

SANTA BARBARA COUNTY BOARD AGENDA LETTER



Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Agenda Number:
Prepared on: 4/18/05
Department Name: Alcohol, Drug & Mental Health
Department No.: 043
Agenda Date: 5/3/05
Placement: Administrative
Estimate Time:
Continued Item: NO
If Yes, date from:

TO: Board of Supervisors

FROM: James L. Broderick, Ph.D., Director
Alcohol, Drug and Mental Health Services (ADMHS)

STAFF CONTACT: Al Rodriguez, ADMHS-Alcohol and Drug Program, Assistant Director
(805) 681-5442

SUBJECT: Santa Barbara County Substance Abuse Crime Prevention Plan for FY 05/06

Recommendation(s):

That the Board of Supervisors:

- A. Approve the attached Santa Barbara County Plan for FY 05-06, which is required by the Substance Abuse and Crime Prevention Act of 2000 (SACPA);
- B. Adopt the attached Resolution to approve and submit to the State Alcohol and Drug Programs (State ADP) the FY 2005-2006 County Plan for SACPA and; 2) authorize the Department of Alcohol, Drug and Mental Health Services' (ADMHS) Director, or designee, to revise and submit to the State ADP any future amendments that reduce funding or are non-monetary for SACPA and Drug Testing (S.B. 223), in concert with the SACPA Policy Council.

Alignment with Board Strategic Plan:

The recommendation(s) are primarily aligned with Goal No. 2. A Safe and Healthy Community in Which to Live, Work, and Visit.

Executive Summary and Discussion:

On May 22, 2001, and each year since, your Board approved the Annual Services Plan for SACPA 2000, commonly known as Proposition 36, which diverts nonviolent persons convicted of drug possession or drug use to appropriate treatment instead of incarceration. Santa Barbara County's funding allocation has grown slightly from the original amount of \$1,845,234 to a proposed amount of \$1,919,073 for the FY 05-06 out of an annual amount of \$120 million approved by the voters of California. In addition, the County has been allocated additional federal funds through SB 223 (Burton) for the Substance Abuse Testing and Treatment Accountability Act (SATTA) for drug testing activities specifically related to SACPA. The annual allocation of these funds for drug testing has amounted to \$140,422 for this fiscal year. In accepting SACPA and S.B.223 funds, and to continue receiving these funds, counties

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are required each year to submit an updated County SACPA Plan.

The attached FY 05-06 County SACPA Plan serves as the county's agreement with the State ADP and describes the collaborative planning process, service delivery and goals, monitoring, assessment and referral processes, drug testing activities, and tracking of drug treatment services to assess the need for additional services for FY 05-06. The services described in the County SACPA Plan for 2005-2006 reflect the intensive collaborative process that has occurred between the ADMHS, as the designated lead agency, and the Offices of the District Attorney and Public Defender, Superior Court, Probation and the contracted community based treatment agencies. ADMHS provides oversight to ensure that the County SACPA Plan is responsive to local needs and priorities of the county.

Approval of this action will: 1) allow continued funding to be realized from the state; 2) allow SACPA and S.B. 223 services to continue and be delivered throughout the county; 3) ensure that the county is in compliance with State SACPA and S.B. 223 guidelines; and 4) authorize the Department of Alcohol, Drug and Mental Health Services' (ADMHS) Director, and/or designee, to revise and submit to the state future amendments that reduce funding, or are non-monetary for SACPA and Drug Testing, in concert with the SACPA Policy Council. [Authority California Code of Regulations, Title 9, §9515 (b) (3)]

The State has not yet resolved the issue of on how, or whether the SACPA program will be funded beyond the end of FY 05-06. We are closely monitoring negotiations between key interested parties such as the original proponents of SACPA, the Courts and other criminal justice agencies and of course, the treatment community. While these negotiations are moving at a deliberate pace, we are aware of several interested legislative authors who have agreed to carry proposed legislation to sustain this program, i.e. AB 858 (Bass). In addition, and presuming the State authorizes the allocation of funding to sustain this program at the current level awarded to the county, ADMHS will have to work with its county partner agencies and local treatment agencies to align the services offered through this program with ongoing funds.

Mandates and Service Levels:

The State ADP has adopted regulations to implement SACPA and the use of SATTA funds. The regulations for SACPA are set forth in the California Code of Regulations (CCR) Title 9 §9500 to §9545; §9505, Subdivision (a) (5); Penal Code §1210, §1210.1, and §3063.1; and added to the Health and Safety Code §11999.4 to §11999.13 and §11999.20. The regulations for SATTA added Division 10.9 to the Health and Safety Code (HSC) enacting the Substance Abuse Treatment and Testing Accountability Program.

The County SACPA Plan for FY 2005-2006 was developed in collaboration with impacted stakeholders as required by Section 9515, Title 9, CCR, and reflects local community interest in promoting increased accountability of drug abusing county residents. The agencies involved in the implementation of the SACPA program have continued to refine the program to increase the program graduation rate of 34% which puts us on par with other counties within the State. We anticipate that this graduation rate will increase in FY 05-06 because a greater number of clients are engaged in the program at this time. In addition, treatment frequently requires multiple engagements and clients who have been readmitted to the program and receive enhanced services eventually make the kind of decisions that result in long term recovery. Additional refinements are under discussion to further improve program outcomes for clients with high risk factors such as unemployment, low educational levels, high levels of criminality and co-occurring mental illness.

Year-end projections in FY 04-05 indicate that a total of 650 new clients will enroll into the program. It is estimated that the number of unique SACPA clients referred by the courts will increase by about 5%, to approximately 686 in FY

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05-06. Services provided for SACPA clients include outpatient treatment, residential treatment for pregnant and parenting women, supportive housing for males and females, family counseling, literacy training, vocational training, anger management, acupuncture (stress relief), smoking cessation, and health and nutritional education.

Fiscal and Facilities Impacts:

The recommended action will not alter the budgeted net county cost of this budget unit. The proposed expenditures are included in the Adopted Budget 2004/2005 on page D-156, and the Recommended Budget 2005/2006, ADP – Treatment Services.

Since FY 00-01, ADMHS has maintained a reserve fund balance earmarked for SACPA services. These reserve funds reflect unexpended funds from FY 00-01 when start-up and implementation were slower than expected; by the end of FY 04-05 we project the fund balance to be at \$717,891. However, as per State guidelines, we are proposing to utilize these funds in their entirety for program services.

In FY 04-05, it is estimated that actual expenditures will reach \$2,515,162, which includes \$497,337, from the fund balance. The increased costs are associated with longer lengths of stays in treatment due to more severe addiction issues, and will be funded from the SACPA fund reserve. The remaining SACPA fund balance estimated at \$717,891 will be expended in FY 05-06.

Approval of the FY 05-06 County SACPA Plan will allow Santa Barbara County to receive from the state \$1,919,073 in SACPA funds and \$140,422 in S.B. 223 (Drug Testing) funds, which have been budgeted. While the \$140,422 allocation for drug testing, funded by S.B. 223, is critical and significant to the reimbursement of treatment agencies and County Probation it is apparent, based on referral projections, that the overall costs of drug testing continues to exceed the allocation.

There is no need for additional facilities.

Special Instructions:

Please return the adopted Resolution and a certified copy of the Minute Order to: Al Rodriguez, Assistant Director , Alcohol, Drug and Mental Health Services, 300 N. San Antonio Road, Santa Barbara, CA 93110

Attachment: Proposed SACPA Projected Expenditures, Capacity and Clients Plan for FY 2005-2006

Concurrence:

Superior Court
Public Defender
District Attorney
Probation
Sheriff Department

RESOLUTION OF THE BOARD OF SUPERVISORS
OF THE COUNTY OF SANTA BARBARA, STATE OF CALIFORNIA

IN THE MATTER OF:)
THE COUNTY PLAN FOR)
FY 2005-2006, FOR THE SUBSTANCE)
ABUSE CRIME PREVENTION ACT)
OF 2000 (PROP 36)) RESOLUTION NO. _____

WHEREAS, The Substance Abuse and Crime Prevention Act of 2000 was passed and chaptered into Law;

NOW, THEREFORE, IT IS HEREBY RESOLVED, that the Board of Supervisors of the County of Santa Barbara hereby:

1. Approves the County Substance Abuse Crime Prevention (SACPA) Plan for Fiscal Year 2005-2006, in accordance with the provisions of the Substance Crime Prevention Act of 2000 (Proposition 36), and pursuant to California Code of Regulations (CCR) Title 9 §9500 to 9545; §9505, Subdivision (a) (5); Penal Code §1210, §1210.1 and §3063.1; and Health and Safety Code, Division 10.9, §11999.4 to §11999.13.

2. Authorizes the Department of Alcohol, Drug and Mental Health Services' (ADMHS) Director, or designee, to revise and submit to the State Alcohol and Drug Programs any amendments that reduce funding or are non-monetary for SACPA and Drug Testing, in concert with the SACPA Policy Council.

PASSED AND ADOPTED by the Board of Supervisors of the County of Santa Barbara, State of California, this _____ day of _____ 2005, by the following vote:

AYES:

NOES:

ABSENT:

Chair, Board of Supervisors

ATTEST:
MICHAEL F. BROWN
CLERK OF THE BOARD

APPROVED AS TO FORM:
Stephen Shane Stark

By: _____ (SEAL) _____
Deputy Clerk County Counsel