

**SANTA BARBARA COUNTY
BOARD AGENDA LETTER**



Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Agenda Number:
Prepared on: 04/09/02
Department Name: Probation Department
Department No.: 022
Agenda Date: April 23, 2002
Placement: Administrative
Estimate Time:
Continued Item: NO
If Yes, date from:

TO: Board of Supervisors

FROM: Susan J. Gionfriddo
Chief Probation Officer

STAFF CONTACT: Scott DeuPree, Deputy Chief Probation Officer, 882-3670
Wesley M. Forman, Project Manager, 739-8607

SUBJECT: Approval of Resolution for Application to Pursue Second Year Allocation Funding Under the Juvenile Justice Crime Prevention Act (formerly referred to as the Schiff-Cardenas Crime Prevention Act of 2000).

Recommendation(s):

That the Board of Supervisors:

- a. Appoint Chief Probation Officer Susan J. Gionfriddo as the Chair of the Santa Barbara County Juvenile Justice Coordinating Council and as lead agent for the Juvenile Justice Crime Prevention Act.
- b. Adopt the attached resolution (Attachment A) authorizing the Chief Probation Officer, or the chairperson of the Board of Supervisors, to submit and/or to sign Santa Barbara County's Application for the Approval of the Juvenile Justice Crime Prevention Act (JJCPA) funding from July 1, 2002 through June 30, 2003, and to sign related amendments and extensions with the State of California that contain the same terms as those set forth in the grant application.
- c. Assure that the County, if awarded funding, will adhere to the California Board of Correction's contract terms and statutory requirements, participate in the collection of the required data, and use grant funding to supplement and not supplant existing programs.

Alignment with Board Strategic Plan:

The recommendation is primarily aligned with Goal No. 2, A Safe and Healthy Community in Which to Live, Work, and Visit; and Goal No. 7, A Community that Fosters the Safety and Well-Being of Families and Children.

Executive Summary and Discussion:

Assembly Bill 1913 was signed into law on September 7, 2000, creating the Schiff-Cardenas Crime Prevention Act of 2000 (CPA 2000) henceforth referred to as the Juvenile Justice Crime Prevention Act (JJCPA). JJCPA continues and expands the scope of the Supplemental Law Enforcement Services Fund (SLESF) which provides resources for front line law enforcement services, and adds a juvenile justice component to include programs that focus on crime prevention and intervention for at-risk youth. The bill allocated funding for California counties to upgrade services and programs within the juvenile justice system. Santa Barbara County was allocated \$1.46 million during fiscal year 2001/02, and \$1.37 million for fiscal year 2002/03. Funds were allocated on the basis of county population with the requirement that applicants:

- Update their Local Action Plan
- Prepare a Comprehensive Multi-agency Juvenile Justice Plan (CMJJP), and
- Develop a JJCPA (formally CPA 2000) funding request that responds to identified gaps in services with “demonstrated effective” programs.

These three requirements were accomplished. Needed services and programs were outlined and then prioritized. Funding provided under JJCPA was sufficient to fund three programs: Truancy Mediation; Initial Assessment/First Offender Intervention; and Aftercare. On February 1, 2002, the Juvenile Justice Coordinating Council reviewed the current Comprehensive Multi-agency Juvenile Justice Plan (CMJJP) and approved the plan as being current and up-to-date, with no modifications being made to the three programs or the identified target population being funded with this year’s JJCPA allocation.

A description of the three programs is discussed below.

Truancy Mediation Program

The County of Santa Barbara is committed to the countywide implementation of Truancy Mediation services. This program was modeled after the Santa Barbara County Challenge Grant I Truancy Prevention and Parent Accountability program. Under the leadership of the District Attorney’s Office, this multi-agency collaborative effort involving the District Attorney, Probation, Law Enforcement, Education, Social Services personnel and varied community-based services has proven to be an extremely effective early intervention program. The primary goals of the program are to increase the student attendance rate, reduce criminal activity during school hours and provide support to juveniles and their families. Outcome data indicates:

- Students participating in a truancy program have a lower rate of recidivism;
- Schools participating directly with truancy programs show a decrease in students with unexcused absences; and
- Students participating in a truancy program report an increase in academic performance.

Truancy Mediation Teams in Santa Barbara, Lompoc, and Santa Maria are composed primarily of a Deputy District Attorney, DDA Social Workers, Truancy Program Supervisors and a Probation Officer. Careful assessment and screenings of juveniles and their families allow for a precision of fit for referrals to appropriate community services. Early identification of specific academic, after school, counseling and parent education needs allows for early family- focused case management. Support and parental assistance are an integral part of this program's effectiveness. School attendance, parent training for homework assistance and family relationships, as well as after school programming are the focal points for redirecting the juveniles into positive school participation and diversion from further incursion into the Juvenile Justice System. This structured and strength-based five-step program, combining family accountability, intensive supervision, and wraparound services, offers identified juveniles and their parents the opportunities to take long-lasting corrective action. Truants and families who receive swift and certain intervention from the Truancy Mediation Teams have also benefited from a case plan treatment package that includes a combination of the following services:

- Family counseling and education
- School assistance tutoring
- Alcohol and drug counseling
- After school programming
- Mentoring

Initial Assessment/First Offender Intervention Program

Initial Assessment

From the establishment of, and experience with the Challenge Grant I, Multi-agency Integrated System of Care and Challenge Grant II projects, the Santa Barbara County Probation Department has realized the critical importance of the initial assessment that juveniles and their families receive when they first enter the Juvenile Justice System. Utilizing an Intake/Assessment team approach, the Probation Department established these assessment teams in the Probation Department's Juvenile Court Services units in Santa Barbara, Lompoc, and Santa Maria.

Composed of a Senior Deputy Probation Officer (Intake/Assessment Coordinator), a Mental Health Technician, and an Eligibility Worker, these intake teams assess for risks and needs in the areas of counseling and educational assistance, determine eligibility for community services through MediCal, and coordinate the placement in or referral to the appropriate Probation or private programs and services. By accurately identifying, screening and assessing the needs of *all* juveniles referred to the Probation Department, the Intake/Assessment teams can create a precision of fit for referrals of juveniles to appropriate treatment programs and services.

First Offender Intervention

First Offender caseloads of thirty-forty juveniles have been established in the three primary population centers of the county. The Early Intervention caseload created for the Challenge Grant I project proved effective at working with younger juveniles and those on informal probation.

Through the collection of information regarding the juveniles and their families at the front end of the Juvenile Justice System, specific treatment needs are not overlooked nor are juveniles programmed for services they do not need. An individual case plan approach replaces the more traditional one of providing service programs for

all of the juveniles. In addition, focusing on assisting the entire family increases parental accountability and involvement in their child's treatment. Early intervention and treatment of the entire family system with support, supervision and appropriate services has proven to be cost effective in the curtailment of out-of-home placements. Outcome data indicates:

- Minors participating in an early intervention program show a lower rate of recidivism;
- Minors participating in an early intervention program show improvement in grade point average; and
- Minors participating in an early intervention program show a reduction in substance abuse.

The following services are provided by community-based organizations in this program:

- Individual and family counseling
- Drug and alcohol counseling
- Tutoring
- After school activities
- Mentoring

Aftercare Program

In order to build upon positive attitudinal and behavioral changes a juvenile makes in out-of-home placement, the Probation Department is committed to establishing more comprehensive Aftercare services countywide. The aftercare phase of a juvenile's out-of-home placement is critical to realizing the full success of the treatment experience. This ninety-day to six-month transition period immediately *following* placement is often a time of uncertainty for juveniles and their families, and a time of potential recidivism for high-risk youth. The availability of extensive wraparound support services can make the transition to home positive and successful.

Aftercare planning commences when a juvenile *first enters* into the treatment and accountability phase of their out-of-home placement. The clarification of expectations regarding home and community behavior, school attendance, and participation in support services is essential in establishing treatment goals and objectives for juveniles while they are in placement. Probation Placement/Aftercare staff encourage juveniles throughout their placement, and four weeks prior to departure from placement start outlining the actual aftercare plan. An integral part of these services is the support of the parents. Throughout the time a juvenile is in placement, the Aftercare staff are supporting and encouraging parents in preparation for their child's eventual return home. Parents are counseled as to what transition problems they can anticipate and what strength-based strategies they might employ.

Aftercare teams are composed of Deputy Probation Officers and a Juvenile Institutions Officer. Juveniles usually enroll in Juvenile Court schools before being considered for re-entry into the regular school systems. On a case-by-case basis, some minors will be enrolled directly into a regular school program. Individual case management plans are reviewed and signed off by the juveniles, the parents, and the Aftercare staff. During the Aftercare period, the juveniles and their families will have the availability of the following support services:

- After school programming (use of free time, YMCA, Boys and Girls Club);
- Tutors (special emphasis on raising the minor's academic skill level and assist parents with developing tutoring skills);
- Mentoring (community agencies, college students);
- Job Training and Employment assistance (resume building, interviewing, application);
- Family counseling/education (individual and group meetings);
- Anger management classes;
- Alcohol and drug counseling services (AA meetings, classes, counseling)

Outcome data indicates:

- Minors participating in an aftercare program show a lower rate of recidivism; and
- Minors participating in an aftercare program show a reduction in substance abuse.

Performance Measures for the three programs are to be:

Truancy Mediation Program

- Reducing by 80% the number of students required to attend a Truancy Mediation Team (TMT) Meeting after attending an After School Meeting (ASM); and
- Reducing by 20% the number of students required to attend a School Attendance Review Board (SARB) Meeting after participation in the TMT Program.

Initial Assessment/First Offender Intervention

- Minors receiving First Offender Intervention services will have a felony and/or misdemeanor referral rate at or below the rate of the Challenge I comparison group for one year following entry into the program.

Aftercare Services

- Participants in the Aftercare Program will have a felony and/or misdemeanor referral rate at least 10% below the Challenge I historical comparison group during one year after entry into the Aftercare Program;
- 85% of minors who enter the Aftercare Program will not return to foster home placement, group home placement, or Los Prietos Boys' Camp within six months of entrance into Aftercare.

Mandates and Service Levels: (Attachment C)

Fiscal and Facilities Impacts:

As part of the FY 2002-2003 JJCPA budget, a 30 % required local match consisting of \$40,542 in County General Fund contribution is required in order to draw down \$94,598 in State Supportive and Therapeutic Options Program (STOP) funding. The \$40,542 is part of the General Fund contribution included in the Probation Department FY 2002-2003 Proposed County Budget.

The grant program will consist of total expenditures of \$2,241,579. Financing will consist of the County's JJCPA funding allocation of \$1,365,832 plus \$108,128 estimated interest, \$542,888 in Federal Title IV-E and Medi-Cal funds, \$36,591 in Santa Maria Joint Union High School District funds, \$53,000 in District Attorney in-kind funds, and \$94,598 in State STOP funds along with the required local STOP match consisting of \$40,542 in County General Fund contribution. See Attachment B for the JJCPA FY 2002-2003 Funding Request.

It is intended that the JJCPA funding will be sustained beyond the term of this allocation with future allocations in the State Budget, and a combination of Federal Title IV-E and MediCal funds.

There will be no anticipated facility impacts. The project will use existing facilities, both county-owned and privately owned by collaborative partners.

Special Instructions:

Please return (2) Certified Minute Orders to Carter Ray, Cost Analyst II, Probation Department, 117 E. Carrillo Street, Santa Barbara, CA 93101.

Concurrence:

James Broderick, Ph.D., Director, Alcohol, Drug & Mental Health Services
Charlene Chase, Director, Department of Social Services
Tom Sneddon, District Attorney

**RESOLUTION OF THE BOARD OF SUPERVISORS OF THE
COUNTY OF SANTA BARBARA, STATE OF CALIFORNIA**

IN THE MATTER OF SUPPORT OF SANTA)
BARBARA COUNTY’S PARTICIPATION IN THE)
CALIFORNIA STATE BOARD OF CORRECTIONS) RESOLUTION NO. _____
JUVENILE JUSTICE CRIME PREVENTION ACT)
APPLICATION FOR APPROVAL)

WHEREAS, this Board authorizes the Chief Probation Officer to submit an Application for Approval to the California Board of Corrections to utilize funding allocated to Santa Barbara County under the Juvenile Justice Crime Prevention Act as described in Sections 734-749 of the Welfare and Institutions Code of the State of California; and

BE IT RESOLVED that the Board of Supervisors of the County of Santa Barbara hereby:

Appoints Chief Probation Officer Susan J. Gionfriddo as the Chair of the Santa Barbara County Juvenile Justice Coordinating Council; and as lead agent for the Juvenile Justice Crime Prevention Act; and,

Authorizes said Chief Probation Officer, or the chairperson of the Board of Supervisors, to submit and/or to sign Santa Barbara County’s Application for Approval for the Juvenile Justice Crime Prevention Act funding and to sign related amendments or extensions with the State of California that contain the same terms as those set forth in the grant application; and,

Assures that the County of Santa Barbara’s Comprehensive Multi-agency Juvenile Justice Plan Modification has been developed, reviewed and provided to the Board of Corrections in a format determined by the Board of Corrections not later than May 1, 2002; and,

Assures that the County of Santa Barbara’s Board of Supervisors and the Juvenile Justice Coordinating Council has reviewed and approves the County’s Comprehensive Multi-agency Juvenile Justice Plan Modification; and,

Assures that the County of Santa Barbara will adhere to the requirements of the Juvenile Justice Crime Prevention Act (Chapters 353 and 475 of the Government Code) regarding the submission of the Comprehensive Multi-agency Juvenile Justice Plan Modification application, investment of allocated monies, including any interest earnings, expenditure of said funds, and the submission of required reports to the Board of Corrections; and,

Identifies the following individuals as members of the Santa Barbara County Juvenile Justice Coordinating Council:

Susan J Gionfriddo, Chief Probation Officer, Chair
Clifford Anderson, Assistant Presiding Juvenile
Court Judge
Barbara Beck, Presiding Juvenile Court Judge
Dr. Debra Bradley, Superintendent, Lompoc School
District
James Broderick, Director, Alcohol, Drug and
Mental Health Services
Chief Bill Brown, Lompoc Police Department
James T. Laponis, Deputy County Administrator
Elaine "Willie " Campbell, JJ/DPC Representative
William Cirone, Superintendent, Santa Barbara
County Education Office
Michael Dean, Deputy Director, Social Services
James Egar, Public Defender
Dr. Debra Flores, Superintendent, Santa Barbara
School District

Bob Foster, Business Representative
Dr. Michael Furlong, Professor, University of
California at Santa Barbara
Roger Heroux, Director, Public Health Department
Penny Jenkins, Executive Director, Council on
Alcoholism and Drug Abuse
Hugo Lara, Superintendent, Guadalupe School
District
Chief Cam Sanchez, Santa Barbara Police Department
Naomi Schwartz, Supervisor, 1st District
Thomas Sneddon, District Attorney
Chief John Sterling, Santa Maria Police Department
Sheriff Jim Thomas, Santa Barbara County Sheriff-
Coroner
Chief Jerry Tucker, Guadalupe Police Department
Tom Urbanske, Supervisor, 5th District

PASSED, APPROVED AND ADOPTED by the Board of Supervisors of the County of Santa
Barbara, State of California, this ____ day of _____ 2002, by the following vote:

AYES:

NOES:

ABSTAIN:

ABSENT:

ATTEST:

Chair, Board of Supervisors

APPROVED AS TO FORM

MICHAEL F. BROWN
CLERK OF THE BOARD

JOHN FORNER
RISK MANAGEMENT

APPROVED AS TO FORM

STEPHEN SHANE STARK
COUNTY COUNSEL

APPROVED AS TO FORM

ROBERT W. GEIS
AUDITOR-CONTROLLER

Attachment B

FY 02-03 JJCPA Funding Request

	JJCPA Grant & Interest	Title IV-E & Medi-Cal	STOP, School & DA Funds	General Fund	Total
<u>TRUANCY PROGRAM</u>					
Salaries & Benefits	434,347	171,314	89,591	0	695,252
Operating Expenses	21,808				21,808
CBO Contracts	118,038				118,038
Supervision and Administration	70,586	9,725			80,311
Total Truancy:	<u>644,779</u>	<u>181,039</u>	<u>89,591</u>	<u>0</u>	<u>915,409</u>
<u>INITIAL ASSESSMENT/1st OFFENDER</u>					
Salaries & Benefits	311,397	293,407	0	0	604,804
Operating Expenses	18,503	0	0	0	18,503
CBO Contracts	181,523	0	0	0	181,523
Supervision and Administration	87,024	11,991	0	0	99,015
Total Initial Assessment/1st Offender:	<u>598,447</u>	<u>305,398</u>	<u>0</u>	<u>0</u>	<u>903,845</u>
<u>AFTERCARE PROGRAM</u>					
Salaries & Benefits	0	50,977	94,598	40,542	186,117
Operating Expenses	8,447	0	0	0	8,447
CBO Contracts	114,600	0	0	0	114,600
Supervision and Administration	39,727	5,474	0	0	45,201
Total Aftercare:	<u>162,774</u>	<u>56,451</u>	<u>94,598</u>	<u>40,542</u>	<u>354,365</u>
<u>PROJECT EVALUATION</u>					
Salaries	67,960	0	0	0	67,960
Total Project Evaluation:	<u>67,960</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>67,960</u>
TOTAL FUNDING REQUEST:	<u>1,473,960</u>	<u>542,888</u>	<u>184,189</u>	<u>40,542</u>	<u>2,241,579</u>
JJCPA Funds:	1,365,832				
Estimated Interest on JJCPA Funds:	<u>108,128</u>				
	1,473,960				

**PROBATION DEPARTMENT
PROGRAM MANDATES**

- A. Administrative Responsibility/Notification:** 131.7 Civil Code of Procedure
270 Welfare and Institutions Code
- B. Juvenile Intake:** 601 WIC, 601.2 WIC, 601.3 WIC, 602 WIC, 628 WIC,
628.1 WIC, 630 WIC, 631 WIC, 652 WIC, 652.5 WIC,
653 et seq. WIC, 777 WIC,
Juvenile Court Rules: 1404-1405
- C. Juvenile Investigations:** 280 WIC, 281 WIC, 706 WIC, 706.5 WIC,
707 WIC, 781 WIC
Juvenile Court Rule 1499
- D. Juvenile Supervision:** 625 WIC, 654 WIC, 654.1 WIC, 654.2 WIC,
654.3 WIC, 654.4 WIC, 654.6 WIC, 655 WIC, 725 WIC,
727 WIC, 729 et seq. WIC, 729.3 WIC, 729.9 WIC,
729.8 WIC, 730 WIC, 730.6 WIC, 730.7 WIC,
737 WIC, 738 et seq.,
740 WIC, 742.16 WIC,
241.1 WIC, 4096 WIC, 5600.3 WIC, 11462.01 (2)(C) WIC
1502.4 H&S
1300 et seq. WIC

Separate Categories

284 WIC (CYA)
704 (d) WIC
56026 Ed Code, 56325 Ed Code (IEP)
656.2 WIC, 729.7 WIC, 742 WIC (Victims)
826 WIC, 826.5 WIC, 826.6 WIC, 827 WIC (Juv Record)
48321 Ed Code (SARB)
830.5 PC (Firearms)
749.22 WIC (Juv Justice Coordinating Council)

Civil Investigations: 7800 - 7808 Family Law Code
1826 Probate Code, 1851 Probate Code,
1513 Probate Code

Attachment C (con't).

Adult Investigation: 131.3 Civil Code of Procedure

1000.1 (b) PC
1001 - 1001.9 PC (DA)
1203 PC, 1203.10 PC, 1191 PC
Judicial Rule 411, 411.5, 423, 423
1191.1 PC (victims)

Adult Supervision: 1202.7 PC, 1202.8 PC, 1203.016 PC, 1203.02,
1203.044 PC, 1203.045 PC, 1203.047 PC,
1203.055 PC, 1203.066 PC, 1203.67 PC, 1203.076 PC,
1203.095 PC, 1203.097 PC, 1203.1 PC,
1203.1ab PC, 1203.1b PC, 1203.1 bb PC, 1203.1g PC,
1203.1k PC, 1203.2 PC, 1203.2a PC,
1203.3 PC, 1203.4 PC, 1203.9 (a) PC, 1203.9 (b) PC

290.4 PC MEGANS LAW,
3075 PC, 3076 PC COUNTY PAROLE,
1300 et seq. WIC, 1389.6 PC INTERSTATE COMPACT

Juvenile Halls: 850 WIC, 885 WIC
Title 15, Chapter 1, subchapter 5

Home Supervision: 628.1 WIC, 840 WIC

Boys' Camp: 881 WIC, 885 WIC
Title 15, Chapter 1, subchapter 5

Counseling and Education Centers: 654 (c) WIC

Non-Secure Detention: 210. 1 WIC, 601 WIC, 626 WIC

Training: 6035 PC

Record-Keeping/Statistical Reporting: 13010 - 13014 PC

Medical Care Juvenile: 369 WIC, 739 WIC

Personnel: 3300 Government Code (Peace Officer Bill of Rights)
1020 - 1031.5 Government Code (Background Invest)