

**SANTA BARBARA COUNTY PLANNING COMMISSION**  
**Staff Report for**  
**Five-Year Capital Improvement Program 2011-2016**  
**General Plan Conformity Review**

Hearing Date: June 1, 2011  
Staff Report Date: May 13, 2011  
Case No.: 11GOV-00000-00007  
Environmental Document: CEQA Exempt (15378)

Director : Jeff Hunt, AICP  
Supervising Planner: June Fujo  
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## 1.0 REQUEST

Hearing at the request of the Planning and Development Department to review the list of capital projects contained in the 2011-2016 Five-Year Capital Improvement Program (CIP) and report to the Board of Supervisors as to their conformity with the General Plan pursuant to Government Code Sections 65401 and 65402.

## 2.0 RECOMMENDATION AND PROCEDURES

Planning and Development staff recommends that the Planning Commission:

1. Review the list of new capital projects added to the Five-Year Capital Improvement Program (CIP) for Fiscal Years 2011-2016 (Attachment A);
2. Consider the conformity of these projects with the General Plan pursuant to Government Code (G.C.) Sections 65401 and 65402;
3. Report to the Board of Supervisors that:
  - A. For the purposes of G.C. Section 65401, the new capital projects contained in the Five-Year Capital Improvement Program, as listed in Attachment A, conform to the General Plan.
  - B. For the purposes of G.C. Section 65402, the new capital projects contained in the Five-Year Capital Improvement Program, as listed in Attachment B, conform to the General Plan.
4. Request that the Planning and Development Department forward the list of projects that may need future review under G.C. Section 65402, as listed in Attachment C, to affected County Departments, and
5. Accept the exemption, included as Attachment D, pursuant to Section 15378 of the State Guidelines for Implementation of the California Environmental Quality Act.

Please refer the matter to staff if the Planning Commission takes actions other than those recommended.

### 3.0 JURISDICTION

New capital projects added to the Five-Year Capital Improvement Program (CIP) that are recommended for planning, initiation or construction are being considered by the Santa Barbara County Planning Commission based on Government Code (G.C.) Section 65401, which reads as follows:

*If a general plan or part thereof has been adopted, within such time as may be fixed by the legislative body, each county or city officer, department, board, or commission, and each governmental body, commission, or board, including the governing body of any special district or school district, whose jurisdiction lies wholly or partially within the county or city, whose functions include recommending, preparing plans for, or constructing, major public works, shall submit to the official agency, as designated by the respective county board of supervisors or city council, a list of the proposed public works recommended for planning, initiation or construction during the ensuing fiscal year. The official agency receiving the list of proposed public works shall list and classify all such recommendations and shall prepare a coordinated program of proposed public works for the ensuing fiscal year. **Such a coordinated program shall be submitted to the county or city planning agency for review and report to said official agency as to conformity with the adopted general plan or part thereof.***

Pursuant to G.C. Section 65401, the Board of Supervisors on January 12, 1999 designated itself as the official agency responsible for preparation of the coordinated Capital Improvement Program. G.C. Section 65401 requires that the Capital Improvement Program be submitted to the planning agency, designated as the Planning Commission by the Board of Supervisors, for review and a report to the Board of Supervisors as to conformity with the General Plan. This staff report provides the conformity analysis.

In addition, the Long Range Planning Division has conducted conformity review where possible for projects subject to G.C. Section 65402, including property or right of way acquisition and construction of public buildings or structures. In prior years, the Planning Commission conducted a separate project level conformity review for projects subject to G.C. Section 65402, primarily those requiring real property acquisitions. Beginning in 2005, G.C. Section 65402 conformity review has been completed as part of this review process where sufficient project detail is available. G.C. Section 65402 reads as follows:

*If a general plan or part thereof has been adopted, no real property shall be acquired by dedication or otherwise for street, square, park or other public purposes, and no real property shall be disposed of, no street shall be vacated or abandoned, and no public building or structure shall be constructed or authorized, if the adopted general plan or part thereof applies thereto, until the location, purpose and extent of such acquisition or disposition, such street vacation or abandonment, or such public building or structure have been submitted to and reported upon by the planning agency as to conformity with said adopted general plan or part thereof. The planning agency shall render its report as to*

*conformity with said adopted general plan or part thereof within forty (40) days after the matter was submitted to it, or such longer period of time as may be designated by the legislative body. If the legislative body so provides, by ordinance or resolution, the provisions of this subdivision shall not apply to: (1) the disposition of the remainder of a larger parcel which was acquired and used in part for street purposes; (2) acquisitions, dispositions, or abandonments for street widening; or (3) alignment projects, provided such dispositions for street purposes, acquisitions, dispositions, or abandonments for street widening, or alignment projects are of a minor nature.*

## **4.0 PROJECT INFORMATION**

Prepared and administered by the County Executive Office, the Five-Year Capital Improvement Program (CIP) is a key component in long range financial and infrastructure planning and is instrumental for implementation of the Board-adopted Strategic Plan. The CIP consists of both unfunded and funded infrastructure projects that County departments are proposing to implement within the ensuing five-year period. Projects included in the CIP are non-recurring, have a long service life, are generally over \$100,000 and will be underway (if funded) at some point during fiscal years 2011-2016. While the CIP covers a five-year planning period, it is updated each year to reflect ongoing changes; new projects are added, existing projects are modified, and completed projects are deleted. Attachment E provides detailed project information for each of the *new* projects analyzed for conformity with the General Plan this year. Long Range Planning staff only reviews project which are *new* to the CIP as part of this Government Code consistency determination process. Projects which appeared in the CIP in previous years have already received Government Code consistency review.

At its hearing on May 3, 2011, the Board reviewed and approved the 2011-2016 CIP but noted one change from the document as printed and enclosed in Attachment E. At the time of printing the CIP indicated that the Goleta Beach Access Bridge Replacement project was only partially funded. However, Public Works has identified additional resources and the bridge replacement project is now fully funded.

## **5.0 PROJECT ANALYSIS**

### **5.1 Environmental Review**

The determination of conformity with the General Plan pursuant to G.C. Sections 65401 and 65402 is not considered a "project" under the California Environmental Quality Act (CEQA). The CIP serves to prioritize the timeline and funding for various capital improvement projects. Pursuant to CEQA Guidelines Section 15378, the creation of government funding mechanisms or other government fiscal activities, which do not involve any commitment to any specific project, are not a project as defined by CEQA. Therefore, the CIP is not subject to environmental review. Refer to the enclosed CEQA Exemption (Attachment D) for further clarification.

## 5.2 General Plan Conformity

### G.C. Section 65401 Review

The Long Range Planning Division reviewed the *new* capital projects contained in the Five-Year CIP for 2011-2016 and concludes that all conform to the General Plan for the purposes of G.C. Section 65401. Attachment A provides the project listing and associated conformity analysis. A conformity recommendation was categorized based on the following three situations:

- 1) Project is identified in or conforms to the goals of the General Plan (e.g., Santa Claus Lane Circulation Improvements).
- 2) Project is necessary for departmental operations and conforms to the General Plan (e.g., new Probation Headquarters).
- 3) Project is necessary for facility maintenance and conforms to the General Plan (e.g., Facility Lighting and Control Retrofits).

For the purposes of G.C. Section 65401, staff recommends that the complete list of projects contained in the Five-Year CIP and recommended for planning, initiation, or construction during the ensuing five-year period be found in conformity with the General Plan. These projects are listed in Attachment A.

### G.C. Section 65402 Review

The Long Range Planning Division also reviewed the *new* projects that are subject to G.C. Section 65402 because they require real property acquisition or construction of a public building or structure. G.C. Section 65401 requires an annual programmatic level review of all major public works projects recommended for planning, initiation or construction, whereas G.C. Section 65402 contemplates a project specific consideration of conformity of a proposed project's location, purpose and extent. Attachment B provides the project listing and associated conformity analysis for those projects subject to G.C. Section 65402 and found to conform to the General Plan.

For the purposes of G.C. Section 65402, staff recommends that the capital projects listed in Attachment B be found in conformity with the General Plan.

Attachment C identifies new projects which may require future project level conformity review under G.C. Section 65402, because there is not sufficient project detail to make a determination at this time. For example, Santa Claus Lane Circulation Improvement project has been listed under this category because a detailed scope and design for the project has yet to be defined. Projects listed in this section could be considered as part of next year's CIP review if additional project detail becomes available.

The Planning Commission's conformity report will be forwarded to the Board of Supervisors.

## **Attachments**

- Attachment A:** List of New Projects and Government Code Section 65401 General Plan Conformity Analyses
- Attachment B:** Projects Which Have Been Reviewed for Conformity with Government Code Section 65402
- Attachment C:** Projects Which May Be Reviewed in the Future under Government Code Section 65402
- Attachment D:** CEQA Exemption
- Attachment E:** 2011-16 Capital Improvement Plan

ATTACHMENT A

Capital Improvement Program (CIP) New Capital Projects Recommended for Planning, Initiation or Construction during Fiscal Years 2011-2016

GOVERNMENT CODE SECTION 65401 GENERAL PLAN CONFORMITY ANALYSIS

CIP Page Number	Super-visorial District	Planning Area	Lead Dept.	Project Title	Conformity Analysis Rationale
B-63	4	Orcutt	Parks	Waller Park Playfields	Expansion of existing facilities; conforms to the General Plan; necessary to provide additional recreational amenities and promote public health.
B-69	2	Goleta	Parks	Goleta Beach-Access Bridge Replacement	Replacement of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance and the protection of public health and safety.
B-75	3	Santa Ynez	Parks	Cachuma Lake-Boat Launch Ramp Extension	Expansion of existing facilities; conforms to the General Plan; necessary to provide additional recreational amenities and promote public health.
B-76	3	Santa Ynez	Parks	Cachuma Lake-Water Park	Development of new facilities; conforms to the General Plan; necessary to provide additional recreational amenities and promote public health.
B-77	2	Goleta	Parks	Goleta Beach-Lift Station Replacement	Replacement of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance.
B-89	3	Santa Ynez	Parks	Cachuma Lake-Launch Ramp Log Boom Replacement	Replacement of existing infrastructure; conforms to the General Plan; necessary for protection of public health and safety.
B-90	All	Countywide	Parks	Park Fitness Zones/Outdoor Gyms for Parks	Expansion of existing facilities; conforms to the General Plan; necessary to provide additional recreational amenities and promote public health.
B-96	All	Countywide	Public Works	Equipment Replacement Program	Replacement of existing equipment; conforms to General Plan; necessary for departmental operations.
B-107	1	Montecito	Public Works	Fernald Point Road Bridge Replacement	Replacement of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance and protection of public health and safety.
B-109	5	Cuyama	Public Works	Foothill Road LWC Replacement	Repair of existing infrastructure; conforms to the General Plan; necessary for improved emergency ingress and egress.
B-114	3	Camino Cielo	Public Works	Kinevan Road Bridge Replacement	Replacement of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance and protection of public health and safety.
B-117	5	Santa Maria Valley	Public Works	Sisquoc Pedestrian Bridge Replacement	Replacement of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance and protection of public health and safety.

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CIP Page Number	Supervisory District	Planning Area	Lead Dept.	Project Title	Conformity Analysis Rationale
B-118	3	Santa Ynez Valley	Public Works	Zaca Station Bridge Rail Replacement	Repair of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance and protection of public health and safety.
B-125	5	Santa Maria Valley	Public Works	Bradley Channel Relining	Repair of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance and protection of public safety.
B-140	3	Gaviota Coast	Public Works	Tajiguas Landfill Phase 3C Liner	Expansion of existing infrastructure; conforms to the General Plan; necessary for protection public health and safety.
B-142	4	Santa Maria Valley	Public Works	LCSD-Disinfection System Improvements	Improvement to existing infrastructure; conforms to General Plan; necessary for protection of public health and safety.
B-144	4	Santa Maria Valley	Public Works	LCSD-Operations Building Expansion	Expansion and renovation of existing structures; conforms to the General Plan; necessary for departmental operations.
B-145	4	Santa Maria Valley	Public Works	LCSD-Plant Solar Facility	Energy efficiency improvements; conforms to General Plan; necessary to reduce utility costs and reduce GHG emissions.
B-147	4, 5	Orcutt and Santa Maria Valley	Public Works	LCSD-Sewer System Improvements	Repair of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance and protection of public health and safety.
B-151	2, 3	Goleta and Santa Ynez Valley	Public Works	Transfer Station-Repair and Reconstruction	Repair of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance.
B-161	1	Carpinteria	Public Works	Santa Claus Lane Circulation Improvements	Replacement and/or expansion of existing infrastructure; conforms to the General Plan; necessary for improved emergency ingress and egress and protection of public health and safety. (The Santa Clause Lane Beach Access Improvements, B-60, were previously reviewed under the 2010-2015 CIP)
B-173	All	Countywide	General Services	2011-2012 Enterprise Email Refresh	Upgrade of existing equipment; conforms to the General Plan; necessary for departmental operations.
B-180	All	Countywide	General Services	Major Capital Maintenance Projects (2011-12)	Repair of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance.
B-181	All	Countywide	General Services	Minor Capital Maintenance Projects (2011-12)	Repair of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance.
B-187	5	Cuyama	General Services	New Cuyama Modular Community Center	Construction of new facilities; conforms to the General Plan; necessary for departmental operations.
B-202	1	Santa Barbara	General Services	New Probation Headquarters Office	Construction of new facilities; conforms to the General Plan; necessary for departmental operations.
B-204	3	Santa Ynez Valley	General	Solvang Public Library	Renovation and expansion of existing

CIP Page Number	Supervisorial District	Planning Area	Lead Dept.	Project Title	Conformity Analysis Rationale
			Services	Expansion & Remodel	facilities; conforms to the General Plan; necessary for departmental operations.
B-205	2	Goleta	General Services	Calle Real Campus-Photovoltaic Field	Construction of new facilities and energy efficiency improvements; conforms to General Plan; necessary to reduce utility costs and reduce GHG emissions.
B-206	All	Countywide	General Services	Photovoltaic Panel Program	Energy efficiency improvements; conforms to General Plan; necessary to reduce utility costs and reduce GHG emissions.
B-207	All	Countywide	General Services	Facility Lighting and Control Retrofits	Energy efficiency improvements; conforms to General Plan; necessary to reduce utility costs and reduce GHG emissions.



**ATTACHMENT B**

**Capital Improvement Program (CIP) New Capital Projects Recommended for Planning, Initiation or Construction during Fiscal Years 2011-2016**

**GOVERNMENT CODE SECTION 65402 GENERAL PLAN CONFORMITY ANALYSIS**

CIP Page Number	Supervisorial District	Planning Area	Lead Dept.	Project Title	Conformity Analysis Rationale
B-75	3	Santa Ynez	Parks	Cachuma Lake-Boat Launch Ramp Extension	Expansion of existing facilities; conforms to the General Plan; necessary to provide additional recreational amenities and promote public health.
B-77	2	Goleta	Parks	Goleta Beach-Lift Station Replacement	Replacement of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance.
B-89	3	Santa Ynez	Parks	Cachuma Lake-Launch Ramp Log Boom Replacement	Replacement of existing infrastructure; conforms to the General Plan; necessary for protection of public health and safety.
B-90	All	Countywide	Parks	Park Fitness Zones/Outdoor Gyms for Parks	Expansion of existing facilities; conforms to the General Plan; necessary to provide additional recreational amenities and promote public health.
B-107	1	Montecito	Public Works	Fernald Point Road Bridge Replacement	Replacement of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance and protection of public health and safety.
B-109	5	Cuyama	Public Works	Foothill Road LWC Replacement	Repair of existing infrastructure; conforms to the General Plan; necessary for improved emergency ingress and egress.
B-114	3	Camino Cielo	Public Works	Kinevan Road Bridge Replacement	Replacement of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance and protection of public health and safety.
B-117	5	Santa Maria Valley	Public Works	Sisquoc Pedestrian Bridge Replacement	Replacement of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance and protection of public health and safety.
B-118	3	Santa Ynez Valley	Public Works	Zaca Station Bridge Rail Replacement	Repair of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance and protection of public health and safety.
B-125	5	Santa Maria Valley	Public Works	Bradley Channel Relining	Repair of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance and protection of public safety.
B-140	3	Gaviota Coast	Public Works	Tajiguas Landfill Phase 3C Liner	Expansion of existing infrastructure; conforms to the General Plan; necessary for protection public health and safety.
B-142	4	Santa Maria Valley	Public Works	LCSD-Disinfection System Improvements	Improvement to existing infrastructure; conforms to General Plan; necessary for

CIP Page Number	Super-visorial District	Planning Area	Lead Dept.	Project Title	Conformity Analysis Rationale
					protection of public health and safety.
B-144	4	Santa Maria Valley	Public Works	LCSD-Operations Building Expansion	Expansion and renovation of existing structures; conforms to the General Plan; necessary for departmental operations.
B-145	4	Santa Maria Valley	Public Works	LCSD-Plant Solar Facility	Energy efficiency improvements; conforms to General Plan; necessary to reduce utility costs and reduce GHG emissions.
B-147	4, 5	Orcutt and Santa Maria Valley	Public Works	LCSD-Sewer System Improvements	Repair of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance and protection of public health and safety.
B-151	2, 3	Goleta and Santa Ynez Valley	Public Works	Transfer Station-Repair and Reconstruction	Repair of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance.
B-173	All	Countywide	General Services	2011-2012 Enterprise Email Refresh	Upgrade of existing equipment; conforms to the General Plan; necessary for departmental operations.
B-180	All	Countywide	General Services	Major Capital Maintenance Projects (2011-12)	Repair of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance.
B-181	All	Countywide	General Services	Minor Capital Maintenance Projects (2011-12)	Repair of existing infrastructure; conforms to the General Plan; necessary for facilities maintenance.
B-187	5	Cuyama	General Services	New Cuyama Modular Community Center	Construction of new facilities; conforms to the General Plan; necessary for departmental operations.
B-206	All	Countywide	General Services	Photovoltaic Panel Program	Energy efficiency improvements; conforms to General Plan; necessary to reduce utility costs and reduce GHG emissions.
B-207	All	Countywide	General Services	Facility Lighting and Control Retrofits	Energy efficiency improvements; conforms to General Plan; necessary to reduce utility costs and reduce GHG emissions.

ATTACHMENT C

Projects Which May Be Reviewed in the Future under Government Code Section 65402

CIP Page Number	Super-visorial District	Planning Area	Lead Dept.	Project Title	Conformity Analysis Rationale
B-63	4	Orcutt	Parks	Waller Park Playfields	Replacement and/or expansion of existing infrastructure; requires further planning and analysis before a 65402 General Plan consistency determination can be made.
B-69	2	Goleta	Parks	Goleta Beach-Access Bridge Replacement	Replacement of existing infrastructure in a sensitive coastal area; requires further planning and analysis before a 65402 General Plan consistency determination can be made.
B-76	3	Santa Ynez	Parks	Cachuma Lake-Water Park	Possible substantial expansion of existing facility or construction of an entirely new facility; requires further planning and analysis before a 65402 General Plan consistency determination can be made.
B-161	1	Carpinteria	Public Works	Santa Claus Lane Circulation Improvements	Proposed replacement and/or expansion of existing infrastructure; requires further planning and analysis before a 65402 General Plan consistency determination can be made. (The Santa Clause Lane Beach Access Improvements, B-60, were previously reviewed under the 2010-2015 CIP)
B-202	1	Santa Barbara	General Services	New Probation Headquarters Office	Proposed construction of an entirely new facility; requires further planning and analysis before a 65402 General Plan consistency determination can be made.
B-204	3	Santa Ynez Valley	General Services	Solvang Public Library Expansion & Remodel	Proposed expansion of existing facility; requires further planning and analysis before a General Plan consistency determination can be made.
B-205	2	Goleta	General Services	Calle Real Campus-Photovoltaic Field	Proposed construction of an entirely new facility; requires further planning and analysis before a 65402 General Plan consistency determination can be made.