

## **Attachment EE**

# **Park Management's Response to Homeowners' Petition for Review of Arbitrator's Decision on remand.**

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JAMES P. BALLANTINE  
Attorney at Law  
329 East Anapamu Street  
Santa Barbara, California 93101  
(805) 962-2201  
State Bar No. 152015

Attorney for PARK MANAGEMENT OF NOMAD VILLAGE MOBILE HOME PARK

ARBITRATION PROCEEDINGS UNDER THE SANTA BARBARA COUNTY  
MOBILEHOME RENT CONTROL ORDINANCE

	)	
	)	
IN RE NOMAD VILLAGE MOBILE HOME PARK	)	RESPONSE BY PARK
	)	MANAGEMENT OF NOMAD
	)	VILLAGE MOBILE HOME PARK
	)	TO THE PETITION FOR
	)	REVIEW FILED BY
	)	HOMEOWNERS OF THE
	)	ARBITRATOR'S REMAND
	)	OPINION AND AWARD
	)	
	)	[Stephen Biersmith, Esq.,
	)	Arbitrator]
	)	
	)	REMAND ARBITRATION
	)	HEARING DATE: February 17, 2016
	)	TIME: 9:00 A.M.
	)	LOCATION: Board of
	)	Supervisors Hearing Rm

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1 PARK MANAGEMENT OF NOMAD VILLAGE MOBILE HOME PARK (“Park  
2 Management”) hereby submits its Response to the Petition for Review by the Homeowners’  
3 Representative on behalf of the homeowners of Nomad Village Mobile Home Park collectively  
4 (“homeowners”) and served on Park Management’s counsel on April 14, 2016, appealing the  
5 Opinion and Award (Revised on Remand) (“Remand Award”) issued by the Arbitrator on March  
6 5, 2016, in the above-referenced Arbitration proceedings, as follows:  
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8  
9 **I**  
10 **INTRODUCTION**

11 The homeowners of Nomad Village Mobile Home Park in 2011 filed a petition for  
12 arbitration regarding a rent increase issued by Park management resulting from increased  
13 operating costs of the Park. Pursuant to the terms of the Santa Barbara County Mobilehome  
14 Rent Control Ordinance (“Ordinance”) and the Mobilehome Rent Control Rules for Hearing  
15 (“Rules”) an arbitration hearing was conducted by an Arbitrator appointed by the Board of  
16 Supervisors, Stephen Biersmith, Esq., an experienced attorney on the Board’s panel of  
17 arbitrators.

18 The Arbitration Hearing was duly noticed and occurred on September 19 and 20, 2011.  
19 The homeowners were represented by Attorney Bruce Stanton, and called witnesses and  
20 introduced exhibits. Thereafter, the parties stipulated to a briefing schedule and submitted a  
21 series of post-hearing briefs. Following the briefing, the Arbitrator prepared a draft award on  
22 November 22, 2011, following which time the parties submitted a stipulated series of  
23 calculations, which were incorporated into the final Opinion and Award which was issued by the  
24 Arbitrator on December 20, 2011 (“Arbitrator’s Award”). Thereafter, the homeowners appealed  
25 the Arbitrator’s Award for review by the Board of Supervisors (“Board”).  
26

27 The Board patently violated the rights of Park Management by engaging improper ex-  
28 parte communications with the homeowners. The Santa Barbara Superior Court later found

1 these communications to be in violation of the law and improper. The Board further acted  
2 illegally by vacating in its entirety the rent increases granted by the Arbitrator's Award. Park  
3 Management thereafter sued the Board, and after extensive proceedings, which were  
4 unnecessarily protracted by the homeowners, the Court ruled in favor of Park Management and  
5 against the Board and the homeowners and set aside the Board's illegal order vacating the rent  
6 increases, and remanded the matter for further proceedings consistent with the law and the  
7 Court's Order. The Arbitrator conducted another hearing upon remand and issued his Remand  
8 Award. The homeowners have now filed yet another Petition for Review to the Board.

9 The homeowners' latest Petition continues to be governed by Rule 23. The Rules (Rule  
10 23(b)) require that the Board make its determination based upon the arbitration "record alone"  
11 and may not consider evidence outside of the record. The homeowners' Petition again  
12 improperly violates Rule 23, as it is not based solely on the record of proceedings. Moreover,  
13 the homeowners' Petition is not based on any legitimate grounds for review, but is an improper  
14 attempt by homeowners to reargue their case (based largely on spurious claims not on the  
15 Record), and get the Board to improperly substitute their own judgment for that of the Arbitrator,  
16 and make a different finding not based on the record, but on the homeowners' unsupported and  
17 false claims of alleged matters that do not appear in the Record.  
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## 19 II

### 20 FACTUAL AND PROCEDURAL BACKGROUND

21  
22 Nomad Village Mobile Home Park ("Park") is a 150-space mobile home park, located at  
23 4326 Calle Real, Santa Barbara, CA, 93110, between El Sueño Road and San Marcos Pass. The  
24 Park was first developed in the late 1950's and was operated for many years by Nomad Village,  
25 Inc., pursuant to a ground lease or series of ground leases, which expired on July 31, 2008, and  
26 were not renewed. Commencing August 1, 2008, a new ground lessee, Lazy Landing MHP,  
27 LLC ("Lazy Landing"), entered into a 34-year ground lease for the property on which the Park is  
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1 located, pursuant to arms-length negotiations with the ground lessor and fee owner of the  
2 property, the Bell Trust, at which time Waterhouse Management Corp. (“Waterhouse  
3 Management”), became the management company in charge of the operation of the Park. At the  
4 Arbitration hearing, Park Management confirmed on the record that they, Lazy Landing MHP,  
5 LLC, and Waterhouse Management were indeed “Management” of the Park pursuant to the  
6 terms of the Ordinance (RT2 150:21-151:2).

7  
8 The Park is located in the unincorporated area of Santa Barbara County, and therefore is  
9 subject to the jurisdiction of Santa Barbara County (“County”), and is subject to the provisions of  
10 the Ordinance and the Rules for Hearing adopted pursuant to the Ordinance. (A copy of the  
11 Ordinance and Rules are Arbitration Joint Exhibit 1.) The Park is one of four mobilehome parks  
12 located in the area between El Sueño Road and San Marcos Pass on the west and east,  
13 respectively, and Calle Real and Cathedral Oaks Road in the south and north respectively, and  
14 are located in the second Supervisorial District. The Park is a rental park, in which the  
15 mobilehomes are all owned by homeowners who rent their spaces in the Park from Park  
16 Management. The tenancies are subject to the terms of the Ordinance. Some homeowners  
17 entered into settlement agreements with Park Management and therefore are not subject to those  
18 Arbitration proceedings.

19  
20 **Notice of Rent Increase**

21 On January 26, 2011, the Park delivered to all homeowners in the Park notices of rent  
22 increases to be effective on May 1, 2011, (Exhibit A) issued pursuant to the terms of the  
23 Ordinance and the California Mobilehome Residency Law (“MRL”). The notice covered the  
24 standard CPI increase allowed under the Ordinance, which varied slightly by space, plus a  
25 proposed \$161 per space increase, comprising of a permanent increase of \$58.16 per space and  
26 proposed temporary increase of \$102.84 per space. The Residents were given a detailed  
27 breakdown of the rent increase (Exhibit C). The prior space rent increase at the Park was made  
28 by Nomad Village, Inc., and was effective May 1, 2008. There had not been any space rent

1 increases in the Park at all since Park Management had taken over management in 2008.  
2 Expenses, on the other hand, had increased significantly, including due to the County tripling the  
3 Park's property taxes. There were capital projects planned and some \$320,000 had been paid by  
4 Park Management into a reserve account to accomplish capital improvements, and the Park  
5 Management had incurred other capital or one-time expenses.  
6

7 **Homeowners Petition for Arbitration**

8 In April 2011, Park Management was notified that a Petition challenging the Park's rent  
9 increase had been filed with Santa Barbara County. Park Management filed a response. The  
10 terms of the Ordinance and the Rules set forth a detailed process for the selection of an arbitrator  
11 to hear challenges to rent increases, and for the noticing and conduct of the hearing. Pursuant to  
12 the terms of the Ordinance and the Rules for Hearing, the County appointed Stephen Biersmith,  
13 Esq., as Arbitrator and noticed an Arbitration Hearing.  
14

15 **Arbitration Hearing**

16 The Arbitration Hearing was held on September 19 and 20, 2011, presided over by Mr.  
17 Biersmith, Arbitrator. Prior to the hearing, the Petitioner homeowners and Park Management  
18 both submitted arbitration briefs. The homeowners were represented by San Jose Attorney  
19 Bruce Stanton, and called witnesses and introduced Petitioner's exhibits, Exhibits 1-8.  
20 Witnesses called by the homeowners were: Dr. Kenneth Barr, and Dan Waltz. Respondent Park  
21 Management was represented by Santa Barbara Attorney James Ballantine, and also called  
22 witnesses and introduced exhibits, Respondent's Exhibits A-T. Witnesses called by Park  
23 Management were: Dr. Michael St. John, Ken Waterhouse and Ruben Garcia. There were also  
24 exhibits received by Stipulation, Joint Exhibits 1 & 2.  
25

26 The Arbitration Hearing was transcribed by a court reporter who prepared a Reporter's  
27 Transcript (referred to herein as RT1 for the September 19, 2011 hearing and RT2 for the  
28 September 20, 2011 hearing).

1 At the conclusion of the Arbitration hearing, the parties stipulated to a briefing schedule,  
2 including submission of billing statements in support of Park Management's claim for  
3 reimbursement of professional fees (RT2 206:20 – 207:25) and submitted a series of post-  
4 hearing briefs, and pursuant to the Stipulation, Park Management submitted exhibits  
5 documenting its professional fees incurred (Exhibits Q, R & S). Following the post-hearing  
6 briefing, the Arbitrator prepared a draft award on November 22, 2011, and then Park  
7 Management submitted revised rent calculations pursuant to the Arbitrator's directions, which  
8 were incorporated into the final Opinion and Award which was issued by the Arbitrator on  
9 December 20, 2011 ("Arbitration Award").

10 The Arbitration Award found that Park Management was entitled to a space rent increase  
11 under the terms of the Ordinance, finding: The Permanent increase is to be \$25.59 and the  
12 Temporary Increase \$67.09, for a total increase of \$92.68, as supported by Respondent's Exhibit  
13 T. The Arbitrator expressly maintained jurisdiction until March 1, 2012, to oversee the  
14 effectuation of the award.

15  
16 **Appeal to Board of Supervisors**

17 Notwithstanding the Arbitrator's reservation of jurisdiction, in January 2012, Deborah  
18 Hamrick, as homeowners' representative of the homeowners of Nomad Village Mobile Home  
19 Park, filed a Petition for Review of the Arbitration Award to the Board. As a result of the  
20 homeowners' appeal, Park Management elected to appeal a limited issue of the Award, solely the  
21 denial of a rent increase due to the doubling of the costs of the ground lease.

22 The Board held a hearing on the appeal on May 15, 2012.

23 Despite the fact that the Rules clearly provide that the Board's determination must be  
24 upon the "**record alone**," the Board considered matters far outside the record of proceeding.  
25 Despite the fact that the standard for the Board's review of the Arbitrator's decision is to be  
26 "prejudicial abuse of discretion," which is defined as "where the Arbitrator has failed to proceed  
27 in the manner required by law, the decision is not supported by findings, or the findings are not  
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1 supported by substantial evidence,” (Rule 23) the Board proceeded in a manner in which it  
2 substituted its own political judgment based upon its ex-parte communications with  
3 homeowners, rather than simply reviewing the record of proceedings.

4 It has since been revealed that prior to the hearing, members of the Board received  
5 improper ex-parte communications in opposition to the rent increase awarded by the Arbitrator,  
6 including the Second District Supervisor prior to the hearing having met with the Debra  
7 Hamrick, the homeowner representative, as well as other homeowners from other parks.

8 These ex-parte communications were later held by the Santa Barbara Superior Court to  
9 have been “improper” and “inappropriate” and in violation of governing law.

10 At the Board hearing, the Second District Supervisor, in front of her many constituents  
11 present, made a motion, which the Board approved, to reverse every single rent increase granted  
12 by the Arbitrator, and to remand the Arbitrator’s approval of the rent increase based on the  
13 property tax increase back to the Arbitrator for reconsideration, and for recalculation.

14 The Board remanded the question of the portion of the rent increase based upon the  
15 County’s property tax increase of the Park, even though the Board admitted that the law clearly  
16 provides for a rent increase based upon a property tax increase. In accordance with this action by  
17 the Board, the Arbitrator conducted a remand hearing on the property tax issue, on July 13, 2012,  
18 at which time Park Management and the homeowners appeared through representatives, and  
19 thereafter, on August 6, 2012, issued an Opinion and Award on Remand (“Property Tax Remand  
20 Award”). The Property Tax Remand Award upheld the full amount of permanent rent increase  
21 based upon the increased property taxes as set forth in the Arbitration Award, the sole  
22 discretionary matter remanded to the Arbitrator. The remaining aspect of the Property Tax  
23 Remand Award was a ministerial calculation based upon the changes set forth in the decision by  
24 the Board.

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1                    **Writ of Mandate Litigation**

2                    On August 13, 2012, Park Management filed a Petition and Complaint for writ of  
3                    mandate and for substantial monetary damages for illegally taking Park Management’s property  
4                    and denying it a fair return on its investment in the Park, naming County of Santa Barbara and  
5                    the Board as Respondents and Debra Hamrick, as representative of the homeowners, as Real  
6                    Party in Interest as to the Writ action, on the grounds that the Board’s Order reversing the  
7                    Arbitration Award was improper. The case was assigned to the Honorable Superior Court Judge  
8                    Thomas P. Anderle. The case was bifurcated so that the Writ of Mandate action (“Writ Action”)  
9                    would be adjudicated first to a conclusion, before Park Management’s takings lawsuit against the  
10                    County and the Board would proceed, so that the nature and extent of Park Management’s  
11                    damages caused by the County and the Board would be ascertained first.

12                    The Writ Action proceeded in the Court. The County filed its Administrative Record of  
13                    Proceedings. The homeowners actively participated in the Writ Action, hiring legal counsel,  
14                    Thomas Griffin. Resolution of the Writ Action was delayed by over a year while the  
15                    homeowners actively litigated the case, filing numerous motions, all of which were denied by the  
16                    Court, and engaging in unauthorized discovery (the Court ruled that the homeowners’ were not  
17                    entitled to discovery since an administrative writ proceeding is determined solely on the  
18                    administrative record). The writ petition issues were extensively briefed for Judge Anderle.

19                    On November 10, 2014, Judge Anderle entered his Order on Writ of Mandate (“Order”),  
20                    which attached a detailed 31-page decision (“Decision”) by which Judge Anderle thoroughly  
21                    discussed the basis of the Order.

22                    In the Order, Judge Anderle granted virtually all of the relief Park Management sought,  
23                    ordering that the Board **vacate** its order reversing the Arbitration Award as to Awards numbered  
24                    4, 5, 6, 7, 8, 11, and 12, and remanded for further findings Arbitration Awards numbered 4, 5, 6,  
25                    7, and 12 (these award numbers follow the numbering set forth in the Arbitration Award).

26                    Thereafter, the homeowners, through Deborah Hamrick again as homeowner  
27                    representative, and again represented by Thomas Griffin, filed a separate writ proceeding,  
28

1 naming the County as Respondent and Park Management as well as the land owners, the Bells,  
2 as real parties in interest. In this writ proceeding, the homeowners claimed that Park  
3 Management was not entitled to any rent increase or even to collect any rent at all since 2008.  
4 The homeowners disqualified Judge Anderle, so the matter was assigned to Judge Colleen K.  
5 Sterne. That action was resolved entirely against the homeowners on summary judgment, and  
6 Judge Sterne entered Judgment against the homeowners on December 18, 2015, which judgment  
7 is now final.  
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10 **Board of Supervisors Remand Hearing**

11 On January 19, 2016, the Board held a remand hearing, as ordered by Judge Anderle. At  
12 that time the Board voted to remand to the Arbitrator for further hearing to consider Awards  
13 numbered 4, 5, 6, 7, 8, 11, and 12. The remand of Awards numbered 8 and 11 was contrary to  
14 the Court order and contrary to the Board's own legal counsel's direction, since the Board was  
15 simply ordered to set aside its order vacating those awards so that the Arbitrator's Award was  
16 reinstated.

17  
18 **Remand Arbitration Hearing**

19 On February 19, 2016, the Arbitrator, Steven Biersmith, Esq., held a Remand Arbitration  
20 Hearing, at which Park Management and the homeowners appeared through counsel and through  
21 representatives of both Park Management and the homeowners. The Arbitrator declined to take  
22 any new evidence at the Remand Arbitration Hearing, and determined to render a decision based  
23 upon the existing evidentiary record of proceedings. The Remand Arbitration Hearing was  
24 transcribed by a Court reporter. On March 5, 2016, the Arbitrator issued his Remand Award,  
25 awarding Park Management a permanent space rent increase of \$25.59 and temporary increase of  
26 \$39.44, as itemized in the Remand Award.

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1 **The Homeowners' Expert Has Admitted Park Management is Entitled to Recover its Costs**

2 Park Management has incurred over \$500,000 to date in costs, and is continuing to incur  
3 additional costs, in defending against the homeowners' proceedings attempting to deprive Park  
4 Management of recovering the rents to which it is legally entitled under the law. Park  
5 Management will recover these costs through rent increases, as the homeowners' expert has  
6 admitted Park Management is entitled to do. In the event that Park Management is deprived of  
7 this right, which the homeowners expert has admitted Park Management has, to recover its costs  
8 through a rent increase, then Park Management will recover these costs through its civil lawsuit  
9 for damages against the County and the Board.  
10

11 **III**

12 **REVIEW BY THE BOARD OF SUPERVISORS MUST BE BASED UPON THE**  
13 **EXISTING RECORD ALONE AND NOT ANY EVIDENCE OUTSIDE OF THE**  
14 **EXISTING RECORD**  
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16 The Rules (Rule 23(b)) require that the Board make its determination based upon the  
17 arbitration "record alone" and may also "elect to hear oral argument by the parties, their  
18 representatives, and/or their attorneys."  
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20 The Record of the Arbitration Proceedings consists of the following:

- 21 • The Arbitrator's Award (revised) dated December 20, 2011, including attached Rent  
22 Schedule, along with the prior draft Award
- 23 • Arbitration Hearing Transcript for September 19-20, 2011
- 24 • Park Management's Exhibits A-T, referenced in the Arbitrator's Award
- 25 • Homeowner's exhibits 1-8, referenced in the Arbitrator's Award
- 26 • Joint exhibits 1-2, referenced in the Arbitrator's Award
- 27 • Post Arbitration Hearing Briefing by the Parties:  
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1. Opening Post-Hearing Arbitration Brief by Nomad Village Mobile Home Park
2. Submission of Updated Account Statement by Nomad Village Mobile Home Park for Professional Services
3. Homeowners' Post-Hearing Opening Brief
4. Closing Post Arbitration Hearing Brief by Nomad Village Mobile Home Park
5. Submission of PUC Orders by Nomad Village Mobile Home Park
6. Homeowners' Post-Hearing Closing Brief

- Property Tax Remand Award, dated August 6, 2012
- Property Tax Remand Arbitration Hearing Transcript for July 13, 2012
- Order on Writ of Mandate, entered by Santa Barbara Superior Court on November 10, 2014
- Remand Arbitration Exhibits U, V & W proffered by Park Management
- Remand Hearing Brief by Park Management
- Real Party In Interest Debra Hamrick's Arbitration Brief on Remand for Revised Findings
- Remand Arbitration Hearing Transcript for February 19, 2016
- Remand Award dated March 5, 2016

This will constitute Park Management's request that the Record to be reviewed by the Board in connection with this Arbitration Proceeding include the above documents, including the Remand Arbitration Hearing Transcript for February 19, 2016.

The Board has been warned by the Court that its consideration of matters outside of the record, including its illegal ex-parte communications with the homeowners or homeowners of other Parks, is improper. To the degree that the Board persists in such conduct in the face of this

1 admonishment by the Court, then Park Management will consider the Board's conduct to be  
2 intentional conduct to violate Park Management's legal rights and will seek the appropriate  
3 damages in its civil action against the Board for this violation.  
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6 **IV**  
7 **THE HOMEOWNERS' PETITION SHOULD BE REJECTED AS IT**  
8 **IMPROPERLY RELIES ON MATTERS OUTSIDE OF THE RECORD AND**  
9 **FAILS TO ESTABLISH A PREJUDICIAL ABUSE OF DISCRETION**

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11 The Rules clearly provide that the Board's determination must be upon the "**record**  
12 **alone.**" (Rule 23(b).) Accordingly, it is utterly improper for the homeowners to attempt to  
13 proffer any new purported evidence or exhibits, nor may they rely on any claims not appearing in  
14 the record. The homeowners refer in their Petition for Review to several documents, variously  
15 labeled "exhibits" or "attachments" to which they refer in their Petition and on which they  
16 purport to base their appeal, **but which are not attached to the Petition that the homeowners**  
17 **served on Park Management.** None of the purported "attachments" appear to be contained in  
18 the record. These "attachments" appear to not be part of the record, were not served on Park  
19 Management, and the Rules preclude the homeowners from submitting them, and the Board from  
20 considering them. These purported "attachments" appear to be new documents that are entirely  
21 irrelevant and improper, that the homeowners, now that their legal counsel has again ceased  
22 representing them, have chosen to attempt to submit in an effort to reargue their case. **Any and**  
23 **all "attachments" to the Petition (none of which have been provided to Park Management)**  
24 **must be disregarded by the Board.**

25 It should also be noted that the Rules do not provide for the homeowners to submit any  
26 further documents or any other written or oral communication to the Board or anyone acting for  
27 the Board, in support of their appeal.

28 The Rules provide that the Board may "elect to hear oral argument by the parties, their

1 representatives, and/or their attorneys.” Clearly, any such oral argument may only be after  
2 reasonable notice to all parties, and **only on the record at a public hearing, at which both**  
3 **parties have an opportunity to be present.**

4 Accordingly, it would be entirely improper for any of the homeowners of Nomad Village  
5 or other mobilehome park to engage in any written or oral communications with the Board  
6 outside of any oral arguments at an open meeting that the Board may choose to schedule. Park  
7 Management raises this issue again because it became aware, after the fact, of improper secret  
8 ex-parte communications by homeowners with persons associated with the Arbitration  
9 Proceedings.

10 Moreover, the homeowners’ Petition to the Board repeatedly refers to alleged “evidence  
11 presented by the homeowners,” without ever actually identifying any of such alleged evidence.

12 The Petition is premised on the claim that homeowners submitted at the February 17,  
13 2016 remand arbitration hearing “evidence and legal citations” without identifying any such  
14 evidence or legal citations, and ignoring the fact that no such evidence was presented by the  
15 homeowners or admitted.

16 The Petition is replete with claims that the “homeowners presented evidence” without  
17 identifying any such evidence. The Petition is further replete with various purported assertions  
18 of alleged facts with no citation to the record, and when in reality the alleged “facts” asserted by  
19 the homeowners in their Petition are not in evidence, and in fact are false. The Petition is further  
20 replete with purported legal arguments, again without citation to the record, and when in fact no  
21 such arguments were ever made in the Arbitration Proceedings and such purported arguments are  
22 meritless and without any evidentiary foundation on which the arguments purport to be made. A  
23 particularly egregious example of this is the homeowners’ repeated references, without any  
24 citation to the record, to alleged code “violations and the associated penalties” and references to  
25 alleged “violations of California Civil Code section 798.39.5.” These reckless and irresponsible  
26 claims have no foundation in fact or law; there is no such evidence of any such alleged  
27 “violations and associated penalties” in the record of proceedings, nor was there any argument  
28

1 by the homeowners as to Civil Code section 798.39.5. These patently false and improper  
2 statements made repeatedly by the homeowners taint their entire Petition for review and must be  
3 disregarded.

4 Essentially, the homeowners' Petition is not a petition for review, but an improper  
5 attempt by the homeowners to have the case reheard based upon their own false claims of  
6 matters not in evidence, in violation of Rule 23.

7 The homeowners challenge the Arbitrator's findings as being insufficient, but  
8 inappropriately and illegally seek to have the Board hear the matter and reach a different  
9 outcome than determined by the Arbitrator. As set forth in Judge Anderle's Ruling, to the extent  
10 that findings are not adequate, the appropriate remedy is to remand the matter so that findings  
11 can be made. (Ruling, page 27, citing *Glendale Memorial Hospital & Health Center v. State*  
12 *Department of Mental Health* (2001) 91 Cal.App.4<sup>th</sup> 129, 140.) To the degree that the  
13 homeowners claim that the Remand Arbitration Award does not contain adequate findings, then  
14 the sole remedy is for the matter to be remanded to the Arbitrator to make yet additional  
15 findings, not for the homeowners to obtain different determinations and findings by a party other  
16 than the Arbitrator.

## 17 V

### 18 DISCUSSION OF AWARDS REMANDED TO ARBITRATOR

19  
20 The homeowners appear to attempt to go through portions of the Arbitrator's Award on a  
21 numerical basis. As noted above, the homeowners fail in all cases to establish or even address  
22 the applicable legal standard. In addition, the homeowners' discussion is riddled with improper  
23 references outside the record. As such, their entire discussion must be disregarded. However,  
24 Park Management will respond to some of the points raised, in the same numerical order set  
25 forth by the homeowners.

#### 26 Award No. 4. Amortization Rate

27 Award No. 4 is that "[a]ll granted temporary increases are to be amortized at 9% for  
28 seven (7) years."

1 The Ordinance provides for amortization over the useful life of a capital expense. (S.B.  
2 County Code, ch. 11A, § 11A-6(b)(2).) The Ordinance otherwise provides no guidance as to  
3 either the time span for amortization or the interest rate.

4 The Court affirmed the Arbitration Award as to the amortization: “The record shows that  
5 there was substantial evidence to support the arbitrator’s decision of seven years and nine  
6 percent. Petitioners presented this amortization schedule [Exhibit C] and Dr. St. John testified  
7 that these numbers were the result of his professional judgment.” (Decision, p. 30.)

8 The Court further found that since certain other matters were being remanded back for  
9 further proceedings and findings, that the “items subject to amortization may change as a result  
10 of the further proceedings” so that Award No. 4 must be subject to potential reconsideration.  
11 (*Id.*)

12 Accordingly, the amortization potentially could have been changed, but need not have  
13 been changed, under the terms of the Court’s ruling. Since the Court has already affirmed the  
14 amortization as being supported by substantial evidence, based upon Dr. St. John’s professional  
15 judgment, already in the record, the Court has already determined that substantial evidence  
16 supports the Arbitrator’s decision, it continues to support the Arbitrator’s decision as set forth in  
17 the Remand Award. Similarly, the Court has found that the Arbitrator’s findings were sufficient  
18 to support the award. Accordingly, there are no grounds for review of this award.

19  
20 **Award # 5. Capital Items.**

21 Award No. 5 is that the “homeowners are to pay the \$320,000. If any of these monies are  
22 not spent on eligible items with six months from the date of this award, the residual amounts are  
23 to be returned to the homeowners.”

24 Park Management’s rent increase notice sought a rent increase for capital items in the  
25 total amount of \$320,000, for the purpose of the rent increase notice. The \$320,000 figure was  
26 based upon an escrow fund that Park Management had paid into that was specifically designated  
27 for capital improvement expenditures for the Park, and which Park Management had committed  
28 to pay for capital items relating to the Park. Park Management did not seek, and the Arbitration



1 Award did not grant, the rent increase because of the \$320,000 payment; the payment was  
2 simply the basis of the amount requested.

3 The capital items in evidence at the Arbitration Hearing, were of two components, capital  
4 items that had been incurred at the time of the Hearing, and those items that were prospective in  
5 nature.

6 At the time of the Arbitration Hearing, Park Management had already incurred  
7 \$62,145.55 in capital improvement expenses for the Park. These expenses are itemized in  
8 Exhibit J, and the invoices for these expenses are set forth in Arbitration Exhibit K. Waterhouse  
9 Management Vice President Ruben Garcia, who oversees the day-to-day operation and financial  
10 management of the Park, **testified that these expenses itemized in Exhibit J, backed up by the  
11 invoices in Exhibit K, were all expenses actually incurred by Park Management for capital  
12 items improving the Park, as set forth in the documents.** (RT2 182:13-183:23; 188:18-  
13 189:14.)

14 Park Management also planned to incur significant capital expenditures for repaving the  
15 roads and for work on the replacement of components of the common area electrical system.  
16 Bids and proposals for both types of work were received into evidence. (Exhibit M.) Dr. St.  
17 John testified that the road work and electrical system work proposed by Park Management is  
18 properly treated as a capital expense under the Ordinance. (RT1 130:9-17.)

19 Waterhouse Management President Ken Waterhouse confirmed that the \$320,000 was for  
20 funds that he caused to be paid into an escrow account, and that it was funds solely dedicated for  
21 capital improvements for the Park. (Exhibit K; RT2 145:15-147:1.) He confirmed that these  
22 funds would all in fact be spent on capital improvements to the Park. (RT2 166:7-22.) He  
23 further confirmed that the amounts to be spent on capital improvements to the Park will certainly  
24 exceed \$320,000. (RT2 179:1-13.) He pointed out that one of the challenges in determining the  
25 exact scope of work to be done was Park Management's ongoing dialogue with the County and  
26 their ever-shifting positions regarding work that they claimed needed to be done at the Park.  
27  
28

1 (RT2 166:11-22.) Regardless, he confirmed with certainty that work far in excess of \$320,000  
2 had to, and would, be done at the Park: “We know the dollars will be spent.” (*Id.*)

3 The Ordinance provides for capital improvements and capital expenses as follows:  
4 “‘Capital Improvement’ is any addition or betterment made to a mobilehome park which consists  
5 of more than mere repairs or replacement of existing facilities or improvements and which has a  
6 useful life of five or more years.” (S.B. County Code, ch. 11A, § 11A-2(a).) “‘Capital expense’  
7 is a repair or replacement of existing facilities or improvements which has an expected life of  
8 more than one year.” (*Id.*, § 11A-2(b).) “The cost of capital improvements incurred or proposed,  
9 including reasonable financing costs, may be passed on to homeowners at the time of an annual  
10 increase ....” (S.B. County Code, ch. 11A, §11A-6(a)(1).) “If management fails to begin  
11 construction of a capital improvement within six months after approval of the cost of the capital  
12 improvement, then management shall discontinue the increase for the capital improvement and  
13 shall credit any amounts collected to each homeowner.” (*Id.*, § 11A-6(a)(5).) Similar provisions  
14 apply for capital expenses. (*Id.* § 11A-6(b).) Accordingly, the Ordinance permits the pass  
15 through of the costs of capital improvements and expenses, whether those costs have already  
16 been incurred or are merely proposed.

17 The homeowners conceded that the Ordinance allows Park Management to notice a rent  
18 increase prospectively for expenses not yet incurred. Their expert, Dr. Baar, agreed:

19  
20 Q. The ordinance -- I think, we can agree that  
21 the ordinance does allow the park owner to recover  
22 prospectively, right?

23 A. Yes.

24 Q. And then do the work within six months?

25 A. Right.

26 Q. You've seen that part of the ordinance,  
27 correct?

28 A. Correct.

(RT1: 166:1-9.)

1           The homeowners' Petition is based upon their misguided claim that some of the capital  
2 items were not incurred by the Park prior to the notice of rent increase. That claim is patently  
3 contradicted by the clear terms of the Ordinance, the finding of the Court, and the admissions of  
4 the homeowners' own expert.

5           The Court found that the evidence of proposed prospective capital improvements and  
6 capital expenses was not sufficiently "definite and certain" and that the Arbitration Award  
7 contained no findings that any proposal was definite and certain so that the finding "to include  
8 collection of \$320,000 was not supported by substantial evidence." (Decision, p. 26.) However,  
9 the Court did find that there was evidence of \$62,145.55 of specific items of costs incurred by  
10 Park Management for capital improvements and expenses (Exhibits J and K), but the Arbitration  
11 Award did not make specific findings allowing these expenses, and the Board improperly  
12 overturned this award and in doing so "the Board has not proceeded in the manner required by  
13 law." (Decision, pp. 26-27.) The Court reversed the Board's order disallowing Award No. 5 and  
14 remanded it for appropriate action and appropriate findings, and the Board remanded the matter  
15 back to the Arbitrator.

16           In the Remand Award, the Arbitrator made a clear finding that the \$62,145.55 awarded  
17 were for capital improvement expenses incurred by Park Management prior to the  
18 commencement of the Arbitration Hearing. The Court's Ruling had simply found that the  
19 Arbitrator did not make a specific finding as to the \$62,145.55, separate and apart from the  
20 \$320,000 awarded for all capital items. The Arbitrator has now done so in the Remand Award,  
21 having specified that Park Management is entitled to the \$62,145.55 separate and apart from the  
22 \$320,000 which expressly was not awarded. At the Remand Arbitration hearing, these findings  
23 were properly made that the \$62,145.55 of specific items of costs incurred by Park Management  
24 for capital improvements and expenses (Exhibits J and K) are for capital items provided for  
25 under the Ordinance, based upon the evidence in the record, cited above. Accordingly, there are  
26 no grounds under Rule 23 for the Board to alter this award.

27       ///  
28

1 **Award # 6. Professional Fees.**

2 Award No. 6 is that the homeowners are to pay \$25,000 for professional fees associated  
3 with the capital improvements.

4 The Arbitration Award states as follows:

5 “The professional fees spent on capital improvement item should not be treated as a one  
6 shot expense, but rather amortized (Ex. K & Q). After considering the objections raised  
7 by the Homeowners, a good portion of the line items submitted by the Park Owner do not  
8 appear to be relevant to any capital improvements, therefore, a reduction of \$25,000 from  
the original request is warranted. The remaining \$25,000 is to be charged to the  
Homeowners.”

9 The Court found that the Ordinance clearly allowed Park Management to recover for  
10 professional fees related to a capital item: “where professional fees may be correctly categorized  
11 as a cost of either a capital improvement or capital expense, such fees may be passed on.”  
12 (Decision, pp. 27-28.) The Court reversed the County Board of Supervisors’ Order vacating the  
13 Arbitration Award No. 6, and remanded back to the Arbitrator for further findings as which  
14 professional fees are awarded based upon being related to capital expenses.

15 Park Management sought to recover for \$50,973 in legal fees incurred in December, 2010  
16 for legal matters related to the operation of the Park. This work is itemized in detail in the  
17 statement in evidence as Exhibit Q, and the areas of work are summarized in single page exhibit  
18 in Exhibit K. The billing statement was reviewed by Mr. Waterhouse and the fees were incurred  
19 and paid by Park Management as a normal and legitimate operating expense. (RT2 145: 6-14.)

20 The Arbitration Award was a reasonable award as stated. The itemized statement  
21 (Exhibit Q) clearly has entries supporting \$25,000 in legal time spent on issues related to the  
22 capital items of the Park.

23 Moreover, Park Management is entitled to recover professional fees incurred by Park  
24 Management, both as fees related to capital expenses and as fees incurred as ordinary and  
25 necessary operating expenses in operating the mobilehome park. The evidence in these  
26 proceedings would support awarding the full \$50,973 sought by Park Management, not just for  
27 legal fees related to capital expenses, but also for matters constituting ordinary and necessary  
28

1 operating expenses, provided for in the Ordinance.

2 **As noted by the Court, Park Management is entitled to recover its costs for legal**  
3 **services in connection with capital expenses and improvements under section § Section**  
4 **11A-6, subdivisions (a)(1) and (b)(1) of the Ordinance.** In addition, Park Management is also  
5 entitled to recover its costs for legal services incurred in the operation of the Park as an ordinary  
6 and necessary operating expense under section § 11A-5(f)(1) of the Ordinance, as found by the  
7 Court in allowing Park Management to recover its professional fees incurred in these rent control  
8 proceedings (see discussion under Award #11).

9 The professional services performed was set forth in the detailed billing statement  
10 (Exhibit Q) and the one page summary of work (included in Exhibit K).

11 Dr. St. John noted that Park Management was entitled to recover the full \$50,973 in legal  
12 fees, either through a permanent rent increase by including it the MNOI analysis, or through a  
13 temporary rent increase as proposed.

14 Q. .... With respect to professional  
15 fees, such as legal fees and for professional  
16 consultants, is it related to dealings with regulatory  
17 agencies and the like, is that something that's  
18 typically an expense that's included in an expense  
19 calculation, either through MNOI or through another kind  
20 of amortized pass-through?

21 A. In my experience it is.

22 (RT1 135:1-8.)

23 Dr. St. John further commented on the subject:

24 That's the judgment that  
25 was made because a \$51,000 legal expense is not the kind  
26 of expense that occurs every single year, so if it was  
27 to be left in the budget, it would make a big difference  
28 in the outcome.

If on the other hand you take it out here,  
delete it completely from the MNOI, it means that the  
rent increase from the MNOI is significantly lower than  
it would otherwise be. But if that amount is  
appropriately amortized and allowed over some number of  
years at some rate of interest, then that is an

1 alternative way to account for these particular legal  
2 fees and, in my judgment, it's a way that is more fair.

3                   ... ..  
4           .....It's not an element in the MNOI.  
5           It is included elsewhere, because this was an amount  
6           that truly was paid in connection with expenses and has  
7           to be accounted for one way or another.

8 (RT1 95:3-15, 96:1-4.)

9           The proposition that the Arbitrator may properly consider legal fees incurred by Park  
10 Management as an ordinary and necessary operating expense under section § 11A-5(f)(1) of the  
11 Ordinance, as well as a capital item to the extent that the fees deal with capital expenses and  
12 improvements under section § Section 11A-6, subdivisions (a)(1) and (b)(1) of the Ordinance, is  
13 apparent under the terms of the Ordinance, the Court's Decision, and existing law. Indeed, the  
14 Court and the homeowners expressly acknowledged that Park Management was entitled to  
15 recover its legal fees incurred as an operating expense for the purpose of these rent control  
16 proceedings (see discussion regarding Award No. 11, below). In *Carson Harbor Village, Ltd. v.*  
17 *City of Carson Mobilehome Park Rental Review Board* (1999) 70 Cal.App.4th 281, 294, cited by  
18 the Court, the Court of Appeal noted that attorneys fees related to mobilehome park operations,  
19 such as determining compliance with regulations affecting the Park and dealing with regulatory  
20 agencies, as well as for such matters as evictions and responding to lawsuits by homeowners,  
21 were properly recoverable through a rent increase. The Court of Appeal also found that these  
22 fees could also be treated as a temporary rent increase. In the case before the Arbitrator, several  
23 matters were proposed and upheld by the Court to be treated as amortized, temporary expenses,  
24 and this treatment is discussed in a separate section herein, *infra*.

25           The Court's Ruling had simply found that the Arbitrator's ruling on this item may have  
26 been influenced by the \$320,000 awarded for all capital items. The Arbitrator in the Remand  
27 Award has clearly addressed the capital items, as discussed above, and has made a finding that  
28 \$25,000 of professional fees is a reasonable amount relating to capital expenses and  
improvements. This finding is supported by substantial evidence in the record at the Arbitration  
Hearing, as noted above. Accordingly, there are no grounds under Rule 23 for the Board to alter

1 this award.

2 **Award # 7: Architecture and Engineering Fees**

3 Award No. 7 is that the homeowners are to pay \$40,000 for fees incurred by Park  
4 Management in purchasing plans and drawings and permits from the prior operator, in order to  
5 proceed with capital improvements of the Park.

6 The Court found as follows: “The same analysis [as with Award No. 6] applies to Award  
7 No. 7 for architecture and engineering (A&E) fees. As with other professional fees, the  
8 Ordinance provides for passing on such fees to the extent such fees are properly categorized as  
9 “costs” of capital improvements and expenses.

10 The Arbitration Award states as follows:

11 “Waterhouse testified he purchased certain plans to facilitate evaluating and then moving  
12 forward on certain capital improvements for the Park. Given the age on some of the supporting  
13 documentation, some of this work appears stale. Although the Park Owner represented that the  
14 County will work with them with such things as expired permits, some of this work may have  
15 little or no value as of this date. A more reasonable amount to be charged would [be] \$40k.”

16 The components of the A&E fees are itemized in the spreadsheet in evidence, Exhibit J.  
17 The invoices supporting these individual entries are in evidence in Exhibit L, and these invoices  
18 summarize the work or other basis for the expense. These include costs for the preparation of  
19 plans and drawings of the entire Park. They also include costs paid to the County for permits for  
20 work at the Park.

21 Mr. Waterhouse testified that these items were purchased from the prior operator, and  
22 included a number of plans and CAD drawings for the entire Park, and were and remained  
23 valuable to Park Management as the current operator in moving forward with capital  
24 improvements for the Park. (RT2 144:6-145:5.) He also testified that these items include, in  
25 addition to the plans and drawings prepared by the Engineering Firm Penfield and Smith, fees  
26 paid to the County of Santa Barbara Planning and Development for permits for work related to  
27 various aspects of the Park. (166:23-167:3.) There was also discussion at the hearing between  
28

1 the Arbitrator and Park Management that although these permits had expired, the County had  
2 indicated that they will work with Park Management and extend the timelines for the permits so  
3 that there was perceived value in the permits. (RT2 179:18-180:11; 181:8-17.)

4 The Arbitrator's findings with respect to this item were reasonable and well taken. Plans  
5 and diagrams for the entire Park, particularly those which are computerized CAD drawings, are  
6 obviously something of enduring value to the Park operator on an ongoing basis far into the  
7 future for a variety of different purposes related to the improvements to and operations of the  
8 Park. The \$40,000 awarded reflects compensation for a large portion of the expense of the Plans  
9 and drawings. (Exhibits J and L.) Limiting the award to compensation for the expense of these  
10 drawings was a reasonable resolution, and well supported by the record.

11 The Court's Ruling had simply found that the Arbitrator's ruling on this item may have  
12 been influenced by the \$320,000 awarded for all capital items. The Arbitrator in the Remand  
13 Award has clearly addressed the capital items, as discussed above, and has made a finding that  
14 \$40,000 is a reasonable amount relating to these A&E fees associated with capital expenses and  
15 improvements. This finding is supported by substantial evidence in the record at the Arbitration  
16 Hearing, as noted above. Accordingly, there are no grounds under Rule 23 for the Board to alter  
17 this award.

18  
19 **Award No. 8 Property Taxes**

20 Award No. 8 is that the "Homeowners are to pay \$130,531 for the supplemental tax  
21 increase payments already paid by the Park Owner."

22 The Court found that the "increases in property taxes" were properly considered by the  
23 Arbitrator as a basis for a rent increase under the Ordinance, section 11A-5(f)(1), and that the  
24 Board's purported reading of the Ordinance to exclude supplemental property taxes was in  
25 violation of the clear law on the subject. (Decision pp. 22-23.) The Court further found that the  
26 Arbitrator properly weighed the evidence and followed Dr. St. John's opinion that the  
27 supplemental property taxes should properly be charged to the Homeowners in the form of a rent  
28



1 increase. (*Id.*, pp. 23-24.) The Court upheld the Arbitration Award:

2  
3 There is substantial evidence to support the arbitrator’s decision. Consequently, under the  
4 standard of review to be used by the Board under the Hearing Rules, the arbitrator did not  
5 abuse his discretion by making a determination supported by substantial evidence,  
6 notwithstanding the Board’s view that it would have reached a different result reweighing  
the evidence. Thus, the Board has not proceeded in the manner required by law by  
reversing Award No. 8 on the basis of either an erroneous interpretation of the Ordinance  
or a reweighing of the evidence not permitted by Hearing Rules, rule 23(a).”

7 (Decision, p. 24.)

8 On this basis, the Court ordered that the Board vacate its order reversing Arbitration  
9 Award No. 8. **The Court did not order the matter reconsidered for further findings or any  
10 other action.**

11 County Counsel presented the following Findings to the Board for adoption at the  
12 Board’s remand hearing, which it prepared in adherence to the Court’s Order:

13 The Arbitrator included findings of fact and was supported by substantial evidence. The  
14 Board of Supervisors determines that the Arbitrator did not abuse his discretion and  
affirms Award 8.

15 Instead of following the Court’s Order and their own Counsel, the Board made the  
16 following revised findings, improperly finding that the “Arbitrator abused his discretion,” despite  
17 the fact that the Court found that the Arbitrator’s award was proper, and remanded the matter  
18 back to the Arbitrator:

19 The Arbitrator did not make findings to bridge the analytic gap between the evidence  
20 presented and the ultimate decision made by the Arbitrator. The Arbitrator did not  
21 identify whether the supplemental tax increase was categorized as an increase in  
22 operating costs, cost of a capital improvement, or capital expense so as to be passed  
23 through to the homeowners; thus, the Board of Supervisors determines that the Arbitrator  
24 abused his discretion. The Board of Supervisors remands this Award to the Arbitrator to  
25 make findings of fact on which the Arbitrator’s decision is based that are supported by a  
26 preponderance of the evidence.

27 The Board’s reference to “capital improvement, or capital expense” is non-sensical. The  
28 increased property taxes are clearly an operating expense properly considered by the Arbitrator  
as the basis for a rent increase under the express terms of the Ordinance, as already held by the  
Court. To the extent that the Board’s reference to capital items meant to refer to the treatment of

1 the supplemental property taxes as an amortized temporary increase, similar to how a capital  
2 item is treated, that treatment has been expressly found by the Court to be proper, and the  
3 homeowners conceded that treatment was proper, as discussed herein in the section on temporary  
4 increases, *infra*.

5 Clearly under the express terms of the Ordinance, increased property taxes are a basis for  
6 a rent increase, as section 11A-5(f)(1) of the ordinance specifically provides that “increases in  
7 property taxes” are the type of increased operating expense that the Arbitrator “shall consider” in  
8 determining a rent increase.

9 The homeowners’ own consultant conceded that property taxes are a proper basis for a  
10 rent increase in any rent controlled jurisdiction, and did not dispute that a property tax increase is  
11 properly a basis for a rent increase under the Ordinance. (See, e.g. RT1 221:5-8.)

12 There can be no dispute that Park Management incurred the expense of the supplemental  
13 property taxes. Dr. St. John testified that Park Management did incur some \$130,000 in property  
14 tax increases that were not recovered by the permanent rent increase, and that the most  
15 reasonable means by which to recover them was through the temporary increase, amortized as he  
16 prepared it.

17  
18 A. It was. And just to state it again for  
19 clarity, this \$130,531 tax increase is the amount that  
20 the park owner really did pay, I mean that's actual  
21 out-of-pocket, \$130,000 and change without being  
22 compensated at all, whereas under the system we're using  
23 here, park owners deserve compensation for cost  
24 increases.

25 Q. And actually, it's fair to say that that is --  
26 even more specifically to say, that's the amount of  
27 increase that the park owner is out-of-pocket. In fact,  
28 the park owner is out-of-pocket more than that in the  
total property taxes, that \$130,000 is just the increase  
number for the period of time in question?

A. Yes. I mean, I would only say the rest of the  
property tax amount was covered by the income, by the  
space rents, but this amount is not covered by space  
rents and should be.

1 (RT1 77:19-78:10.)

2 The homeowners never disputed at the Arbitration hearing that these supplemental  
3 property taxes were not paid or that they could not be recovered through a temporary award,  
4 amortized for a limited period of time. This methodology, undisputed by the homeowners, was  
5 upheld by the Court.

6 The only objection by the homeowners was as to the “regulatory lag” or the delay from  
7 the time that the Park Management incurred the expense (which was long after the transfer date)  
8 to the time that it was the subject of the rent increase. This “regulatory lag” objection was  
9 dispelled by Dr. St. John. The Court found that the issue was properly decided by the Arbitrator.

10 The Court noted that the testimony of Dr. St. John supported the Arbitration Award:

11 “[T]he County isn’t quick, usually, in changing the tax rates, they wait a while  
12 and then they eventually change the taxes and then they send our supplemental  
13 tax bills. ... Then the question is, how long will it be before the park owner begins  
14 being compensated for that tax increase? And the answer is, until May 2011. The  
15 increases that were imposed, effective May 1, 2011, covered that amount, so from  
16 then forward the park owner is whole, but for the period from August 2008 to  
17 May 2011 the park owner was obligated to pay these amounts but the residents  
18 were not obligated – before this proceeding, or otherwise, wouldn’t be obligated  
19 to pay it. But in my view, these are amounts that residents, in the end, have to pay.  
20 This is an increase, it’s a legitimate increase, it’s government imposed, it’s not  
21 within the park owner’s discretion, it is an extra cost.”

22 St. John continued: “So I think [homeowners’ counsel] might tell us ... you  
23 should have petitioned right away. Well, okay, but that would imply that we have  
24 to petition kind of for every year, every single time an increase comes up we’re  
25 going to have to petition, petition, petition, and these petition processes are quite  
26 time consuming, if you don’t know. And so to my mind, it simply does not make  
27 good sense to, in effect, command the park owners do an entire NOI fair return  
28 petition every year. That doesn’t make good sense, and the way to not do that is to  
allow park owners to do this kind of a fair return hearing periodically, when  
appropriate, when it feels appropriate, and then to be compensated for – to be  
compensated after the arbitrator has decided on the justification for the increases  
in question, to be compensated for the past.”

(Decision, pp. 23-24.)

The Arbitrator properly complied with the terms of the Court’s order by reaffirming Park  
Management’s legal right to recover these property tax costs through the rent increase.

1           **There is nothing properly before the Board in these proceedings that would give rise**  
2 **to any basis for any change to Arbitration Award No. 8. Indeed, under the terms of the**  
3 **Court’s ruling, the Board has no authority whatsoever to take any action to change**  
4 **Arbitration Award No. 8.**

5  
6  
7           **Award # 11 Expert and Legal Fees Incurred In Rent Control Proceedings**

8           Award No. 11 is that the “Homeowners are to pay \$110,000 for legal fees associated with  
9 the challenge to the rent increase.” The Arbitration Award states as follows: “After reviewing  
10 the itemizations submitted by the Park Owner for expert and legal services expended in this  
11 matter (Ex. R & S) and the Homeowners’ response, a reasonable amount to be paid by the  
12 [latter] would be \$110,000.”

13           The Court found that these fees could properly be charged to the homeowners under the  
14 terms of the Ordinance, and that the Arbitration Award properly awarded the fees as part of the  
15 rent increase. The Court noted that the homeowners conceded that these fees could properly be  
16 the basis for a rent increase. The Court further found that the Arbitrator proceeded properly,  
17 allowing Park Management to submit an itemized statement of fees, and the homeowners to  
18 respond, and making an award based upon these submissions. “This evidence constitutes  
19 substantial evidence to support the factual determination. Thus, the arbitrator did not abuse his  
20 discretion in making this award.” (Decision, p. 29.)

21           As noted by the Court, there was no disagreement that Park Management is entitled to  
22 recover its professional fees incurred in these proceedings, nor the treatment of it in amortizing  
23 these costs over seven years. The Court quoted the following admission in this regard by Dr.  
24 Baar:

25           “[Q.] Now, with respect to the anticipated professional fees relating to the rent  
26 increase, as I understand your position there, you don’t necessarily quarrel with  
27 the idea that the park owner is entitled to recover professional fees relating to the  
28 rent increase?”

          “A. That’s right.

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“Q. Nor do you argue with the methodology employed here, which is to do it as a temporary as opposed to the base for a permanent rent increase?

“A. Right, that’s correct. [¶] ... [¶]

“Q. ... So, your sole quarrel is with the number?

“A. That’s correct.”

(Decision, p.29.)

The Court concluded that “Baar’s testimony is substantial evidence that legal fees, if reasonable in amount, are appropriately included as a basis for a rent increase as an ordinary and necessary operating expense.”

The Court found that the Board of Supervisors acted improperly: “The Board did not proceed in the manner required by law by reversing Award No. 11 on the grounds that these legal fees were not to be considered by the arbitrator under the terms of the Ordinance.” (Decision, pp. 29-31.) The Court ordered that the Board vacate its order reversing Arbitration Award 11.

**The Court did not order the matter to be remanded for further consideration by the Arbitrator;** indeed, it made clear that there was nothing further to consider. County Counsel understood this fact. The findings that County Counsel prepared for the Board, which it expressly stated at the Board’s remand hearing, were carefully drafted to be consistent with the Court Ruling.

County Counsel presented the following Findings to the Board for adoption, which it prepared in adherence to the Court’s order:

The Arbitrator included findings of fact and was supported by substantial evidence. The Board of Supervisors determines that the Arbitrator did not abuse his discretion and affirms Award 11.

Instead of following the Court’s Order and their own Counsel, the Board made the following revised findings, improperly finding that the “Arbitrator abused his discretion,” despite the fact that the Court found that the Arbitrator’s Award was proper, and remanding the matter back to the Arbitrator:

1 The Arbitrator did not make findings to bridge the analytic gap between the  
2 evidence presented and the ultimate decision made by the Arbitrator. Findings for  
3 this Award are especially important because legal fees are not expressly identified  
4 in the Ordinance as an allowable operating expense. The Arbitrator did not make  
5 findings regarding the final calculation of the legal fees awarded nor did the  
6 Arbitrator identify whether the legal fees were categorized as an increase in  
7 operating costs, cost of a capital improvement, or capital expense so as to be  
8 passed through to the homeowners. Thus, the Board of Supervisors determines  
9 that the Arbitrator abused his discretion. The Board of Supervisors remands this  
10 Award to the Arbitrator to make findings of fact on which the Arbitrator's  
11 decision is based that are supported by a preponderance of the evidence.

12 Pursuant to the Court's Order, Arbitration Award No. 11, awarding Park Management a  
13 rent increase based upon \$110,000 in professional fees incurred through the date of the  
14 application made by Park Management during the initial arbitration, is not at issue in this  
15 Remand Arbitration proceeding.

16 **There is nothing properly before the Board in these proceedings that would give rise  
17 to any basis for any change to Arbitration Award No. 11. Indeed, under the terms of the  
18 Court's ruling, the Board has no authority whatsoever to take any action to change  
19 Arbitration Award No. 11.**

20 **Amortization of Professional Expenses**

21 To the degree that the homeowners are now objecting to the treatment of professional  
22 fees (and the supplemental property taxes although they are not properly involved in these  
23 remand proceedings) as an amortized temporary rent increase, similar to the treatment of a  
24 capital expense, the homeowners ignore that this treatment has already been adjudicated to be  
25 proper and that the homeowners have already conceded that this treatment is appropriate.  
26 Moreover, the homeowners conflate the treatment of temporary expenses in general with capital  
27 expenses, which are also temporary expenses. Both are amortized and passed through as a rent  
28 increase of a limited duration. The homeowners' claims are not only contrary to the  
overwhelming facts and law to the contrary, but also contracted by the homeowners' own  
evidence in the Arbitration Hearing.

1 The homeowners repeatedly throughout the Arbitration Hearing conceded that the  
2 treatment of professional fees as an amortized temporary expense, or as a "pass through," in the  
3 same manner in which a capital item is treated, is the appropriate treatment for the professional  
4 fees at issue in these proceedings.

5 The homeowners' attorney expressly conceded:

6 And finally, the anticipated professional fees  
7 relating to the rent increase itself of \$125,000, the  
8 homeowners do not disagree that it is beneficial for the  
9 homeowners to have any such fees passed through so that  
10 they are paid once and then they drop off of the rent  
11 statement. We don't disagree with those remarks that  
12 counsel made, so we are not here to say that those  
13 should become operating expenses.

14 (RT1 41:1-8.)

15 Dr. St. John explained that the treatment of large essentially one-time or non-recurring  
16 expenses, including professional expenses, could be analogized as a capital expense, not because  
17 they are capital expenses, but because they are large essentially one-time expenses:

18 They're not capital improvements, that's true,  
19 but they are large expenses that shouldn't be treated  
20 simply as an annual -- an annual cost item.

21 (RT1 84:15-17.)

22 Dr. St. John gave a detailed explanation of the basis for amortizing the expenses, and  
23 treating them as a temporary expense, and why it is favorable for the homeowners:

24 Q. Essentially, you made a distinction between  
25 either treating it as a normal operating expense,  
26 treating these expenses as a normal operating expense  
27 for the purposes of calculating a permanent rent  
28 increase under MNOI or pulling it out and making it  
something separate, essentially. Is that correct, a  
fair distinction?

A. It is a fair distinction.

Q. And let me ask before we go on with the  
analysis, in your professional opinion is it appropriate  
to include in some manner for the purposes of rent

1 increase under a mobile home rent control ordinance,  
2 expenses of this type that a park operator would  
3 incur -- for example, legal and appraiser and other  
4 professional fees relating to property tax litigation  
and to rent increase hearings and litigation?

5 A. Yeah, I do, I think that it's appropriate.

6 Q. So to start off as a basis, you think the type  
7 of expense we're talking about is an appropriate expense  
8 to be included in some way in a rent control space rent  
increase?

9 A. Oh, completely, I do think it is. And  
10 parenthetically, if I can just say, if these amounts  
11 were to be included in the MNOI and if the arbitrator  
12 were to ask me or Dr. Baar to compute it that way, it  
13 would come out less advantageous to the residents.  
14 So --

15 Q. And the reason for that would be because if  
16 you included it as a MNOI analysis, or a similar type of  
17 operating income analysis for the purposes of a  
18 permanent increase of rent, you'd essentially have an  
19 extraordinary expense being deemed to being a normal  
20 operating expense and it would essentially be forever,  
21 become a permanent rent increase that would go on  
22 forever for the residents and would be based on what  
23 arguably would be a fiction -- that is, that this  
24 extraordinary expense is really a regular recurring  
25 expense?

26 A. Correct.

27 Q. So what you're saying is by treating it this  
28 way as a temporary increase, it's more fair to the  
homeowners?

A. That's right.

(RT1 84:24-86:16.)

Dr. St. John went on to state:

Q. And in this case, however, the fees that we're  
talking about are not part of the permanent MNOI  
increase but they're a separate, temporary pass-through  
item the way they're being calculated here, correct?



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A. Yes, in the way they're being calculated here. And the footnote I wanted to make a few minutes ago is to say all of these items that we're speaking about right now could either be handled through MNOI or in this manner, and we're suggesting that they be handled in this manner so they would be amortized to lessen the impact on the residents. If these large, chunky amounts were to be included in the MNOI either for this year or for another year, it would have quite an impact and might make the rent increase higher.

(RT2 22:2-15.)

Q. There was a fair amount of time spent regarding your treatment of the items 5 and 6 on the Exhibit C spreadsheet, the professional fees, and you talked about analogizing them to, essentially, capital improvements.

A. Yes.

Q. Is it the case that the only other way to treat them would be to consider them under the MNOI analysis?

A. Yes, as far as I know, the only other way would be to put them into the MNOI equation.

Q. And would it be the case, in that case, it would essentially result an inflated number for a present year and lead to a permanent rent increase that's essentially an inflated permanent rent increase, if you treated it that way?

A. It might very well. Some of these expenses span more than one year, so only a portion would be in any particular year, when you do MNOI you only include those years, so we'd have to see how it would come out. But this way, the beauty of doing it this way is we take all of the expenses in one category, no matter which year they appear in, we sum them, we then amortize them, and we then apply them.

Q. And is that pretty favorable for homeowners, making it temporary versus permanent?

A. I believe it is.

(RT2 116:17-117:18.)

1 Dr. Baar unequivocally agreed with Dr. St. John that the professional fees incurred in  
2 connection with the rent control proceedings are recoverable by Park Management, and are  
3 properly amortized as a temporary expense.  
4

5 Q. So it's your experience that an application  
6 such as this may properly charge residents for the  
7 professional fees generated in connection with this  
8 application process, correct?

9 A. For the rent increase application, yes. Yes,  
10 That's -- if you have a cost in getting a fair return,  
11 that's a reasonable cost.

12 Q. And typically, it would be done, structurally  
13 speaking, the way this exhibit shows, which is rather  
14 than make it an operating cost and put it in the NOI  
15 formula and roll it into the base rent that never goes  
16 away, it's a separate line item pass-through, if you  
17 will, correct?

18 A. Yes. And typically it's amortized because  
19 it's not the kind of expense that occurs frequently.

20 Q. Okay. So you're in agreement with what  
21 Dr. St. John was saying about how doing it this way is  
22 better for the tenants?

23 A. Yes. Well, it's an amortized expense so it  
24 should end.

25 Q. So you're in agreement with him on that?

26 A. Yes.

27 (RT1 174:8-175:4.)

28 The Court in its Decision affirmed the treatment of these various items as temporary rent  
increases. Notably, in *Carson Harbor Village, Ltd. v. City of Carson Mobilehome Park Rental  
Review Board* (1999) 70 Cal.App.4th 281, 293, cited by the Court, the Court of Appeal held that  
although the ordinance in question did not specifically provide for allocation of an operating  
expense over an extended period of time, the hearing officer (in that case a rent control board)  
had sufficient flexibility to do so and amortizing it to treat it as a temporary rent increase. That

1 was also the Court's ruling in this case in upholding the propriety of the temporary rent increases  
2 in this case.

3 Moreover, the homeowners have expressly agreed that Park Management is entitled to  
4 recover its fees and expenses incurred in the writ proceedings and through remand.

5 The homeowners' expert, Dr. Baar testified to this upon the homeowners' attorney's  
6 questioning:

7 Q. ....My questions to you are, when an  
8 administrative hearing decision such as this is appealed  
9 to the courts, do the courts typically, if they find  
10 something wrong with that decision, remand it back to  
11 the administrative body for further or additional  
12 hearings?

13 A. Yes, that's the standard procedure.

14 Q. Do you have any knowledge as to whether or  
15 not, as part of that remand process, and **at that time of  
16 the remand, that the park owner would then be able to  
17 claim additional expenses as they're then being  
18 incurred?**

19 A. You can say that would be an additional  
20 clarification to make. In these cases, park owner  
21 claims expenses as to they've incurred as legal expenses  
22 for the application, and then **if it goes to court and  
23 gets remanded back, then a second, additional claim is  
24 made at that time.**

25 Q. **So on remand, the park owner is able to  
26 calculate the additional expenses that are now being  
27 incurred, because of the litigation, correct, the  
28 appeal?**

A. **Right.**

Q. And typically, the litigation in this case  
would be a writ of mandamus that would name the City [sic-County] as  
a party defendant, correct?

A. Yes.

Q. Because the hearing officer is employed [sic-appointed] by the  
City [sic-County] and --

1 A. Right.

2 Q. -- the residents are real parties in interest?

3  
4 A. Right. See, the park owner, their expense to  
5 date was \$35,000. **If they end up going to court and  
6 prevailing in a writ of mandate action, they are not  
7 boxed in, they can come back again.**

8 (RT1 243:23-245:7., emphasis added.)

9 **Award # 12 Total Permanent and Temporary Increase**

10 The Court noted in its Decision: “the arbitrator’s final calculation is again subject to  
11 recalculation after further proceedings mandated by this disposition.” (Decision, p. 30.)

12 The Board’s order states as follows: “Because the total rent increase is based upon the  
13 final adjustment of Awards 5, 6, 7, 8, and 11 which may be adjusted upon remand, the Board of  
14 Supervisors also remands Award 12 to the Arbitrator for reconsideration in light of the  
15 reconsideration of Awards 5, 6, 7, 8 and 11.”

16 The Arbitrator properly determined the total amount of permanent and temporary  
17 increases, consistent with the Court’s order and supported by substantial evidence in the record.

18 The Arbitrator in the Remand Award has clearly addressed the items on which the award  
19 is based, supported by substantial evidence in the record at the Arbitration Hearing, as noted  
20 above. Accordingly, there are no grounds under Rule 23 for the Board to alter this award.

21 **CONCLUSION**

22 In accordance with the foregoing, the Arbitrator properly took the following action with  
23 respect to the following Awards:

24 4. Continued to employ the amortization calculations set forth in the Arbitration Award,  
25 and ordered as follows:

26 All granted temporary increases are to be amortized at 9% for seven (7) years.  
27  
28

1           5. Ordered that the homeowners are to pay the \$62,145.55 for capital improvements and  
2 expenses already in evidence, in Exhibits J and K, finding that they were capital expenses  
3 incurred before the commencement of the Arbitration.

4           6. Ordered that the homeowners are to pay \$25,000 for legal fees associated with capital  
5 improvements and as ordinary and necessary operating expenses of the Park, pursuant to Exhibit  
6 Q, finding that was a reasonable amount for services associated with the capital expenses and  
7 improvements.

8           7. Ordered that the homeowners are to pay \$40,000 for the A&E fees associated with the  
9 capital improvements, as partial reimbursement for the plans and drawings for the entire Park,  
10 pursuant to Exhibits J and L, finding that amount was warranted and the fees were associated  
11 with capital expenses and improvements.

12           8. No action was directed by the Court. However, since the matter was remanded by the  
13 Board, the Arbitrator properly ordered as before that the homeowners are to pay \$130,531 for the  
14 supplemental tax increase payments already paid by Park Management.

15           11. No action was directed by the Court. However, since the matter was remanded by  
16 the Board, the Arbitrator properly ordered as before that the homeowners are to pay \$110,000 for  
17 legal and professional fees associated with the challenge to the rent increase through the initial  
18 arbitration hearing.

19           12. Prepared final calculations in accordance with the Arbitrator's rulings.

20           To the degree that the homeowners claim that the Remand Arbitration Award does not  
21 contain adequate findings, then the sole remedy is for the matter to be remanded to the Arbitrator  
22 to make yet additional findings, not for the homeowners to obtain different determinations and  
23 findings by a party other than the Arbitrator. However, as set forth herein, the Remand Award  
24 does properly set forth findings in accordance with the law and the Court's Order.

25           The homeowners' petition for review improperly relies on alleged claims not in the  
26 Arbitration record, and apparently on "attachments" never served on Park Management, and  
27 therefore should be disregarded in their entirety.  
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Regardless, as is clear from an examination of the Remand Award and the Arbitration Award, and the actual record of Arbitration proceedings, the homeowners have not and cannot establish that the Remand Award constituted a prejudicial abuse of discretion on any of the points that the homeowners raise. The homeowners' appeal should be rejected in its entirety for failure to establish any prejudicial abuse of discretion.

The arbitrator did a commendable job in this proceeding. Park Management accepts each and every discretionary determination made by the Arbitrator.

Accordingly, the homeowners' Petition for Review should be denied.

Dated: May 5, 2016



JAMES P. BALLANTINE  
Attorney for Park Management  
LAZY LANDING MHP, LLC;  
WATERHOUSE MANAGEMENT, INC.

**DECLARATION OF SERVICE BY PERSONAL DELIVERY**

[CCP §§ 1011, 2015.5]

State of California                    )  
  )  
County of Santa Barbara            )

I, LISA M. PAIK, declare:

I am a resident of the State of California and am employed in the County of Santa Barbara. I am, and was at the time of the service hereinafter mentioned, over the age of 18 years and not a party to the within action. My business address is 329 East Anapamu Street, Santa Barbara, CA 93101.

On May 5, 2016, I served: RESPONSE BY PARK MANAGEMENT OF NOMAD VILLAGE MOBILE HOME PARK TO THE PETITION FOR REVIEW FILED BY HOMEOWNERS OF THE ARBITRATOR'S REMAND OPINION AND AWARD on the interested parties in this action by causing to be delivered the original thereof addressed as follows:

General Services Department  
Attn: Don Grady  
Clerk of the Ordinance  
Real Property Manager  
Courthouse East Wing, Second Floor  
1105 Santa Barbara Street  
Santa Barbara, CA 93101

I caused to be delivered said document to the addressee.

- X (State)            I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.
- \_\_\_\_ (Federal)        I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct and that I am employed in the office of a member of the bar of this court at whose direction the service was made.

Executed on May 5, 2016, in Santa Barbara, California

  
\_\_\_\_\_

## DECLARATION OF SERVICE BY U.S. MAIL

I, LISA M. PAIK, declare:

I am, and was at the time of the service hereinafter mentioned, over the age of 18 years and not a party to the within action. My business address is 329 East Anapamu Street, Santa Barbara, California 93101, and I am a resident of Santa Barbara County, California.

On May 5, 2016, I served the foregoing document described as RESPONSE BY PARK MANAGEMENT OF NOMAD VILLAGE MOBILE HOME PARK TO THE PETITION FOR REVIEW FILED BY HOMEOWNERS OF THE ARBITRATOR'S REMAND OPINION AND AWARD on the interested parties in this action by placing a true and correct copy thereof enclosed in a sealed envelope addressed as follows:

Debra Hamrick  
Nomad Village Homeowners Representative  
833 E. Mason Street  
Santa Barbara, California 93103

I caused such document to be mailed in a sealed envelope, by first-class mail, postage fully prepaid. I am readily familiar with the firm's business practices with respect to the collection and the processing of correspondence, pleadings, and other notices for mailing with the United States Postal Service. In accordance with that practice, it would be deposited with the United States Postal Service on that same day with postage thereon fully prepaid at Santa Barbara, California in the ordinary course of business.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on May 5, 2016, at Santa Barbara, California.

  
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