



BOARD OF SUPERVISORS
AGENDA LETTER

Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Agenda Number:

Department Name: Probation Department
Department No.: 022
For Agenda Of: October 11, 2011
Placement: Administrative
Estimated Tme:
Continued Item: No
If Yes, date from:
Vote Required: Majority

TO: Board of Supervisors

FROM: Department Patti Stewart, Chief Probation Officer
Director(s)
Contact Info: Lee Bethel, Probation Manager, 882-3753

SUBJECT: **Contract with Community Solutions Incorporated to provide services for realigned Post Release Community Supervision (PRCS) offenders**

County Counsel Concurrence

As to form: Yes

Auditor-Controller Concurrence

As to form: Yes

Other Concurrence: Risk Management

As to form: Yes

Recommended Actions:

That the Board of Supervisors:

- A. Approve and execute the attached contract with Community Solutions Incorporated (CSI) to provide services for Post Release Community Supervision Offenders (PRCS) at the Sheriff's Day Reporting Centers (DRC) with a not to exceed amount of \$391,989.

Summary Text

In an effort to address overcrowding in California's prisons and assist in alleviating the State's financial crisis, the 2011 Public Safety Realignment Act contained in AB109, as subsequently amended by AB117 and ABx1 17, transfers responsibility for specified lower level inmates and parolees from the California Department of Corrections and Rehabilitation (CDCR) to counties. This change will be implemented on October 1, 2011.

As a means of planning and implementation, AB117 required the Community Corrections Partnership (CCP) in each county, to develop a Public Safety Realignment Act Implantation Plan for this realigned population. On August 22, 2011, the Executive Committee of the CCP unanimously voted to approve the plan which was before this Board on September 20, 2011. Services recommended in this contract and related expenditures were included in the Implementation Plan approved by the Board.

Background:

AB109 brings two new populations under the supervision and responsibility of local county jurisdiction. The first is the Post Release Community Supervision (PRCS) population of offenders with prison commitment offenses for non-violent, non-serious felonies and who are not deemed to be high risk sex offenders (PRCS population projected to be 300-320 at full implementation). The second population consists of non-violent, non-serious, non-sex offenders (NX3) who will serve their felony sentence locally (excluding 61 offenses) and can be subject to a mandatory split sentence of community supervision as ordered by the Superior Court (NX3 population projected to be 300-320 at full implementation).

The PRCS population is not a new population to the county. Prior to October 1, 2011, these offenders would have been supervised by state parole or they would have been on a status known as “non revocable parole” and would not have received any parole supervision based on their assessed risk status.

Probation has been designated as the County agency responsible for administering programs directed to the PRCS population, and by code will supervise the NX3 population who are sentenced to a local prison commitment and to a split sentence of supervision by Probation. Resources available will include intensive community supervision and routine home visits, home detention with electronic monitoring, day reporting, outpatient behavioral health treatment (e.g., substance abuse, mental health, sex offender, batterer's intervention), sober/transitional housing, limited detox and/or residential substance abuse treatment, urinalysis testing, cognitive behavioral interventions, restorative justice programs, community service, family strengthening strategies, pre-release services (assessments and supervision planning pending release from jail), referral to education, vocational training/employment services, housing resources, and imposition of up to 10 days in jail (flash incarcerations by administrative process) as a sanction for violating PRCS conditions. PRCS violations exceeding 10 days confinement without a defendant waiver and jail time for NX3 violations will require Court adjudication with representation by counsel.

Probation will form specialized caseloads assigned to the High Priority and Special Programs Supervision Units with responsibility for intensive supervision of the PRCS and NX3 populations. Staff will use pre-existing Probation information, reports, and CDCR transfer information (PRCS population), in tandem with an evidence based assessment of the offender to guide supervision intensity, treatment/program referrals, case management efforts, and offender activities. Given the anticipated high-risk level of the AB109 population, a 50:1 offender to officer staffing ratio has initially been established which is 25% lower than the 80:1 Region 4 parolee supervision ratio for a mixed risk caseload.

Collaborative case planning is critical and must involve the offender. Probation began implementation of an evidence based adult offender case plan model in March 2011. Individual factors such as strengths, risk factors, needs, learning style, culture, language and ethnicity are integral to the determination of appropriate interventions and services. In addition to these important considerations, Correctional Offender Management and Profiling Alternate Sanctions (COMPAS), a validated risk tool, will determine the level of supervision the probationer requires and identify the type of evidence based treatment and services the probationer can participate in to be successful on supervision; promoting dual goals of reducing the risk of re-offense and increasing pro-social functioning and self-sufficiency.

In order to offer viable transitional services to the PRCS population, services provided at the Sheriff's DRC facility will be expanded. The DRCs are located in Santa Maria and Santa Barbara. They are currently funded through a grant awarded to the Sheriff from CDCR. The Sheriff's Office contracts with Community Solutions Incorporated (CSI), for treatment and case management services. It is the intent of the Probation Department to initiate a contract with CSI to provide facilitation for evidence based programs and support services for the PRCS population. It is anticipated that a minimum of 60 PRCS will be served countywide at the DRCs at any given time, with approximately 240 served annually. CSI will provide evidence based cognitive behavior therapy (CBT), employment group services, and limited transportation and ancillary program referrals as appropriate for the PRCS population. Supported and successful reentry into the community and reduced recidivism is the goal.

Probation anticipates building upon the success CSI has experienced over the past year in working with state parolees. After the first year of implementation, the Santa Barbara County Day Reporting Center graduates are assessed to have a 34% reduction of risk to commit new crime from entry to graduation; 96% have stable housing at program completion; and more than 50% of are gainfully employed or attending school full-time.

Performance Measure:

Ensure 70% of PRCS offenders referred to the DRC successfully complete services.

Ensure 85% of PRCS offenders successfully completing services at the Day Reporting Centers are not returned to Court for a final revocation within six (6) months of completing services.

Fiscal and Facilities Impacts:

Budgeted: Yes

Fiscal Analysis: Funding for this contract was included in the spending plan of the 2011 Public Safety Realignment Act, Implementation Plan that was approved by the Board of Supervisors on September 20, 2011. The contract will be fully funded with State Realignment revenue allocated for the custody, supervision and treatment of the target population. . The execution of the contract will not increase the General Fund Contribution to the Probation Department.

Facility Impacts

Services under this contract will be provided at the existing Sheriff's Day Report Centers.

Staffing Impacts:

Legal Positions: **FTEs:**

None

Special Instructions:

Please return two (2) fully signed original contracts to Michael Cameron, Fiscal Manager, Probation Department, 117 E. Carrillo St., Santa Barbara CA 93101.

Attachments:

Attachment A: Probation Mandates

Probation
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Attachment B: Contract

Authored by:

Lee Bethel, Probation Manager

Cc: County Counsel

Attachment A

Probation Department Mandates

GENERAL

131.5CCP; 830.5 PC; 1202.7 PC; 273a(c) (3) (A) and 273d(c) (3) (A) PC; 1203.097(c) PC; 1203.098 PC; 1203.097 (c) (1) PC; 1203.097 (C) PC; 13010-13014 PC; 6035 PC13020 PC; 3300 G C; 1020-1031.5 Government Code

CIVIL

1513 Probate Code; 1513.1 Probate Code; 1826 Probate Code; 1851 Probate Code; 1851.5 Probate Code; 7800 FC; 7801 FC; 7803 FC; 7804 FC; 7805 FC; 7807 FC; 7808 FC; 7810 FC; 7851(a) FC; 8500 FC; 9001 FC

JUVENILE DIVISION

A. Administrative Responsibility/Notification

1203.74 PC; 270 WIC

B. Juvenile Intake

601 WIC; 601.2 WIC; 601.3 WIC; 602 WIC; 626(d) WIC; 627(a-b) WIC; 627.5 WIC; 628 WIC; 628.1 WIC; 629 WIC; 630 WIC; 631 WIC; 632 WIC; 643 WIC; 650(a) WIC; 652 WIC; 652.5 WIC; 653 WIC; 653.1 WIC; 653.5 WIC; 653.7 WIC; 654 WIC; 676.5 WIC; 777 WIC; 778 WIC; 1404-1405 Juvenile Court Rules

C. Juvenile Investigations

200 WIC; 280 WIC; 281 WIC; 281.5 WIC; 361.2 WIC; 628(a) WIC; 635 WIC; 636 WIC; 636.1(a) WIC; 652 WIC; 653.5 WIC; 656.2 WIC; 636.1 WIC; 706 WIC; 706.5 WIC; 706.6 WIC; 707 WIC; 727.1 WIC; 727.4 WIC; 742 WIC; 781 WIC; 1741 WIC; 1742 WIC; 6306 WIC; 1492 JCR; 1499 JCR; Prop 21; SB 334; AB 575;

D. Juvenile Supervision

241.1 WIC; 282 WIC; 366 WIC; 366.23 WIC; 366.26 WIC; 367 WIC; 625 WIC; 625.3 WIC; 641 WIC; 654 WIC; 654.1 WIC; 654.2 WIC; 654.3 WIC; 654.4 WIC; 654.6 WIC; 655 WIC; 724.4 WIC; 725 WIC; 727 WIC; 727.1 WIC; 727.2 WIC; 727.3 WIC; 727.31 WIC; 727.4 WIC; 727.4 (d) (4) WIC; 727.6 WIC; 729 WIC; 729.1 WIC; 729.2 WIC; 729.3 WIC; 729.7 WIC; 729.8(a) WIC; 729.9 WIC; 729.10 WIC; 730 WIC; 730.6 WIC; 730.7 WIC; 730.8 WIC; 737 WIC; 738 WIC; 740 WIC; 740.1 WIC; 742 WIC; 742.16 WIC; 790 WIC; 793 WIC; 794 WIC; 795 WIC; 841 WIC; 1300 ET Esq. WIC; 1502.4 (a)(1) H&S; 4096 WIC; 5600.3 WIC; 11400 WIC; 11401 WIC; 11402 WIC; 11404 WIC; 10553.1 WIC; 11404.1 WIC; 11462.01(2) (C) WIC; 16516.5 WIC; 1202.8(a) PC; 1208.9(b-d) PC; 295(i) (2); 296 PC; 298 (b) (4) PC; 296.1 (a) (3) (A) PC

INSTITUTIONS

A. Juvenile Hall

Title 15, Division 1, Chapter 1, Subchapter 5 - Minimum Standards for Juvenile Facilities, Corrections Standards Authority (CSA). Sections: 4266, 4279, 4285, 4286, 4291, 4294, 4295, 4300, 4301, 4302, 4302, and 1343, Title 15, CCR

210 WIC; 209(a) PC; 850 WIC; 851 WIC; 852 WIC; 853 WIC; 854 WIC; 855 WIC

B. Home Supervision

628.1 WIC; 840 WIC; 841 WIC

C. Boys Camp

Title 15, Division 1, Chapter 1, Subchapter 5 - Minimum Standards for Juvenile Facilities (CSA)
881 WIC; 882 WIC; 885 WIC

D. Non-Secure Detention

210.1 WIC; 601 WIC; 626 WIC;

E. Medical Care Juveniles

369 WIC; 739 WIC

F. Separate Categories

225-232 WIC; 284 WIC; 285 WIC; 656.2 WIC; 704 WIC; 729.7 WIC; 742 WIC; 742.20 WIC; 749.22 WIC; 749.23 WIC; 751 WIC; 826 WIC; 826.5 (a) WIC; 826.6 WIC; 827 WIC; 881.5 WIC; 48321 ED CODE; 56026 ED CODE; 56325 ED CODE;

ADULT DIVISION

A. Adult Investigation:

290.06(a) PC; 1000.1(b) PC, 1000.5PC; 1001.20 PC to 1001.34 PC; 1001.70 PC to 1001.90 PC; 1191 PC; 1191.1 PC; 1191.2 PC; 1191.3(b) PC; 1202.4 PC; 1202.4(f) (3) PC; 1202.42PC; 1203 PC; 1203a PC; 1203c PC; 1203d PC; 1203.2a PC; 1203.9 PC; 1203.10 PC; 1203.067 PC; 1203.097 PC; 1203.097(b) (3) PC; 1203.097(b) (4) PC; 1210.1 PC; 4502 PC; 4.310 Judicial Rule; 4.411(a) (b) (c) (d) Judicial Rule; 4.411.5 Judicial Rule

B. Adult Supervision:

290(c) (1) PC; 290.4 PC; 209.6(a)(5) PC; 295(i) (2) PC; 298 (b) (4) PC; 296.1 (a) (3) (A) PC; 296.1 (a) (5) (A) PC; 298(b) (3) PC; 457.1 (e) PC; 1202.7 PC; 1202.8 PC; 1203f PC; 1203.02 PC; 1203.016 PC; 1203.044 PC; 1203.044(h) PC; 1203.045 PC; 1203.047 PC; 1203.055 PC; 1203.055(f) PC; 1203.066 PC; 1203.067 PC; 1203.076 PC; 1203. 097 PC; 1203.1 PC; 1203.1(b) PC; 1203.1(j) PC; 1203.1bb PC; 1203.1(d); 1203.1(h) PC; 1203.1ab PC; 1203.1b (a) PC; 1203.1e PC; 1203.1g PC; 1203.1k PC; 1203.2 PC; 1203.2(a) PC; 1203.3 PC; 1203.4 PC; 1203.7 PC; 1203.9 PC; 1203.9 (a) PC; 1203.9 (b) PC; 1203.10 PC; 1203.12 PC; 1203.13 PC; 1389.6 PC; 1203.95 PC; 3075 PC to 3076 PC; 11177(2) PC; 11180 PC and 11181 PC; 13020 PC; SB 1128; SB 1178; Proposition 83; Judicial Rule 2.107; Judicial Rule 2.110(a); Judicial Rule 4.101