

**SANTA BARBARA COUNTY
BOARD AGENDA LETTER**



Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Agenda Number:
Prepared on: 4/20/06
Department Name: Alcohol, Drug & Mental Health
Department No.: 043
Agenda Date: 5/2/06
Placement: Administrative
Estimate Time: 30 min on 5/9/06
Continued Item: NO
If Yes, date from:

TO: Board of Supervisors

FROM: James L. Broderick, Ph.D., Director
Alcohol, Drug and Mental Health Services (ADMHS)

STAFF CONTACT: Al Rodriguez, ADMHS-Alcohol and Drug Program, Assistant Director
(805) 681-5442

SUBJECT: FY 2006-07 SACPA Annual Services Plan

Recommendation(s):

That the Board of Supervisors:

Set a hearing for May 9, 2006 [Est. Time: 30 min.) to consider recommendations regarding the FY 2006-07 Santa Barbara County SACPA (Substance Abuse and Crime Prevention Act) Plan, as follows:

- A. Receive report regarding the FY 06-07 Santa Barbara County SACPA Annual Services Plan, which is required by the Substance Abuse and Crime Prevention Act of 2000 (SACPA);
- B. Adopt a Resolution to approve the FY 06-07 SACPA Plan and submit to the California Alcohol and Drug Programs and authorize the Department of Alcohol, Drug and Mental Health Services Director, or designee, to revise and submit to any future amendments that reduce funding or are non-monetary for SACPA and Drug Testing (S.B. 223), in concert with the SACPA Policy Council.

Alignment with Board Strategic Plan:

The recommendation(s) are primarily aligned with Goal No. 2. A Safe and Healthy Community in Which to Live, Work, and Visit.

Executive Summary and Discussion:

On November 7, 2000, California voters approved Proposition 36, the Substance Abuse and Crime Prevention Act of 2000 (SACPA) which became effective statewide on July 1, 2001 and aims to divert nonviolent persons convicted of drug possession or drug use to appropriate treatment in lieu of incarceration. As a condition of receiving funds, counties must submit a county plan each year describing proposed expenditures as well as the processes and services they will employ to implement SACPA. On

May 22, 2001, and each year since, the Board approved the SACPA Annual Services Plan, as required by law. Approval of the recommended actions will: 1) allow continued funding to be realized from the state, upon authorization of SACPA by the legislature; 2) allow SACPA and SATTA services to be delivered throughout the county; 3) ensure that the county is in compliance with State SACPA and SATTA guidelines; and 4) authorize the ADMHS Director, and/or designee, to revise and submit to the state future amendments that reduce funding, or are non-monetary for SACPA and Drug Testing, in concert with the SACPA Policy Council. [Authority California Code of Regulations, Title 9, §9515 (b) (3)]

The FY 06-07 County SACPA Plan serves as the county's agreement with the State Alcohol and Drug Program (ADP) and describes the collaborative planning process, service delivery and goals, monitoring, assessment and referral processes, drug testing activities, and tracking of drug treatment services to assess the need for additional services for FY 06-07. The SACPA Plan reflects the ongoing collaborative process between ADMHS, as the designated lead agency, and the Offices of the District Attorney and Public Defender, Superior Court, Probation and the contracted community based treatment agencies (CBOs). ADMHS provides oversight to ensure that the County SACPA Plan is responsive to local needs and county priorities.

The SACPA Cost Analysis Report, published by the UCLA Integrated Substance Abuse Programs on March 13, 2006, analyzed the cost-benefit ratios of SACPA for the first two years of the program. The study used the 'taxpayer perspective' in which the costs to state and local governments are the primary focus and assessed criminal justice (jail, prison, probation, parole and arrests and convictions) and social service areas (treatment and healthcare). The study found a benefit-cost ratio of 2.5 to 1 (i.e. \$2.50 was saved for every \$1 allocated to fund SACPA) for all participants and 4 to 1 for those who completed the program, for the first year of the program, FY 2001-02. Therefore, in the first year, SACPA led to a total net cost savings of \$2,861 per offender, regardless of completion, for a total government savings of \$173.3 million¹. These results render a cost avoidance of \$2,051,337 for Santa Barbara County in the program's first year (applying the statewide savings per the 717 program participants). The actual cost of the SACPA program to ADP for FY 01-02 was \$1,259,477. In addition, the department and its local partner agencies agree with many of the study's recommendations for program enhancement, such as following a drug court model, including drug testing as an allowable cost and revisiting eligibility requirements.

The County SACPA Plan for FY 2006-07 was developed in collaboration with impacted stakeholders as required by Section 9515, Title 9, CCR, and reflects local community interest in promoting increased accountability of drug abusing county residents. The agencies involved in SACPA have continued to refine the program to increase the current treatment completion rate of 41% (the completion rate dips to 36% for clients meeting all financial obligations to the program, which is comparable to other counties within the State). Additional program enhancements are being considered to further improve program outcomes for clients with high risk factors such as unemployment, homelessness, low educational levels, co-occurring mental illness and high levels of criminality. In addition, successful treatment generally requires multiple engagements which can lead to an increased rate of program completion. As a result, ADP expects the completion rate and favorable outcomes for clients to increase during FY 06-07.

ADP estimated actuals for FY 05-06 indicate that a total of 695 unduplicated SACPA clients will be referred by the courts. For FY 06-07, ADP projects that 800 new clients will be enrolled in the program, an increase of approximately 12%. Services provided for SACPA clients include outpatient treatment, residential treatment for pregnant and parenting women, supportive housing for males and females, family

¹ Longshore, D. et al., (2006) SACPA Cost Analysis Report (First and Second Years): UCLA Integrated Substance Abuse Programs.

counseling, literacy training, vocational training, anger management, acupuncture (stress relief), smoking cessation, and health and nutritional education. The department continues to utilize CBOs to provide the majority of services.

Additional information will be provided as part of the departmental staff report on May 9, 2006.

Performance Measures:

The requested action is related to the following department performance measures:

RPM 192: Administer an effective program such that 87% of 727 adult Substance Abuse Crime Prevention Act (SACPA -Prop 36) clients will not be convicted for a new offense (excluding traffic violations) while in treatment. (FY 05-06 Estimated Actuals)

RPM 193: Administer an effective recovery program such that 88% of 742 clients referred by Prop 36, and Juvenile Probation, who receive an assessment, will enroll in treatment. (FY 05-06 Estimated Actuals)

Mandates and Service Levels:

The State ADP has adopted regulations to implement SACPA and the use of SATTA funds. The regulations for SACPA are set forth in the California Code of Regulations (CCR) Title 9 §9500 to §9545; §9505, Subdivision (a) (5); Penal Code §1210, §1210.1, and §3063.1; and added to the Health and Safety Code §119999.4 to §11999.13 and §11999.20. The regulations for SATTA added Division 10.9 to the Health and Safety Code (HSC) enacting the Substance Abuse Treatment and Testing Accountability Program.

Fiscal and Facilities Impacts:

California voters (and 66% of Santa Barbara County voters) approved \$120 million to be allocated to the SACPA program annually. Santa Barbara County's funding allocation has grown slightly from the original amount of \$1,845,234 to a preliminary allocation of \$1,943,068 for FY 06-07. Funding for the SACPA program has been included in the Governor's FY 06-07 budget and will be acted upon by the State legislature as part of the State budget process. As in previous years, SACPA program costs are expected to exceed the annual allocation by approximately \$201,824 for FY 06-07, and the department will continue to utilize reserves existing in the SACPA trust fund as supplemental funding, until those funds are exhausted (including interest income of \$50,000, fees for services of \$65,000 and \$86,824 reserve funds). In addition, beginning October 11, 2001 the County has received an allocation of federal funds through SB 223 (Burton) for the Substance Abuse Testing and Treatment Accountability Act (SATTA) for drug testing activities specifically related to SACPA. The preliminary allocation for FY 06-07 for Santa Barbara County has remained unchanged at \$140,422.

The recommended action will not require any General Fund Contribution or have any impact on the General Fund. The proposed expenditures are included in the FY 2006-07 Recommended Budget, ADP – Treatment Services, Revenue Line Item 3982, Prop 36 Substance Abuse Crime Prevention Act.

The recommended actions will have no facilities impacts.

Special Instructions: Please return a Minute Order to: Al Rodriguez, Assistant Director, ADMHS, 300 N. San Antonio Road Bldg. 1, Santa Barbara, CA 93110

RESOLUTION OF THE BOARD OF SUPERVISORS
OF THE COUNTY OF SANTA BARBARA, STATE OF CALIFORNIA

DRAFT

IN THE MATTER OF)
THE ANNUAL COUNTY PLAN)
FOR FY 2006-07 SUBSTANCE)
ABUSE CRIME PREVENTION ACT)
OF 2000 (PROP 36))

RESOLUTION NO. _____

WHEREAS, The Substance Abuse and Crime Prevention Act of 2000 was passed and chaptered into Law;

NOW, THEREFORE, IT IS HEREBY RESOLVED, that the Board of Supervisors of the County of Santa Barbara hereby:

1. Approves the County Substance Abuse Crime Prevention (SACPA) Plan for Fiscal Year 2006-07, in accordance with the provisions of the Substance Crime Prevention Act of 2000 (Proposition 36), and pursuant to California Code of Regulations (CCR) Title 9 §9500 to 9545; §9505, Subdivision (a) (5); Penal Code §1210, §1210.1 and §3063.1; and Health and Safety Code, Division 10.9, §11999.4 to §11999.13.
2. Authorizes the Department of Alcohol, Drug and Mental Health Services' (ADMHS) Director, or designee, to revise and submit to the State Alcohol and Drug Programs any amendments that reduce funding or are non-monetary for SACPA and Drug Testing, in concert with the SACPA Policy Council.

PASSED AND ADOPTED by the Board of Supervisors of the County of Santa Barbara, State of California, this _____ day of _____ 2006, by the following vote:

AYES:

NOES:

ABSENT:

Chair, Board of Supervisors

ATTEST:
MICHAEL F. BROWN
CLERK OF THE BOARD

APPROVED AS TO FORM:
Stephen Shane Stark

By: _____ (SEAL)
Deputy Clerk

County Counsel