



BOARD OF SUPERVISORS
AGENDA LETTER

Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Agenda Number:

Department Name: Probation Department
Department No.: 022
For Agenda Of: April 22, 2008
Placement: Administrative
Estimated Tme: N/A
Continued Item: No
If Yes, date from:
Vote Required: Majority

TO: Board of Supervisors
FROM: Department Martin O. Conoley for Patricia J. Stewart, Chief Probation Officer
Director(s) 739-8644
Contact Info: Dean Farrah, Probation Manager 739-8607
SUBJECT: Adoption of Resolution for Application to Pursue Eighth Year Allocation Funding Under the Juvenile Justice Crime Prevention Act

County Counsel Concurrence

As to form: Yes

Other Concurrence:

As to form: No

Recommended Actions:

That the Board of Supervisors:

A. Authorize the Chief Probation Officer, as your lead agent, to submit the Application for Approval to the Corrections Standards Authority in order to utilize eighth year funding in the amount of \$1,204,138 allocated to Santa Barbara County under the Juvenile Justice Crime Prevention Act (JJCPA), from July 1, 2008 through June 30, 2009.

B. Adopt the attached resolution (Attachment A) authorizing the Chief Probation Officer to sign the grant application for funding, including and upon Board approval, application, amendments or extensions with the State of California and authorizing the Board of Supervisors to enter into the grant contract.

C. Assure that the County, if awarded funding, will adhere to the California Corrections Standards Authority's contract terms and statutory requirements, participate in the collection of the required data, and use grant funding to supplement and not supplant existing programs.

Summary Text:

This program addresses the State funding decrease by modifying truancy services and eliminating the aftercare portion of the program. The remaining elements of the program are consistent with past years.

Auditor-Controller Concurrence

As to form: Yes

JJCPA funding for FY 2008-09 was reduced by \$382,771 over current year. This figure includes a 10% supplemental reduction required by the Governor. The amount of this funding cut necessitated a reconfiguring or elimination of JJCPA program components.

In February 2008, the Santa Barbara County Juvenile Justice Coordinating Council (JJCC) designated representatives and delegates to a work group that was tasked with preparing an updated JJCPA spending plan for FY 2008-09. The workgroup met, reviewed the current Comprehensive Multi-agency Juvenile Justice Plan (CMJJP), local juvenile justice trends, and related data. They reviewed numerous spending plan options and ultimately submitted two proposals to the JJCC for consideration.

On April 4, 2008, the JJCC reviewed the two proposals and considered two alternative proposals. The JJCC was asked to vote and select the plan that they believed was least impacting upon the overall program components. The JJCC voted and adopted a spending plan which calls for a reduction in services in the Truancy Mediation/School Intervention program, and the elimination of the Aftercare Services program component.

In the Aftercare component, two Juvenile Institution Officer positions were eliminated in the FY 2008-09 spending plan. Reductions in Office Assistant, Probation Assistant, and CBO services, as well as supplies, will also be implemented.

The Initial Assessment/First Offender programs remain intact. The plan has no shift in resources between departments or community based organizations.

Background:

Assembly Bill 1913 was signed into law on September 7, 2000, creating the Schiff-Cardenas Crime Prevention Act of 2000 (CPA 2000) henceforth referred to as JJCPA. JJCPA continues and expands the scope of the Supplemental Law Enforcement Services Fund (SLESF), which provides resources to front line law enforcement services, and adds a juvenile justice component to include programs that focus on crime prevention and intervention for at-risk youth. The bill allocated funding for California counties to upgrade service and programs within the Juvenile Justice System. Funds are allocated on the basis of county population with the requirement that applicants:

- Prepare and annually approve a CMJJP; and
- Develop a JJCPA Local Action Plan and funding request that responds to identified gaps in services with “demonstrated effective” programs.

The CMJJP is annually reviewed and approved by the JJCC. In Santa Barbara County, funding provided under JJCPA has historically funded three core programs: Truancy Mediation, Initial Assessment/First Offender Intervention, and Aftercare Services. Other funding streams including Federal Title IV-E, County General Fund, and rollover money from the prior fiscal year have been used to augment the JJCPA funding and provide the highest level of service possible. The FY 2007-08 budget was \$2,346,575 with \$1,337,931 of that being JJCPA monies and \$13,466 of interest. For FY 2008-09 our JJCPA allocation is \$1,204,138.

A description of the two remaining programs is discussed below.

Truancy Mediation/School Intervention:

The Truancy Mediation program is evolving from its original implementation. This program was originally modeled after the Santa Barbara County Challenge I/Truancy Prevention and Parent Accountability Program. Under the leadership of the District Attorney's Office, this multi-agency collaborative effort involving the District Attorney, Probation, Education and varied community-based organizations has proved to be an effective prevention and early intervention program. The primary goals of the program are to increase student attendance rates, reduce criminal activity during school hours and provide support to juveniles and their families. Historically, JJCPA funding supported the North County program, which was staffed by a Truancy Program Supervisor (one was DA funded) and Social Worker in Santa Maria and Lompoc, along with a Legal Secretary. In FY 2006-07 and FY 2007-08, the reduced JJCPA funding level was utilized to finance the two Truancy Social Workers, with the general fund allocation increased to cover the cost of one supervisory position. The FY 2008-09 JJCPA funding recommendation is reduced by an additional \$106,949. The remaining \$96,863 finances a single Truancy Program Supervisor for North County. The restoration proposal submitted by the District Attorney's Office to sustain county financing for the truancy program countywide will require adjustment to incorporate this position.

School Intervention Program teams in Santa Barbara, Lompoc and Santa Maria are composed primarily of members from the District Attorney's Office, Probation Department and Education. In the FY 2007-08 proposal, the School Intervention program efforts increased to include a more targeted focus on truant juveniles who are at the greatest risk of being involved in violent behavior and/or gang activity.

For FY 2008-09, 5.0 Deputy Probation Officers FTE will continue to serve as School Based Intervention Officers. These five DPO's are located on secondary, continuation, and community school campuses throughout the county. They work in collaboration with law enforcement School Resource Officers, school administration, law enforcement gang officers, and community based organizations serving the students and the District Attorney's Truancy Mediation staff. There is strong JJCC support for continuing this component of the School Intervention Program. These DPOs will continue to be deployed county-wide. The presence of highly visible school based Deputy Probation Officers on secondary school campuses has been enthusiastically supported by principals. Their presence deters illegal acts by probation and non-probation minors.

Initial Assessment/First Offender Intervention:

Initial Assessment

From the establishment of, and experience with the Challenge I grant, Multi-agency Integrated System of Care (MISC) and Challenge II/NEW VISTAS grant, the Santa Barbara County Probation Department has realized the critical importance of the initial assessment that juveniles and their families receive when they first enter the Juvenile Justice System.

A Senior Deputy Probation Officer (Intake/Assessment Coordinator), assesses minors and families for assets and risks, needs for counseling and educational assistance, determines eligibility for community services through Medi-Cal and coordinates the placement in or referral to available Probation or private programs and services. By using a validated risk/asset assessment instrument to accurately identify,

screen and assess the needs of juveniles referred to the Probation Department, an individualized case plan is created and juveniles are referred more effectively to the services they need the most.

First Offender Intervention

First Offender Intervention (also known as Early Intervention) caseloads have been established in the three primary areas of the county. Since July 2001, the First Offender Intervention caseloads have continued to be “proven effective” programs at working with early and first-time offenders while under informal and formal probation supervision.

Through the collection of information regarding the juveniles and their families at the front end of the Juvenile Justice System, specific treatment needs are identified and juveniles are referred for services. An individual case plan approach replaces the more traditional one of providing a service program to all offending juvenile regardless of need. In addition, focusing on assisting the entire family increases parental accountability and involvement in their child’s treatment. Early intervention and treatment of the entire family system with support, supervision and appropriate services has proven to be cost effective in the curtailment of out-of-home placements.

For FY 2008-09, 3.0 Deputy Probation Officer FTEs have a dedicated First Offender caseload. Additionally, the criteria for exiting the caseload have been modified to allow offenders to remain on this caseload until they are successful or until a higher level of care is available to them. Efforts to have the Probation Officer work in tandem with the counseling and other service providers will also be increased with an objective of providing a team case management model.

Performance Measure:

The Probation Department and the District Attorney’s Office track and report 32 specific performance measures related to the JJCPA program of which four are reported in the County’s Recurring Performance Measures System. Out of the 32 performance measures tracked, the following two are representative of the outcomes of the JJCPA program:

Truancy Mediation/School Intervention:

District Attorney KPI (RPM 40): Improve high school attendance through the Truancy Prevention & Parental Accountability Program, reflected by a 50% reduction in the number of students required to attend a Student Attendance Board meeting after participation in a Truancy Mediation Team meeting. In FY 2006-07 there was a 69% reduction in the number of students required to attend a Student Attendance Board meeting after participation in a Truancy Mediation Team meeting.

Initial Assessment/first Offender Intervention:

Probation KPI (RPM 118): Ensure that 85% of Early Intervention Program graduates have no new felony or misdemeanor arrests within six months of graduation. In FY 2006-07, 88% of Early Intervention Program graduates had no new felony or misdemeanor arrests within six months of graduation.

Fiscal and Facilities Impacts: There will be no anticipated facility impacts. The project will use existing facilities: county-owned, privately-owned by community based organizations, and schools.

Expenditures	FY 2008-09
Probation	\$ 1,433,005.00
ADMHS	\$ 88,989.00
D A	\$ 96,863.00
Community Based Organization	\$ 203,185.00
Total Expenditures	\$ 1,822,042.00

Fiscal Analysis:

Funding Sources	FY 2008-09
JJCPA State Grant (8th Year Funds)	\$ 1,204,138.00
Estimated Interest on JJCPA Grant Advance	\$ 7,526.00
Federal Title IV-E	\$ 585,666.00
ADMHS Medi-Cal Funds for Init. Assmnt/First Offender	\$ 24,712.00
Total Funding	\$ 1,822,042.00

Narrative:

Financing for the JJCPA program primarily consists of the annual State JJCPA allocation along with interest earned on advances of this allocation. The State JJCPA allocation was no longer advanced (a year ahead of the service year) starting in FY 2006-07. Beginning FY 2007-08, financing from interest earned on advances was greatly diminished and may be nonexistent by FY 2008-09.

Other financing sources include Federal Title IV-E (\$585,666) and ADMHS Medi-Cal funds for Initial Assessment/First Offender component (\$24,712).

It is intended that the JJCPA funding will be sustained beyond the term of this allocation with future allocations in the State Budget, and a combination of Federal Title IV-E funds and Medi-Cal funds.

The JJCPA budget for FY 2008-09 does not cause the County General Fund contribution to increase.

Staffing Impacts: Since FY 2001-02, the Juvenile Services Division of the Probation Department has experienced a loss of 23.25 FTE's. School based intervention officers were added in FY 2006-07. In the past two years, juvenile referrals increased by 8% and juveniles under supervision increased by 9%.

Legal Positions:
14

FTEs:
14.71

Special Instructions:

Please return (2) Certified Minute Orders and Resolution copies to Lorna Merana, Probation Department, 117 E. Carrillo Street, Santa Barbara, CA 93101.

Attachments:

Attachment A – Board Resolution
Attachment B – Probation Mandates

Authored by:

Dean Farrah, Probation Manager

CC:

Ann Detrick, ADMHS
Christie Stanley, District Attorney
Bob Geis, Auditor-Controller
Daniel Wallace, County Counsel
Rich Morgantini, County Executive Office

Attachment A

**RESOLUTION OF THE BOARD OF SUPERVISORS OF THE
COUNTY OF SANTA BARBARA, STATE OF CALIFORNIA**

IN THE MATTER OF SUPPORT OF SANTA)
BARBARA COUNTY’S PARTICIPATION IN THE)
CALIFORNIA CORRECTIONS STANDARDS)
AUTHORITY) RESOLUTION NO. _____
JUVENILE JUSTICE CRIME PREVENTION ACT)
APPLICATION FOR APPROVAL FY 2008-2009)

WHEREAS, the Board of Supervisors may appoint the Chief Probation Officer, as the Chair of the Santa Barbara County Juvenile Justice Coordinating Council and as lead agency for the Juvenile Justice Crime Prevention Act; and

WHEREAS, the Board of Supervisors may authorize the Chief Probation Officer to submit an Application for Approval to the California Corrections Standards Authority to utilize funding allocated to Santa Barbara County under the Juvenile Justice Crime Prevention Act as described in Sections 734-749 of the Welfare and Institutions Code of the State of California; and

BE IT RESOLVED that the Board of Supervisors of the County of Santa Barbara hereby:

Appoints the Chief Probation Officer of the Santa Barbara County Probation Department as the Chair of the Santa Barbara County Juvenile Justice Coordinating Council; and as lead agent for the Juvenile Justice Crime Prevention Act; and

Authorizes said Chief Probation Officer, or the chairperson of the Board of Supervisors to submit and/or to sign Santa Barbara County’s Application for Approval for the County’s Comprehensive Multi-agency Juvenile Justice Plan and related contracts, amendments, or extensions with the State of California; and

Assures that the County of Santa Barbara’s Comprehensive Multi-agency Juvenile Justice Plan has been developed, reviewed and provided to the Board of Corrections in a format determined by the Corrections Standards Authority; and

Assures that the County of Santa Barbara’s Board of Supervisors and the Juvenile Justice Coordinating Council has reviewed and approves the County’s Comprehensive Multi-agency Juvenile Justice Plan; and

Assures that the County of Santa Barbara will adhere to the requirements of the Juvenile Justice Crime Prevention Act (Chapters 353 and 475 of the Government Code) regarding the submission of the Comprehensive Multi-agency Juvenile Justice Plan application or revision, investment of allocated monies, including any interest earnings, expenditure of said funds, and the submission of required reports to the Corrections Standards Authority.

Attachment A (contd.)

PASSED, APPROVED AND ADOPTED by the Board of Supervisors of the Count of Santa Barbara, State of California, this 22nd day of April 2008, by the following vote:

AYES:

NOES:

ABSTAIN:

ABSENT:

ATTEST:

By: _____
Chair, Board of Supervisors
Salud Carbajal

MICHAEL F. BROWN

Date: _____

CLERK OF THE BOARD

APPROVED AS TO FORM:

RAY AROMATORIO
RISK MANAGEMENT

APPROVED AS TO FORM:

DANIEL WALLACE
COUNTY COUNSEL

APPROVED AS TO FORM:

ROBERT W. GEIS
AUDITOR-CONTROLLER

By: _____

By: _____

Attachment B – Mandates

PROBATION DEPARTMENT MANDATES

GENERAL

131.5CCP; 830.5 PC; 1202.7 PC; 273a(c) (3) (A) and 273d(c) (3) (A) PC
1203.097(c) PC; 1203.098 PC; 1203.097 (c) (1) PC; 1203.097 (C) PC
13010-13014 PC; 6035 PC13020 PC; 3300 G C; 1020-1031.5 GC

CIVIL

1513 Probate Code; 1513.1 Probate Code; 1826 Probate Code; 1851 Probate Code
1851.5 Probate Code; 7800FLC;7801 FLC; 7803 FLC;7804 FLC; 7805 FLC; 7807 FLC;
7808 FLC; 7810 FLC; 9001

**PROBATION DEPARTMENT MANDATES
Juvenile Division**

A. Administrative Responsibility/Notification

1203.74 PC; 270 WIC

B. Juvenile Intake

601; 601.2; 601.3;602; 627.5; 628 WIC; 628.1 WIC; 630 WIC;631 WIC;
632 WIC; 652 WIC;652.5 WIC;653 WIC ;676.5 WIC; 777WIC;778 WIC;
1404-1405 Juvenile Court Rules

C. Juvenile Investigations

200 WIC; 280 WIC; 281 WIC; 281.5 WIC; 361.2 WIC; 635 WIC; 636 WIC;
652 WIC; 653.5 WIC; 656.2 WIC; 636.1 WIC; 706 WIC; 706.5 WIC; 706.6 WIC;
707 WIC; 727.1 WIC; 727.4 WIC; 742 WIC; 781 WIC;
1499 Juvenile Court Rules Sealing Records

D. Juvenile Supervision

241.1 WIC; 366.23 WIC; 366.26 WIC; 625 WIC; 625.3 WIC; 641 WIC; 654 WIC
654.1 WIC; 654.2 WIC; 654.3 WIC; 654.4 WIC; 654.6 WIC; 655 WIC; 725 WIC
727 WIC; 727.1 WIC; 727.2 WIC; 727.3 WIC; 727.31 WIC; 727.4 WIC; 727.4 (d) (4) WIC
727.6 WIC; 729 Et Esq. WIC; 729.3 WIC; 729.7 WIC; 729.8 WIC; 729.9 WIC; 730 WIC
730.6 WIC; 730.7 WIC; 730.8 WIC; 737 WIC; 738 WIC; 740 WIC; 740.1 WIC; 742.16 WIC
790 WIC; 793 WIC; 794 WIC; 795 WIC; 841 WIC; 1300 ET Esq. WIC; 1502.4 (a)(1) H&S
4096 WIC; 5600.3 WIC; 11400 WIC; 11401 WIC; 11402 WIC; 11404 WIC; 10553.1WIC
11404.1 WIC; 11462.01(2) (C) WIC; 295(i) (2) and 298 (b) (4) PC; 296.1 (a) (3) (A) PC

Institutions

Juvenile Hall

Title 15, Division 1 or Chapter 1 Standards Corrections Authority (formerly the Board of Corrections), Subchapter 5
Minimum Standards for Juvenile Facilities 210 WIC; 850 WIC

Home Supervision

628.1; 840 WIC

Boys' Camp

Title 15, Division 1 or Chapter 1 Standards Corrections Authority (formerly the Board of Corrections), Subchapter 5
Minimum Standards for Juvenile Facilities

881 WIC; 885 WIC

Counseling and Education Centers

654 (c) WIC

Non-Secure Detention

210.1 WIC; 601 WIC; 626 WIC;

Medical Care Juveniles

369 WIC; 739 WIC

Separate Categories

284 WIC; 285 WIC; 656.2 WIC; 704 WIC; 729.7 WIC; 742 WIC; 742.20 WIC; 749.22 WIC; 749.23 WIC; 751 WIC; 826
WIC; 826.5 (a) WIC; 826.6 WIC; 827WIC; 48321 ED CODE; 56026 ED CODE; 56325 ED CODE;

PROBATION DEPARTMENT MANDATES

Adult Division

ADULT INVESTIGATION:

1000.5PC; 1001.20 PC to 1001.34 PC; 1001.70 PC to 1001.90 PC; 1191 PC; 1191.1 PC;
1191.2 PC; 1191.3 PC; 1202.4 PC; 1202.4(f) (3) PC; 1202.42PC; 1203 PC; 1203a PC; 1203c PC
1203d PC; 1203.9 PC; 1203.10 PC; 1203.097(b) (3) PC; 1203.097(b) (4) PC; 1210.1 PC; 4.310 Judicial Rule; 4.411(a) (b) (c)
(d) Judicial Rule; 4.411.5 Judicial Rule

ADULT SUPERVISION:

290(c) (1) PC; 290.4 PC; 295(i) (2) PC; 298 (b) (4) PC; 296.1 (a) (3) (A) PC; 296.1 (a) (5) (A) PC;
298(b) (3) PC; 457.1 (e) PC; 1202.7 PC; 1202.8 PC; 1203.02 PC; 1203.016 PC; 1203.044 PC;
1203.044(h) PC; 1203.045 PC; 1203.047 PC; 1203.055 PC; 1203.055(f) PC; 1203.066 PC;
1203.067 PC; 1203.076 PC; 1203.097 PC; 1203.1 PC; 1203.1(b) PC; 1203.1bb PC; 1203.1(d)
1203.1(h) PC; 1203.1ab PC; 1203.1b (a) PC; 1203.1e PC; 1203.1g PC; 1203.1k PC; 1203.2 PC;
1203.2(a) PC; 1203.3 PC; 1203.4 PC; 1203.7 PC; 1203.9 (a) PC; 1203.9 (b) PC; 1203.10PC; 1203.12 PC; 1203.13 PC; 1389.6
PC; 1203.95 PC; 3075 PC to 3076 PC;
11180 PC and 11181 PC; 13020 PC

Rev 04/06