quality) or market value.¹⁹ Here, the Pipeline is only 8 feet away from her property, creating this strong presumption of materiality.

about this."); Email from Supervisor Hartmann to Len Fleckenstein, "Re: Question on recusal for Sable pipeline" (Jan 24, 2025), attached as Ex. 11 ("The pipeline runs right next to the NE corner of my property. I receive lots of special notices from the pipeline companies because of this close proximity. My HOA is quite concerned about the potential for the pipeline to contaminate our aquifer, the source of our water. So, I am affected in a different way than a member of the general public vis a vis this project. I don't know how I could rebut the FPPC presumption..."); email from Gina Fischer to Michelle Cisneros, "FW: Daily Nexus Inquiry" (February 6, 2025), attached as Ex. 12 ("Our office is recused from participating on matters pertaining to the pipeline because it grazes by Supervisor's [sic] Hartmann's home in Buellton, therefore, per FPPC rules, it impacts her differently as a decision-maker than other matters. So we can only know what the public knows and cannot influence our colleagues."); email from Gina Fischer to Bill Woodbridge, "FW: Deny transfer of Exxon pipeline ownership to Sable" (February 19, 2025), attached as Ex. 13 ("You raise really good points and I'm glad you wrote to us. Unfortunately, the pipeline grazes by Supervisor Hartmann's residence just north of Buellton so she has to recuse from voting on pipeline matters per FPPC rules about conflicts of interest."); email from Gina Fischer to Nancy Tobin, "RE: Deny Permit transfer to Sable Offshore Corporation" (February 25, 2025), attached as Ex. 14 ("The pipeline runs right next to the NE corner of Supervisor Hartmann's property, as such, she is affected by the pipeline in ways that others are not – that is, she is materially affected."); email from Gina Fischer to Alejandro Lazo, "Minor correction on Sable pipeline story" (April 14, 2025), attached as Ex. 15 ("In reference to the County Supervisor who has to recuse on voting because the pipeline runs near her home property, she legally has to recuse..."); email from Gina Fischer to Gwyn Lurie, "Re: A brief conversation" (July 18, 2025), attached as Ex. 16 ("Based on the proximity of [her] residence to the pipeline, it appeared [Supervisor Hartmann] would be disqualified from participating in related decisions.")

¹⁷ February Board Hearing Transcript (Ex. 1), p. 18.

¹⁸ Jan. 2023 Hartmann Interview Transcript (Ex. 8).

¹⁹ California courts have also applied a common law conflict of interest doctrine to decisions involving a decisionmaker's personal interest in a project, independent of the Political Reform Act's rules on *financial* interest. *See Clark v. City of Hermosa Beach* (1996) 48 Cal.App.4th 1152, 1172 (finding a conflict of interest due a council member's personal interest in preserving an ocean view, even where there was no disqualifying *financial* interest under the Political Reform Act).

Supervisor Hartmann may only rebut this presumption by presenting "clear and convincing evidence that the decision will not have any measurable impact on [her] property."²⁰ However, Supervisor Hartmann has admitted that she cannot rebut this presumption.²¹ Supervisor Hartmann herself has acknowledged that her property is differently situated with respect to the Pipeline. In a January 24, 2025, email to a constituent, she wrote that the Pipeline "runs right next to the NE corner of my property," that she receives special notices due to the proximity, and that her HOA is concerned about aquifer contamination that could result from a Pipeline spill.²² She further stated that if she participated in the Appeals, "it would be challenged by Sable who would likely prevail."²³ In a 2023 interview, Supervisor Hartmann similarly explained that the Pipeline abuts her property and that FPPC rules and County Counsel advice required recusal.²⁴ In fact, she confirmed that for the Board's discussions related to the Pipeline, she "can't even be in the room."²⁵

The fact that the Transfers do not authorize Pipeline operations does not rebut this presumption. In its request for advice, the County assured the FPPC that "Santa Barbara County does not regulate the *operation* of either Line 901 or Line 903."²⁶ Thus, the 2025 FPPC Letter expressly assumed the Appeals would not affect Pipeline operations—which, while true, is an assumption some Supervisors have apparently disputed, viewing their votes as a referendum on "restart."²⁷ At the February 25, 2025, hearing, every participating Supervisor discussed the possibility of a future oil spill along the Pipeline, ²⁸ and the Supervisors who voted to uphold the

²⁰ Cal. Code Regs. tit. 2, § 18702.2, subd. (a)(7).

²¹ Email from Supervisor Hartmann to Len Fleckenstein (Ex. 11).

²² *Ibid. See also*, email from Supervisor Hartmann to Brandon Sparks-Gillis, "Re: Public Comment RE: Feb 25th agenda. Please deny Sable transfer requests" (Feb. 13, 2025), attached as Ex. 17 ("I am recused because the pipeline skims my property and my HOA is very concerned that a leak would contaminate our groundwater wells.")

²³ Email from Supervisor Hartmann to Len Fleckenstein (Ex. 11).

²⁴ Jan. 2023 Hartmann Interview (Ex. 8), p. 1.

²⁵ *Ibid*.

²⁶ Letter from Rachel Van Mullem to FPPC General Counsel, "Re: Revised Request for Formal Written Advice Concerning the Political Reform Act on behalf of Santa Barbara County Supervisor Hartmann" (June 5, 2025), attached as Ex. 18, p. 4 (emphasis in original).

²⁷ During the February 25, 2025, Board hearing, Supervisor Lee stated that restarting the Pipeline is "an insane idea" and a "very bad idea." February Board Transcript (Ex. 1), p. 198. In addition, when discussing the Valve Upgrade Project in an interview, Chair Capps acknowledged that she voted against the installation of upgraded valves on the Pipeline, despite them being required by state law, "because it was a way to restart the pipeline." Transcript of "Episode 498: One on One with Laura Capps; June 6, 2025," NewsmakerswithJR, (June 6, 2025), available at:

https://www.youtube.com/watch?v=u4gmxCnZvDM, attached as Ex. 19, p. 2 (emphasis added). In the same interview, Chair Capps discussed the February 25, 2025, tie vote as part of her broader efforts to prevent Pipeline "restart."

²⁸ See February Board Hearing Transcript (Ex. 1) at p. 36 (Supervisor Lee asking what would happen if an operator's "insurance could not cover the cost of a spill"); *id.*, at p. 42 (Chair Capps stating that she has

Appeals explained their position as motivated by concerns regarding a potential spill.²⁹ At the November 4, 2025, hearing, Supervisor Hartmann herself asked numerous questions related to the potential of a spill, questions that are predicated on the Pipeline's operation, rather on than the permit Transfers.³⁰ Indeed, Supervisor Hartmann was particularly focused on Sable's insurance, repeatedly asking for confirmation that it would cover all damages from a spill—something that she, as a property owner adjoining the Pipeline, has a distinct interest in different from the general public.³¹ As she has repeatedly acknowledged in prior recusals, even the perceived risk of a spill on or adjacent to Supervisor Hartmann's property could affect its value or character. As such, Supervisor Hartmann cannot rebut the presumption, and she should not participate in these discussions.

Until the November 4, 2025, hearing, Supervisor Hartmann consistently acknowledged her material conflict of interest and properly recused herself from matters involving the Pipeline. She recused herself from (1) an August 2023 hearing on an appeal from the Planning Commission's denial of PPC's proposal to install legally required upgraded safety valves for the Pipeline ("Valve Upgrade Project"), which was not approved by the Board and which was the subject of follow-on litigation and an eventual settlement permitting the valves' installation; (2) a September 2023 hearing involving the Appeal of the Planning Commission Approval of the Change of Ownership, Change of Guarantor, and Change of Operator for the Las Flores Pipeline System (formerly Plains All American Lines 901/903) ("2023 Permit Transfer Appeal"), where the Board affirmed the Planning Commission's approval; and (3) the February 25, 2025, hearing on the same Appeals once again before the Board—in that case specifically affirming that the

[&]quot;deep concerns about [the Pipeline's] safety"); *id.* at p. 57 (Supervisor Lavagnino stating that "what everybody's worried about is that the pipeline fails"); *id.* at p. 87 (Supervisor Nelson asking how common ownership of the Facilities affects spill response).

²⁹ See id. at p. 9 (Supervisor Lee explaining his vote by stating "we have a pipeline that leaked in 2015, that devastated our environment, our coastline, economy, and killed so many wildlife, and we want to restart it"); id. at p. 12 (Chair Capps stating that "this is not fair to the public that this is the one shot you've all had here in Santa Barbara, where we experienced a devastating spill in 2015").

³⁰ See, e.g., November Board Hearing Transcript (Ex. 7), p. 6 (Supervisor Hartmann asking, "Does the permit require that the owner/operator have financial responsibility to clean up a spill? Does Sable's insurance, what kind of policy is it? Is it an occurrence-based pollution liability insurance? And would it still pay out if Sable was later bankrupt or dissolved? What are the policy limits timeframe per incident and in the aggregate? What if there's negligence or even gross negligence involved if the permits haven't been complied with? Does the policy still cover damage?); id. at p. 21 (Supervisor Hartmann asking, "If there were a spill, is Exxon still on the hook?"); id. at p. 68 (Supervisor Hartmann stating, "None of us are insurance experts. But I would like, if we would pursue this, to hire a consultant who could hear our concerns and analyze the insurance policy. Because it's very complicated. And we know that insurance companies don't want to pay. And there's just many, many questions that aren't answered by this. And I think we haven't done a searching analysis on that. And it's really required. I don't really know, from what I've heard from staff today, exactly what the effect of not transferring the permit is. But I do believe that it helps to keep Exxon on the hook, both for spill and for abandonment if necessary.")

³¹ *Ibid*.

Pipeline runs through the northeast corner of her property and that she is affected differently than the general public.³²

Supervisor Hartmann's recent failure to recuse herself, based on the 2025 FPPC letter, is inconsistent with both her prior public admissions and her past recusals. Indeed, even after a 2017 FPPC letter advised she could participate in certain proceedings related to remediation and corrective action following the 2015 spill,³³ Supervisor Hartmann repeatedly chose to recuse herself from proceedings involving the Pipeline because of her personal connection to the Pipeline, confirming that she views her conflict more broadly than the FPPC does. Yet even though she has consistently maintained that the Pipeline is close enough to her property to create a conflict of interest, she has evidently chosen to overlook this in participating in the November 4, 2025, Board hearing. However, now there is even stronger evidence that the Pipeline is in close proximity to her property, at a distance of only 8 feet. Supervisor Hartmann cannot ignore this new evidence; the facts have not "remain unchanged" since the 2025 FPPC Letter.³⁴ In fairness and consistent application of the rules, she should acknowledge her conflict of interest and recuse herself from the December 16, 2025, Board hearing on the Appeals.

For these reasons, Supervisor Hartmann must recuse herself from the December 16, 2025, hearing and all future proceedings involving the Pipeline.

III. CONCLUSION

Applicants respectfully request that Supervisor Hartmann ask the FPPC for updated advice based on the PPC Map, and that she recuse herself from any involvement in the Board's consideration of the Appeals related to the Transfers, including the hearing on December 16, 2025. Her property is only 8 feet from the Pipeline, creating a presumption of materiality that Supervisor Hartmann herself has admitted she cannot rebut. The integrity of the administrative process and the Applicants' right to a fair hearing are at stake. We trust that the Board and

Consistent with her longstanding practice of recusing herself from all Pipeline-related matters due to her personal interest, Supervisor Hartmann formally recused herself from the August 22, 2023, Board hearing on the Valve Upgrade Project. *See* County of Santa Barbara Planning & Development, 901/903 Valve Upgrade, available at: https://www.countyofsb.org/880/901903-Valve-Upgrade; Aug. 24, 2023, Board Final Action Letter, attached hereto as Ex. 20. She also recused herself from the September 19, 2023, Board hearing for the 2023 Permit Transfer Appeal, stating "the pipeline runs directly adjacent to the northeast corner of my property, so due to a conflict of interest potential, I need to recuse myself and I'll leave now." Excerpts of September 19, 2023, Board Hearing Transcript, attached hereto as Ex. 21, p. 2; *see also* County of Santa Barbara Planning & Development, 901/903 Pipeline Permit Transfer, available at: https://www.countyofsb.org/3773/901903-Pipeline-Permit-Transfer; September 19, 2023, Board Minutes, attached hereto as Ex. 22. She recused herself from the February 25, 2025, Board Hearing, stating that "the pipeline runs through the northeast corner of my property." February 2025 Board Transcript (Ex. 1) at p. 18.

³³ 2017 FPPC letter (Ex. 6), pp. 1-2.

³⁴ November Board Hearing Transcript (Ex. 7) at p. 1.

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LATHAM&WATKINSLLP

County Counsel will take the necessary steps to ensure a fair and unbiased evaluation of the Appeals, in accordance with the Political Reform Act.

Very truly yours,

Jessica Stebbins Bina of LATHAM & WATKINS LLP

Enclosures

cc: Steve Rusch, Sable Offshore Corp.

Dave Bainbridge, General Counsel, California Fair Political Practices Commission L. Karen Harrison, Senior Counsel, Legal Division, California Fair Political Practices Commission

Index of Exhibits

Exhibit No.	Description	Date
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2.	Letter from Latham & Watkins to Supervisor Hartman <i>et al</i> .	October 30, 2025
3.	Letter from Dave Bainbridge, General Counsel for the Cal. Fair Political Practices Com ("FPPC"), to Rachel Van Mullem, County Counsel for Santa Barbara County	June 27, 2025
4.	Email from Rachel Van Mullem to L. Karen Harrison, "FW: Question re FPPC Request 25- 075"	June 5, 2025
5.	Map from the Pacific Pipeline Company	November 25, 2025
6.	Letter from Hyla P. Wagner, General Counsel for the FPPC, to Michael C. Ghizzoni, County Counsel for Santa Barbara County	April 27, 2016
7.	Excerpts of November 4, 2025, Board of Supervisors Hearing Transcript	November 4, 2025
8.	Excerpts of NewsmakersWithJR, "Joan Hartmann Interview;, [sic] incumbent for 3rd Supervisor District; Jan 12, 2023" Transcript	January 12, 2023
9.	Letter from Michael C. Ghizzoni to the FPPC, "Re: Request for Formal Advice on behalf of Santa Barbara County's Third District Supervisor, Joan Hartmann"	February 6, 2017
10.	Email from Supervisor Hartmann to John Barron, "Re: Sable Oil"	January 6, 2025
11.	Email from Supervisor Hartmann to Len Fleckenstein, "Re: Question on recusal for Sable pipeline"	January 24, 2025
12.	Email from Gina Fischer to Michelle Cisneros, "FW: Daily Nexus Inquiry"	February 6, 2025
13.	Email from Gina Fischer to Bill Woodbridge, "FW: Deny transfer of Exxon pipeline ownership to Sable"	February 19, 2025

Exhibit No.	Description	Date
14.	Email from Gina Fischer to Nancy Tobin, "RE: Deny Permit transfer to Sable Offshore Corporation"	February 25, 2025
15.	Email from Gina Fischer to Alejandro Lazo, "Minor correction on Sable pipeline story"	April 14, 2025
16.	Email from Gina Fischer to Gwyn Lurie, "Re: A brief conversation"	July 18, 2025
17.	Email from Supervisor Hartmann to Brandon Sparks-Gillis, "Re: Public Comment RE: Feb 25th agenda. Please deny Sable transfer requests"	February 13, 2025
18.	Letter from Rachel Van Mullem to FPPC General Counsel, "Re: Revised Request for Formal Written Advice Concerning the Political Reform Act on behalf of Santa Barbara County Supervisor Hartmann"	June 5, 2025
19.	Excerpts of NewsmakersWithJR, "Episode 498: One on One with Laura Capps; June 6, 2025" (June 6, 2025) Transcript	June 6, 2025
20.	August 24, 2023, Board Final Action Letter	August 24, 2023
21.	Excerpts of September 19, 2023, Board Hearing Transcript	September 19, 2023
22.	September 19, 2023, Board Minutes	September 19, 2023

EXHIBIT 1

1	[00:05:00]
2	[00:10:00]
3	[00:15:00]
4	[00:20:00]
5	[00:25:00]
6	CHAIR CAPS: Oh, good job, everybody. Nice to see everyone here.
7	My name is Laura Caps, and it's my pleasure to call to order the
8	February 25th 2025 meeting of the Santa Barbara County Board of
9	Supervisors hearing. Madam Clerk, please call the role.
10	CLERK: Supervisor Lee.
11	MR. LEE: Here.
12	CLERK: Supervisor Hartman.
13	MS. HARTMAN: Here.
14	CLERK: Supervisor Nelson?
15	CLERK: And Supervisor Nelson's participating remotely from DC.
16	MR. NELSON: Here.
17	CHAIR CAPS: Oh, there you are. Great, thank you, and Supervisor
18	[PH 00:29:24] Lavanino.
19	MR. LAVAGNINO: Here.
20	CLERK: And Chair Caps?
21	CHAIR CAPS: Here.
22	CLERK: At this time, please, join me in Pledge of Allegiance.
23	Ready to begin.
24	

great Donald Trump as President, and he is the greatest President we have ever seen, we're going to see that also in our county. We are part of the country. We're not our own little

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planet out in the middle of the ocean. We are part of the United States. Thank you.

CLERK: And has any of the members of the public whose names I had announced earlier make their way here? Jacqueline Inda, Stephanie Caterers, Hailey Rowan, Ruth Hyler, are any of those members of the public here? I will assume they have... oh.

HAILEY ROWAN: This is Hailey Rowan, and I'd like to speak on the Sable topic as well. Thank you.

CLERK: Thank you. All righty, with that, Chair Caps and members of the board, I believe we can safely assume those members of the public have left or will be speaking at a later time.

CHAIR CAPS: Thank you to our public, and it's confusing to know exactly when is the right time to speak. So, we got through that. So, anyway, now, that moves us to item number one, Sable Offshore

Corporation Appeals. Madam Clerk, will you please read departmental item into the record and... Supervisor Hartman?

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MS. HARTMAN: Yeah, before she does that, I must recuse the pipeline runs through the northeast corner of my property. So, I am affected differently than the general members of the public and can't influence my fellow board members.

CHAIR CAPS: Yeah. I understand, thanks.

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CLERK: I'm waiting on something. Chair Caps and members of the board, departmental item number one is from the Planning and Development Department. It is a hearing to consider recommendations regarding the appeals of the planning commission approval of the Sable Offshore Corporation's change of owner operator and guarantor for the Santa Ynez Unit, Pacific Offshore Pipeline Company Gas Plant and Los Flores Pipeline System, final development plan permits, and this is in the third, fourth, and fifth districts, and I am waiting for a document from my staff on late items that need to be voted into the record. We had quite a few emails come in late last night. So, they are finalizing that. So, perhaps we can begin staff's presentation, and then vote items into the record.

CHAIR CAPS: Or ex parte?

CLERK: Or ex parte. Great, thank you.

CHAIR CAPS: Yeah, let's... would you like? Okay, at this moment, because this is a quasi-judicial hearing, that means myself and my colleagues need to disclose ex parte conversations that we've had leading up until this department item. Supervisor Lee, would you like to go first?

MR. LEE: Thank you, Chair Caps, I'll go first. On January 28th, 2025, I met with the EDC to discuss Sable. On February 6th, 2025, I also met with EDC to discuss Sable as well. On February 12th, I met with Sable representatives to talk about the oil pipeline. On February 20th, I met with Sierra Club to talk about Sable, and on February 20th,

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the permit transfers subject to the conditions of approval. That concludes staff's presentation, and we are happy to take questions. Thank you.

CHAIR CAPS: Thank you, Ms. Ibarra. Any questions from the board at this point? Supervisor Lee?

MR. LEE: Just a question. So, who pays an event that insurance company cannot... that insurance cannot cover the total cost of a spill?

MS. IBARRA: So, Supervisor Lee, through the chair, if insurance can't cover the cost of an oil spill, there's other protections in place. There are certain state and federal laws that allow certain pools of other funds to be pulled from. Yeah, do you have anything to add to that?

MR. LEE: I'll clarify. Do we pay? Does the county pay, the taxpayers?

MS. IBARRA: I don't believe so, no.

MR. LEE: Got it.

CHAIR CAPS: Other questions from the board? Supervisor Nelson?

MR. NELSON: Yeah, thank you. The pool of funds that you're talking about, those are funds that are... that all oil companies pay into to cover kind of as a kind of a self-insurance among the oil industry. Is that kind how that works?

MS. IBARRA: Supervisor Nelson, through the chair, that's correct. That's my understanding.

MR. NELSON: Okay. So, I think that's helpful for the board and the public, and if we go back to that last slide for a minute, I just

I believe it was in December, the State Farm Marshal granted a waiver for cathodic protection, and within that waiver, there are even more requirements that Sable needs to meet in order to essentially address the lack of cathodic protection in the system, and it requires more frequent inspections of the line, more rigorous testing, hydro testing prior to restart, all kinds of safety related features that have been incorporated into that waiver, and so, that kind of provides a little context on the regulatory side.

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CHAIR CAPS: But that's not the role of the county to provide those. So, I said, I have... I'm toggling a little bit between two categories. I have deep concerns about safety. I have deep concerns about financial stability.

MR. BRIGGS: So, bringing that discussion back locally, the county, we do have what we call the system Safety, Reliability, and Review Committee, and operators who operate onshore facilities that are processing oil and gas from offshore are required to go through the safety committee, and that includes P&D, our petroleum engineer, the fire department, APCD, and other county departments where we all look at the facility holistically and make sure that, as they are either restarting or in operation, that all of the federal safety related requirements are being met. I mean, it's a very rigorous review, and we're going through that with them right now, and that's an ongoing process that would basically prepare them for restart, and then also, provide for our annual oversight, as we move forward.

MR. FRANKEL: So, we disagree with the basic presumption that the Fire Marshal makes, that this pipeline can be made as safe or safer than, if it had effective cathodic protection. These inspections are unreliable. You're just trying to track down corrosion and put bandaids on the pipeline. We don't think that it's as safe as proactively preventing corrosion in the first place. Yes, we disagree. What, you know, our options to...

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MR. LAVAGNINO: I don't want to interrupt you, but I think this is really important for everybody right now. For me, if I'm getting this, is that I'm not... I think what everybody's worried about is we start up, the pipeline fails, and I'm looking at this as this isn't something we're regulating. The person that is signing off on this somehow is not in this room. Everybody here expects us to... that we're basically the deciding body on this, which we are not, and, you know, the issue that we're talking about today is so divorced from what we're on, but that's what everybody's worried about. So, we got to talk about it is what everybody's worried about is that the pipeline fails, and what are we going to do about it, and the reality is, if you have information that says that that's what the state Fire Marshal is signing off on is inaccurate and unscientific, then I'm trying to figure out at what public forum do we get at that? Because...

MS. CROP: Right. Yeah, thank you. So, unfortunately, the Fire Marshal did not solicit public input or expert input. So, we sent a letter to the Fire Marshal last fall explaining that we believe that they had to conduct public and environmental review and hold a formal

spill was out of Bakersfield. They did not have spill response plans on the coast. So, we've doubled up the spill response on the coast, and we did an analysis and submitted to the Fire Marshal, which shows that, and this is the plan that was rejected, that actually reduces the spill... the amount of oil to water down to less than 400 barrels. So, there's been significant work done on that pipeline, and all the safety valves are installed, ready to go, as we gear up towards restart here. So the claims that there's some greater spill potential is absolutely false, and the Fire Marshal has reviewed that plan, and it's available for review by the county, and the county has a plan.

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MR. NELSON: Mr. Rush, if I could continue, one of my other questions was just trying to compare what was back in 2014 until now, you know, at that time, my understanding is we had two assets out there. We had a pipeline and a plant, two different ownerships, right?

Now. moving forward, it's under a common ownership. What does that look like, and does that end up helping or hurting the future and the potential for spills?

MR. RUSCH: Yes, Supervisor Nelson, Madam Chair, absolutely, right. We now own the pipeline and the offshore facilities and the onshore facility. So, we have a direct interest in ensuring our aorta, our pipeline going out of Las Flores Canyon operates as, you know, as safely as possible and does not leak. We have direct interest in that. Prior to that, you had a separate company owning that pipeline, one of many pipelines they own in the entire United States, and it was not probably as high a priority as some other places. This is our number

would assume then county counsel reviewed it and realized maybe there were parts of it that possibly were illegal. A woman asked today, and I think she summed up the thoughts of so many today, was she's asking us, rhetorically, do you stand with the people, or do you stand with big business, and in my mind, I realized that's when I came to the conclusion that I'm not on either side. We have to stand by the law. This pipeline was legally permitted, and as we heard, and in any other county, this change of ownership would've been a simple checklist signed off by the Fire Department. So, the reason why you're here today and so passionate is because the actual regulating agencies that have jurisdiction have basically ducked their responsibilities, and they will not hold a public meeting and let you have ... vent your frustrations. So, unless there's an organization that I'm waiting for that wants to step up and indemnify the county against the lawsuit, I will be absolutely supporting the planning commission and our staff recommendation.

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CHAIR CAPS: Thank you, supervisor Lavanino. Supervisor Lee?

MR. LEE: Thank you. Thank you, chair. When I came in this

morning, around 7:00, I saw hundreds of people were outside. So, I

want to say thank you for being patient and being here and sitting

through this. My takeaway of all this is: we have a pipeline that

leaked in 2015, that devastated our environment, our coastline,

economy, and killed so many wildlife, and we want to restart it. To

me, that's an insane idea. That's a very bad idea, but yet, we are

having this conversation right now. After considering listening to the

appellant and Sable and listening to the public, and I came to conclude that I support upholding the appeals, because that's the right thing to do, and that's where I'm at. Thanks.

CHAIR CAPS: Thank you, Supervisor Lee. Supervisor Nelson, would you like to go next?

MR. NELSON: Yeah, thank you. Thank you, Chair Caps. I appreciate the opportunity, and I want to thank the public too, and I just want to let sure everybody in the room understands that I have this meeting in Washington DC on behalf of the county scheduled before this hearing. I would've loved to be there in person, and I wanted to thank all the staff and my colleagues and the public for braving a long day that's not quite over yet. The first point that I wanted to make... to focus in on was the idea of this sometime legislative intent for Mr. Day. You know, legislative intent doesn't go down to the staff member that writes the ordinance. It's the first draft that goes to the board, and the board deliberates, and then we give board legal opinions, and then we talk among each other, and then we, as a body, elected body by the citizens or the voters of Sambar County, we're the ones that have the legislative intent there. So, you know, that whole issue there and from Mr. Day, you know, just didn't hold water for me on what 25B is maybe supposed to mean, or what it was intended to mean.

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The other issue that I have, I'm concerned about is the Coastal Commission. I think we all in the room don't always agree with agencies. You know, I might disagree with the state agency. I'm sure

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there's people in the room that might be disagreeing with some federal agencies, and sometimes, they get it wrong, and I think that this is the case here, both Coastal Commission, and I think if they truly believe that they needed a permit, that they would've taken Sable to court by now to stop, get a stay in place, but I do think this has gotten political. It's not the first time the Coastal Commission's gotten political. They got politically recently with Vandenberg Space Force Base, and this is unfortunately another black eye. I feel bad for most of the speakers who have been here, and they were told that today, well, that the decision will impact the restart. I have to bury the lead. It won't. No matter what happens here, the decision here won't make that difference. This is political theater, and in some cases, gaslighting. It's asking me to think that many of the young people that showed up will believe that their government doesn't care or didn't listen to them. This is about politics, not the environment. This is about the dislike of oil, not law and science. If it was really about the environment, we would've seen people come out in droves a year ago when we had untreated sewage, ten times the amount of the Refugio oil spill, spill into the Pacific Ocean, and it barely made a week's worth of news. This is about oil. The appellants don't care about the liability. This is subterfuge. They opposed the trucking. They opposed a new pipeline, they even opposed safety valves, and now, they're opposing the transfer of a name on a permit. They will stop at nothing for the restart of the oil operations, and for me, that sounds a lot more like religion and politics than law and science. For me,

I'm compelled by the engineers and the scientists and the legal experts at the county, at the state, and the federal government, and I will support the [PH 07:17:09] PC and the staff recommendations to deny the appeal and approve the transfer of the permit.

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CHAIR CAPS: Okay, thank you. Like Supervisor Lavanino, I was a little kid after the oil spill of 1969, and it's actually the reason why I went into a world of politics and advocacy. It was the first issue that really struck me. My parents were very engaged, would take me to early rallies, early days of Goo, and all of the activism that sprouted up, and obviously, the birth birthplace of Earth Day. So, I just have to say that I really appreciate how everyone's hung in here today in such, again, such a conducive, collaborative way of respect. I mean, this was a marathon, and I have to say too, I'm so proud of UCSB and our gauchos for showing up in such force. I had no idea. I mean, I shouldn't be surprised, but they just one after one after one really putting your future where your heart is by speaking so eloquently, and by being here and being so dedicated. So, thank you. It's an honor to represent you. It really is, and it has been stated. This is our one shot. I agree. I do agree with my colleagues, even though I'm not going to vote with them, this is not fair to the public that this is the one shot that you've all had here in Santa Barbara, where we experienced a devastating spill in 2015, and this is what you get, a technicality on a permit change for a hearing, because there's so many layers. It's designed to be completely confusing. It's designed to be completely in favor of big interests, big, powerful

interests with lobbyists and influence, so that we don't know why things are being decided the way they are. We don't know why things are not moving forward. This was this one chance, and it's extremely...

I agree with you. It shouldn't be... it's not fair for some folks to walk out of here and think, okay, we stopped the pipeline, or we started the pipeline. That is not what we're doing here, and that is completely unfair. But there are too... so, even within the narrow confines of what we're actually doing here, there are too many red flags, because we are, this is about fiscal oversight, and we do sit up here with a fiscal responsibility of a budget of \$1.6 billion annually, and to me, it's too risky to have an applicant that was formed when a major company decided that having this pipeline was potentially too risky. So, then it's just too, it's just... as I said earlier, it's fishy to me

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that you would sell a pipeline to a new company that doesn't have the funds for it, and again, maybe this is extremely common, but it doesn't pass my smell test, and then loan them the money. If they had wanted to show the insurance policy, they could have, and so much has been made over the last several months about this policy. Why not just show it? Why not just go above and beyond the checklist? That is another red flag for me. Compliance with the Coastal Commission is another red flag for me. Why have a cease and desist? Why not just cooperate with this governing body? So, really, what we're looking at is fiscal stability. That's what we're charged with trying to do, and

1 there are far too many flags. It was said by Mr. Day, in his interpretation of the ordinance that he wrote, that it's a gamble. 2 3 This was not meant to be toothless. Our job, I get the tension of what 4 we're being asked to do, but I do feel I was elected to look at the big 5 picture and to extrapolate of what we're actually doing here, and I cannot, in good faith, say that this transfer gives me reassurance of 6 7 fiscal stability. So, I will be voting to uphold the appeal. So, 8 let's do a roll call vote. A motion. So, I would need a motion from 9 somebody. MR. LAVAGNINO: Well, this is going to be weird. 10 CHAIR CAPS: We can just do two. 12 MR. LAVAGNINO: Yeah. Okay. Why don't you guys do your 13 questions?

CHAIR CAPS: Wait, well, I'll go [INDISCERNIBLE 07:21:37].

MR. LAVAGNINO: Yeah, because I'm trying to find the language.

CHAIR CAPS: I could make a motion. Thank you. We have our most...

MR. LAVAGNINO: Yes. All right, I will move staff recommendations A through D.

MR. NELSON: I will second that motion.

CHAIR CAPS: So, then, Madam Clerk, when you're ready, we'll do a roll call vote.

MR. LAVAGNINO: Pins and needles.

CLERK: Supervisor Lee?

MR. LEE: No.

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EXHIBIT 2

October 30, 2025

VIA EMAIL AND FEDEX

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Washington, D.C.

Re: November 4, 2025, Meeting of the Santa Barbara County Board of

Supervisors regarding Appeals of Planning Commission Approval of Change of Owner, Guarantor, and Operator for the Santa Ynez Unit, Pacific Offshore Pipeline Company Gas Plant and Las Flores Pipeline

<u>System – Request for Recusal of Supervisor Hartmann</u>

Dear Supervisor Hartmann and Honorable Supervisors:

On behalf of Sable Offshore Corp. ("Sable"), Pacific Pipeline Company ("PPC"), and Pacific Offshore Pipeline Company ("POPCO") (collectively, the "Applicants"), Applicants request that Supervisor Joan Hartmann again recuse herself from the November 4, 2025, vote on the appeals of the County Planning Commission's ("Planning Commission") October 30, 2024, approval of the Change of Owner, Guarantor, and Operator for the Las Flores Pipeline System ("Pipeline"), the Pacific Offshore Pipeline Company Gas Plant ("POPCO Facilities"), and the Santa Ynez Unit ("SYU") (collectively, the "Facilities," and the approvals, the "Transfers"), and from any subsequent matters involving the Transfers. Sable acquired the Facilities on February 14, 2024, from Mobil Pacific Pipeline Company ("MPPC") and Exxon Mobil Corporation ("ExxonMobil") and subsequently applied for the Transfers to change the names on the Facilities' final development plan permits ("FDPs") to Sable. The Planning Commission approved the Transfers on October 30, 2024, and those approvals were appealed (the "Appeals") by various environmental advocacy groups to the Board of Supervisors (the "Board"). On February 25, 2025, the Board deadlocked 2-to-2 on the Appeals, resulting in no action.

The upcoming Board hearing is court-ordered. Applicants have obtained a writ of mandate from the United States District Court, Central District of California, compelling the

Board to act on the Appeals as required by County Code Chapter 25B. Thus, it is imperative that the Board reach a decision after a fair and impartial hearing.

However, Sable is concerned that the upcoming Board hearing on the Appeals will not be fair and impartial because Sable understands that Supervisor Hartmann intends to participate in the hearing in her formal role as a member of the Board. Supervisor Hartmann owns real property "approximately 900 feet from" the Pipeline at issue. In fact, Supervisor Hartmann has stated that the Pipeline goes *through* her property when she recused herself from the February 2025 Board hearing, stating that "the pipeline runs through the northeast corner of my property." According to Supervisor Hartmann, "where the Pipeline comes, it actually abuts the northeast corner of my property." Regardless of whether the Pipeline abuts or goes through her property, *Supervisor Hartmann's ownership of land adjacent to the Pipeline creates a conflict of interest—one she has consistently and publicly acknowledged*.

Notwithstanding Supervisor Hartmann's longstanding conflict of interest with respect to the Pipeline, Sable understands that Supervisor Hartmann intends to participate in the Board's consideration of the Appeals as a result of an advice letter that County Counsel received from the California Fair Political Practices Commission dated June 27, 2025. The 2025 FPPC Letter concludes that Supervisor Hartmann does not have a disqualifying financial interest in the Board's action with respect to the Appeals because "it is not reasonably foreseeable that the [Board's] decision[] would have a material effect" on property owned by Supervisor Hartmann. The 2025 FPPC Letter, however, fails to consider how the Board's discussion of potential future oil spills from the Pipeline—which dominated the Board's deliberations at the February 2025 Board hearing—impacts or could be perceived to impact Supervisor Hartmann's property. The 2025 FPPC Letter also relies on an assumption about the Pipeline's distance from Supervisor Hartmann's property that is inconsistent with numerous other public statements. Finally, the 2025 FPPC Letter did not address Supervisor Hartmann's conflict of interest due to her long

¹ See Santa Barbara Independent, "Hartmann Now Eligible to Vote on Some Sable Issues" (July 16, 2025), available at: https://www.independent.com/2025/07/16/hartmann-now-eligible-to-vote-on-some-sable-issues, attached as Ex. 23.

² See Letter from Dave Bainbridge, General Counsel for the Cal. Fair Political Practices Com ("FPPC"), to Rachel Van Mullem, County Counsel for Santa Barbara County, June 27, 2025, available at: https://www.fppc.ca.gov/content/dam/fppc/documents/advice-letters/2025/25075.pdf ("2025 FPPC Letter"), attached as Ex. 1; see also Letter from Hyla P. Wagner, General Counsel for the FPPC, to Michael C. Ghizzoni, County Counsel for Santa Barbara County, April 27, 2016, available at: https://www.fppc.ca.gov/content/dam/fppc/documents/advice-letters/1995-2015/2017/17-037.pdf ("2017 FPPC letter"), attached as Ex. 2. The date appears to be a typographical error, as the letter appears to have been issued in 2017, as it appears in the 2017 section of the FPPC's website.

³ Transcript of Board of Supervisors Hearing on February 25, 2025 ("February Board Hearing Transcript"), p. 18, attached as Ex. 3.

⁴ Excerpts of NewsmakersWithJR, "Joan Hartmann Interview;, [sic] incumbent for 3rd Supervisor District; Jan 12, 2023" Transcript ("Jan. 2023 Hartmann Interview Transcript"), attached as Ex. 4, video available at: https://www.youtube.com/watch?v=OtVVBzN0yBI.

⁵ See 2025 FPPC Letter (Ex. 1) at p. 2.

history of bias against Sable, ExxonMobil, and the fossil fuel industry generally. Because the 2025 FPPC Letter was limited only to analyzing whether she has a disqualifying *financial* interest and did not assess the totality of the circumstances surrounding Supervisor Hartmann and her conflicts of interest concerning the Pipeline, it cannot be relied upon here.

Thus, just as she recused herself in February 2025, Supervisor Hartmann must recuse herself from the upcoming hearing.

It is well-settled that a public official must be an "impartial, noninvolved reviewer" in quasi-judicial matters, such as the Appeals. The California Political Reform Act prohibits a public official from participating in a decision when the official has a conflict of interest. California courts also find an unacceptable probability of bias when public officials publicly criticize a project, publicly criticize the parties involved in a project, or become personally embroiled in a project. Supervisor Hartmann has done all three, confirming she cannot act as an impartial decisionmaker and necessitating her recusal under California law. Supervisor Hartmann's numerous statements evince prejudice and opposition to the parties involved in the Transfers and preclude her from impartially considering the Appeals.

Accordingly, in the interests of fairness and good government, **Applicants respectfully request that Supervisor Hartmann recuse herself from the Board's consideration of the Appeals**.

I. BACKGROUND

As the Board is aware, the Facilities are existing, permitted facilities authorized to process, treat, and transport crude oil and natural gas from offshore platforms in the Santa Barbara Channel. Following the 2015 Refugio oil spill, which took place under the prior operator of the Pipeline, offshore oil production at the SYU was suspended. Since then, the Facilities have been subject to ongoing inspection, preservation, and maintenance activities to maintain them in an active state. From March 2022 to September 2023, the Board heard several applications involving the Facilities submitted by former owners of the Facilities. These include: (1) a March 2022 hearing concerning ExxonMobil's interim trucking proposal to transport crude oil by truck from the Facilities to local refineries ("ExxonMobil Interim Trucking Proposal"), which was denied by the Board; (2) an August 2023 hearing on an appeal from the Planning Commission's denial of PPC's proposal to install legally required upgraded safety valves for the Pipeline ("Valve Upgrade Project"), which was not approved by the Board and which was the subject of follow-on litigation and an eventual settlement permitting the valves' installation; and (3) a September 2023 hearing involving the Appeal of the Planning Commission Approval of the Change of Ownership, Change of Guarantor, and Change of Operator for the Las Flores Pipeline System (formerly Plains All American Lines 901/903) ("2023 Permit Transfer Appeal"), where the Board affirmed the Planning Commission's approval.⁶

⁶ Consistent with her longstanding practice of recusing herself from all Pipeline-related matters due to her personal interest, Supervisor Hartmann formally recused herself from the August 22, 2023, Board hearing on the Valve Upgrade Project. *See* County of Santa Barbara Planning & Development, 901/903 Valve

On February 14, 2024, the Applicants acquired full ownership of the Facilities from ExxonMobil and MPPC. Promptly thereafter on March 14, 2024, the Applicants submitted applications to the County to authorize the Transfers pursuant to County Code Chapter 25B. After working collaboratively with the Applicants, County staff deemed the applications complete on July 30, 2024, and subsequently recommended that the Planning Commission approve the Transfers. Following a lengthy and thorough hearing—lasting approximately six hours—on October 30, 2024, the Planning Commission made the Findings and approved the Transfers by a vote of 3-to-1.

The two Appeals were filed by (1) the Center for Biological Diversity and Wishtoyo Foundation; and (2) the Environmental Defense Center, Get Oil Out!, and Santa Barbara County Action Network. On February 20, 2025, Planning and Development staff recommended that the Board deny the Appeals on the basis that the Applicants satisfied the requirements of Chapter 25B. Under Chapter 25B, permit transfer is mandatory so long as the narrow requirements of the chapter—which largely focus on demonstrating that the new owner, operator, and guarantor of the permitted facilities have updated the permit information and agreed to comply with the FDPs' requirements—are met. Both County staff and various Supervisors have acknowledged that the requirements of Chapter 25B are, in essence, a "checklist." At its February 25, 2025, hearing, however, the Board failed to reach a decision on the Appeals. In accordance with her longstanding practice, Supervisor Hartmann recused herself from that Board vote, stating: "I must recuse the pipeline runs through the northeast corner of my property so, I am affected differently than the general members of the public and can't influence my fellow Board members."8 After several hours of public comments, the four remaining members of the Board failed to reach a decision on the appeals, with the vote resulting in a 2-to-2 split. Subsequently, the County refused to transfer the FDPs, leaving Applicants in administrative and legal limbo.

On May 8, 2025, Applicants filed a Verified Petition for Writ of Mandate and Complaint for Declaratory Relief and Damages in the U.S. District Court, Central District of California against the County of Santa Barbara and the Board alleging, among other claims, that the County failed to comply with Chapter 25B by failing to act on the appeals. On September 12, 2025,

Upgrade, available at: https://www.countyofsb.org/880/901903-Valve-Upgrade; Aug. 14, 2023, Board Final Action Letter, attached hereto as Ex. 5. She also recused herself from the September 19, 2023, Board hearing for the 2023 Permit Transfer Appeal, stating "the pipeline runs directly adjacent to the northeast corner of my property, so due to a conflict of interest potential, I need to recuse myself and I'll leave now." Excerpts of September 19, 2023, Board Hearing Transcript, attached hereto as Ex. 21; see also County of Santa Barbara Planning & Development, 901/903 Pipeline Permit Transfer, available at: https://www.countyofsb.org/3773/901903-Pipeline-Permit-Transfer; September 19, 2023, Board Minutes, attached hereto as Ex. 6. She voted against the ExxonMobil Interim Trucking Proposal. See County of Santa Barbara Planning & Development, ExxonMobil Interim Trucking for SYU Phased Restart, available at: https://www.countyofsb.org/872/ExxonMobil-Interim-Trucking-for-SYU-Phas; March 16, 2022, Board Final Action Letter, attached hereto as Ex. 7.

⁷ Santa Barbara County Planning Commission, Staff Report for a Change of Owner, Operator, and Guarantor for the Santa Ynez Unit, POPCO Gas Plant, and Las Flores Pipeline System Final Development Plan Permits (October 22, 2024) at p. 2.

⁸ February Board Hearing Transcript (Ex. 2.) at p. 18.

following a hearing on cross-motions for summary judgment, the court issued a peremptory writ of mandate ordering the Board to hold a new hearing to affirm, reverse, or modify the Planning Commission's decision in compliance with Chapter 25B. In its order, the court explained that in deciding the Appeals, the Supervisors must comply with the requirements of Chapter 25B, noting that a vote to deny the Transfers because it was "the right thing to do" or on the basis that restarting the Facilities was a "bad" idea would not exemplify compliance. The Board of Supervisors is scheduled to hold a new hearing on the Appeals on November 4, 2025.

II. PUBLIC OFFICIALS MAY NOT PARTICIPATE IN DECISIONS WHERE THE OFFICIAL HAS A CONFLICT OF INTEREST

California law bars public officials from participating in decisions in which they have a conflict of interest. Under the Political Reform Act, a public official may not "make, participate in making, or attempt to use the public official's official position to influence a governmental decision in which the official knows or has reason to know the official has a financial interest." An official has a disqualifying financial interest when it is reasonably foreseeable the decision will have a material financial effect—distinct from its effect on the public generally—on the official, a member of the official's immediate family, or on specified interests in a business entity, real property, or a source of income or gifts. ¹⁰

Under Title 2 of the California Code of Regulations, section 18702.2, decisionmakers must recuse when it is reasonably foreseeable that a decision will materially affect their real property interests. A material effect is presumed when the governmental decision involves property in close proximity to a decision-maker's real property. Specifically, the financial effect is material when the government decision "[i]nvolves property located 500 feet or less from the property line of the parcel unless there is clear and convincing evidence that the decision will not have any measurable impact on the official's property," or "[i]nvolves property located more than 500 feet but less than 1,000 feet from the property line of the parcel" when the decision would change the parcel's development potential; income producing potential; highest and best use; character by substantially altering traffic levels, intensity of use, parking, view, privacy, noise levels, or air quality; or market value.¹¹

The Pipeline runs through or in close proximity to Supervisor Hartmann's real property parcel in Santa Barbara County. While she has taken various positions on whether the Pipeline is actually located on or near her property, the Pipeline is in close enough proximity to impact her property. As described below, her ownership of land adjacent to the Pipeline creates a

⁹ Gov. Code § 87100.

¹⁰ Gov. Code § 87103.

¹¹ Cal. Code Regs. tit. 2, § 18702.2, subd. (a)(7), (8).

¹² The 2025 FPPC Letter states that Supervisor Hartmann's "real property parcel [is] approximately 900 feet from" the Pipeline at issue, Line 903. However, Supervisor Hartmann stated that the Pipeline goes *through* her property when she recused herself from the February 2025 Board hearing, stating that "the pipeline runs through the northeast corner of my property." February Board Transcript (Ex. 3.), p. 18. In

conflict of interest—a conflict of interest that she has consistently and publicly acknowledged. Thus, in the interest of fairness, Supervisor Hartmann must recuse herself.

A. Supervisor Hartmann's Conflict of Interest Requires Recusal

Based on Supervisor Hartmann's own admissions, the Pipeline either runs through or in close proximity to Supervisor Hartmann's property. Under California's conflict-of-interest rules, that proximity creates a reasonably foreseeable, material effect on her property interests. Consistent with this, she has repeatedly recused herself from matters involving the Pipeline, and she should do so here as well.

Because of the Pipeline's proximity to Supervisor Hartmann's parcel, decisions regarding the Facilities affect her differently than the public at large. The Political Reform Act presumes a material financial effect where a governmental decision involves property within 500 feet of an official's parcel, and the effect may still be material within 500–1,000 feet if the decision changes development potential, income-producing potential, highest and best use, or the property's character (e.g., traffic, intensity, parking, views, privacy, noise, air quality) or market value. Supervisor Hartmann has publicly stated the Pipeline runs through or abuts the northeast corner of her property, which triggers the presumption. Supervisor Hartmann has admitted that she cannot rebut this.

The 2025 FPPC Letter does not alter this analysis. ¹⁶ It assessed only whether Supervisor Hartmann had a disqualifying financial interest in the permit transfer or related litigation. Indeed, the 2025 FPPC Letter expressly assumed the Appeals would not affect Pipeline restart or operations—which, while true, is an assumption some Supervisors have apparently disputed, viewing their votes as a referendum on "restart." ¹⁷ In its order, the U.S. District Court explained

addition, in 2023, Supervisor Hartmann explained that "where the Pipeline comes, it actually abuts the northeast corner of my property." Jan. 2023 Hartmann Interview Transcript (Ex. 4), p. 1.

¹³ California courts have also applied a common law conflict of interest doctrine to decisions involving a decisionmaker's personal interest in a project, independent of the Political Reform Act's rules on *financial* interest. *See Clark v. City of Hermosa Beach* (1996) 48 Cal.App.4th 1152, 1172 (finding a conflict of interest due a council member's personal interest in preserving an ocean view, even where there was no disqualifying *financial* interest under the Political Reform Act).

¹⁴ February Board Transcript (Ex. 3.), p. 18; Jan. 2023 Hartmann Interview Transcript (Ex. 4), p. 1.

¹⁵ Email from Supervisor Hartmann to Len Fleckenstein, "Re: Question on recusal for Sable pipeline" (Jan 24, 2025, attached as Ex. 8 ("The pipeline runs right next to the NE corner of my property. I receive lots of special notices from the pipeline companies because of this close proximity. My HOA is quite concerned about the potential for the pipeline to contaminate our aquifer, the source of our water. So, I am affected in a different way than a member of the general public vis a vis this project. I don't know how I could rebut the FPPC presumption . . .")

¹⁶ 2025 FPPC letter (Ex. 1) at p. 2.

¹⁷ During the February 25, 2025, Board hearing, Supervisor Lee stated that restarting the Pipeline is "an insane idea" and a "very bad idea." February Board Transcript (Ex. 3), p. 198. In addition, when discussing the Valve Upgrade Project in an interview, Chair Capps acknowledged that she voted against

that in deciding the Appeals, the Supervisors must comply with the requirements of Chapter 25B. ¹⁸ Chapter 25B does not allow the Board to consider "restart."

Yet, at the February 25, 2025, hearing, every participating Supervisor discussed the possibility of a future oil spill along the Pipeline, ¹⁹ and the Supervisors who voted to uphold the Appeals explained their position as motivated by concerns regarding a potential spill. ²⁰ As she has repeatedly acknowledged in her prior recusals, even the perceived risk of such a spill on or adjacent to Supervisor Hartmann's property undoubtedly could affect its value. As such, Supervisor Hartmann should not be permitted to participate in these discussions.

The 2025 FPPC Letter also assumed the Pipeline is approximately 900 feet from her parcel, based on information provided by County Counsel.²¹ This assumption conflicts with earlier estimates provided by County Counsel to the FPPC in 2017 that the distances between the Pipeline and the closest edge of Supervisor Hartmann's parcel "vary from about 50 feet to about 1,000 feet" and that the closest distance between the Pipeline and her residence is "about 750 feet."²² In addition, in June 2025, when County Counsel told the FPPC that the closest distance between the Pipeline and the edge of Supervisor Hartmann's parcel is approximately 900 feet, County Counsel expressly acknowledged that "the County does not know for certain the exact location of the [P]ipeline." The assumption also does not address her own numerous statements

the installation of upgraded valves on the Pipeline, despite them being required by state law, "because it was a way to restart the pipeline." Transcript of "Episode 498: One on One with Laura Capps; June 6, 2025," NewsmakerswithJR, (June 6, 2025), available at:

https://www.youtube.com/watch?v=u4gmxCnZvDM (emphasis added) (Ex. 9), p. 2. In the same interview, Chair Capps discussed the February 25, 2025, tie vote as part of her broader efforts to prevent Pipeline "restart."

¹⁸ See Order re Cross Motions for Summary Judgment, at pp. 23-24, attached as Ex. 22.

¹⁹ See February Board Hearing Transcript (Ex. 3) at p. 5 (Supervisor Lee asking what would happen if an operator's "insurance could not cover the cost of a spill"); *id.*, at p. 6 (Chair Capps stating that she has "deep concerns about [the Pipeline's] safety"); *id.* at p. 7 (Supervisor Lavagnino stating that "what everybody's worried about is that the pipeline fails"); *id.* at p. 8 (Supervisor Nelson asking how common ownership of the Facilities affects spill response).

²⁰ See id. at p. 9 (Supervisor Lee explaining his vote by stating "we have a pipeline that leaked in 2015, that devastated our environment, our coastline, economy, and killed so many wildlife, and we want to restart it"); id. at p. 12 (Chair Capps stating that "this is not fair to the public that this is the one shot you've all had here in Santa Barbara, where we experienced a devastating spill in 2015").

²¹ The FPPC assumed the Pipeline is 900 feet from her parcel based on communications from County Counsel to the FPPC on June 5, 2025. *See* email from Rachel Van Mullem to L. Karen Harrison, "FW: Question re FPPC Request 25-075" (June 5, 2025), attached as Ex. 10. County Counsel explained that certain Geographic Information System data, permitting data, and inspections of "scars in aerial imagery from construction" demonstrate that "the closest edge of Supervisor Hartmann's parcel (APN 099-430-001) to Pipeline 903 is approximately 900 feet and the closest edge of Supervisor Hartmann's residence to Pipeline 903 is approximately 1,040 feet." *Id.* at p. 1. However, County Counsel acknowledged that "the County does not know for certain the exact location of the pipeline." *Id.*

²² Letter from Michael C. Ghizzoni to the FPPC, "Re: Request for Formal Advice on behalf of Santa Barbara County's Third District Supervisor, Joan Hartmann" (Feb. 6, 2017), attached as Ex. 11, at p. 1.

that she has a conflict because the Pipeline crosses or abuts her property.²³ Even at 900 feet, however, a material effect is still presumed if the decision changes the parcel's development potential, use, character, or value.

Supervisor Hartmann herself has acknowledged that her property is differently situated with respect to the Pipeline. In a January 24, 2025, email to a constituent, she wrote that the Pipeline "runs right next to the NE corner of my property," that she receives special notices due to the proximity, and that her HOA is concerned about aquifer contamination that could result from a Pipeline spill.²⁴ She further stated that if she participated in the Appeals, "it would be challenged by Sable who would likely prevail." In a 2023 interview, Supervisor Hartmann similarly explained that the Pipeline abuts her property and that FPPC rules and County Counsel advice required recusal. In fact, she confirmed that for the Board's discussions related to the Pipeline, she "can't even be in the room."

²³ Supervisor Hartmann and her Chief of Staff, Gina Fischer, have made numerous statements about how the Pipeline grazes or runs next to her property. See, e.g., email from Supervisor Hartmann to John Barron, "Re: Sable Oil" (January 6, 2025), attached as Ex. 12 ("I have had to recuse myself from any decision making because the pipeline abuts the NE corner of my property. I feel like my hands are tied because of FPPC conflict of interest rules. I am not allowed to approach other members of the Board about this."); email from Supervisor Hartmann to Len Fleckenstein (Ex. 8); email from Gina Fischer to Michelle Cisneros, "FW: Daily Nexus Inquiry" (February 6, 2025), attached as Ex. 13 ("Our office is recused from participating on matters pertaining to the pipeline because it grazes by Supervisor's [sic] Hartmann's home in Buellton, therefore, per FPPC rules, it impacts her differently as a decision-maker than other matters. So we can only know what the public knows and cannot influence our colleagues."); email from Gina Fischer to Bill Woodbridge, "FW: Deny transfer of Exxon pipeline ownership to Sable" (February 19, 2025), attached as Ex. 14 ("You raise really good points and I'm glad you wrote to us. Unfortunately, the pipeline grazes by Supervisor Hartmann's residence just north of Buellton so she has to recuse from voting on pipeline matters per FPPC rules about conflicts of interest."); email from Gina Fischer to Nancy Tobin, "RE: Deny Permit transfer to Sable Offshore Corporation" (February 25, 2025), attached as Ex. 15 ("The pipeline runs right next to the NE corner of Supervisor Hartmann's property, as such, she is affected by the pipeline in ways that others are not – that is, she is materially affected"); email from Gina Fischer to Alejandro Lazo, "Minor correction on Sable pipeline story" (April 14, 2025), attached as Ex. 16 ("In reference to the County Supervisor who has to recuse on voting because the pipeline runs near her home property, she legally has to recuse . . . "); email from Gina Fischer to Gwyn Lurie, "Re: A brief conversation" (July 18, 2025), attached as Ex. 17 ("Based on the proximity of [her] residence to the pipeline, it appeared [Supervisor Hartmann] would be disqualified from participating in related decisions.")

²⁴ Email from Supervisor Hartmann to Len Fleckenstein (Ex. 8). *See also*, email from Supervisor Hartmann to Brandon Sparks-Gillis, "Re: Public Comment RE: Feb 25th agenda. Please deny Sable transfer requests" (Feb. 13, 2025), attached as Ex. 18 ("I am recused because the pipeline skims my property and my HOA is very concerned that a leak would contaminate our groundwater wells.")

²⁵ Email from Supervisor Hartmann to Len Fleckenstein (Ex 8).

²⁶ Jan. 2023 Hartmann Interview (Ex. 4) at p. 1.

²⁷ *Ibid*.

Supervisor Hartmann's conduct regarding the Pipeline has, until this hearing, matched those statements. She recused herself from the Valve Upgrade Project. She recused herself from the 2023 Permit Transfer Appeal. And she recused herself from the February 25, 2025, hearing on the same Appeals now before the Board—in that case specifically affirming that the Pipeline runs through the northeast corner of her property and that she is affected differently than the general public.²⁸

Supervisor Hartmann's recent suggestion that she need not recuse herself, based on the 2025 FPPC letter, is inconsistent with both her prior public admissions and her past recusals. Indeed, even after a 2017 FPPC letter advised she could participate in certain proceedings related to remediation and corrective action following the 2015 spill, ²⁹ Supervisor Hartmann has repeatedly chosen to recuse herself from proceedings involving the Pipeline because of her personal connection to the Pipeline, confirming that she views her conflict more broadly than the FPPC does. The underlying facts have not changed: she still owns the same property, ³⁰ and the Pipeline's location relative to it has not changed. Yet even though she has consistently maintained that the Pipeline is close enough to her property to create a conflict of interest, she is now willing to overlook this—even when the County admits that it does not know the Pipeline's exact location or the true distance of her property from the Pipeline. In fairness and consistent application of the rules, she should continue to recuse and refrain from participating in any hearing concerning the Appeals.

For these reasons, and given her public acknowledgments and consistent past practice, Supervisor Hartmann should recuse herself from the November 4, 2025, hearing and all future proceedings involving the Pipeline.

III. SUPERVISOR HARTMANN SHOULD ALSO RECUSE HERSELF FOR BIAS

Not only is Supervisor Hartmann's personal interest disqualifying, she also has made several public statements indicating her bias against the Applicants and her willingness to prejudge the merits of the Appeals. This, too, warrants her recusal.

When the Board performs quasi-judicial functions, such as by considering a permit transfer appeal from the Planning Commission, the Federal and California Constitutions guarantee due process of law and obligate the Board to provide a fair tribunal to the applicant.

²⁸ 901/903 Valve Upgrade, *supra* note 5; Aug. 14, 2023, Board Final Action Letter (Ex. 5); County of Santa Barabra, Sept. 19, 2023, Bd. of Supervisors Meeting Materials, last accessed July 2, 2025, available at: <a href="https://santabarbara.legistar.com/LegislationDetail.aspx?ID=6350694&GUID=05934DA4-A24B-488A-98DF-652D2869B9F0&Options=&Search="https://santabarbara.legistar.com/LegislationDetail.aspx?ID=6350694&GUID=05934DA4-A24B-488A-98DF-652D2869B9F0&Options=&Search="https://santabarbara.legistar.com/LegislationDetail.aspx?ID=6350694&GUID=05934DA4-A24B-488A-98DF-652D2869B9F0&Options=&Search="https://santabarbara.legistar.com/LegislationDetail.aspx?ID=6350694&GUID=05934DA4-A24B-488A-98DF-652D2869B9F0&Options=&Search="https://santabarbara.legistar.com/LegislationDetail.aspx?ID=6350694&GUID=05934DA4-A24B-488A-98DF-652D2869B9F0&Options=&Search="https://santabarbara.legistar.com/LegislationDetail.aspx?ID=6350694&GUID=05934DA4-A24B-488A-98DF-652D2869B9F0&Options=&Search="https://santabarbara.legistar.com/LegislationDetail.aspx?ID=6350694&GUID=05934DA4-A24B-488A-98DF-652D2869B9F0&Options=&Search="https://santabarbara.legistar.com/LegislationDetail.aspx?ID=6350694&GUID=05934DA4-A24B-488A-98DF-652D2869B9F0&Options=&Search="https://santabarbara.legistar.com/LegislationDetail.aspx?ID=6350694&GUID=05934DA4-A24B-488A-98DF-652D2869B9F0&Options=&Search="https://santabarbara.legistar.com/LegislationDetail.aspx?ID=6350694&GUID=05934DA4-A24B-488A-98DF-652D2869B9F0&Options=&Search="https://santabarbara.legistar.com/LegislationDetail.aspx?ID=6350694&GUID=05934DA4-A24B-488A-98DF-652D2869B9F0&Options=&Search="https://santabarbara.legistar.com/LegislationDetail.aspx.com/LegislationDetail.aspx.com/LegislationDetail.aspx.com/LegislationDetail.aspx.com/LegislationDetail.aspx.com/LegislationDetail.aspx.com/LegislationDetail.aspx.com/LegislationDetail.aspx.com/LegislationDetail.aspx.com/LegislationDetail.aspx.com/LegislationDetail.aspx.com/LegislationDetail.aspx.com/LegislationDetail.aspx.com/LegislationDetail.aspx.com/LegislationDe

²⁹ 2017 FPPC letter (Ex. 2), pp. 1-2.

³⁰ Supervisor Hartmann stated that she "wish[ed] [she] could participate, although not so much that [she] will sell [her] house and move." Email from Supervisor Hartmann to Len Fleckenstein (Ex. 8).

"[T]he undeniable public interest in fair hearings in the administrative adjudication arena, militate in favor of assuring that such hearings are fair."³¹

Procedural due process thus requires that the Appeals be heard "before a reasonably impartial, noninvolved reviewer." Public officials are "impliedly bound to exercise the powers conferred on [them] with disinterested skill, zeal, and diligence and primarily for the benefit of the public." While the "standard for impartiality" in administrative hearings is less exacting than in judicial proceedings, where "concrete facts" establish "an unacceptable probability of actual bias," by a decisionmaker, recusal is **mandatory**. Decisions made without recusal may be vacated. Put differently, an "unacceptable probability of actual bias . . . sufficient to preclude [a decisionmaker]" exists whenever a decisionmaker cannot serve as a "reasonably impartial, noninvolved reviewer[.]" "Conclusive proof of actual bias is not required."

A government official's bias against a particular project precludes them from serving as an "impartial, noninvolved reviewer." In *Nasha v. City of Los Angeles*, for example, a California court found that a planning commissioner deprived a project developer of a fair hearing as a result of the commissioner's "unacceptable probability of actual bias." There, the commissioner authored a letter calling the project a "threat to [the] wildlife corridor," and, as a member of a local community association, had arranged for another member to speak out against the project. The court held that the commissioner should have recused himself because "[t]he article clearly advocated a position against the project" and "was not merely informational." The court held that the failure of the decision maker to recuse himself required the planning commission's decision to be vacated.

Similarly, in *Petrovich Development Co., LLC v. City of Sacramento*, the court held that a developer was denied a fair hearing when a city councilmember "acted as advocate, not a neutral

³¹ See Nasha v. City of Los Angeles (2004) 125 Cal.App.4th 470, 483 (quoting Nightlife Partners, Ltd. v. City of Beverly Hills (2003) 108 Cal.App.4th 81, 90).

³² Burrell v. City of Los Angeles (1989) 209 Cal.App.3d 568, 581; see also Woody's Group, Inc. v. City of Newport Beach (2015) 233 Cal.App.4th 1012, 1022–23; Nasha, supra, 125 Cal.App.4th at 483 (quoting Gai v. City of Selma (1998) 68 Cal.App.4th 213, 219).

³³ *Noble v. City of Palo Alto* (1928) 89 Cal.App. 47, 51.

³⁴ *Nasha*, *supra*, 125 Cal.App.4th. at p. 483.

³⁵ *Id.* at pp. 483-84.

³⁶ *Id.* at p. 484.

³⁷ *Ibid*.

³⁸ Today's Fresh Start, Inc. v. Los Angeles County Office of Education (2013) 57 Cal.4th 197, 216.

³⁹ *Nasha*, *supra*, 125 Cal.App.4th at pp. 483-84.

⁴⁰ *Id.* at p. 477.

⁴¹ *Id.* at p. 484.

⁴² Ihid.

and impartial decision maker" by engaging in "efforts to organize opposition" to an application for a conditional use permit. This advocacy included providing the president of a local association opposing the project with key talking points in an effort to "coach[]" the association's opposition. The court held the councilmember "took affirmative steps to assist opponents of the . . . conditional use permit" and helped organize opposition at the hearing. These facts indicated the councilmember was "not a neutral and impartial decision maker" and that he "should have recused himself from voting . . "⁴⁶

In *Clark v. City of Hermosa Beach*, the court held that the city denied a permit applicant's right to a fair hearing because a local councilmember, who voted to overturn the planning commission's project approval, had a personal interest in defeating the project. The project, which involved construction of a 35-foot tall condominium, was poised to obstruct the ocean view from the councilmember's own property. This, coupled with the councilmember's "personal animosity" against the applicants, evidenced by repeated harassment directed toward the applicants, was sufficient evidence that the councilmember was "not a disinterested, unbiased decisionmaker."

Recently, in *Hermosa Fitness, LLC v. City of Hermosa Beach*, the Los Angeles County Superior Court found that a city councilmember deprived a cross-fit gym of a fair hearing during a nuisance abatement proceeding by helping residents "build a record" against the gym. The court stated that the councilmember's coordination with residents opposed to the gym demonstrated that she "became an active participant in building a nuisance case against the Gym." Even though the councilmember "may not have written an advocacy statement prior to the meeting, she performed functions of an advocate (e.g. investigation, evidence gathering) only for the complaining residents." Because the councilmember did not recuse herself, the gym was deprived of a fair hearing.⁵²

As described below, the same approach must apply here where the evidence shows that Supervisor Hartmann has a clear record of bias against Sable and the Facilities that precludes her

⁴³ Petrovich Development Co., LLC v. City of Sacramento (2020) 48 Cal. App.5th 963, 975-76.

⁴⁴ *Id.* at p. 975.

⁴⁵ *Id.* at p. 976.

⁴⁶ Ibid.

 $^{^{\}rm 47}$ Clark, supra, 48 Cal.App.4th at 1173.

⁴⁸ *Id.* at p. 1173.

⁴⁹ Minute Order, *Hermosa Fitness, LLC v. City of Hermosa Beach* (Super. Ct. L.A. County, Sept. 24, 2020, No. 18STCP02840), at p. 14.

⁵⁰ *Id.* at p. 15.

⁵¹ *Ibid*.

⁵² Ihid.

from acting as a "reasonably impartial, noninvolved reviewer" and from applying "disinterested skill, zeal and diligence" to the quasi-judicial evaluation of the Appeals.

A. Supervisor Hartmann's Record of Bias and Lack of Impartiality Against the Fossil Fuel Industry, Sable, and ExxonMobil

As shown below and in the exhibits to this letter, Supervisor Hartmann is biased and incapable of impartially considering the Appeals.

Supervisor Hartmann has made specific statements that reveal her bias against Sable. Shortly after Exxon sold the Facilities to Sable, she stated, "[t]his is not necessarily good news for those of us concerned about oil . . . For Exxon, this is just a drop in the bucket, but for these people, it's everything. I expect them to really buckle down and try to make something happen." In addition, she stated that if the Facilities' operations start back up, it would derail the County's emissions goal to cut GHGs by 2030; specifically that "it would 'blow that to hell," as the Facilities have been claimed to account for roughly half the greenhouse gases emitted in the County. Supervisor Hartmann has expressed bias against Sable, the specific party involved in the dispute, and has indicated a bias towards preventing Sable from operating the Facilities.

Supervisor Hartmann also has exhibited a bias against ExxonMobil, the current permit holder for the Facilities. When discussing her opposition to the 2022 ExxonMobil Interim Trucking Proposal, which she voted against, she stated, "Exxon has been really recalcitrant in acknowledging global warming. They funded the Heartland Institute based on the same model that tobacco used, big tobacco used to create doubt about the dangers of smoking. Very similarly, Exxon funded institutes to sow doubt about climate change, and they still have not embraced the reality that we're all facing." Supervisor Hartmann's statements indicate a bias against ExxonMobil as well as Sable.

While Supervisor Hartmann has previously recused herself from matters involving the Pipeline, she has indicated to her constituents in writing that she opposes the Transfers and would vote against Sable if she were allowed. For example, in response to a constituent's comment opposing the issuance of permits to Sable and criticizing the company, Supervisor

⁵³ Santa Barbara Independent, "Is ExxonMobil Sailing Off into Santa Barbara's Sunset?" (Nov. 9, 2022), available at: https://www.independent.com/2022/11/09/is-exxonmobil-sailing-off-into-santa-barbaras-sunset, attached hereto as Ex. 19.

⁵⁴ Wash. Post, "Drilling could resume where a 1969 oil spill inspired Earth Day" (Jan. 2, 2025), available at: https://www.washingtonpost.com/climate-environment/2025/01/02/oil-pipeline-santa-barbara-offshore-drilling, attached hereto as Ex. 20.

⁵⁵ See Gai, supra, 68 Cal.App.4th at 220-21.

⁵⁶ Transcript of Santa Barbara Independent podcast excerpts, "The Indy, Ep. 44: The Final Decision on Offshore Oil Trucking in Santa Barbara" (March 31, 2022), available at: https://www.independent.com/multimedia/the-indy-ep-44-the-final-decision-on-offshore-oil-trucking-in-santa-barbara, at pp. 2-3.

Hartmann replied, "I agree wholeheartedly with you."⁵⁷ She further stated that she "feel[s] like [her] hands are tied because of FPPC conflict of interest rules" which prohibit her from "approach[ing] other members of the Board about this."⁵⁸

Like the situation in *Clark*, Supervisor Hartmann has demonstrated a "personal animosity" toward the Applicants.⁵⁹ Her statements make clear that she has pre-committed to the course of action that would prevent fossil fuel projects in Santa Barbara rather than acting as "a neutral impartial decisionmaker." Through her public comments about preventing the operation of the fossil fuel industry in Santa Barbara, Supervisor Hartmann, like the councilmember in *Petrovich Development Co.*, has made it clear that she intends to "act[] as advocate, not a neutral and impartial decision maker" when deciding on the Appeals.⁶¹ Her public statements reveal a pre-commitment and prejudice against the Applicants that is incompatible with the principles of due process and fair adjudication required in quasi-judicial proceedings.

IV. CONCLUSION

Applicants respectfully request that Supervisor Hartmann recuse herself from any involvement in the Board's consideration of the Appeals related to the Transfers. As Supervisor Hartmann herself has confirmed, she has a documented conflict of interest due to the proximity of her property to the Pipeline. In addition, her documented bias and public statements against Applicants and ExxonMobil raise serious concerns about her ability to act as an impartial decision-maker. The integrity of the administrative process and the Applicants' right to a fair hearing are at stake. To uphold the principles of fairness and due process, it is essential that Supervisor Hartmann continue to abstain from proceedings involving the Facilities, including the hearing on November 4, 2025. We trust that the Board will take the necessary steps to ensure a fair and unbiased evaluation of the Appeals, in accordance with the law and the standards of good governance. Thank you for your attention to this critical matter.

⁵⁷ Email from Supervisor Hartmann to John Barron (Ex. 12).

⁵⁸ In response to a constituent's question about Supervisor Hartmann's participation at the February 25, 2025, Board hearing, Supervisor Hartmann appeared to acknowledge the conflict of interest, stating that she "very much wish [she] could participate," but she must recuse herself. Email from Supervisor Hartmann to Len Fleckenstein (Ex. 8).

⁵⁹ See Clark, supra, 48 Cal.App.4th at 1173.

⁶⁰ See Petrovich, supra, 48 Cal.App.5th at pp. 975-76.

⁶¹ *Ibid*.

Board of Supervisors October 30, 2025 Page 14

LATHAM & WATKINS LLP

Very truly yours,

Jessica Stebbins Bina of LATHAM & WATKINS LLP

Enclosures

cc: Steve Rusch, Sable Offshore Corp.

Index of Exhibits

Exhibit No.	Description	Date
1.	Letter from Dave Bainbridge, General Counsel for the Cal. Fair Political Practices Com ("FPPC"), to Rachel Van Mullem, County Counsel for Santa Barbara County	June 27, 2025
2.	Letter from Hyla P. Wagner, General Counsel for the FPPC, to Michael C. Ghizzoni, County Counsel for Santa Barbara County	April 27, 2016
3.	Excerpts of February 25, 2025, Board of Supervisors Hearing Transcript	February 25, 2025
4.	Excerpts of NewsmakersWithJR, "Joan Hartmann Interview;, [sic] incumbent for 3rd Supervisor District; Jan 12, 2023" Transcript	January 12, 2023
5.	August 24, 2023, Board Final Action Letter	August 24, 2023
6.	September 19, 2023, Board Minutes	September 19, 2023
7.	March 16, 2022, Board Final Action Letter	March 16, 2022,
8.	Email from Supervisor Hartmann to Len Fleckenstein, "Re: Question on recusal for Sable pipeline"	January 24, 2025
9.	Excerpts of NewsmakersWithJR, "Episode 498: One on One with Laura Capps; June 6, 2025" (June 6, 2025) Transcript	June 6, 2025
10.	Email from Rachel Van Mullem to L. Karen Harrison, "FW: Question re FPPC Request 25-075"	June 5, 2025
11.	Letter from Michael C. Ghizzoni to the FPPC, "Re: Request for Formal Advice on behalf of Santa Barbara County's Third District Supervisor, Joan Hartmann"	February 6, 2017
12.	Email from Supervisor Hartmann to John Barron, "Re: Sable Oil"	January 6, 2025
13.	Email from Gina Fischer to Michelle Cisneros, "FW: Daily Nexus Inquiry"	February 6, 2025
14.	Email from Gina Fischer to Bill Woodbridge, "FW: Deny transfer of Exxon pipeline ownership to Sable"	February 19, 2025
15.	Email from Gina Fischer to Nancy Tobin, "RE: Deny Permit transfer to Sable Offshore Corporation"	February 25, 2025
16.	Email from Gina Fischer to Alejandro Lazo, "Minor correction on Sable pipeline story"	April 14, 2025
17.	Email from Gina Fischer to Gwyn Lurie, "Re: A brief conversation"	July 18, 2025

Exhibit No.	Description	Date
18.	Email from Supervisor Hartmann to Brandon Sparks-Gillis, "Re: Public Comment RE: Feb 25th agenda. Please deny Sable transfer requests"	February 13, 2025
19.	Santa Barbara Independent, "Is ExxonMobil Sailing Off into Santa Barbara's Sunset?"	November 9, 2022
20.	Wash. Post, "Drilling could resume where a 1969 oil spill inspired Earth Day"	January 2, 2025
21.	Excerpts of September 19, 2023 Board Hearing Transcript	September 19, 2023
22.	Order re Cross Motions for Summary Judgment	September 12, 2025
23.	Santa Barbara Independent, "Hartmann Now Eligible to Vote on Some Sable Issues"	July 16, 2025

EXHIBIT 3

June 27, 2025

Rachel Van Mullem County Counsel Santa Barbara County 105 E. Anapamu Street, Suite 201 Santa Barbara, CA 93101

Re: Your Request for Advice
Our File No. A-25-075

Dear Ms. Van Mullem:

This letter responds to your request for advice on behalf of Santa Barbara County ("County") Supervisor Joan Hartmann regarding the conflict of interest provisions of the Political Reform Act (the "Act") and Government Code Section 1090.¹

Please note that we are only providing advice under the Act and Section 1090, not under other general conflict of interest prohibitions such as common law conflict of interest. Also, note that we are not a finder of fact when rendering advice (*In re Oglesby* (1975) 1 FPPC Ops. 71), and any advice we provide assumes your facts are complete and accurate. If this is not the case or if the facts underlying these decisions should change, you should contact us for additional advice.

We are required to forward your request regarding Section 1090 and all pertinent facts relating to the request to the Attorney General's Office and the Santa Barbara County District Attorney's Office, which we have done. (Section 1097.1(c)(3).) We did not receive a written response from either entity. (Section 1097.1(c)(4).) We are also required to advise you that, for purposes of Section 1090, the following advice "is not admissible in a criminal proceeding against any individual other than the requestor." (See Section 1097.1(c)(5).)

QUESTION

Does Supervisor Hartmann, who owns a real property parcel approximately 900 feet from the Las Flores underground crude oil pipeline owned by Sable Offshore Corporation ("Sable"), have a disqualifying financial interest in the County's decisions regarding Sable's application for a "Code 25B Permit Amendment" to transfer the existing permits to Sable as the owner, operator and guarantor, as detailed below, and the related litigation on this transfer decision?²

¹ The Political Reform Act is contained in Government Code Sections 81000 through 91014. All statutory references are to the Government Code, unless otherwise indicated. The regulations of the Fair Political Practices Commission are contained in Sections 18104 through 18998 of Title 2 of the California Code of Regulations. All regulatory references are to Title 2, Division 6 of the California Code of Regulations, unless otherwise indicated.

CONCLUSION

No. Supervisor Hartmann does not have a disqualifying financial interest in the County's decisions regarding Sable's application and the related litigation because it is not reasonably foreseeable that the decisions would have a material effect on the official's parcel's development potential, income producing potential, highest and best use, character, or market value.

Also, Supervisor Hartmann does not have a financial interest in the litigation of the application or a settlement thereof solely because she owns property near the pipelines. Barring additional facts, Section 1090 does not prohibit Supervisor Hartmann from making or participating in the approval of the change of operator, owner or guarantor and permit transfer litigation decisions, and any potential settlement agreement

FACTS AS PRESENTED BY REQUESTER

Supervisor Hartmann first took office as Third District Supervisor on January 3, 2017. Supervisor Hartmann's family residence is located on approximately 31 acres of land and is part of the Jonata Springs Ranch Homeowners Association. Jonata Springs Ranch is a private gated community that comprises 800 acres divided into 44 individual parcels of 20 acres or more.

The Las Flores Pipeline, "Line 903," is an underground crude oil pipeline that is currently owned by Sable Offshore Corporation ("Sable"). Line 903 runs the entire length of Santa Barbara County, including near Supervisor Hartmann's residence. Because of turns in the pipeline's layout, the distance from the closest points of Line 903 to the closest edge of Supervisor Hartmann's parcel is approximately 900 feet.³ The closest distance between Supervisor Hartmann's actual residence and Line 903 is approximately 1,040 feet.

Line 903 is part of the Las Flores Pipeline System, which includes Line 901 and has approximately 122 linear miles of crude oil pipeline that runs from the Gaviota Coast in the County to a delivery station in Kern County. The pipelines are part of a larger oil production infrastructure, including: 1) the onshore Santa Ynez Unit ("SYU") facilities, 2) the Pacific Offshore Pipeline Company ("POPCO") Gas Plant, and 3) the Las Flores Pipeline System. These three facilities are

² This advice exclusively concerns the County's decisions regarding the approval of changing the operator, owner, or guarantor and the administrative transfer of existing permits. It does not pertain to new permitting decisions, decisions made by other agencies with jurisdiction over the pipeline's restart, operation or safety, or any other litigation related to the Las Flores Pipeline.

³ You state that the exact location of the pipeline is uncertain, and that previous estimates of the distance between the pipeline and Supervisor Hartman's property have been incorrect. (See *Ghizzoni* Advice Letter, No. A-17-037.) Based upon the most current information available, including permitting data and aerial images of scars from construction, it is currently estimated that the closest edge of Supervisor Hartmann's parcel to Line 903 is approximately 900 feet, and the closest edge of Supervisor Hartmann's residence to Line 903 is approximately 1,040 feet. We caution that conclusions reached herein are limited to the information provided. If at any time there are indications that Line 903 is in fact closer to Supervisor Hartman's property than currently estimated, Supervisor Hartman should seek additional advice prior to any further involvement in decisions involving Line 903.

existing, operationally interrelated oil and gas facilities, permitted to operate under previously issued County Final Development Plan ("FDP") Permits and Coastal Development Permits.

The onshore SYU facilities and POPCO Gas Plant are County-permitted facilities that treat crude oil and natural gas from offshore Platforms Hondo, Harmony, and Heritage in the Santa Barbara Channel. The County's permitting jurisdiction is limited to the onshore SYU facilities and does not include the offshore platforms or offshore infrastructure. When operating, oil produced from the SYU is transported via the common-carrier Las Flores Pipeline System, a County permitted pipeline system. The County does not regulate the *operation* of either Line 901 or Line 903. But the County is the original permit-issuing authority for the pipeline and is responsible for considering changes in ownership or changes in the operation of the pipelines.

Sable Offshore Corporation ("Sable") acquired the SYU from ExxonMobil Corporation on February 14, 2024, as well as the POPCO and Pacific Pipeline Company, the owners of the Gas Plant and the Las Flores Pipeline System, respectively.

On March 14, 2024, Sable submitted applications to the County's Planning and Development Department for a "Code 25B Permit Amendment" to transfer the existing permits as follows:

- A Change of Owner, Operator and Guarantor of the onshore SYU facilities permit, No. 87-DP-32cz (RV06), from ExxonMobil Corporation to Sable;
- A Change of Operator and Guarantor of the POPCO Gas Plant permit, No. 93- FDP-015 (AM03), from ExxonMobil Corporation to Sable; and
- A Change of Operator and Guarantor of the Las Flores Pipeline System permit, No. 88-DPF-033 (RV01)z, 88-CP-60 (RV01)(88-DPF-25cz;85-DP-66cz; 83-DP-25cz), from ExxonMobil Pipeline Company to Sable (Operator), and ExxonMobil Corporation to Sable (Guarantor).

The Planning Commission recommended approval of the permit transfers. Appeals were filed for consideration by the Board of Supervisors at its February 25, 2025 meeting. The appeals raised issues regarding Sable's ability to operate the facilities, its financial capabilities, compliance with permits, and whether the permit transfers are subject to CEQA. They also questioned the County's actions to ensure that safety standards were met and whether new or revised development plans, conditional use permits, and coastal development permits could be required by the County. The Planning Commission, in its letter to the Board of Supervisors regarding this decision, noted in many instances that the appeal issues were outside the scope of the 25B Permit Amendment process.

For example, the Planning Commission stated that "Processing the Chapter 25B Permit Amendment requests is an administrative action that would not result in any direct or indirect physical changes to the environment. ... the actions are for the administrative transfer of County permits to a new Owner, Guarantor, and Operator only." The Planning Commission noted that "the

County has historically considered all previously processed 25B Permit Amendments to not constitute as a 'project' [subject to CEQA]." The letter further explained that "Restart of the facilities is not a part of the Chapter 25B Permit Amendment process, nor would the transfer of permits facilitate restart. The three existing facilities are already permitted to operate under each issued Final Development Plan permit." Staff noted that Sable's application for the transfer are consistent with the requirements of findings "regarding the operator's technical capabilities, staffing, safety, and incident records."

The Board voted 2-2 on the matter, and no action was taken. Supervisor Hartmann recused herself from the matter and did not participate in the discussion or vote. As a result of the tie vote, Sable requested reconsideration of the Board's action and has filed a writ of mandate to compel the County to transfer the permits as approved by the Planning Commission.

Line 903 traverses four of the County's nine groundwater basins and four of the County's Groundwater Sustainability Agencies ("GSA"). Supervisor Hartmann's property is located in a Groundwater Basin Central Management Area ("CMA"), governed by the Santa Ynez River Valley Groundwater Basin CMA GSA under a Groundwater Sustainability Plan. Her property gets its water service from the Bobcat Springs Mutual Water Company ("Bobcat MWC"), which provides potable water service to approximately 47 connections and a population of 120, relying on 2 extraction wells as its sole source of water supply. There are 3 retail water agencies servicing the CMA, including the City of Buellton (with 1,836 connections serving a population of 5,464), Bobcat MWC, and Mesa Hills MWC (with 36 connections serving a population of 54), and one wholesale water agency the Central Coast Water Authority. There are also three small-scale water purveyors for the CMA, serving 16 or fewer connections, including the Jonata Homeowners Association, the North Buellton Hills Water Works, and the Hager MWC. In addition, there are approximately 255 groundwater wells, of which 125 are domestic or municipal wells, in the CMA.

In 2015, Line 901 ruptured and released more than 100,000 gallons of crude oil onshore, along the Gaviota Coast area of the County. A federal agency, the Pipeline and Hazardous Materials Safety Administration, issued a series of Corrective Action Orders concerning the Line 901 and Line 903 pipelines. As part of this action, the Pipeline System was shut down, purged and filled with inert gas. All corrective actions are to be completed prior to the restart of the pipelines. The Pipeline System is classified as "active" but remains out of service while the owner/operator works to fulfill the requirements for the safe operation of the pipelines. As noted above, the County has no jurisdiction over the pipeline operations, and the Office of State Fire Marshall ("OSFM") is the regulatory authority responsible for the safety oversight of the pipelines.

ANALYSIS

The Act

Section 87100 prohibits any public official from making, participating in making, or otherwise using their official position to influence a governmental decision in which the official has a financial interest. A public official has a "financial interest" in a governmental decision, within the meaning of the Act, if it is reasonably foreseeable that the decision will have a material financial

effect, distinguishable from its effect on the public generally, on one or more of the public official's interests. (Section 87103; Regulation 18700(a).) Section 87103 defines "financial interests" to include, relevant to these facts, an interest in real property in which the official has a direct or indirect interest of \$2,000 or more. (Section 87103(b).)

Supervisor Hartmann has a real property interest in her 31-acre residential parcel located in Jonata Springs Ranch. We examine whether it is reasonably foreseeable that the County's decisions on Sable's application or on the related litigation (the writ of mandate to compel the County's action) will have a material financial effect on her real property.

Foreseeability & Materiality

Regulation 18701(a) states that an effect on an interest is presumed foreseeable if the interest is explicitly involved in the decision. An interest is explicitly involved if it is a named party in, or subject of, the decision. Regulation 18701(a) states that a financial interest is "the subject of" a proceeding under certain criteria, including where the decision affects a real property financial interest as described in the regulation setting forth the real property materiality standard, Regulation 18702.2, items (a)(1)-(6).⁴ Where an official's economic interest is not explicitly involved in the governmental decision, as we have here, the applicable standard for determining the foreseeability of a financial effect on the economic interest is found in Regulation 18701(b). It states, "if the financial effect can be recognized as a realistic possibility and more than hypothetical or theoretical, it is reasonably foreseeable. If the financial result cannot be expected absent extraordinary circumstances not subject to the public official's control, it is not reasonably foreseeable."

Relevant to a government decision involving property located more than 500 feet but less than 1,000 feet from the official's parcel, Regulation 18702.2(a)(8) states that the reasonably foreseeable financial effect of a decision on the official's parcel is material if the decision would change the official's parcel's development potential, income producing potential, highest and best use; character (by substantially altering traffic levels, the intensity of use, parking, view, privacy, noise levels, or air quality), or its market value.

At issue is the administrative transfer of existing permits to Sable, the new owner and operator. The County's decisions do not relate to safety or repairs of the pipeline, part of which is located within 900 feet of Supervisor Harmann's property. Nor do the County's decisions involve impacts to groundwater that serves her property. State and federal agencies have jurisdiction and intervening review over the restart, operation, and safety of the pipeline, and the County's decisions do not relate to the restart or operation of the pipeline. As stated in the Planning Commission's letter to the Board of Supervisors, restarting the pipeline is not a part of the County's decisions, and

⁴ Regulation 18702.2(a)(6) states that an official's property is the "subject of a decision" where that decision involves construction of, or improvements to, streets, water, sewer, storm drainage or similar facilities, and the [official's] parcel will receive new or improved services that provide a benefit or detriment disproportionate to other properties receiving the services. However, this decision does not involve any construction or improvements to the pipeline at issue.

the three existing facilities are already permitted to operate under the existing FDP permits. The decision would transfer the existing permits to Sable, the new owner and operator. As a result, the facts do not indicate that it is reasonably foreseeable that the County's decisions at issue would change the official's parcel's development potential, income producing potential, highest and best use, character, or market value, and Supervisor Hartmann does not have a disqualifying interest in the decision.

Similarly, there is no indication that litigation on the County's ownership/transfer permits issue will impact the above factors regarding Supervisor Harman's property solely because it is located 900 feet from the Line 903 pipeline. Based upon the facts presented and the limited nature of the decision subject to litigation, it is not reasonably foreseeable that the litigation decisions would have a material financial effect on the official's property. Supervisor Hartmann does not have a disqualifying interest in the County's litigation decisions on this issue.

Section 1090

Section 1090 generally prohibits public officers, while acting in their official capacities, from making contracts in which they are financially interested. Section 1090 is concerned with financial interests, other than remote or minimal interests, that prevent public officials from exercising absolute loyalty and undivided allegiance in furthering the best interests of their agencies. (*Stigall v. City of Taft* (1962) 58 Cal.2d 565, 569.) Section 1090 is intended not only to strike at actual impropriety but also to strike at the appearance of impropriety. (*City of Imperial Beach v. Bailey* (1980) 103 Cal.App.3d 191, 197.)

Under Section 1090, the prohibited act is the making of a contract in which the official has a financial interest. (*People v. Honig* (1996) 48 Cal.App.4th 289, 333.) A contract that violates Section 1090 is void. (*Thomson v. Call* (1985) 38 Cal.3d 633, 646.) The prohibition applies regardless of whether the terms of the contract are fair and equitable to all parties. (*Id.* at pp. 646-649.) Importantly, when Section 1090 applies to one member of a governing body of a public entity, the prohibition cannot be avoided by having the interested board member abstain. Instead, the entire governing body is typically precluded from entering into the contract. (*Id.*, see also *Stigall v. City of Taft, supra*, at p. 569; 86 Ops.Cal.Atty.Gen. 138, 139 (2003); 70 Ops.Cal.Atty.Gen. 45, 48 (1987).)

Section 1090 reaches beyond the officials who actually execute the contract. Officials who participate in any way in the making of the contract are also covered by Section 1090. Participation in the making of a contract has been broadly defined by the courts as any act involving preliminary discussions, negotiations, compromises, reasoning, planning, drawing of plans and specifications, and solicitation for bids. (*Millbrae Assn. for Residential Survival v. City of Millbrae* (1968) 262 Cal.App.2d 222, 237; see also *Stigall v. Taft* (*supra*).)

If this litigation results in a settlement agreement, the County Board of Supervisors will participate in the agreement. Section 1090 prohibits any Board member from participating in litigation decisions or negotiations where they have a financial interest in the decision. However, an official has a financial interest in a contract only when there is a sufficient connection between the

contract in question and the interest held by the official. In this matter, Supervisor Hartmann does not have a financial interest in the litigation or a settlement thereof solely because she owns property near the Line 903 pipeline. Barring additional facts, Section 1090 does not prohibit Supervisor Hartmann from making or participating in a settlement agreement to resolve this litigation.

If you have other questions on this matter, please contact me at KHarrison@fppc.ca.gov.

Sincerely,

Dave Bainbridge General Counsel

L. Karen Harrison

By: L. Karen Harrison

Senior Counsel, Legal Division

KH:aja

EXHIBIT 4

 From:
 Rachel Van Mullem

 To:
 "KHarrison@fppc.ca.gov"

 Cc:
 Lisa Valencia Sherratt

Subject: FW: Question re FPPC Request 25-075

Date: Thursday, June 5, 2025 4:54:00 PM

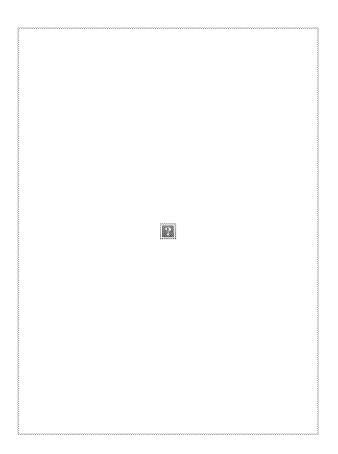
Attachments: Request for Formal Advice on Behalf of Supervisor Hartmann 6-5-25.pdf

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Ms. Harrison.

My apologies for the formatting mix-up on the May 2025 Request for Formal Written Advice Concerning the Political Reform Act on Behalf of Santa Barbara County Supervisor Hartmann. In response to your question last week regarding the confirmation of distances between Supervisor Hartmann's parcel and Line 903, the prior 2017 request for advice did state that Line 903 was approximately 50 feet from Supervisor Hartmann's parcel. When further evaluating mapping in preparation of this 2025 letter, however, the County's Planning and Development Geographic Information System (GIS) specialist determined the pipeline was likely further away than the original information indicated. In addition, in response to your question last week, we sought to further refine the distances at issue.

While the County does not know for certain the exact location of the pipeline, permitting data for the pipeline and inspecting scars in aerial imagery from construction show that the pipeline is about 100 to 200 feet from where it is depicted on the orange line below. Based on this information, the closest edge of Supervisor Hartmann's parcel (APN 099-430-001) to Pipeline 903 is approximately 900 feet and the closest edge of Supervisor Hartmann's residence to Pipeline 903 is approximately 1,040 feet. We have revised the letter to reflect these updated distances.



Please let me know if you have any further questions.

Rachel

Rachel Van Mullem
County Counsel
Santa Barbara County Counsel
105 East Anapamu Street, Room 201
Santa Barbara, California 93101
(805) 722-4740



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From: Karen Harrison < KHarrison@fppc.ca.gov>

Sent: Thursday, June 5, 2025 1:06 PM

To: Rachel Van Mullem <<u>Rvanmuil@countyofsb.org</u>> **Subject:** RE: Question re FPPC Request 25-075

Caution: This email originated from a source outside of the County of Santa Barbara. Do not click links or open attachments unless you verify the sender and know the content is safe.

Rachael,

Following up on the two requests below.

Thank you, Karen

L. Karen Harrison
Senior Commission Counsel
Legal Division, Fair Political Practices Commission
kharrison@fppc.ca.gov
(279) 237-5919

From: Karen Harrison

Sent: Tuesday, May 27, 2025 9:04 AM

To: Rvanmull@countyofsb.org

Subject: RE: Question re FPPC Request 25-075

Rachel.

Also, I noticed that a page is missing from the Request -your letter ends on page 8 of 8, but the page before is 6 of 7?

L. Karen Harrison
Senior Commission Counsel
Legal Division, Fair Political Practices Commission
kharrison@fppc.ca.gov
(279) 237-5919

From: Karen Harrison

Sent: Tuesday, May 27, 2025 9:01 AM

To: Rvanmull@countyofsb.org

Subject: Question re FPPC Request 25-075

Rachael,

I am the attorney assigned to your request made on behalf of Supervisor Hartman. We need clarification on the distance between the Supervisor's parcel and the 903 pipeline. The materiality standards differ if the decision involves property within 500 feet as compared to property that is 500 feet to 1,000 feet. The facts in the recent request state:

"Because of turns in the pipeline's layout, the distances from the closest points of Line 903, to the closest edge of Supervisor Hartmann's parcel, is less than 1,000 feet. The closest distance between Supervisor Hartmann's actual residence and Line 903 is about 750 feet."

However, the previous request for advice, in 2016, stated that Line 903 was 50 feet from the Supervisor's parcel.

"At its closest point, Line 903 is approximately 50 feet from the 31-acre parcel. The distance between the parcel and the pipeline, however, ranges up to 1,000 feet due to the pipeline's layout. The closest distance between the pipeline and the actual residence is about 750 feet." 2016 Cal. Fair-Pract. LEXIS 219, *3, 2016 Cal. Fair-Pract. LEXIS 219

Please clarify the distance.

Thank you,

Karen

L. Karen Harrison

Senior Commission Counsel, Legal Division
FAIR POLITICAL PRACTICES COMMISSION
1102 Q Street | Suite 3050 | Sacramento, CA 95811
279.237.5919 Office | 916.322.1932 Fax | kharrison@fppc.ca.gov

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EXHIBIT 5

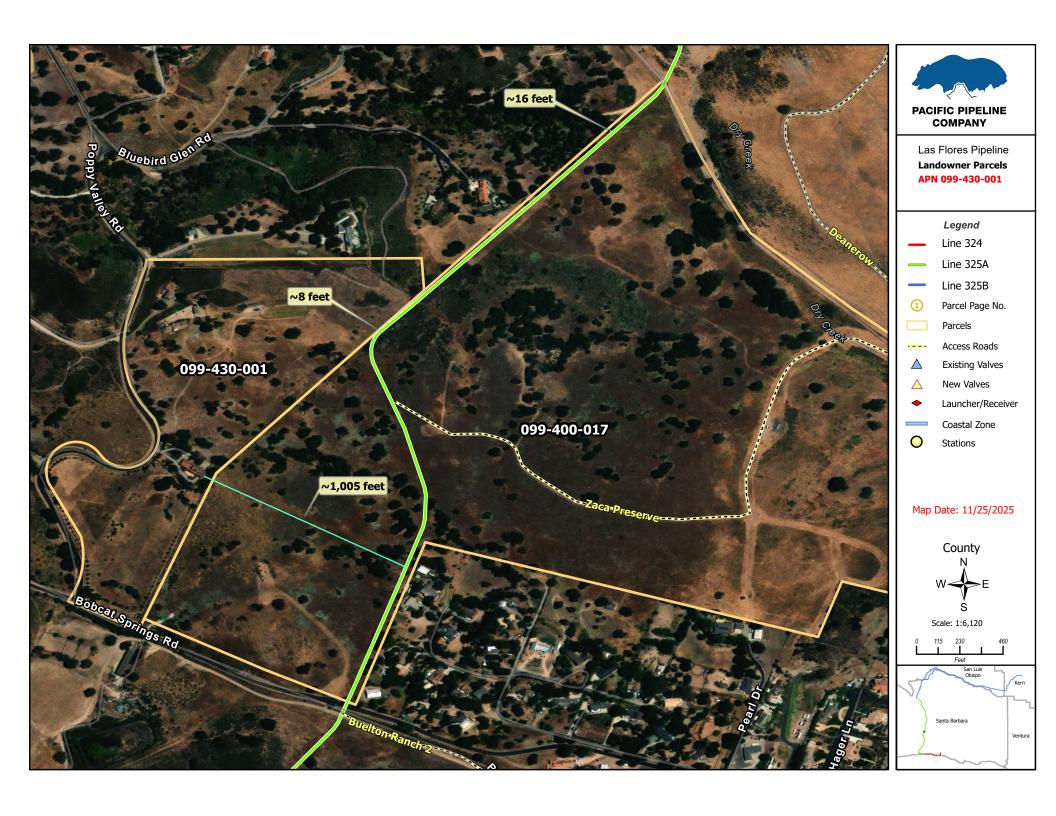


EXHIBIT 6



April 27, 2016

Michael C. Ghizzoni County Counsel County of Santa Barbara 105 E. Anapamu Street, Suite 201 Santa Barbara, CA 93101

Re: Your Request for Advice

Our File No. A-17-037

Dear Mr. Ghizzoni:

This letter responds to your request for advice regarding the conflict of interest provisions of the Political Reform Act (the "Act") and Section 1090. Please note that we do not advise on any other area of law, including Public Contract Code or common law conflicts of interest. We are also not a finder of fact when rendering advice (*In re Oglesby* (1975) 1 FPPC Ops. 71), and any advice we provide assumes your facts are complete and accurate.

In regard to our advice on Section 1090, we are required to forward your request and all pertinent facts relating to the request to the Attorney General's Office and the Santa Barbara County District Attorney's Office, which we have done. (Section 1097.1(c)(3).) We did not receive a written response from either entity. (Section 1097.1(c)(4).) We are also required to advise you that, for purposes of Section 1090, the following advice "is not admissible in a criminal proceeding against any individual other than the requestor." (See Section 1097.1(c)(5).)

QUESTION

Is Supervisor Hartman, who has property approximately 50 feet from a company's underground oil pipelines, disqualified from taking part in county decisions regarding the company's permits necessary for inspection and remediation activities under federal corrective action orders or litigation against the company, including settlement agreements, resulting from a 2015 oil spill?

CONCLUSION

Notwithstanding property approximately 50 feet from a company's underground oil pipelines, Supervisor Hartman is not prohibited from taking part in the decisions in question under either the Act or Section 1090. The effect of a decision concerning repair or maintenance of the

¹ The Political Reform Act is contained in Government Code Sections 81000 through 91014. All statutory references are to the Government Code, unless otherwise indicated. The regulations of the Fair Political Practices Commission are contained in Sections 18110 through 18997 of Title 2 of the California Code of Regulations. All regulatory references are to Title 2, Division 6 of the California Code of Regulations, unless otherwise indicated.

pipelines is not material under applicable conflict regulations, and with respect to Section 1090, the Supervisor does not have a financial interest in the potential contracts.

FACTS

You are the County Counsel for Santa Barbara County and seek advice on behalf of Santa Barbara County Third District Supervisor Joan Hartmann. Supervisor Hartman took office on January 3, 2017, and resides in the County on 31 acres of property owned by her family. Supervisor Hartman's district includes the Gaviota Coast as well as two underground crude oil pipelines operated by Plains Pipeline, Line 903 and Line 901.

Line 903 is a 30-inch diameter pipeline, about 129.5 miles long, that carries all of Line 901's crude-oil, generally south to north, through the entire length of Santa Barbara County, and then into Kern County. Line 903 runs near Supervisor Hartmann's residence. At its closest point, Line 903 is approximately 50 feet from the 31-acre parcel. The distance between the parcel and the pipeline, however, ranges up to 1,000 feet due to the pipeline's layout. The closest distance between the pipeline and the actual residence is about 750 feet.

Line 901 is a 24-inch diameter pipeline, about 10.6 miles long, that transports crude oil, east to west, along the Gaviota Coast. On May 19, 2015, Line 901 pipeline released more than 100,000 gallons of crude oil onshore, along the Gaviota Coast area of Santa Barbara County. A substantial portion of the oil flowed into the Pacific Ocean. Operations to remove the oil have largely been completed, but monitoring for "reoiling" is still ongoing along part of the coast. Additionally, beginning on May 21, 2015, the federal Pipeline and Hazardous Materials Safety Administration issued a series of Corrective Action Orders to Plains, concerning Lines 901 and 903.

Santa Barbara County does not regulate the operation of either Line 901 or Line 903. But, Santa Barbara County is the permit-issuing authority for activities such as excavation, backfill, and restoration that are associated with the pipeline inspection and remediation actions directed by Corrective Action Orders to Plains. Santa Barbara County has also recovered from Plains about \$1.9 million for the County's increased costs of public services from the May 2015 oil spill and is a potential litigant against Plains for any other County losses from the oil spill that Plains does not pay voluntarily.

ANALYSIS

Political Reform Act

Section 87100 prohibits any public official from making, participating in making, or using his or her position to influence a governmental decision in which the official has a financial interest. (Section 87103.) A conflict of interest may arise only when the reasonably foreseeable financial effect of a governmental decision on a public official's interests is material. Different standards apply to determine whether a reasonably foreseeable financial effect on an interest will be material depending on the nature of the interest. Interests from which a conflict of interest may arise are defined in Section 87103.

Under Sections 82033 and 87103(b), an official has an interest in any real property owned directly, indirectly, or beneficially by the public official, or his or her immediate family, if the interest has a fair market value of \$2,000 or more. Based upon the facts provided, the only interest identified is Supervisor Hartman's interest in her residence. Accordingly, we must determine whether there is a foreseeable and material financial effect on the Supervisor's real property interest from decisions regarding permits for inspection and remediation actions involving the pipeline or litigation involving the 2015 oil spill.

Generally, a financial effect is presumed to be reasonably foreseeable if the interest is a named party in, or the subject of, a governmental decision before the official or the official's agency. (Regulation 18701(a).) If the interest is "not explicitly involved" in the decision, a financial effect is reasonably foreseeable if the effect can be recognized as a realistic possibility and more than hypothetical or theoretical. A financial effect need not be likely to be considered reasonably foreseeable. (Regulation 18701(b).) Different standards apply to determine whether a reasonably foreseeable financial effect on an interest will be material depending on the nature of the interest. (Regulation 18702.) The materiality standards for any particular interest are provided in Regulations 18702.1 through 18702.5.

Based upon the facts provided, Supervisor Hartman's residence is not explicitly involved in the decisions in question and a financial effect is reasonably foreseeable only if the effect can be recognized as a realistic possibility and more than hypothetical or theoretical. For properties not explicitly involved in the decisions, Regulation 18702.2(a) provides a list of circumstances under which a reasonably foreseeable effect on the interests is material. As most pertinent to the facts provided, a foreseeable effect will be material if the decisions:

"(6) Involves the construction of, or improvements to, streets, water, sewer, storm drainage or similar facilities...

- "(10) Would change the character of the parcel of real property by substantially altering traffic levels or intensity of use, including parking, of property surrounding the official's real property parcel, the view, privacy, noise levels, or air quality, including odors, or any other factors that would affect the market value of the real property parcel in which the official has a financial interest;
- "(11) Would consider any decision affecting real property value located within 500 feet of the property line of the official's real property...
- "(12) Would cause a reasonably prudent person, using due care and consideration under the circumstances, to believe that the governmental decision was of such a nature that its reasonably foreseeable effect would influence the market value of the official's property."

Permits for Inspection and Remediation Actions Involving the Pipeline

Despite the materiality standards set forth above or the fact that work involving the pipelines may involve property within 500 feet of Supervisor Hartman's real property, Regulation 18702.2(c)(1) provides that a financial effect of a decision is not material if the decision "solely concerns repairs, replacement or maintenance of existing streets, water, sewer, storm drainage or similar facilities. While you have not identified any specific permit applied for by Plains, we can generally conclude that permits for inspections and remediation activities directed by Corrective Action Orders to Plains, concern repairs, replacement or maintenance of existing facilities that fall within the exception of 18702.2(c)(1) and the effect of the permit decisions on Supervisor Hartman's property interest is not material.

Litigation Against Plains for 2015 Oil Spill

There is no indication that litigation against Plains for the County's losses will change the character of the Supervisor Hartman's Property or the market value of the property solely because the property is located near the pipelines. Based upon the facts provided, there is no reasonably foreseeable material effect on the property from decisions involving the litigation.

Section 1090

Under Section 1090, "the prohibited act is the making of a contract in which the official has a financial interest." (*People v. Honig* (1996) 48 Cal.App.4th 289, 333.) A contract that violates Section 1090 is void, regardless of whether the terms of the contract are fair and equitable to all parties. (*Thomson v. Call* (1985) 38 Cal.3d 633, 646-649.) When Section 1090 is applicable to one member of a governing body of a public entity, the prohibition cannot be avoided by having the interested board member abstain; the entire governing body is precluded from entering into the contract. (*Id.* at pp. 647-649.)

We employ a six-step analysis to determine whether an official has a disqualifying conflict of interest under Section 1090. These steps are: (1) does the matter involve a public officer or employee; (2) does the matter involve a contract; (3) is the official making or participating in making a contract; (4) does the official have a financial interest in the contract; (5) does a remote or noninterest exception apply; and, under appropriate facts, (6) does the rule of necessity apply?

In this case, the only step at issue is Step Four, does the official have a financial interest in the contract. Although Section 1090 does not specifically define "financial interest," the term has been liberally interpreted. (See *People v. Deysher* (1934) 2 Cal.2d 141, 146.) "The government's right to the absolute, undivided allegiance of a public officer is diminished as effectively where the officer acts with a hope of personal financial gain as where he acts with certainty." (*People v. Gnass* (2002) 101 Cal.App.4th 1271, 1298 (citations omitted).)

The potential contracts you have identified include permits for Plains necessary for inspection and remediation actions involving the pipelines and any settlement agreements reached while negotiating potential litigation against Plains for the 2015 oil spill.

Nonetheless, an official has a financial interest in a contract only when there is a sufficient connection between the contract in question and interest held by the official. In this matter, Supervisor Hartman does not have financial interest in permits for Plains or contracts resulting from the litigation against Plains for the 2015 oil spill solely because she owns property near the pipelines. Barring additional facts, Section 1090 does not prohibit Supervisor Hartman from making or participating in the potential contracts identified.

If you have other questions on this matter, please contact me at (916) 322-5660.

Sincerely,

Hyla P. Wagner General Counsel

By: Brian G. Lau

Senior Counsel, Legal Division

BGL:jgl

EXHIBIT 7

CHAIR CAPPS: Okay, on to Departmental Item #3, and I'll just note that we are ahead of the expected schedule. We have a long one ahead of us. I think we're going to still go till 11:00 for the interpreter as well. Okay we're going to move on to Departmental Item #3 which is the Sable appeal. Madam Clerk.

CLERK: Chair Capps and members of the Board, Departmental Item #3 is from the Planning and Development Department. It is a hearing to consider recommendations regarding the appeals of the Planning Commission approval of the Sable Offshore Corporation's change of owner, operator, and guarantor for the Santa Ynez Unit, SYU, Pacific Offshore Pipeline Company, POPCO, gas plant, and Las Flores pipeline system final development plan FDP permits. This is in the first third and fourth districts.

CHAIR CAPPS: Okay, Director Plowman.

DIRECTOR PLOWMAN: Yes, Madam Chair, members of the Board, as Ms. Alexander indicated, we are returning to the Board. We were last here in February, and the Board will be reconsidering the appeal of the Planning Commission's approval of the transfer of the owner, operator, and guarantor from Exxon to Sable. Today I have Errin Briggs, Deputy Director of our Energy, Minerals, Compliance and Enforcement team, and he will be making the presentation.

CHAIR CAPPS: Supervisor Hartmann.

SUPERVISOR HARTMANN: Madam Chair, before that would you like our ex parte and...

CHAIR CAPPS: Sure we can do that beforehand, good call. Ex parte please. So why don't we start with you Supervisor Hartmann.

SUPERVISOR HARTMANN: Sure. On October 27th I met with UCSB Student Organization Environmental Affairs Board where they shared their concerns about the pipeline given its age and prior history. I have regular monthly meetings with EDC. The topic of Sable has come up with regard to the permit transfer in only two meetings, specifically focused on the letter that they were going to write. I met with them on 10/23 for one hour and there they talked about the structure of the letter that they plan to submit. I met with them again for a half-hour meeting on November 3rd where they asked if I had any questions about the letter they had submitted, and I did have some questions about financial liability in the event of a spill or decommissioning. Neither Sable nor the Center for Biological Diversity reached out for a meeting. And I also did some personal research on state and federal funds for spills and decommissioning because I did not find much in our record yet on the Federal Oil Pollution Act's Liability Trust Fund and the Oil Spill Response Trust Fund. In addition, Sable has submitted a letter requesting that I recuse from this matter based on two issues. One is conflict of interest. The FPPC has concluded that I don't have a disqualifying financial interest in this particular decision. The facts surrounding my property interest remain unchanged from the FPPC's June advice letter. Regarding bias, I believe that Sable's letter has taken

remarks out of context. I can and will base my decision solely on the evidence in the record and the applicable standards under Chapter 25B. My past policy positions do not prevent me from fairly evaluating whether the applicant meets the legal requirements under 25B.

CHAIR CAPPS: Thank you Supervisor Hartmann. Supervisor Lee?

SUPERVISOR LEE: I have met with EDC on a monthly basis on multiple times as well as Sable and Exxon Mobil representatives multiple times. That's my ex parte.

CHAIR CAPPS: Okay. Supervisor Nelson.

SUPERVISOR NELSON: Yes, thank you, Chair Capps. I've met a couple times with Steve Gregg from Exxon on March 27th as well as a phone call yesterday on 10/4, and also my past disclosed ex partes from the last hearing would go as well. I also met on 8/25 with Caldwell Flores as well as Lee Danielson about the project. Thank you.

CHAIR CAPPS: And Supervisor Lavagnino?

SUPERVISOR LAVAGNINO: Thank you. I also met with Caldwell Flores on 8/25, and Lee Danielson, Director of Governmental Affairs. Caldwell is President of Sable Offshore. Also, I'm taking into consideration articles that I've read that are public.

[00:05:00]

The one discussing October 3rd, I know, was the Attorney General Bonta's lawsuit. Also articles about California Coastal Commission vs. Sable. Also read the letter of the State Fire Marshal detailing deficiencies. And also, just recently, another article that came out October 31st, the Hunterbrook article. So those are all in the kind of public record that I read before the hearing.

CHAIR CAPPS: Thank you. And I'll add my ex parte as well. I also do meet regularly with the Environmental Defense Center, most recently with Tara Rengifo and Linda Kropp. I also met recently with UCSB's Environmental Affairs Board, Vivian Chiang Kai and Izzy Szyszek. I did not hear from the applicant, Sable. I also did not hear from the Center for Biological Diversity. And in reference to the request that I recuse myself, I join Supervisor Hartmann in making a statement. There is no question that I believe fervently that we have a climate crisis on our hands. There's no question that I'm a lifelong environmentalist, but today's hearing is not about that. It is also not about us being a rubber stamp. It is about us looking at the facts and the evidence and making a determination. That is what I did on February 25th. And that is what I will do again today. Thank you. Okay. Ex partes over. Madam Clerk?

CLERK: Chair Capps and members of the Board, yes, my apologies. Before we proceed to staff's presentation, I do have a number of public comment that was received after noon on Friday, October 31st that will need to be voted into the record to be included as a

CHAIR CAPPS: Thank you to our planning development team. Questions for staff at this point? Supervisor Hartmann?

SUPERVISOR HARTMANN: Yeah. What kind of financial assurance do we have or do you believe we can require in the event of a spill?

ERRIN BRIGGS: Madam Chair and Supervisor Hartmann, so the financial assurances that we can require are limited by the project's conditions of approval. And we have two facilities essentially that could result in a spill. That would be the SYU, the onshore facility, and the pipelines that come ashore from the offshore platforms are in state and federal waters. We have a Certificate of Financial Responsibility through OSPR for \$100 million, and that is the maximum amount allowed and required by OSPR. And then separately for the onshore pipeline, we also have Certificates of Financial Responsibility and the dollar amount escapes me at this time. But essentially what we can require is limited by each project's conditions of approval. And then beyond that, Sable has their own insurance that goes well above and beyond what's required by OSPR in their Certificates of Financial Responsibility.

SUPERVISOR HARTMANN: So how do you read Section 25B or how do you interpret that, that we're allowed to ask for information needed to make financial guarantees finding or any other information that we may need to approve a change in owner operator or guarantor in accordance with the chapter? Or the requirement again that the operator has the resources necessary to operate the permitted facility? I mean, that's what Chapter 25B says and that's what I interpret my job up here is to determine whether we have the information to make that finding. And all we have is very little to go on.

ERRIN BRIGGS: I don't have a great answer for that.

COUNTY COUNSEL: Supervisor Hartmann through the Chair. That is certainly, um, it's the Board's discretion at this point. The staff reviewed the information that was provided and then there's been additional supplemental insurance that's been provided and had concluded that it satisfied the requirements of Chapter 25B. It's the Board's discretion to make a different decision on that compliance.

SUPERVISOR HARTMANN: So I guess I'll put it out there right now. I have a lot of questions about that and information that the record doesn't really respond to. Does the permit require that the owner/operator have financial responsibility to clean up a spill? Does Sable's insurance, what kind of policy is it? Is it an occurrence-based pollution liability insurance? And would it still pay out if Sable was later bankrupt or dissolved? What are the policy limits timeframe per incident and in the aggregate? What if there's negligence or even gross negligence involved if the permits haven't been complied with? Does the policy still cover damage? I mean, I've got a whole list of questions, but those are the kinds of things that I think we have a right to understand.

SUPERVISOR HARTMANN: Yeah, I have a couple. The first is, would you allow that the County has authority to protect public health, coastal resources, and taxpayers?

JESSICA STEBBINS BINA: Supervisor Hartmann to the Chair. I think the County has authority in certain areas. They don't have broad general authority to construe any statute to protect those things. They're bound by the words in the statute, and they are in some areas preempted by federal and state law.

SUPERVISOR HARTMANN: Okay. Are there any other state or federal issues that Sable is facing, other than the ones that have been pointed to today, such as OSHA?

JESSICA STEBBINS BINA: I'm not certain whether there are any other state and federal issues that Sable is facing. I will note that state and federal issues are expressly outside the scope of Chapter 25B. So it is certainly possible, but they're not part of my preparation for this hearing. There were a number of state and federal issues mentioned, and again, state and federal authorities are the authorities with jurisdiction.

SUPERVISOR HARTMANN: I think a culture of responsibility and safety and protecting workers and the environment and the citizens is very much a County responsibility. If there were a spill, is Exxon still on the hook?

[01:10:14]

JESSICA STEBBINS BINA: If there were a spill, Sable's insurance would almost certainly cover it. While Appellants mentioned a very large number for cleanup of the prior spill, in fact, the hard cleanup costs by their own estimates were around \$110, \$120 million tops. The pipeline now has a much lower potential discharge in a worst-case scenario spill, which is something the Office of the State Fire Marshal has confirmed. So more than likely, the \$700 million would fully cover the spill and then some. With respect to who is still on the hook beyond that, I know that there is a County requirement for prior owner liability with abandonment. I don't believe there is one with respect to spill response. But again, spill response is governed by OSPR and is specifically set, and Sable has fully, maximally put in the amount that is required by state law for spill response.

SUPERVISOR HARTMANN: Could we talk a little bit more about decommissioning? If, in fact, Sable did go bankrupt after a spill, who would be responsible for decommissioning? The ordinance does say that the previous owner is on the hook, but evidently the plain reading of the ordinance isn't something that you're willing to accept on its face.

JESSICA STEBBINS BINA: I disagree. I vehemently agree that the plain reading of the ordinance is correct and should be applied by this Board. I don't think that's what some of you are interested in doing. But in fact, I do think that the statute says that the Board may look to prior owners in the event of decommissioning. I will also note again that the Board considered in 2001 adding an express decommissioning requirement to Chapter

wrong, oil is held to an even higher standard here. But without spilling a single drop of oil, Sable has managed to push back the reputation of the industry 20 years. If I was another Santa Barbara County gas and oil operator, I'd be livid. Sable's management actions have reeked of desperation, and with desperation comes poor decision-making. They've given me no choice but to uphold the appeal and find that if they have the skills, training, and resources to operate safely, they certainly have not yet demonstrated that to me. I'll be supporting the appeal.

CHAIR CAPPS: Okay. Thank you. Anyone would like to go next? Supervisor Hartmann?

SUPERVISOR HARTMANN: What more is there to say?

CHAIR CAPPS: I think that's right.

SUPERVISOR HARTMANN: We learned from the 2015 Refugio spill what happens when we relinquish responsibility. And 25B gives us findings that we must, that is we shall make, before we transfer a permit. And we clearly haven't been able to make those findings yet. And I won't repeat all the violations, but just add that there is an SEC complaint likely to be more. So I mean, I think that really goes to the financial capability of this company. It has to give us considerable pause about the resources that the company has available to meet its obligations. I'm very concerned about bankruptcies. They're very common in the energy sector, especially in oil. I did have some articles in the record that show that, um, a GAO study about the number of bankruptcies.

[03:50:00]

And I think we as a County have a duty as local government to protect the public health, safety, and safeguard the County's natural resources. That's what local government does. And that's what 25B does. And I don't think that responsibility is preempted by other legislation. None of us are insurance experts. But I would like, if we would pursue this, to hire a consultant who could hear our concerns and analyze the insurance policy. Because it's very complicated. And we know that insurance companies don't want to pay. And there's just many, many questions that aren't answered by this. And I think we haven't done a searching analysis on that. And it's really required. I don't really know, from what I've heard from staff today, exactly what the effect of not transferring the permit is. But I do believe that it helps to keep Exxon on the hook, both for spill and for abandonment if necessary. And I think that that's really important, given such a financially precarious company. So before I could make these findings, we would have to have those noncompliance issues resolved. We would have to have an insurance expert assess the policy. And at this time, quite frankly, I can't make the findings either, that there are the resources, skills and training to transfer this permit.

CHAIR CAPPS: Supervisor Lee?

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[00:12:00]

JOSH MOLINA: Next question.

JERRY ROBERTS: Yeah, we could spend the whole time talking about housing, obviously, but--

SUPERVISOR JOAN HARTMANN: Sure could.

JERRY ROBERTS: -- I do want to ask you a little bit about oil. We had this controversy about Exxon Mobil wanting to get the pipeline going again, and that ended up as a two-to-two vote because you recused yourself. And your opponent or one of your opponents is alleging that you made that all up about the pipeline running by your property. And I know you've got some documents on that. I just wanted to give you a chance to respond because he did raise that question.

SUPERVISOR JOAN HARTMANN: Yes. I thank you so much for allowing me to address that. And I sent you a map. It's on the Jonata Springs website, homeowner association, if others want to look where the pipeline comes. It actually abuts the northeast corner of my property. And so, there are rules about conflict of interest. If you are affected in a different way than other members of the community, then you have to recuse if that project is within 500 feet of your house. Well, it's actually either adjacent, abutting or even cutting across my property. So, we've got the FPPC rules. I also got a County Council opinion and was advised that I have a conflict of interest. If I voted on that project, then that vote could be challenged, and we'd have to undo the action. Moreover, I could suffer personal sanctions and penalties as a result. Conflict of interest is a very important concept for public servants. We can't come to office and use it to serve our own personal needs and interests, and anybody who wants to be a public servant must understand that principle.

JERRY ROBERTS: All right. I'm glad we got a chance for you to put that on the record, but let me ask you more broadly, and this is a little bit of a hypothetical. But assuming the pipeline wasn't by your property, I'm going to take a wild guess and say you probably would've voted against it, only to say, there has been a majority, a three-to-two majority, that's generally, quote, unquote, anti-oil. Mr. [PH 00:14:40] Trice has indicated that he would like to reopen that, and that seems, to me, to be rather a large issue in this race, in the 3rd District race, about how the Board goes on oil issues in general. Is that a correct reading, and could you talk about that a little bit?

[00:15:00]

SUPERVISOR JOAN HARTMANN: Sure. Well, I think there have been several -- I have not gotten involved in the pipeline issues. I can't even be in the room. There have been several votes on the pipeline. And, I think, one, there was a majority in favor, but, sorry, I don't even remember what the issue was because I wasn't involved. The issue of energy and how we get our energy in Santa Barbara County is always front and center. And certainly fossil fuels, oil,

Hartmann Interview- Newsmakers with JR Jan 12, 2023 Latham & Watkins October 17, 2025 Transcript by TransPerfect

has been a big part of our history. And a big question is, how big a part of our future is it going to be? And in my view, our job as public servants is to look around the corner. It's to anticipate what harm could come from our community. I often compare this to horses. There's often some that are grazing, but there's one who will be looking on the horizon for danger. My first year on the County Board of Supervisors, we experienced a series of disasters. We had the Whittier Fire where 80 children, mostly, were at risk. We had a major bluff collapse in Isla Vista. We had the Thomas Fire and debris flow. We also had El Cap resort, another preliminary debris flow. So, each and every one of those were exacerbated by climate change. It turns out that Santa Barbara and Ventura County -- climate change isn't happening equally all over the globe. It's happening disproportionate faster here. And 2023 was the hottest year on record. So, we need to transition. We need to ween ourselves away from fossil fuels. I think there is a scientific consensus on this. I think there is a large consensus in our community. So, the question is, what can we do to ween ourselves? Where do we go next? And I'm very proud that we got Community Choice Energy. We're now with the Central Coast Community Energy. They've reinvested \$2 billion into renewable resource development. And we're said by 2030 to be all electric in the power that's delivered to us, and that's 15 years ahead of the state goals. When they wanted to expand the Ellwood peaker plant, a PUC decision said, no, but even before that, we were working with Southern California Edison to say, can we use batteries instead? And I just had the opportunity to flip the switch at GridStor, one of the several battery storage facilities that we have. Strauss Wind, that's in my district. That's just come up and running. Offshore, Vandenberg will be the first pilot offshore wind project, and the leases have been let in federal waters. There is a lot of discussion in terms of our Comprehensive Economic Development Strategy about the Central Coast becoming a renewable energy mecca. In terms of the Goleta and the South Coast, millions of dollars are coming to create a virtual power plant, rooftop parking lot, solar, battery storage, and all of this will be connected through AI and managed as a single power plant, all the distributed resources. So, that's going to be a really ambitious and exciting project for the future, and that's going to be a lot of good jobs. I'm working on that piece of it in other contexts.

JERRY ROBERTS: All right. Well, I got to say. When you talk about AI delivering my electricity, it makes me glad I'm old again.



I hereby certify that "Hartmann Interview- Newsmakers with JR Jan 12, 2023" is, to the best of my knowledge and belief, a true and accurate transcription from English to English. The transcript represents the media retrieved from

https://www.youtube.com/watch?v=OtVVBzN0yBI from 12:00 to 19:09 of its running time.

Anders Nelson

Anders Nelson Project Manager TransPerfect Legal Solutions

October 17, 2025

COUNTY OF SANTA BARBARA

Michael C. Ghizzoni County Counsel



105 E. Anapamu Street, Suite 201 Santa Barbara, CA 93101 Telephone: (805) 568-3377 (direct) FAX: (805) 568-2982

COUNTY COUNSEL

February 6, 2017

By First Class Mail and e-mail to Advice@fpcc.ca.gov

Fair Political Practices Commission 428 J Street, Suite 620 Sacramento, CA 95814 Re: Request for Formal Advice on behalf of Santa Barbara County's Third District Supervisor, Joan Hartmann

Dear Counsel:

As County Counsel for Santa Barbara County and on behalf of Santa Barbara County Third District Supervisor Joan Hartmann, I am requesting your Formal Advice regarding the conflict provisions of both the Political Reform Act and Government Code § 1090.

The residence owned by Supervisor Hartmann's family is on about 31 acres of land. Discussed in more detail below, "Line 903" is an <u>underground</u> crude oil pipeline operated by Plains Pipeline, LP ("Plains"). Line 903 runs near Supervisor Hartmann's residence, and also runs the entire length of Santa Barbara County. Because of turns in the pipeline's layout, the distances from the closest points of Line 903, to the closest edge of Supervisor Hartmann's parcel, vary from about 50 feet to about 1,000 feet. On her family's 31-acre parcel, the closest distance between Supervisor Hartmann's actual residence and Line 903 is about 750 feet.

As discussed at Page 2, Supervisor Hartmann first took office as Third District Supervisor on January 3, 2017. Neither of the two questions below seeks advice relating to past conduct. (Cal. Code Regs., tit. 2, § 18329(b)(8)(a).)

Questions:

1. Pursuant to the Political Reform Act, may Supervisor Hartmann "make" and "participate in making" County decisions involving Plains?

For example, from potential County decisions to issue permits for excavation and potential repair of parts of this <u>129.5-mile</u> underground pipeline — which runs through the entire length of Santa Barbara County and into Kern County — is any reasonably foreseeable and measurable financial effect on Supervisor Hartmann's family residence "indistinguishable from its effect on the public generally?" (Cal. Code Regs., tit. 2, § 18700(d)(3).)

2. Pursuant to Government Code § 1090 et seq., may Supervisor Hartmann participate in making any potential decisions about the County of Santa Barbara: 1) filing litigation against Plains for any damages that the County has faced from a 2015 oil spill by Plains; and/or 2) entering a litigation settlement agreement with Plains concerning those potential damages?

For example, do you conclude that Supervisor Hartmann's ownership of her family residence would not present a prohibited "personal financial interest" in a potential litigation settlement agreement between the County and Plains, through which the County recovered damages from Plains? (91 Ops.Cal.Atty.Gen. 1 (2008).)

At a public meeting on February 28, 2017, the County's Board of Supervisors is scheduled to receive a briefing about the status of the 20<u>15</u> oil spill by Plains. It therefore would be very helpful to receive your Formal Advice before February 28th. Thank you in advance for your help.

Fair Political Practices Commission Re: Request for Formal Advice on Behalf of Supervisor Joan Hartmann February 6, 2017 Page 2

Summary of Facts: On May 19, 2015, Plains' Line 901 pipeline released more than 100,000 gallons of crude oil onshore, along the Gaviota Coast area of Santa Barbara County. A substantial portion of the oil flowed into the Pacific Ocean. Operations to remove the oil have largely been completed, but monitoring for "reoiling" is still ongoing along part of the coast.

Beginning on May 21, 2015, the federal Pipeline and Hazardous Materials Safety Administration ("PHMSA") issued a series of Corrective Action Orders to Plains, concerning Plains' Line 901 pipeline and Plains' Line 903 pipeline. Line 901 is a 24-inch diameter pipeline, about 10.6 miles long, that transports crude oil, east to west, along the Gaviota Coast. Line 903 is a 30-inch diameter pipeline, about 129.5 miles long, that carries all of Line 901's crude-oil, generally south to north, through the entire length of Santa Barbara County, and then into Kern County. Enclosure (1) includes a map by Plains of its Line 901 and Line 903.

Joan Hartmann was elected to represent Santa Barbara County's Third Supervisorial District. (Gov. Code § 25040; Santa Barbara County Code, § 2-12.) She took that office for the first time on January 3, 2017. The County's Third Supervisorial District includes: the Gaviota Coast that was primarily impacted by the 2015 oil spill; all of the 10.6 miles of Line 901; and about half of Line 903's run through the entire length of Santa Barbara County.

Santa Barbara County does not regulate the operation of either Line 901 or Line 903. But, Santa Barbara County is the permit-issuing authority - for example - for excavation, backfill and restoration activities associated with the pipeline inspection and remediation actions directed by PHMSA's Corrective Action Orders to Plains. Santa Barbara County has also claimed and recovered from Plains about \$1.9 million for the County's increased costs of public services from the May 2015 oil spill. Santa Barbara County is also a potential litigant against Plains for any other County losses from the oil spill that Plains does not pay voluntarily; among other statutory authorities, the federal Oil Pollution Act of 1990 allows the County to recover from Plains, for example: 1) oil removal costs; 2) damages equal to the net loss of taxes; and 3) damages for the net costs of providing increased public services caused by the oil spill. (33 U.S.C. § 2702(b).)

Please contact me at (805) 568-3377 if you have any questions.

Michael C. Ghizzoni

County Counsel

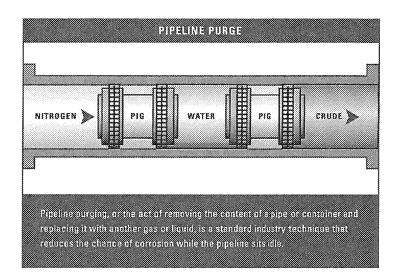
Enclosure: (1) Excerpt, "Purging Line 903" brochure by Plains, with map of Lines 901 and 903

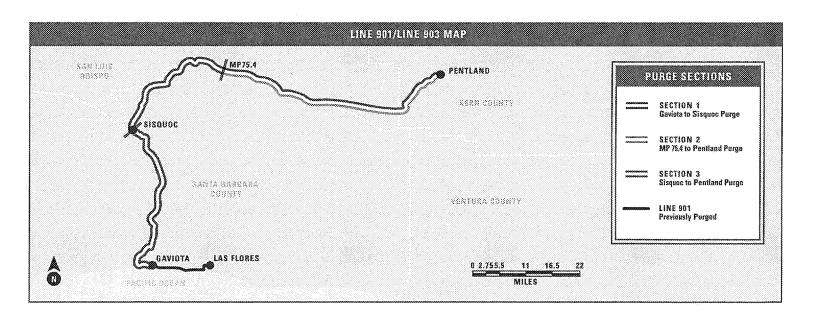
Purging Line 903

Purging a pipeline is a standard industry practice that helps to preserve the integrity of a pipeline that is expected to sit idle for some time. In purging a pipeline, the pipeline operator removes the contents of the pipeline — in this case, crude oil — and replaces it with nitrogen, an inert gas.

After obtaining the necessary permits, taking steps to verify the integrity of the line and installing the appropriate equipment to purge the pipeline in phases, Plains Pipeline, L.P., a subsidiary of Plains All American Pipeline, will empty Line 903 of crude oil between Gaviota and Pentland, replacing it with nitrogen. This process will allow Freeport-McMoRan to purge their system of crude oil as well. The purge will be conducted with close oversight from PHMSA and the related permitting agencies. During the purge process, Plains will closely monitor the pipeline right of way and will have first responders on-call to respond if necessary.

The oil from the pipeline will be sent to California refiners for processing. Following the conclusion of purge-related activities, Plains will de-mobilizie related equiment and restore the right of way to its previous condition prior to purge activities.







From: Joan Hartmann [jHartmann@countyofsb.org]

Sent: 1/6/2025 6:39:07 PM

To: John Barron [coolinbuell@gmail.com]

Subject: Re: Sable Oil

John,

As you might imagine, I agree wholeheartedly with you. I have had to recuse myself from any decision making because the pipeline abuts the NE corner of my property. I feel like my hands are tied because of FPPC conflict of interest rules. I am not allowed to approach other members of the Board about this.

Joan

From: John Barron <coolinbuell@gmail.com> Sent: Friday, January 3, 2025 10:10 AM

To: Joan Hartmann < jHartmann@countyofsb.org>

Subject: Sable Oil

Caution: This email originated from a source outside of the County of Santa Barbara. Do not click links or open attachments unless you verify the sender and know the content is safe.

Dear Supervisor Hartmann,

I am re sending an email I wrote and sent to your office and our other County Supervisors on November 3 stating my deep concern for any permits that would be issued to Sable Oil specifically and their stewardship in reopening the Pt. Arguello pipeline.

I am a 75 yr-old Santa Barbara County native and, like those of us who have resided on the central California coast for long enough to be aware, know that oil production and the sensitivity of our unique and precious coastal environment are a fragile and delicate balance. We are now faced with another company, Sable Offshore, wanting to come in and give us their 'assurances' that protecting this treasure is one of the concerns beyond their bottom line.

The existing pipeline showed its deterioration and lack of maintenance oversight when it was operated by Exxon and the Texas based Great American Pipeline who had supposedly provided an inspection just before the disastrous Refugio blowout in 2015. These companies had a great depth of financial security behind them, something Sable is lacking. The remaining miles of this same pipeline would now presumably be taken over by Sable who doesn't have the track record, proven history of operation nor the depth of financial assurances to safeguard the replacement, inspection and oversight needed for this aging pipeline.

The Point Arguello grade of crude is extremely viscous and requires excessive heating to make it thin enough to pump at great pressure the distance to Las Flores refinery. The very nature of this material wants to escape.

We urge you to take deep consideration and analyze just how responsible assigning protection of one of our most treasured resources would be to a company as flimsy as Sable. [original email sent on Nov. 3]

I am resending this since it ties in with the article in *The Independent* (link attached) which came out yesterday (Jan. 2) and reiterates concerns about replacement vs repair of existing 40+ yr old pipeline, depth of financial resources in addressing any future spills, upgrading to newer standards of construction, installing a more effective inspection system, in handing operations/ownership over to Sable.

https://www.independent.com/2024/12/31/county-stand-up-for-your-rights/?utm_source=ActiveCampaign&utm_medium=email&utm_content=Indy+Today%3A+Sansum_%2FSutter+and+Anthem+Reach+Agreement+on+Health+Insurance+Contracts+for+2025&utm_camp_aign=Indy+Today%2C+Friday+1%2F3&vgo_ee=LD2%2BJIaNSa7U8MZKw1r6o66WPyXLI5vFBcIH7L_u5mA%3D%3D%3ATBIIwc9rEMnGsW5daYNCZutHY%2BI8eyf1

Thank you for all you do! John

John R. Barron

cell/text: 805 588-1954 coolinbuell@gmail.com www.johnrbarron.com

From: Joan Hartmann [jHartmann@countyofsb.org]

Sent: 1/26/2025 12:13:20 AM

To: Gina Fischer [gFischer@countyofsb.org]
Subject: Fw: Question on recusal for Sable pipeline

From: Len Fleckenstein <lenfleck@yahoo.com>

Sent: Friday, January 24, 2025 9:32 PM

To: Joan Hartmann <jHartmann@countyofsb.org>
Cc: Gina Fischer <gFischer@countyofsb.org>
Subject: Re: Question on recusal for Sable pipeline

Caution: This email originated from a source outside of the County of Santa Barbara. Do not click links or open attachments unless you verify the sender and know the content is safe.

Thanks very much for your quick reply and the helpful information. I too live extremely close to the pipeline which runs along the other side of the street here on Valley Dairy Road in Buellton. Because it is so close, and also because I sometimes get involved in various environmental issues, I spoke about the pipeline during the public comment section of the Buellton City Council meeting yesterday evening. They promised to put the issue on the agenda for their next meeting (on 2/13).

Len Fleckenstein 430 Valley Dairy Rd. Buellton

On Jan 24, 2025, at 9:17 PM, Joan Hartmann < jHartmann@countyofsb.org > wrote:

Hi Len,

The pipeline runs right next to the NE corner of my property. I receive lots of special notices from the pipeline companies because of this close proximity. My HOA is quite concerned about the potential for the pipeline to contaminate our aquifer, the source of our water. So, I am affected in a different way than a member of the general public vis a vis this project. I don't know how I could rebut the FPPC presumption (see below).

The various companies that have owned the pipeline watch very carefully to ensure that I recuse. I once voted on the consent calendar that included a set hearing for a pipeline issue and Exxon called my office to complain. We had to bring the matter up at the end of the Board meeting so I could recuse myself from this very ministerial matter. If I did participate in the decision, it would be challenged by Sable who would likely prevail and the decision would be moot. I very much wish I could participate, although not so much that I will sell my house and move (some have suggested that).

Hope this helps.

Joan

Here is more detail:

The California Fair Political Practices Commission (FPPC) enforces rules under the Political Reform Act to address conflicts of interest, including when decision-makers must recuse themselves from participating in government decisions. The relevant regulation is found in Title 2, California Code of Regulations, Section 18702.2.

Rule Description:

Under Section 18702.2, decision-makers must recuse themselves from decisions if their property interest is "materially affected" by the decision. Specifically, this includes projects or decisions involving property located within 500 feet of the official's real property. The threshold for materiality depends on proximity and the potential for the decision to have a direct or reasonably foreseeable financial impact on the value of the property.

Key Provisions:

1. 500-Foot Rule:

- If the project is within 500 feet of the official's property boundary, there is a presumption of 0 a material financial effect, requiring recusal.
- However, this presumption can be rebutted if clear and convincing evidence shows no financial effect.

2. 500-1,000 Feet Rule:

If the property is located between 500 and 1,000 feet, there is no automatic presumption, but a case-by-case determination is required to assess whether the decision has a material financial impact on the official's property.

3. Beyond 1,000 Feet:

Projects beyond 1,000 feet are presumed not to have a material financial effect, though this can be challenged with evidence to the contrary.

4. **Direct Effects:**

The rule applies to decisions involving zoning, permits, or development plans that could alter property values, either positively or negatively.

Recusal Process:

If a decision-maker identifies a conflict of interest:

- They must publicly announce the conflict and their reason for recusal. 1.
- 2. They must abstain from participating in the decision or influencing colleagues.

This rule is designed to ensure government officials make decisions that are impartial and free of personal financial bias.

From: Len Fleckenstein <lenfleck@yahoo.com>

Sent: Friday, January 24, 2025 9:00 PM

To: Joan Hartmann < <u>iHartmann@countyofsb.org</u>> **Subject:** Question on recusal for Sable pipeline

Caution: This email originated from a source outside of the County of Santa Barbara. Do not click links or open attachments unless you verify the sender and know the content is safe.

Hello Joan, Meighan, or whoever reads these emails:

I'm wondering why Supervisor Hartmann is obligated to recuse herself from the pending decision (at a 2/25 appeals hearing) regarding transfer of ownership from ExxonMobil to the Sable Offshore Corporation. Is it due to the pipeline's location? Or to Joan's relationship with the litigants? Or something else?

Thanks for considering my questions.

Sincerely,

Len Fleckenstein Buellton, CA <u>LENFLECK@yahoo.com</u> 805-636-2516

From: Gina Fischer [/O=EXCHANGELABS/OU=EXCHANGE ADMINISTRATIVE GROUP

(FYDIBOHF23SPDLT)/CN=RECIPIENTS/CN=701800FB05594CBAB8D442A9124091F7-GINA FISCHE]

Sent: 2/27/2025 7:46:51 PM

To: Michelle Cisneros [michellecisneros@dailynexus.com]; eic@dailynexus.com

Subject: RE: FW: Daily Nexus Inquiry

Hi Michelle,

I am so glad the *Daily Nexus* is covering the pipeline issue. I noticed in the comprehensive article you wrote: https://dailynexus.com/2025-02-26/board-of-supervisors-decision-leaves-county-permits-for-sable-pipeline-in-limbo/ that you wrote Supervisor Hartmann, "abstained from voting due to a conflict of interest because the pipeline is near her home." To be clear, she did not abstain. She is recused. She was required to recuse for the reasons explained below (the pipeline runs along her home property, so it impacts her differently than others, so the CA Fair Political Practices Commission requires a recusal).

The key difference between abstention and recusal in voting lies in the reason and intent behind the action:

Abstention – A member chooses not to vote on a matter but does so voluntarily, often for reasons such as indecision, political strategy, or lack of sufficient information. Abstentions may still count towards a quorum but typically do not affect the outcome unless specific rules dictate otherwise.

Recusal – A member is required or chooses to abstain due to a conflict of interest or ethical concerns, such as financial ties or personal involvement in the matter being voted on. **Recusal is often mandated** by law, regulations, or ethical standards, and the member usually does not participate in discussion or deliberation related to the issue.

Gina Fischer

Chief of Staff
Office of Supervisor Joan Hartmann
Barbara, CA 93101

€ 805.319.0498 | £ gfischer@countyofsb.org



105 E. Anapamu Street, 4th Floor, Santa

From: Michelle Cisneros <michellecisneros@dailynexus.com>

Sent: Friday, February 7, 2025 1:44 PM **To:** Gina Fischer <gFischer@countyofsb.org>

Subject: Re: FW: Daily Nexus Inquiry

Caution: This email originated from a source outside of the County of Santa Barbara. Do not click links or open attachments unless you verify the sender and know the content is safe.

Thank you for your reply, it is greatly appreciated.

-Michelle Cisneros

On Thu, Feb 6, 2025 at 9:09 PM Gina Fischer <gFischer@countyofsb.org> wrote:

Hi Michelle.

Thank you for writing. Our office is recused from participating on matters pertaining to the pipeline because it grazes by Supervisor's Hartmann's home in Buellton, therefore, per FPPC rules, it impacts her differently as a decision-maker than other matters. So we can only know what the public knows and cannot influence our colleagues. I recommend

that you reach out to our Chair of the Board, Second District Supervisor Laura Capps to learn more about the upcoming item on Feb. 25.



Gina Fischer

Chief of Staff

Office of Supervisor Joan Hartmann 105 E. Anapamu Street, 4th Floor, Santa Barbara, CA 93101

€ 805.319.0498 | E gfischer@countyofsb.org

From: Michelle Cisneros < michellecisneros@dailynexus.com >

Sent: Thursday, February 6, 2025 9:25:53 AM **To:** Joan Hartmann < jHartmann@countyofsb.org>

Subject: Daily Nexus Inquiry

Caution: This email originated from a source outside of the County of Santa Barbara. Do not click links or open attachments unless you verify the sender and know the content is safe.

Supervisor Hartmann,

My name is Michelle Cisneros and I'm a News editor for the UCSB newspaper, the Daily Nexus. I'm currently reporting on the resolution adopted by the Goleta City Council, opposing the restart of the Sable pipeline and was wondering if there were any plans to adopt a similar resolution or any other information ahead of the Feb. 25 meeting regarding the pipeline. Also, if you had any thoughts on the matter that you are able to share. Please let me know if any clarification is needed on my end.

-Michelle Cisneros

From: Gina Fischer [/O=EXCHANGELABS/OU=EXCHANGE ADMINISTRATIVE GROUP

(FYDIBOHF23SPDLT)/CN=RECIPIENTS/CN=701800FB05594CBAB8D442A9124091F7-GINA FISCHE]

Sent: 2/19/2025 7:50:05 PM **To**: billwoodbr@aol.com

Subject: FW: Deny transfer of Exxon pipeline ownership to Sable

Hi Bill,

Thanks for writing. Sorry for the delay in responding. You raise really good points and I'm glad you wrote to us. Unfortunately, the pipeline grazes by Supervisor Hartmann's residence just north of Buellton so she has to recuse from voting on pipeline matters per FPPC rules about conflicts of interest.

Gina Fischer

Chief of Staff
Office of Supervisor Joan Hartmann
Barbara, CA 93101

€ 805.319.0498 | E gfischer@countyofsb.org



105 E. Anapamu Street, 4th Floor, Santa

From: Bill <billwoodbr@aol.com>

Sent: Monday, February 10, 2025 1:57 PM

To: Joan Hartmann < ¡Hartmann@countyofsb.org>

Subject: Deny transfer of Exxon pipeline ownership to Sable

Caution: This email originated from a source outside of the County of Santa Barbara. Do not click links or open attachments unless you verify the sender and know the content is safe.

Dear Supervisor Hartmann:

Please deny the Sable OBshore Corporation's request for change of ownership and deny re-start of the crude oil pipeline (i.e., the Las Flores Pipeline). I understand the Pacific Pipeline Company remains the legal owner of the Las Flores Pipeline, but Sable would be the "Guarantor and Operator". They are not financially capable of any guarantees and have no plans for emergency containment...they would just declare bankruptcy. I endorse the arguments made by the appellants, the Environmental Defense Center and the Center for Biological Diversity. The Las Flores Pipeline crosses the Santa Ynez River at the Buellton border near the City's River View Park, and it then runs directly under residential neighborhood subdivisions of Meadow View (south of Highway 246) and Sycamore Ranch and Oak Creek (north of Hwy 246). In its current location, the pipeline poses risks that didn't exist when the pipeline was constructed between 1988 and 1991. The land in which the pipeline was buried at that time was vacant land with no housing developments along the pipeline route.

Most all Santa Barbara county residents are concerned about;

- 1) fire from major breakage, e.g., by earthquake or construction related damage, recognizing that the Santa Ynez fault lies close by,
- 2) Slow or abrupt leakage of oil into the Santa River aquifer which is one of the principal sources of the City's water supply.
- 3) Slow or abrupt leakage of oil into the Buellton groundwater aquifer, another primary source of drinking water.
- 4) Vapor leaks, with potential risk of air pollution, explosion or fires.
- 5) Blowouts, leakage, ecological devastation of the badly corroded pipeline in the coastal zone area and likely fires at the Las Flores Station..

To reduce those risks, I ask the Board of Supervisors to deny the Sable OBshore Corporation's request for change of ownership and deny restart of the crude oil pipeline.

In addition to the appellants' complaints and our own concerns about the pipeline, we strongly believe the County's 3rd District Supervisor should be among the BOS decision-makers on this issue. Unless Supervisor Hartmann has a financial stake in one of the multiple oil companies involved in

local oil production, we believe she should be able to represent her constituents. Supervisors don't recuse themselves from deciding an issue such as wildfire risks just because they might live adjacent to vegetation at risk of burning; likewise, all Supervisors (with no financial ties to the oil industry) should be involved in decision making on oil production and management and Santa Barbara County.

We hope and trust that the Board will seriously these issues and use common sense in arriving at an environmentally safe decision. Otherwise, disaster will inevitably occur.

Thank you,

Bill Woodbridge Goleta

From: Gina Fischer [/O=EXCHANGELABS/OU=EXCHANGE ADMINISTRATIVE GROUP

(FYDIBOHF23SPDLT)/CN=RECIPIENTS/CN=701800FB05594CBAB8D442A9124091F7-GINA FISCHE]

Sent: 2/25/2025 7:23:35 PM

To: Nancy Tobin [richardb.tobin@icloud.com]

Subject: RE: Deny Permit transfer to Sable Offshore Corporation

Hi Nancy,

Thanks very much for writing and for caring about this important issue. Unfortunately, Supervisor Hartmann is recused from participating in this matter.

The pipeline runs right next to the NE corner of Supervisor Hartmann's property, as such, she is affected by the pipeline in ways that others are not – that is, she is materially affected. The FPPC updated rules about recusal requirements for land use decisions within a boundary of a decision-maker's property.

Gina Fischer

Chief of Staff
Office of Supervisor Joan Hartmann
Barbara, CA 93101

€ 805.319.0498 | E gfischer@countyofsb.org



105 E. Anapamu Street, 4th Floor, Santa

From: Nancy Tobin <richardb.tobin@icloud.com> Sent: Monday, February 24, 2025 5:00 PM

To: Joan Hartmann < jHartmann@countyofsb.org>

Subject: Deny Permit transfer to Sable Offshore Corporation

Caution: This email originated from a source outside of the County of Santa Barbara. Do not click links or open attachments unless you verify the sender and know the content is safe.

I strongly oppose the transfer of existing permits to Sable Offshore Corporation. I urge you and the Board of Supervisors to deny this transfer. The safety of the existing pipeline infrastructure is critical. This pipeline has a history of failure. Restarting the oil flow poses a significant risk to the Santa Barbara County coastline, its' marine life and to the community.

Thank you, Nancy Tobin

Nancy Pegues Tobin Santa Barbara 805.698.9039

Shared joy is double joy. Shared sorrow is half sorrow. Swedish proverb

Sent from my iPad

From: Gina Fischer [gFischer@countyofsb.org]

Sent: 4/14/2025 7:20:02 PM
To: alejandro@calmatters.org

Subject: Minor correction on Sable pipeline story

Hi Alejandro:

Thank you so much for your thorough reporting on this important topic in this story:

https://calmatters.org/environment/2025/04/oil-company-fined-state-orders-pipeline-coastal-commission-sable/. In reference to the County Supervisor who has to recuse on voting because the pipeline runs near her home property, she legally has to recuse, not abstain. With recusal she is cut off from all internal communication and decision making and has to leave the room when the item is discussed. There a slight technical difference between what a recusal and abstention are.



Oil company fined record \$18 million for defying state orders to stop work on pipeline - CalMatters

The California Coastal Commission today fined an oil company a record \$18 million for repeatedly defying orders to stop work on a corroded pipeline in Santa Barbara County that caused a major oil spill nearly a decade ago.

calmatters.org

For background:

The FPPC updated rules about recusal requirements for land use decisions within a boundary of a decision-maker's property.

The California Fair Political Practices Commission (FPPC) enforces rules under the **Political Reform Act** to address conflicts of interest, including when decision-makers must recuse themselves from participating in government decisions. The relevant regulation is found in **Title 2**, **California Code of Regulations**, **Section 18702.2**.

Rule Description:

Under **Section 18702.2**, decision-makers must recuse themselves from decisions if their property interest is "materially affected" by the decision. Specifically, this includes projects or decisions involving property located within 500 feet of the official's real property. The threshold for materiality depends on proximity and the potential for the decision to have a direct or reasonably foreseeable financial impact on the value of the property.

Key Provisions:

1. **500-Foot Rule:**

o If the project is within 500 feet of the official's property boundary, there is a presumption of a material financial effect, requiring recusal.

o However, this presumption can be rebutted if clear and convincing evidence shows no financial effect.

2. **500-1,000** Feet Rule:

o If the property is located **between 500 and 1,000 feet**, there is no automatic presumption, but a case-by-case determination is required to assess whether the decision has a material financial impact on the official's property.

3. **Beyond 1,000 Feet:**

o Projects beyond 1,000 feet are presumed not to have a material financial effect, though this can be challenged with evidence to the contrary.

4. Direct Effects:

• The rule applies to decisions involving zoning, permits, or development plans that could alter property values, either positively or negatively.

Recusal Process:

If a decision-maker identifies a conflict of interest:

- 1. They must publicly announce the conflict and their reason for recusal.
- 2. They must abstain from participating in the decision or influencing colleagues.

This rule is designed to ensure government officials make decisions that are impartial and free of personal financial bias.



Gina Fischer

Chief of Staff
Office of Supervisor Joan Hartmann
105 E. Anapamu Street, 4th Floor, Santa Barbara, CA 93101

€ 805.319.0498 | € gfischer@countyofsb.org

Gina Fischer [/O=EXCHANGELABS/OU=EXCHANGE ADMINISTRATIVE GROUP From:

(FYDIBOHF23SPDLT)/CN=RECIPIENTS/CN=701800FB05594CBAB8D442A9124091F7-GINA FISCHE]

Sent: 7/18/2025 4:15:38 PM

Gwyn Lurie-Firestein [gwyn@montecitojournal.net] To:

RE: A brief conversation Subject:

Hi Gwyn:

Thanks for reaching out. Supervisor Hartmann just started the summer recess and will be out for a few weeks. She can talk after that. Of course we will likely be limited in what can be discussed if the item is still in closed session. Here is a statement she read on Tuesday:

In 2017, on advice of Counsel, I obtained a letter from the FPPC confirming my ability to participate in a decision related to specific remediation actions related to the Plains All American Pipeline.

Since that time, the Fair Political Practices Commission (FPPC) revised its regulations, tightening the distance thresholds that restrict public officials from participating in land use decisions due to potential financial conflicts of interest. Based on the proximity of my residence to the pipeline, it appeared I would be disqualified from participating in related decisions.

Given the ongoing County Board decisions related to the pipeline, we recently sought clarification of my participation in a narrow issue: the transfer of ownership. The FPPC advised that I may participate in this narrow issue.

Gina Fischer Chief of Staff Office of Supervisor Joan Hartmann 105 E. Anapamu Street, 4th Floor, Santa Barbara, CA 93101 C 805.319.0498|E gfischer@countyofsb.org

----Original Message----

From: Gwyn Lurie-Firestein <gwyn@montecitojournal.net>

Sent: Thursday, July 17, 2025 9:15 PM To: Joan Hartmann < jHartmann@countyofsb.org> Cc: Gina Fischer < gFischer@countyofsb.org>

Subject: A brief conversation

Caution: This email originated from a source outside of the County of Santa Barbara. Do not click links or open attachments unless you verify the sender and know the content is safe.

Hi, Joan. I hope you're enjoying your summer. Are you available tomorrow or anytime over the weekend for a brief conversation regarding recusal and now non-recusal from Sable vote? Thanks, Gwyn

Sent from my iPhone

From: Joan Hartmann [jHartmann@countyofsb.org]

Sent: 2/13/2025 4:42:29 PM

To: brandon - Dragonette Cellars [brandon@dragonettecellars.com]

Subject: Re: Public Comment RE: Feb 25th agenda. Please deny Sable transfer requests

Brandon,

I am recused because the pipeline skims my property and my HOA is very concerned that a leak would contaminate our groundwater wells.

I am glad that you have taken the time to share your views with the Board as a whole.

It is a critical issue for the County.

Joan

From: brandon - Dragonette Cellars <bra> clars <bra> dragonettecellars.com>

Sent: Thursday, February 13, 2025 8:34 AM

To: sbcob <sbcob@countyofsb.org>

Cc: Joan Hartmann < jHartmann@countyofsb.org>

Subject: Public Comment RE: Feb 25th agenda. Please deny Sable transfer requests

Caution: This email originated from a source outside of the County of Santa Barbara. Do not click links or open attachments unless you verify the sender and know the content is safe.

Dear Board of Supervisors:

I am writing today to urge you to deny the transfer of permits from ExxonMobil to Sable.

I am a local resident who first hand experienced the damaging impacts of the Refugio Oil Spill, personally witnessing massive damage to the coastal environment from just north of Refugio all the way down the coast. I watched as the oil spewed into the ocean, saw birds covered in oil, and saw remnants of this spill both in ocean waters and along various beaches from Refugio to El Capitan to Naples for YEARS after the last spill. This spill should serve as a strong reminder of the dangers these old, corroded, pipelines pose.

The proposed transfer does not go nearly far enough to ensure that spills like the Refugio Spill will not happen again. Major reforms in infrastructure and technology must be in place for a permit transfer is even remotely considered. History has clearly shown that the existing pipeline is far too risky, and that oil companies have routinely failed to ensure safety, and have shirked responsibilities every time there has been a spill. Given our local experience, the pipelines should be removed. In order for any oil transport project to be considered along this coast, much more strident safeguards needs to be put in place, something clearly lacking in the proposed transfer plan.

I also include here several other reasons to deny this, well summarized by the EDC:

- "• Sable likely cannot afford to cover the cost of remediation if/when another major spill occurs. The public should not have to pay to clean up another spill.
- The Board cannot approve the transfer of permits from Exxon to Sable because Sable has

not met the conditions of the permits. For example, the pipeline does not have the critical corrosion protection technology required by the permits.

• Sable has received notices of violations from three state agencies. The questionable behavior of Sable's management team shows that the Board cannot trust them to responsibly operate this project."

The Gaviota Coast is a treasure in Santa Barbara County, and the environmental diversity and beauty here should be protected above all. This is not a place for oil transportation, and this transfer should be denied.

Sincerely,

Brandon Sparks-Gillis Solvang



The Office of County Counsel

105 E. Anapamu Street, Suite 201 Santa Barbara, CA 93101 Ph: (805) 568-2950 Fax: (805) 568-2982

> Rachel Van Mullem County Counsel

June 5, 2025

General Counsel Fair Political Practices Commission 1102 Q Street, Suite 3050 Sacramento, CA 95811 By: First Class Mail &

E-mail to Advice@fppc.ca.gov E-mail to KHarrison@fppc.ca.gov

Re:

Revised Request for Formal Written Advice Concerning the Political Reform

Act on behalf of Santa Barbara County Supervisor Hartmann

Dear Counsel:

As County Counsel for the County of Santa Barbara and pursuant to Government Code § 83114(b), I am requesting, on behalf of Santa Barbara County Supervisor Joan Hartmann, written advice regarding the conflict provisions of the Political Reform Act. This request supersedes a prior request of May 12, 2025.

Discussed in more detail below, the residence owned by Supervisor Hartmann's family is on about 31 acres of land. "Line 903" is an underground crude oil pipeline that is now owned by Sable Offshore Corporation ("Sable"). Line 903 runs the entire length of Santa Barbara County, including near Supervisor Hartmann's residence. Because of turns in the pipeline's layout, the distances from the closest points of Line 903, to the closest edge of Supervisor Hartmann's parcel, is approximately 900 feet. The distance between Supervisor Hartmann's residence and Line 903 is approximately 1,040 feet.

Supervisor Hartmann first took office as Third District Supervisor on January 3, 2017. The question below does not seek advice relating to past conduct. (Cal. Code Regs., tit. 2, § 18329(b)(8)(a).) This request supplements a prior request for advice which resulted in Advice Letter A-17-037. (See Year: 2017 Advice Letter # 17-037.)

Question:

1. Pursuant to the Political Reform Act may Supervisor Hartmann "make", "influence" and "participate in making" decisions regarding Sable's proposed change in ownership and related litigation in which her real property is not explicitly involved in the decisions, but could be impacted by the proximity of Line 903?

Fair Political Practices Commission

Re: Revised Request for Formal Advice on Behalf of Supervisor Hartmann

June 5, 2025 Page **2** of **7**

More specifically, is any reasonably foreseeable and measurable financial effect on Supervisor Hartmann's family residence distinguishable from its effect on public generally for decisions involving Sable's request for change of ownership or related litigation based on the proximity of the Line 903 and the impacts if there were any leaks in the line on or near her property, including, but not limited to, the potential impacts to groundwater that serves her property through small mutual water company that relies on 2 local groundwater wells.

Background:

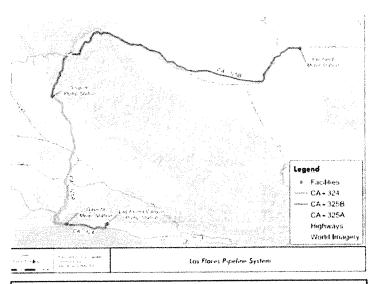
<u>2015 Oil Spill</u>. On May 19, 2015, Plains Pipeline, LP ("Plains") "Line 901," an underground pipeline, ruptured and released more than 100,000 gallons of crude oil onshore, along the Gaviota Coast area of Santa Barbara County. A substantial portion of the oil flowed into the Pacific Ocean. On May 21, 2015, the federal Pipeline and Hazardous Materials Safety Administration ("PHMSA") issued a series of Corrective Action Orders (CAOs) to Plains, concerning Plains' Line 901 pipeline and Plains' Line 903 pipeline.

Las Flores Pipeline System.

- <u>Line 901</u> (also referred to as CA-324) is a 24-inch diameter pipeline, about 10.6 miles long, that transports crude oil, east to west, along the Gaviota Coast.
- <u>Line 903</u> (also referred to as CA-325A and CA-325B) is a 30-inch diameter pipeline, about 129.5 miles long, that carries all of Line 901's crude-oil, generally

south to north, through the entire length of Santa Barbara County, and then into Kern County.

Together Lines 901 and 903 (along with mainline valves, pipeline markers, cathodic protection test stations, and three metering and regulations stations) are referred to as the "Las Flores Pipeline System" (referred to as the Pipeline System or pipelines) and comprise an approximately 122 linear mile crude oil pipeline that runs from the Gaviota Coast in Santa Barbara County to the Pentland Delivery Station in Kern County.



Location of the Las Flores Pipeline System (formerly AAPL Lines 901/903), in the Third, Fourth, and First Supervisorial Districts.

General Counsel
Fair Political Practices Commission

Re: Revised Request for Formal Advice on Behalf of Supervisor Hartmann

June 5, 2025 Page **3** of **7**

This Pipeline System is permitted under Santa Barbara County Final Development Plan Permit 88-DPF-033 (RV01)z, 88-CP-60 (RV01) (88-DPF-25cz; 85-DP-66cz; 83-DP-25cz), approved on February 18, 1986, revised in 1988, and last modified in May 2003. Pipeline construction occurred from 1988 to 1991, and the system became operational in 1994 under owner/operatorship of Celeron/All American. Plains acquired Lines 901 and 903 from Celeron/All American in 1998.

As part of the 2015 CAOs from PHMSA, the Pipeline System was shut down, purged and filled with inert gas. All CAOs are to be completed prior to the restart of the pipelines. The Pipeline System is classified by PHMSA and OSFM as "active" but remains out-of-service while the owner/operator works to fulfill the requirements for the safe operation of the pipelines. The OSFM Pipeline Safety Division is the regulatory authority responsible for the safety oversight of the pipelines.

The pipelines are part of larger oil production infrastructure, including: 1) the onshore Santa Ynez Unit (SYU) facilities, 2) the Pacific Offshore Pipeline Company (POPCO) Gas Plant, and 3) the Las Flores Pipeline System. These three facilities are existing, operationally interrelated oil and gas facilities, permitted to operate under previously issued County Final Development Plan Permits and Coastal Development Permits. The onshore SYU facilities and POPCO Gas Plant are County-permitted facilities that treat crude oil and natural gas from offshore Platforms Hondo, Harmony, and Heritage in the Santa Barbara Channel. The County's permitting jurisdiction is limited to the onshore SYU facilities and does not include the offshore platforms or offshore infrastructure. When operating, oil produced from the SYU is transported via the common-carrier Las Flores Pipeline System (formerly known as the Plains All American Pipeline), a County-permitted pipeline system.

<u>Change in Pipeline Ownership</u>. Pacific Pipeline Company (PPC) purchased Lines 901 and 903 from Plains on October 13, 2022. PPC changed ownership to ExxonMobil Corporation in 2023 and applied to the County for a Change of Owner, Change of Guarantor, and Change of Operator which was approved by the Board of Supervisors on September 19, 2023. (See <u>County of Santa Barbara - File #: 23-00890</u>.) Supervisor Hartmann recused herself from participating in the decision and vote on this matter.

On February 14, 2024, Sable Offshore Corporation ("Sable") acquired the SYU from ExxonMobil Corporation, as well as POPCO and Pacific Pipeline Company, the owners of the Gas Plant and the Las Flores Pipeline System, respectively. On March 14, 2024, Sable submitted applications to the County's Planning and Development Department for the following:

A Change of Owner, Operator and Guarantor of the onshore SYU facilities permit,
 No. 87-DP-32cz (RV06), from ExxonMobil Corporation to Sable;

General Counsel Fair Political Practices Commission

Re: Revised Request for Formal Advice on Behalf of Supervisor Hartmann

June 5, 2025 Page **4** of **7**

- A Change of Operator and Guarantor of the POPCO Gas Plant permit, No. 93-FDP-015 (AM03), from ExxonMobil Corporation to Sable; and
- A Change of Operator and Guarantor of the Las Flores Pipeline System permit, No. 88-DPF-033 (RV01)z, 88-CP-60 (RV01)(88-DPF-25cz;85-DP-66cz; 83-DP-25cz), from ExxonMobil Pipeline Company to Sable (Operator), and ExxonMobil Corporation to Sable (Guarantor).

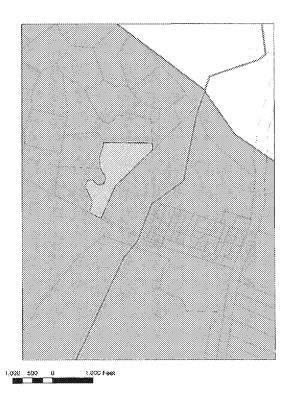
This matter was heard by the Board of Supervisors on February 25, 2025, and no action was taken as the Board voted 2-2 on the matter. (See <u>County of Santa Barbara - File #: 25-00144.</u>) Supervisor Hartmann recused herself from the matter and did not participate in the discussion or vote. As a result of this action, Sable has requested reconsideration of the Board's action and threatened litigation. (See attached letter from Sable's counsel Jessica Bina of Latham & Watkins LLP, dated April 11, 2025.)

Santa Barbara County does not regulate the *operation* of either Line 901 or Line 903. But, Santa Barbara County is the original permit-issuing authority for the pipeline. In addition, as noted above, the County is responsible for considering Changes in Ownership of the pipelines, as is currently outstanding by Sable.

Supervisor Hartmann's Property. Supervisor Joan Hartmann was elected to represent Santa Barbara County's Third Supervisorial District. (Gov. Code, § 25040; Santa Barbara County Code, § 2-12.) She took that office for the first time on January 3, 2017.

Supervisor Hartmann's property, Assessor Parcel Number 099-430-001 (identified in green), and the pipeline Line 903 (marked in red) are included on the map. The property is the site of Supervisor Hartmann's personal residence and has a value of over \$2,000.

The property is located in the Santa Ynez River Valley Groundwater Basin Central Management Area ("Basin" or "CMA"). The Basin is governed by The Santa Ynez River Valley Groundwater Basin Central Management Area Groundwater Sustainability Agency ("GSA") and has adopted a Groundwater Sustainability Plan ("GSP"). (See



<u>Central Management Area Groundwater Sustainability Plan - Central Management Area GSA.</u>) Supervisor Hartmann's property gets its water service from the Bobcat Springs

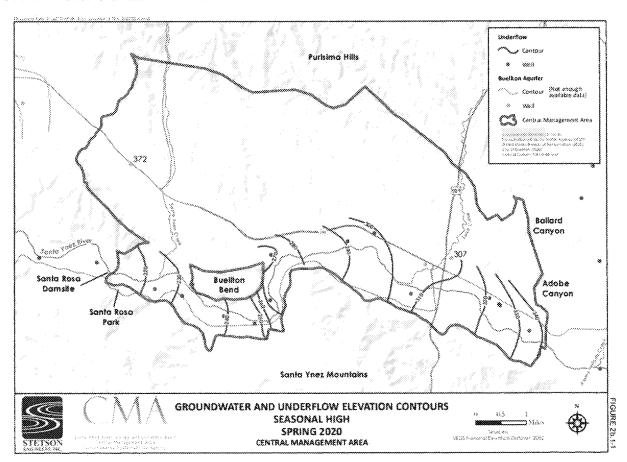
General Counsel Fair Political Practices Commission

Re: Revised Request for Formal Advice on Behalf of Supervisor Hartmann

June 5, 2025 Page **5** of **7**

Mutual Water Company ("Bobcat MWC"). Bobcat MWC provides potable water service to approximately 47 connections and a population of 120. (See CMA GSP (2022), page 1d-24.) Bobcat MWC relies on 2 extraction wells as its sole source of water supply. (Id.) Annual water use is estimated to range from 97 to 107 acre-feet per year. There are 3 retail water agencies servicing the CMA, including the City of Buellton (with 1,836 connections serving a population of 5,464), Bobcat MWC, and Mesa Hills MWC (with 36 connections serving a population of 54), and one wholesale water agency the Central Coast Water Authority. There are also three small scale water purveyors for the CMA, serving 16 or less connections, including the Jonata Homeowners Association, the North Buellton Hills Water Works and the Hager MWC. In addition, there are approximately 255 groundwater wells, of which 125 are domestic or municipal wells, in the CMA. (See CMA GSP (2022), Table 1d.3-1.) On average municipal and domestic groundwater pumping in the CMA is 540 acre-feet per year. (See CMA GSP (2022), Table 2c.3-5.)

Groundwater elevations in the CMA Basin are as follows:



General Counsel

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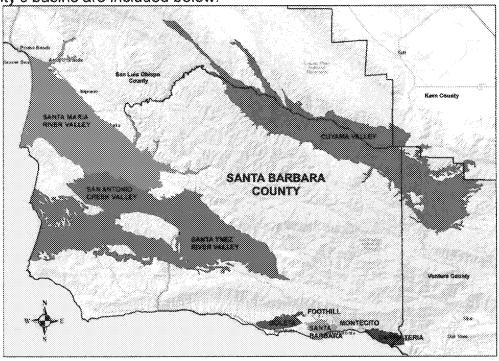
Re: Revised Request for Formal Advice on Behalf of Supervisor Hartmann

June 5, 2025 Page **6** of **7**

Line 903 transverses 4 of the County's 9 groundwater basins and 4 of the County's 7 Groundwater Sustainability Agencies (GSAs). Specifically, Line 903 travels through portions of the:

- Santa Ynez River Valley Groundwater Basin (both the Central Management Area and the Eastern Management Area [which has at least 620 wells]¹ which are also two separate GSAs),
- Santa Antonio Creek Valley Groundwater Basin and GSA²,
- Santa Maria River Valley Groundwater Basin, and
- Cuyama Valley Groundwater Basin and GSA (which has at least 698 wells)³.

The Santa Maria Groundwater Basin is an adjudicated basin without a GSA. A map of the County's basins are included below:



Supervisor Hartmann's property is part of the Jonata Springs Ranch Homeowners Association and Supervisor Hartmann serves on their Fire Wise Committee. (See http://www.jonatasprings.org/About/about.html.) Jonata Springs Ranch is a private gated community that comprises 800 acres divided into 44 individual parcels of 20 or more acres. This is an equestrian community with 10.5 miles for developed bridle trails.

¹ See <u>Santa Ynez River Valley Groundwater Basin - Eastern Managment Area Groundwater Sustainability Plan</u> (2022), page 2-19. There is an estimate of 620 wells in the EMA area of the Basin, although the total count of existing and active wells is not yet known.

² See San Antonio Groundwater Basin Groundwater Sustainability Plan.

³ See Cuyama-Final-GSP-2025-Ch-4-Monitoring-Networks.pdf.

General Counsel

Fair Political Practices Commission

Re: Revised Request for Formal Advice on Behalf of Supervisor Hartmann

June 5, 2025 Page **7** of **7**

<u>Prior Advice</u>. Please note that the prior advice letter regarding this pipeline was specific to County decisions for permits necessary for inspection and remediation activities under the federal CAOs and litigation against Plains, including settlement agreements, resulting from the 2015 oil spill. (See <u>Year: 2017 Advice Letter # 17-037.</u>) Since that letter, the pipeline has been and is currently inert. If the pipeline that runs near Supervisor Hartmann's property was to rupture as it did in 2015 it could impact her property and the groundwater that serves her property. In addition, Rule 18702.2 has been amended since 2017 with new materiality standards.

Thank you in advance for your help on this matter. Please feel free to call me at (805) 568-2950 or email me directly at rvanmull@countyofsb.org if you require further information to assist you in answering my questions above.

Sincerely,

RACHEL VAN MULLEM

Rachet You Muller

County Counsel

Santa Barbara County

Cc. Supervisor Hartmann

Enc. (1) May 8, 2025 Petition for Writ of Mandate and Complaint - Latham and Watkins LLP

(2) April 11, 2025 Letter- Latham & Watkins LLP

June 6, 2025, Newsmakers withJR, (June 6, 2025) Latham & Watkins October 17, 2025 Transcript by TransPerfect

[00:12:15]

JERRY ROBERTS: And then you mentioned the two-two vote. Now, this was, as you say, a name change basically to approve the movement of assets from Exxon to this corporation that didn't exist a few years ago, called Sable. It was a two-two vote at the Board of Supervisors. It was a three-one vote on the oil company's behalf at the Planning Commission, and they're saying, because it was a tie vote, this is like trying to explain the infield fly rule to somebody--

SUPERVISOR LAURA CAPPS: I know. You just lost--

[OVERLAY]

SUPERVISOR LAURA CAPPS: -- everybody again, but that's okay.

JERRY ROBERTS: But you're getting sued on this?

SUPERVISOR LAURA CAPPS: We are currently getting sued about what is that two-two vote. So, a judge will decide if this goes -- the lawsuit is, what does the two-two vote mean?

JERRY ROBERTS: Right. And from your perspective, the two-two vote, you were two, no, we shouldn't allow--

SUPERVISOR LAURA CAPPS: Yeah.

JERRY ROBERTS: -- the transfer of assets? That would be the favorable outcome?

SUPERVISOR LAURA CAPPS: Yeah, we had this marathon hearing. I raised a lot of concerns about the financial stability of this company that basically Exxon sold the pipeline to, but they didn't have any money to buy it. So, Exxon gave them money to buy it, and then they bought it. They've never operated a pipeline before and currently don't. So, I raised a lot of red flags about transferring it to Sable, and Roy Lee joined me in voting against being able to give it to Sable. So, it was a two-two vote, and that's now the subject of one of many lawsuits happening.

JERRY ROBERTS: Yeah, I got to say. The thing that really concerns me in this whole story is that same -- I mean, it all goes back to Trump, but, I mean, Trump pays no heed to court decisions, particularly, unless he happens to agree with them, or other authorities or anything else. And this oil company is behaving like that. They don't have to pay any taxes to the Coastal Commission. The Coastal Commission has restraining orders on them up the wazoo. They got an 18-- they don't care. And every time that there's another court decision against them, they say, it doesn't bother us at all. And I know you probably can't talk about this much, but there's this original decision at County Council that the permit that was granted to Exxon for the pipeline originally back before the last Ice Age, whenever it was --19--

SUPERVISOR LAURA CAPPS: 1986, I think.

June 6, 2025, Newsmakers withJR, (June 6, 2025) Latham & Watkins October 17, 2025 Transcript by TransPerfect

JERRY ROBERTS: It was close. Takes precedent over all else.

[00:15:00]

They don't really need a permit. So, every time the Coastal Commission tries to enforce something on them, they just kind of wave around this County Council thing and say, we don't have to do it. I mean, can you say anything about that? I mean, it's really kind of put you in a bind.

SUPERVISOR LAURA CAPPS: Yeah. Again, it's been really unclear in a lot of different interpretations. And what I try to focus on is what's before me. I've raised a lot of questions in the hearings that we've had. I voted against putting valves last year, which, again, is counterintuitive. Of course I want safety valves in a pipeline. It's state law passed by then-Assembly Member Das Williams. But I voted against putting in the valves because it was a way to restart the pipeline. But, yeah, I think, because, in part, it's just been very confusing, and very murky, and hard for even those who are decision makers in this to sort of understand what the next steps are. But hats off to EDC and others for really -- and the Independent, too, for helping to explain this and the attention. I mean, the public awareness, the fact that, that hearing, we had 700 people, we had the longest public comment in our county history. It went on for four-plus hours. It was 138 speakers, I mean, all these speakers, too, from UCSB. So, I don't know where this will go, but no matter what, it's really galvanized the county and the people. And I think that brings me to what I'm hoping we can talk about, is the vote that I do understand where we are, which is banning.



I hereby certify that "June 6, 2025, Newsmakers withJR, (June 6, 2025)" is, to the best of my knowledge and belief, a true and accurate transcription from English to English. The transcript represents the media retrieved from https://www.youtube.com/watch?v=u4gmxCnZvDM from 12:15 to 16:48.of its running time.

Anders Nelson

Anders Nelson Project Manager TransPerfect Legal Solutions

October 17, 2025



County of Santa BarbaraPlanning and Development

Lisa Plowman, Director

Jeff Wilson, Assistant Director Elise Dale, Assistant Director

August 24, 2023

ATTN: Saul Flota Pacific Pipeline Company 22777 Springwoods Village Parkway Spring TX, 77389 2023

BOARD OF SUPERVISORS HEARING OF AUGUST 22,

RE: Pacific Pipeline Company Appeal of the Planning Commission Denial of the Line 901-903 Valve Upgrade Project; 23APL-00022

Hearing to consider the request of Pacific Pipeline Company, Appellant, to consider the Appeal, Case Nos. 23APL-00022, of the Planning Commission's (PC) April 26, 2023 denial of the Line 901/903 Valve Upgrade Project, Case Nos. 21AMD-00000-00009 & 22CDP-00000-00048, in compliance with Section 35-182 (Appeals) of the Article II Coastal Zoning Ordinance; on property located in the AG-II zone and to approve the Addendum to the Environmental Impact Report / Environmental Impact Statement (EIR/EIS) Status Clearinghouse Number (SCH): 1983110902, and consider the project exempt from CEQA pursuant to CEQA Guidelines Sections 15301(b) [Existing Facilities], 15303(d) [New Construction or Conversion of Small Structures], 15311 [Accessory Structures], and CEQA Statutes Section 15284 [Pipelines]. The project involves installation of 16 new valves on existing Line 901 and Line 903 running from the Gaviota Coast to the Los Padres National Forest within Santa Barbara County. The original EIR/EIS identified significant effects on the environment in the following categories: Aesthetics, Air Quality, Biological Resources, Cultural Resources, Geology, Hazards & Risk, Land Use, Noise, Recreation, Transportation, & Water Resources. The Addendum to the EIR, CEQA Exemption, and all related documents may be reviewed at the Planning and Development Department, 123 East Anapamu Street, Santa Barbara or on the County Website at https://www.countyofsb.org/3360/Plains-Valve-Upgrade-Project.

Dear Mr. Flota:

At the Board of Supervisors hearing of August 22, 2023, Supervisor Nelson moved, seconded by Supervisor Lavagnino to:

- 1. Grant the appeal, Case No. 23APL-00022;
- 2. Make the required findings for approval of the Project, Case Nos. 21AMD-00000-00009 and 22CDP-00000-00048, including CEQA findings (Attachment 1-A);
- 3. After considering the environmental review documents included as Attachment C-1, C-2, and D of the February 2, 2023 Planning Commission Staff Report (Included in Attachment 2 of the July 18, 2023 Set Hearing Letter) [Addendum dated March 1, 2023 together with previously adopted EIR/EIS and the CEQA exemption Sections 15301(b) [Existing Facilities], 15303(d) [New Construction or Conversion of Small Structures],

123 E. Anapamu Street, Santa Barbara, CA 93101 • Phone: (805) 568-2000 • FAX: (805) 568-2030 624 W. Foster Road, Santa Maria, CA 93455 • Phone: (805) 934-6250 • FAX: (805) 934-6258

Board of Supervisors Hearing of August 22, 2023 Pacific Pipeline Company Appeal of the Planning Commission Denial of PPC Line 901-903 Valve Upgrade Project; 23APL-00022 Page 2

15311 [Accessory Structures], and CEQA Statutes Section 15284 [Pipelines], determine that as reflected in the CEQA findings, no subsequent Environmental Impact Report or Negative Declaration shall be prepared for this project; and

4. Grant de novo approval of the Project, Case Nos. 21AMD-00000-00009 and 22CDP-00000-00048, subject to the conditions of approval (Attachment 2).

The motion failed by a vote of 2-2 (Capps and Williams no).

Supervisor Capps moved, seconded by Supervisor Williams to:

- 1. Deny the appeal, Case No. 23APL-00022;
- 2. Make the required findings for denial of the project, Case Nos. 23APL-00022, 21AMD-00000-00009 and 22CDP-00000-00048 (Attachment 1-B to this Board Letter);
- 3. Determine that denial of the appeal and project is exempt from CEQA pursuant to CEQA Guideline Section 15270(a), included as Attachment A of the Planning Commission Action Letter dated May 3, 2023 (included as Attachment 3 of the July 18, 2023 Set Hearing Letter) including CEQA findings.
- 4. Deny the Project, Case Nos. 23APL-00000-00022, 21AMD-00000-00009 and 22CDP-00000-00048.

The motion failed by a vote of 2-2 (Nelson and Lavagnino no).

As a result, no action was taken by the County Board of Supervisors.

Sincerely,

Lisa Plowman

Planning & Development Director

Liew Kown

xc: Case File: 23APL-00022

Agent: John Fowler, 22777 Springwoods Village Parkway, Spring TX, 77389

Deputy County Counsel

Das Williams, First District Supervisor

Laura Capps, Second District Supervisor

Joan Hartmann, Third District Supervisor

Bob Nelson, Fourth District Supervisor

Steve Lavagnino, Fifth District Supervisor

Michael Cooney, First District Planning Commissioner

Laura Bridley, Second District Planning Commissioner

John Parke, Third District Planning Commissioner

Board of Supervisors Hearing of August 22, 2023 Pacific Pipeline Company Appeal of the Planning Commission Denial of PPC Line 901-903 Valve Upgrade Project; 23APL-00022 Page 3

Larry Ferini, Fourth District Planning Commissioner Vincent Martinez, Fifth District Planning Commissioner Planner: Katie Nall

1	STATE OF CALIFORNIA
2	COUNTY OF SANTA BARBARA
3	BOARD OF SUPERVISORS
4	
5	
6	DAS WILLIAMS, Chair, First District
7	LAURA CAPPS, Second District
8	JOAN HARTMANN, Third District
9	BOB NELSON, Fourth District
10	STEVE LAVAGNINO, Vice Chair, Fifth District
11	
12	MONA MIYASATO, County Executive Officer
13	
14	
15	TRANSCRIPT OF AUDIO RECORDED MEETING EXCERPT
16	Item No. 2
17	Tuesday, September 19, 2023
18	9:00 a.m.
19	
20	
21	
22	Transcribed By:
	TERRI NESTORE
23	CSR No. 5614, RPR, CRR
24	
25	Job No. 6135489
	Page 1

1	CHAIR WILLIAMS: We are reconvening from closed
2	session. Can County Counsel give us a report for closed
3	session?
4	MS. VAN MULLEM: Thank you, Mr. Chair, members of
5	the Board. The Board met in closed session on three items
6	of existing litigation: Community Association for the
7	Modoc Preserve vs. the County; County vs. Rosser
8	International; and S.J. Amaroso Construction vs. the
9	County; and one item of labor negotiations for Santa
10	Barbara County Deputy Sheriff's Association.
11	The Board took no reportable action.
12	CHAIR WILLIAMS: Supervisor Hartmann.
13	SUPERVISOR HARTMANN: Yes, I'd like to make an
14	announcement. The next item, the pipeline runs directly
15	adjacent to the northeast corner of my property, so due to
16	conflict of interest potential, I need to recuse myself
17	and I'll leave now.
18	CHAIR WILLIAMS: Thank you, Supervisor.
19	We are, as the supervisor indicated, we are on to
20	Departmental Item No. 2.
21	THE CLERK: Chair Williams and members of the
22	Board, Departmental Item No. 2 is from the Planning and
23	Development Department. It is a hearing to consider
24	recommendations regarding appeal of the Planning
25	Commission's approval of the change of ownership, change
	Page 2

1 of quarantor and change of operator for the Las Flores Pipeline System (formerly Plains All American Lines 2 901/903). This is in the First, Third and Fourth 3 4 Districts. 5 DIRECTOR PLOWMAN: Mr. Chair, members of the Board, good afternoon. As Ms. Alexander indicated, this 6 7 is an appeal of Planning Commission approval of the change of ownership, operator and quarantor for the former All 8 9 American Plains Pipeline. And today we have John 10 Zorovich, Deputy Director; We have Errin Briggs, Supervising Planner; and we have Jacqueline Ybarra online 11 who will be giving the presentation. So with that, I'd 12 like to transition it to staff. 13 14 MS. YBARRA: Great. Thank you, Director Plowman. 15 Good afternoon, Chair Williams, supervisors, staff and members of the public. I'll be presenting on 16 behalf of Planning and Development staff for the appeal of 17 18 the Planning Commission's approval of the change of owner, 19 quarantor and operator of the Las Flores Pipeline System. 20 Next slide, please. So this case is through the Energy Division, as 21 Director Plowman stated, represented in the hearing room 22 23 today by John Zorovich and Errin Briggs, and by myself 24 The appellant in this case is Grey Fox class 25 members, represented by Mr. Barry Cappello; and the Page 3

2) PLANNING AND DEVELOPMENT DEPARTMENT

23-00890

HEARING - Consider recommendations regarding an appeal of the Planning Commission's approval of the Change of Ownership, Change of Guarantor, and Change of Operator for the Las Flores Pipeline System (formerly Plains All American Lines 901/903), First, Third, and Fourth Districts, as follows: (EST. TIME: 1 HR. 30 MIN.)

- a) Deny the appeal, Case No. 23APL-00027;
- b) Make the required findings for approval for the Change of Ownership, Change of Guarantor, and Change of Operator, including California Environmental Quality Act (CEQA) findings;
- c) Determine the request is not a project pursuant to CEQA Guidelines Section 15378(b)(5); and
- d) Grant de novo approval of the Change of Ownership, Change of Guarantor, and Change of Operator for Final Development Plan Permit No. 88-DPF-033 (RV01)z, 88-CP-60 (RV01) (88-DPF-25cz; 85-DP-66cz; 83-DP-25cz), subject to the Conditions of Approval.

COUNTY EXECUTIVE OFFICER'S RECOMMENDATION: POLICY

HEARING TIME: 1:43 PM - 3:00 PM (1 HR. 17 MIN.)

Received and filed staff presentation and conducted a public hearing.

A motion was made by Supervisor Nelson, seconded by Supervisor Lavagnino, that this matter be acted on as follows:

Accepted into the record the following document: Appellant Replacement PowerPoint dated September 19, 2023 at 1:24 PM.

The motion carried by the following vote:

Ayes: 4 - Supervisor Williams, Supervisor Capps, Supervisor Nelson, and

Supervisor Lavagnino

Recused: 1 - Supervisor Hartmann