



BOARD OF SUPERVISORS  
AGENDA LETTER

Agenda Number:

Clerk of the Board of Supervisors  
105 E. Anapamu Street, Suite 407  
Santa Barbara, CA 93101  
(805) 568-2240

**Department Name:** Sheriff  
**Department No.:** 032  
**For Agenda Of:** November 5, 2019  
**Placement:** Administrative  
**Estimated Time:** 15 minutes  
**Continued Item:**  
**If Yes, date from:**  
**Vote Required:** 4/5

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**TO:** Board of Supervisors  
**FROM:** Bill Brown Sheriff-Coroner  
Contact Info: Lieutenant Greg Sanders (805) 455-3602  
**SUBJECT:** Request to accept the 2019 Department of Justice Enhanced Collaborative Model to Combat Human Trafficking 3- year grant to the Sheriff's Office, \$900,000.00.

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**County Counsel Concurrence**

As to form: Yes

**Other Concurrence:**

As to form: No

**Auditor-Controller Concurrence**

As to form: Yes

**Recommended Actions:**

That the Board Of Supervisors:

- a) Accept a \$900,000 grant awarded to the Santa Barbara Sheriff's Office from the United States Department of Justice, Office of Justice Programs to combat the continuing trend of sex and labor trafficking occurring within and through Santa Barbara County during the award period commencing retroactively to October 01, 2019 and continuing through September 30, 2022, and;
- b) Authorize the Sheriff to sign the Cooperative Agreement with the United States Department of Justice, accepting the Enhanced Collaborative Model to Combat Human Trafficking grant and any other necessary documentation for grant compliance, and;
- c) Approve Budget Revision BJE-0006653 to increase appropriations of \$227,675 in Sheriff General Fund for Salaries and Employee Benefits (\$169,750), Services and Supplies (\$57,725), and Other Charges (\$200), funded by unanticipated federal grant revenue for FY 19-20 Santa Barbara County Human Trafficking Taskforce.
- d) Determine the action is exempt from the California Environmental Quality Act pursuant to CEQA Guidelines section 15378 (b)(4) because it consists of fiscal activities that will not result in direct or indirect physical changes to the environment.

**Summary Text:**

On October 01, 2019, the Santa Barbara Sheriff's Office received a 3-year grant award of \$900,000.00 to extend funding to the Santa Barbara County Human Trafficking Taskforce, (SBCHTTF). The extension of the grant will facilitate the Sheriff's Office to continue the enforcement resources that are dedicated to investigating human and labor trafficking crimes. The grant award will be retroactive to October 01, 2019 and extend to September 30, 2022.

The original grant was awarded on September 28, 2016, when the U.S. Department of Justice notified the Sheriff's Office and the District Attorney's Office that our coordinated, collaborative project proposal was selected for funding, and provided \$1.34 million dollars to operationalize the Santa Barbara County Human Trafficking Taskforce over a three-year grant period which commenced on October 01, 2016 and concluded on September 30, 2019. Statistics for the 2016-19 grant period are as follows:

**Total investigations:** 84 (73 investigations for sex trafficking, 7 investigations for labor trafficking, and 4 investigations which included both sex and labor trafficking).

**Identified Survivors of Human Trafficking:** 87 total survivors. This is further broken down to 82 females, (48 adults and 34 minors), and 5 males, (2 adults and 3 minors).

**Convictions:** 7- Pimping/Pandering; 2-Statutory Rape; 2- Lewd and Lascivious Acts w/Minor;

**Cases Pending:** 33

The 2019-2022 grant designated for the Santa Barbara Sheriff's Office will be utilized to continue the funding for a full-time Sheriff's detective who will staff the Human Trafficking Investigations Unit (HTIU) component of the Sheriff's Office Criminal Investigations Division, Special Investigations Bureau. The assigned Sheriff's detective will investigate human trafficking crimes occurring within or through Santa Barbara County, regardless of originating location within the county (with permission/cooperation of the agency with primary jurisdiction). The full-time HTIU detective will coordinate and assist other Santa Barbara County law enforcement agencies with human and/or labor trafficking operations and investigations on an "as-needed basis." Furthermore, the grant project will also provide a bank of funding averaging \$26,545 per year for overtime reimbursement that will be available for auxiliary HT investigators from the Sheriff's Office, and \$16,522 per year will be designated for Santa Barbara County law enforcement agencies to assist the HTIU. The project will also provide funding to cover the operating costs for the county vehicle utilized by the assigned investigator (\$9,075 per year), reimbursement for investigative costs incurred when conducting Human Trafficking investigations and operations (\$10,000 per year), and reimbursement for costs incurred while attending DOJ mandated training (\$9,300). Finally, the grant funding will pay for the services of Katherine O'Brien, Ph.D., who will conduct the mandated project evaluation (\$15,000 per year). Please refer to Attachment B for the specifics of the 3-year budget.

Ultimately, the HTIU will significantly enhance Santa Barbara County's efforts to address human trafficking by providing the resources that are necessary to proactively investigate and prosecute Human Trafficking cases.

**Match funding requirement:** The Enhanced Collaborative Model to Combat Human Trafficking grant program requires that recipient agencies provide a 25% match to the awarded federal funding. The match funding requirement can be achieved with "in-kind" services provided by the recipient agencies in furtherance of the overall project. In the case of the Sheriff's Office component of this project, this will require that \$290,384.00 of existing Sheriff's Office resources be utilized in furtherance of the project over the course of the three-year grant term.

The Sheriff's Office is not seeking a general funds budget expansion in order to meet the match requirement. The Sheriff's Office will achieve this match requirement by utilizing existing investigative personnel to assist the grant funded detective in conducting Human Trafficking investigations and operations, as well as the provision of the management, accounting and secretarial services that are necessary in order to meet the programmatic and fiscal reporting requirements for the grant.

### **Background:**

The purpose of the U.S. Department of Justice, Bureau of Justice Assistance, Enhanced Collaborative Model to Combat Human Trafficking Program was initiated to support the development and enhancement of multidisciplinary human trafficking task forces that implement collaborative approaches to combating all forms of human trafficking within the United States—sex trafficking and labor trafficking—of foreign nationals and U.S. citizens (of all sexes and ages). This program provides funding to local governments for the purpose of assisting communities in developing effective and sustainable multidisciplinary task forces that will implement victim-centered and coordinated approaches to identify victims of all types of human trafficking, address the individualized needs of victims through quality services, and investigate and prosecute human trafficking cases at the local, state, tribal, and federal levels. This is a highly competitive grant opportunity that was open to cities and counties throughout the United States.

Human trafficking is a modern form of slavery. Victims include not only sexually exploited individuals, but also those forced to provide labor by means of force, fraud or coercion. California is one of the top four U.S. human trafficking destinations. Our central coast has been identified as a natural transit corridor for trafficking activity between major metropolitan areas to the south and north. As a tourist destination with conference venues, a transitory population and migrant labor influx influenced heavily by the robust Cannabis industry in this county, Santa Barbara County is vulnerable to trafficking activity.

On May 10, 2016, the Santa Barbara Sheriff's Office and the District Attorney's Office submitted separate, but coordinated applications for the Enhanced Collaborative Model to Combat Human Trafficking grant opportunity. Essentially, the coordinated grant applications sought to operationalize the Santa Barbara County Human Trafficking Taskforce by funding law enforcement resources that are dedicated to investigating Human Trafficking crimes (Sheriff), in conjunction with enhanced victim services and designated resources for taskforce coordination (DA). On September 28, 2016, the U.S. Department of Justice notified the Sheriff's Office and the District Attorney's Office that our coordinated project proposal was accepted for funding. This

grant ended on September 30, 2019.

On June 11, 2019, the Sheriff’s Office submitted an application for funding to the Department of Justice, Office of Justice Programs, Enhanced Collaborative Model to Combat Human Trafficking to extend the grant for three years. (The District Attorney’s Office submitted an application and was awarded their own, separate grant). On October 01, 2019, the Sheriff’s Office was informed that the request to extend the grant was approved, and was awarded \$900,000.00. The effective dates of the new grant award are October 01, 2019 to September 30, 2022.

**Fiscal and Facilities Impacts:**

**Budgeted:** Yes, partially. The required 25% match to the awarded federal funding is already included in the FY 19-20 Sheriff General Fund budget. With the approval of the attached BJE to increase appropriations of \$305,402 in the Sheriff General Fund, the total FY 19-20 expenditures associated with the acceptance of the federal grant funds will be included in the FY 19-20 Sheriff General Fund budget.

**Fiscal Analysis:**

<b><u>Funding Sources</u></b>	<b><u>Current FY Cost:</u></b>	<b><u>Annualized On-going Cost:</u></b>	<b><u>Total One-Time Project Cost</u></b>
General Fund			
State			
Federal	\$ 227,675.00	\$ 297,720.00	
Fees			
Other:			
Total	\$ 227,675.00	\$ 297,720.00	\$ -

**Narrative:**

The above noted grant award became available to the Sheriff’s Office on October 1, 2019, and will continue through September 30, 2022. Throughout the entirety of this three year grant project, the federal funding will cover the ongoing costs of 1.0 FTE of Deputy Sheriff Special Duty position, totaling approximately \$192,577 annually, an total investigative overtime bank of \$140,340 for use throughout the 3 year project, investigative costs of up to \$10,000 annually, county vehicle operational costs of approximately \$9,075 annually, project evaluation costs of approximately \$45,000 over the 3 year grant project, and \$9,300 designated for personnel to attend DOJ mandated training. The FY2019-20 personnel and operating costs will be prorated from the time the Sheriff’s Office begins providing the agreed upon services. The available overtime funding will be utilized by the Sheriff’s Office, in addition to, other Santa Barbara County law enforcement agencies who assist the HTIU.

Budget Journal Entry (BJE) #0006653 records the revenue from the grant and appropriates \$169,750 for Sheriff’s Office salaries and benefits expense, \$57,725 in Services & Supplies, \$200 for use of a motor vehicle, and other expense as specified in Attachment B.

**Special Instructions:**

Please send a Minute Order to the Office of the Sheriff, Sheriff's Financial Officer Hope Vasquez; and to Sheriff's Lt. Greg Sanders, Special Investigations Bureau.

**Attachments:**

Attachment A: Cooperative Agreement – U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Assistance. This is the grant agreement for the Enhanced Collaborative Model to Combat Human Trafficking grant program.

Attachment B: Detailed Budget submitted to the U.S. Department of Justice, Bureau of Justice Assistance during the grant application process.

Attachment C: Grant Manager's Project Summary

Attachment D: Project Abstract submitted to the U.S. Department of Justice, Bureau of Justice Assistance during the grant application process.

Attachment E: Budget Journal Entry (BJE) #0006653.

**Authored by:**

Lt. Greg Sanders, Santa Barbara Sheriff's Office, Special Investigations Bureau.