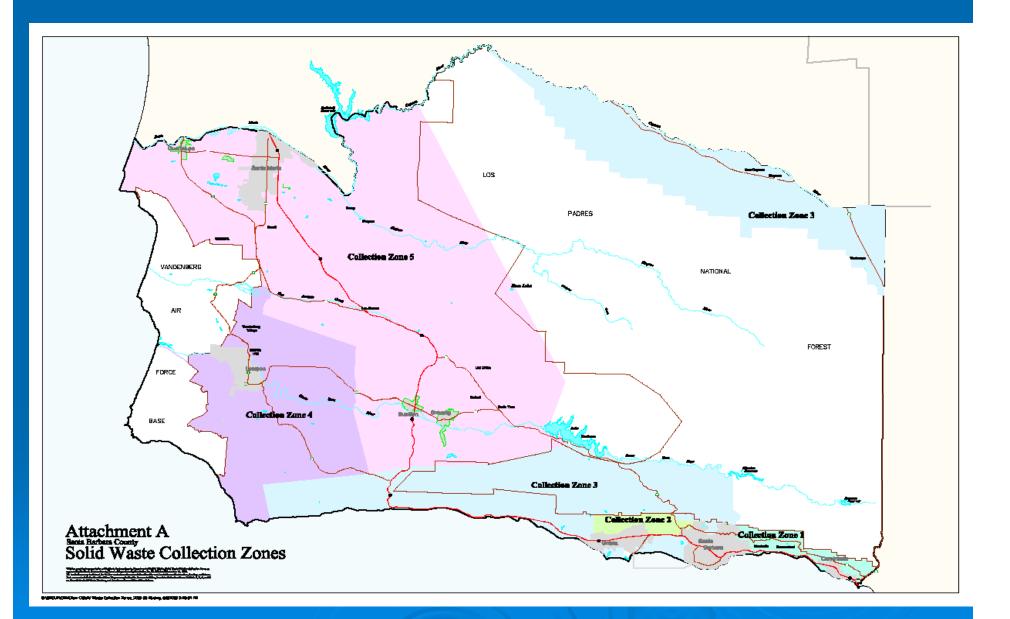
County's Exclusive Franchise Agreements for Solid Waste Collection

> Resource Recovery & Waste Management Division July 2009

#### Background

- December 1996, BOS approved 5 exclusive franchise agreements for collection of solid waste from residents and businesses
- Currently, there are 5 collection zones served by 3 haulers
  - Zones 1 & 3: MarBorg Industries
  - Zone 2: BFI/Allied
  - Zones 4 & 5: Waste Management



# Background

Franchise agreements major departure from past practice

3 stream collection

- Commingled recyclables
- Performance specifications

Reporting requirements

# **Oversight of Agreements**

Performance specifications
 Monthly and annual reporting requirements
 Annual rate setting by your Board
 Customer satisfaction surveys

 1999

• 2004

One in process

**Oversight of Agreements** Staff determined need to conduct audit Conferred with Auditor-Controller's office > Hired Hilton, Farnkopf, and Hobson Sequentially conducted audits of 3 companies (April 2007 – February 2009)

#### Audit Results: Zone 4 & 5 Waste Management

- Need to increase bond by \$234,000
- Underpaid franchise fees by \$19,479
- Overstated tonnage disposed by 1,381 fairly small discrepancy
- > Over 20 eligible businesses did not have recycling service
- Condition of some commercial containers considered substandard, labeling needs improvement
- Encouraged to speed up provision of different colored containers for different waste types

#### Audit Results: Zone 4 & 5 Waste Management

Inaccurate billing of some commercial rates

 Charging of non-approved rate for 350 gallon recycling carts (\$72,471.50 reimbursed to 65 customers)

2) Overcharging of 350 gallon refuse carts (\$104,638.83 reimbursed to 18 customers)

#### Audit Results: Zone 2 BFI/Allied

 Variances in residential billing (17% underbilled)

Residential customers charged non-approved rate (staff determined rate charged was fair and no reimbursements required)

Condition of containers is good but has not provided different colored containers by waste type

#### Audit Results: Zones 1 & 3 MarBorg Industries

#### Need to increase bond by \$400,000

Some commercial customers charged nonapproved rate (staff determined rate charged was fair – no reimbursements made)

#### Inaccurate billing of some residential rates

 \$27,356.50 reimbursed to 514 customers (customers charged for extra trash can when received extra green waste can)

#### Audit Results

Issues resolved in timely manner

Considered beneficial process

Recommend conducting audits every 5 years in the future – potentially conducting billing audit more frequently

# Status of Existing Agreements

- Serviced by MarBorg Industries
- > Original term: July 1, 1997 June 30, 2007 with potential 4-year extension to 2011
- In 2000, BOS approved 2 additional potential extensions to 2015 and 2019 if performance specs met and rate review conducted
- In 2004 granted first 4-year extension to 2011

Need to determine eligibility for second 4-year extension to 2015 and conduct rate review

- Serviced by BFI/Allied
- Original term: July 1, 1997 June 30, 2007 with potential 4-year extension to 2011
- Parent company of BFI purchased by Allied in 2000
- In 2004 granted extension and current expiration date is June 30, 2011
- In 2005, Goleta adopted own franchise agreements reducing size of County service zone
   In 2009 Allied merged with Republic

- Serviced by MarBorg Industries
- Original term: July 1, 1997 June 30, 2007 with potential 4-year extension to 2011
- In 2000, BOS approved 2 additional potential extensions to 2015 and 2019 if performance specs met and rate review conducted
- In 2004 granted first 4-year extension to 2011
- In 2005 Goleta adopted own franchise agreements reducing size of County service zone
- Need to determine eligibility for second 4-year extension to 2015 and conduct rate review

 Serviced by Waste Management
 Original term: July 1, 1997-June 30, 2007
 In 1999 Pacific Waste purchased by Waste Management
 In 2004 granted extension and current expiration date is June 30, 2011

 Serviced by Waste Management
 Original term: July 1, 1997-June 30, 2007
 In 1999 Health Sanitation Services purchased by Waste Management
 In 2004 granted extension and current expiration date is June 30, 2011

# Summary of Agreement Status

Zone 1	MarBorg Ind.	Determine eligibility for ext to 2015, rate review
Zone 2	BFI/Allied	Agreement expires 6/30/2011
Zone 3	MarBorg Ind.	Determine eligibility for ext to 2015, rate review
Zone 4	BFI/Allied	Agreement expires 6/30/2011
Zone 5	Waste Management	Agreement expires 6/30/2011

#### Work Completed

> Audits completed

> 3<sup>rd</sup> customer satisfaction survey underway

Sent letter to franchisees indicating process for future was underway and solicited proposals

#### Next Steps – Zones 1 and 3

Staff to determine if MarBorg has met performance specifications to make them eligible for second extension

Staff will come to Board in Fall with findings

If eligible for extension, staff to conduct rate review

#### Next Steps – Zones 2, 4, and 5

 Staff to return to Board with solid waste management overview in September
 Recommend formation of Project Team

- Public Works
- County Counsel
- Auditor-Controller
- CEO's Office

Evaluate options for provision of services after June 30, 2011 in zones 2, 4, 5

#### Next Steps – Zones 2, 4 and 5

 Project Team to return to Board in Fall with options available for consideration
 After receive direction on preferred course will be able to address potential changes in service level

#### Next Steps

Multi-step process
 Will return to your Board after each milestone
 Goal of completing the process with

approved contracts by January 2011

#### Recommendations

 Receive results of audits
 Direct staff to initiate evaluation of options for zones 2, 4, and 5
 Approve recommendation to form a Project Team to assist with evaluation of options