




BOARD OF SUPERVISORS
AGENDA LETTER

Agenda Number:

Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Department Name: Sheriff
Department No.: 032
For Agenda Of: April 19, 2016
Placement: Administrative
Estimated Tme:
Continued Item: No
If Yes, date from:
Vote Required: Majority

TO: Board of Supervisors

FROM: Sheriff's Office Bill Brown (Ext. 4290) 
Contact Info: Lieutenant Tim McWilliams (Ext. 4047)

SUBJECT: CDCR Parolee Day Reporting Center Agreement

County Counsel Concurrence

As to form: Yes

Other Concurrence: Risk Management

As to form: Yes

Auditor-Controller Concurrence

As to form: Yes

Recommended Actions:

That the Board of Supervisors:

- a) Adopt a Resolution authorizing the Sheriff to enter into an Agreement (Attachment A) with the California Department of Corrections and Rehabilitation (CDCR) on behalf of the County of Santa Barbara to provide continued services for parolees at the two Day Reporting Centers in the County of Santa Barbara.
- b) Authorize the Sheriff to enter into a Professional Services Contract (Attachment B) with Community Solution Incorporated (CSI), to authorize continued services for the two (2) parolee Day Reporting Centers in Santa Barbara County for \$1,804,547 in FY 16-17, \$1,868,864 in FY 17-18, and \$1,952,460 in FY 18-19 and authorize the Chair of the Board to sign the Contract [Three (3) Originals].
- c) Find that the proposed actions do not constitute a "Project" within the meaning of the California Environmental Quality Act (CEQA), pursuant to 14 CCR 15378(b)(5), in that they are government administrative activities that will not result in direct or indirect changes to the environment.

Summary Text:

The first action considers a Resolution authorizing the Sheriff to enter into an Agreement with the California Department of Corrections and Rehabilitation (CDCR).

CDCR requires a Resolution that authorizes the Sheriff to approve and sign the Agreement between the Sheriff's Office and CDCR for the provision of two Parolee Day Reporting Centers (DRC's) in Santa Barbara County. This is a three (3) year Agreement and allows for an additional one (1) year extension, contingent upon continued funding by CDCR.

The Agreement with CDCR is to operate two Day Reporting Centers in Santa Barbara County that provide an array of evidence-based services targeted to address the criminogenic needs of the participants that contribute to re-offending behaviors. The services include a housing component, education aimed at changing criminal thinking, managing anger and aggression, and assistance with education & vocational needs. Other program components include providing substance abuse treatment, providing a 52-week batterer program, and processes targeted at developing pro-social relationships. These services assist the parolees' successful reintegration into their communities upon release from prison. The goal is to reduce recidivism through effective community reintegration, thereby increasing public safety.

The selection of Community Solutions, Inc. (CSI) as our preferred vendor was a direct result of their 55 year documented history of operating extremely successful reentry programs. Our programs have proven to be no less successful, with the recent Results First study indicating that the Santa Barbara County DRC's provide an annual recidivism reduction of 23.5 percent. The significant successes of our DRC's have also distinguished the Santa Barbara County DRC programs to be among the best in the State, motivating CDCR to offer this Agreement for continued DRC services.

Acceptance of this Agreement allows continued operation of the Day Reporting Centers in the County of Santa Barbara and provides the continuation of a program that has proven to be a critical piece of the many steps the Sheriff and County have taken to reduce recidivism and mitigate jail overcrowding.

Authorizing this Agreement allows the County to continue the Board's substantial commitment to pursue recommendations made to the Board by both the National Institute of Corrections and the Sheriff's Blue Ribbon Commission on Jail Overcrowding.

The second action accomplishes the administrative processes that will allow our current vendor, CSI, to continue services for the additional three-year term beginning July 1, 2016 and concluding June 30, 2019. This action also authorizes a one year extension, should CDCR exercise this option, and is contingent upon continued funding from CDCR.

The total value of the Agreement with CDCR is \$1,976,521 in FY 2016-2017, \$2,043,977 in FY 2017-2018, \$2,132,826 in FY 2018-2019, and \$2,208,344 for the optional one-year extension.

The largest share of the three-year Agreement with CDCR authorizes a maximum vendor project cost of \$1,804,547 for FY 2016-17, \$1,868,864 for FY 2017-18 and \$1,952,460 for FY 2018-19 to cover vendor services as required under agreement number 5600006084. CDCR will reimburse all costs associated with the CSI contract. The one-year optional extension for FY 2019-20 authorizes a maximum cost of \$2,022,562 to cover vendor services, and is conditional on continued funding from CDCR.

The Sheriff's Office will continue to oversee the operation of the Day Reporting Centers with the State funding approximately 44% of a Custody Lieutenant, and 35% of the salary for an Accountant III.

Background:

The Sheriff contracted to have a justice system assessment done through the National Institute of Corrections. That assessment was completed and presented to the Board on August 1, 2006 (Ref: 06-00716). Among the recommendations made to the Board was to start a local Day Reporting Center.

On February 12, 2008, the Sheriff gave a presentation to the Board of Supervisors on the Final Report and Recommendations from the Sheriff's Blue Ribbon Commission on Jail Overcrowding (Ref. 08-00107). Amongst the recommendations by the Commission (#3) was to, "Invest in new, and enhance existing, community corrections programs." The Commission supported the recommendation by the NIC for the implementation of a Day Reporting Center.

On February 16, 2010, the Sheriff conducted an informational presentation to the Board on two proposed State Parolee Day Reporting Centers (DRC).

On April 6, 2010, this Board adopted the original Resolution that authorized the Sheriff to enter into the initial Agreement with CDCR, and approved the service contract with CSI.

On July 9, 2013, this Board adopted a Resolution that authorized the Sheriff to enter into the Agreement with CDCR, and approved the service contract with CSI.

The Sheriff's Office has provided oversight of the operation of the Day Reporting Centers using a portion of an existing Custody Lieutenant and a portion of an existing Accountant III, both funded by the State. These positions and associated functions will continue to be funded by CDCR throughout the three (3) year Agreement and the optional one (1) year extension, should CDCR exercise this option, and is contingent upon continued funding from CDCR.

A Request for Proposal was published for a private vendor to provide the necessary services under the initial Agreement between CDCR and the County. A selection team representing County Departments, the State of California, Community Based Organizations, and a member of the public, selected Community Solutions, Inc. (CSI) as the preferred vendor. CSI is currently under contract with the Sheriff's Office and continues to provide the direct services of the Day Reporting Centers to Santa Barbara County parolees. CDCR will continue to reimburse the County for the cost of the DRC operation pursuant to a Reimbursement Agreement with the State.

Performance Measure:

The Agreement with the State provides for performance measures for the reduction of recidivism by the parolee population participating in the Day Reporting Centers as follows:

1. General Measures:

Fifty-five (55) percent of DRC Program participants who complete at least thirty (30) days of programming will finish the program successfully as verified by:

- a. No negative contact with law enforcement.
- b. Maintained sobriety for at least six (6) months as verified by drug testing.
- c. Completed courses as outlined by Case Management Plan.

2. Case Management Plan Measures:

Of individuals who complete at least thirty (30) days of programming:

- a. One hundred (100) percent will complete assessment.
- b. One hundred (100) percent will develop Case Management Plan (CMP).
- c. Ninety (90) percent will follow CMP, as jointly developed, for three (3) months.
- d. Sixty (60) percent will follow CMP, as jointly developed, for six (6) months.

3. Employment Performance Measures:

Of individuals who complete at least thirty (30) days of programming:

- a. Ninety-five (95) percent will complete pre-employment training assessment.
- b. Ninety (90) percent will perform work experience.
 - I. Ninety (90) percent will successfully complete pre-employment training course.
- c. Fifty (50) percent will become employed, or be enrolled in school full time.
- d. Of the employed, thirty-five (35) percent will maintain employment for a minimum of four (4) months.

4. Student Self Perception and Cognitive Behavioral Changes:

Using a Likert Scale for a pre-program assessment and pre-program completion, of the individuals who complete thirty (30) or more days in the program:

- a. Ninety (90) percent will have a feeling of increased knowledge of how to obtain employment.
- b. Eighty (80) percent will feel an increase in their support structure.
- c. Ninety (90) percent will feel an increase in connection to the community.
- d. Eighty (80) percent will feel that they are able to successfully discharge from parole.
- e. Ninety (90) percent will feel that they are more equipped to handle the stressors of life associated with violating their parole.

CSI has met, and will continue to meet, these outcome requirements as indicated by CDCR and the Sheriff's Office. As previously stated, the recent Results First study indicated that the Santa Barbara County Day Reporting Centers, operated by CSI, provide an annual recidivism reduction of 23.5 percent, with a cost benefit of \$3.55 per dollar spent to provide the services.

A sustained reduction in recidivism in the parolee population will continue to reduce the number of bookings and required bed days by parolees in the already overcrowded Santa Barbara Main Jail.

Fiscal and Facilities Impacts:

Budgeted: Yes **Fiscal Analysis:**

Narrative: The value of the Agreement with CDCR is \$1,976,521 in FY 2016-2017, \$2,043,977 in FY 2017-2018, \$2,132,826 in FY 2018-2019, and \$2,208,344 for the optional one-year extension.

The lion's share of the Agreement, \$1,804,547 in FY 16-17, \$1,868,864 in FY 17-18, and \$1,952,460 in FY 18-19 will be paid to the Day Reporting Center Provider as a sub-contract. The remainder of the funding, \$171,974 in FY2016-17, \$175,113 in FY2017-18, and \$180, 366 in FY2018-19, will cover the

costs incurred by the Sheriff's Office to oversee the operation of the Day Reporting Centers, including an Extra Help Custody Lieutenant. This project with preliminary amounts is in the Sheriff's Office Recommended budget for FY2016-17. Final amounts will be input in the form of a Final Budget Adjustment (FBA) at budget hearings in June 2016.

Staffing Impacts:

Legal Positions:

FTEs:

There are no Staffing Impacts to this Agreement extension.

Special Instructions:

Item 1:

Chair of the Board – Sign one (1) original of the Resolution.

Clerk of the Board – Retain the signed original and please forward one certified copy of the Resolution and one certified copy of the Minute Order to the Sheriff's Department, Attn: Lieutenant Tim McWilliams.

Item 2:

Chair of the Board – Sign three (3) originals of the CSI contract.

Clerk of the Board – Retain and file one signed original and forward two signed originals of the contract and one certified copy of the Minute Order to the Sheriff's Office, Attn: Lieutenant Tim McWilliams.

Attachments:

Attachment A: The Resolution

Attachment B: Professional Services Contract-CSI, with exhibits A through C

Authored by:

Tim McWilliams, Sheriff's Custody Lieutenant
Douglas Martin, CFO, Sheriff's Office

CC: