



BOARD OF SUPERVISORS  
AGENDA LETTER


Agenda Number:

**Clerk of the Board of Supervisors**  
105 E. Anapamu Street, Suite 407  
Santa Barbara, CA 93101  
(805) 568-2240

**Submitted on:**  
**(COB Stamp)**

**Department Name:** Probation  
**Department No.:** 022  
**Agenda Date:** June 24, 2025  
**Placement:** Administrative Agenda  
**Estimated Time:**  
**Continued Item:** No  
**If Yes, date from:**  
**Vote Required:** Majority

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**TO:** Board of Supervisors  
**FROM:** Department Director(s): Holly L. Benton, Chief Probation Officer   
Contact: Spencer Cross, Deputy Chief Probation Officer  
**SUBJECT:** Fiscal Year (FY) 2025-2026 and 2025-2027 Agreements for Probation Services

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**County Counsel Concurrence**

As to form: Yes

**Other Concurrence:** Risk Management

As to form: Yes

**Auditor-Controller Concurrence**

As to form: Yes

**Recommended Actions:**

That the Board of Supervisors:

- a) Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with Good Samaritan Shelter (Good Sam) a local vendor, to provide enhanced treatment services and related recovery and re-entry services; recovery residences; shelter beds; Recovery Oriented System of Care (ROSC) group services; pretrial services navigator positions to provide case management supportive services; services to assist persons in overcoming obstacles to obtaining a valid California Driver's License (CDL); a Holistic Reentry Early Access and Diversion for You (READY) pretrial navigator to provide case management supportive services; Community Service Navigators (CSN) to provide case management supportive services; and Care Managers (CM) to provide discharge planning services focusing on coordination of service for clients prior to and upon discharge from the jails and the preparation of a discharge plan. The population served under this Agreement are individuals under the supervision of the Probation Department, including realigned clients, standard probationers, post release community supervision clients, clients supervised on felony probation, clients with acute needs, clients incompetent to stand trial, high-risk clients not on pretrial supervision and clients released to the Pretrial Supervision Program (PTS), with a total contract amount not to exceed \$1,953,562.00 from July 1, 2025, through June 30, 2026;
- b) Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with Community Solutions Inc. (CSI), to provide Reasoning & Rehabilitation, a cognitive behavioral treatment program; Coping with Anger, a cognitive behavioral

intervention and anger management program; Courage 2 Change (C2C), a cognitive behavioral Motivational Interviewing infused journaling curriculum to address and target criminogenic needs; and Batterer's Intervention Programming (BIP) to adult clients who are under the supervision of the Probation Department, including realigned clients, clients supervised on felony probation, realigned domestic violence clients and indigent clients with a total contract amount not to exceed \$776,910.00 from July 1, 2025, through June 30, 2026;

- c) Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with SCRAM of California, to provide Secure Continuous Remote Alcohol Monitoring (SCRAM) that includes equipment, installation, and removal of equipment, monitoring, training, and support for juvenile and adult clients who are under the supervision of the Probation Department, including realigned clients, and pretrial defendants released to the Pretrial Supervision Program, with a total contract amount not to exceed \$854,000.00 from July 1, 2025 through June 30, 2026;
- d) Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with Alcohol Monitoring Systems, Inc. dba SCRAM Systems (AMS) to provide Global Position Systems (GPS), and Remote Alcohol Breath on Demand Testing, leased equipment, and monitoring services for the enhanced monitoring of adult and juvenile clients who are under the supervision of the Probation Department, including adult pretrial clients released to the Pretrial Supervision Program and those in the Alternative Sentencing Program (ASP) as identified by the Santa Barbara Sheriff's Office and monitored by the Probation Department, and training and support regarding the use of leased equipment, associated systems, and software with a total contract amount not to exceed \$320,784.00 from July 1, 2025 through June 30, 2026;
- e) Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with CommUnify a local vendor to provide Telephone, Texting/Short Message Service Helpline and Webpage to assists connecting probation clients re-entering the community from incarceration with obtaining resources that may include basic needs, employment, health, substance abuse information, education, and transportation of probation clients with a ridesharing service, and data collection, and reporting on 211 Health and Human Services Helpline calls and texts with a total contract amount not to exceed \$60,008.84 from July 1, 2025, to June 30, 2027;
- f) Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with Goodwill Industries of Ventura and Santa Barbara, (Goodwill) (a local vendor) to provide employment preparation, occupational skills training, job development, and placement services, job retention and support services, and subsidized employment services to probation clients with a total contract amount not to exceed \$359,752.00 from July 1, 2025, to June 30, 2027.
- g) Authorize the Chief Probation Officer or designee to approve subsequent changes to the agreement, including authorizing additional services, amending program staffing requirements, amending service locations, and adding program goals, outcomes, and measures, and reallocation of funds between funding sources. Authorize the Chief Probation

Officer or designee to approve line-item budget changes to Attachment B-1 of the Agreements in an amount not to exceed 10% of the stated line-item budgeted amounts for each service. Changes can be made as long as the total contract amount of the agreement is not increased, and subject to the Board's ability to rescind this delegated authority at any time, and provided that in no event shall any such amendment extend the term of the agreement; and

- h) Determine that the above actions are government fiscal activities of funding mechanisms which do not involve any commitment to any specific project which may result in a potentially significant physical impact on the environment and are therefore not a project under the California Environmental Quality Act (CEQA) pursuant to Section 15378(b)(4) of the CEQA guidelines.

**Summary Text:**

This item is before your Board to execute Agreements with Good Sam, CSI, SCRAM, AMS, CommUnify, and Goodwill.

Services provided to Probation Department clients under these Agreements include: BIP; cognitive behavioral therapy (CBT); substance abuse treatment; recovery residences; shelter beds; secure continuous remote alcohol monitoring; and related recovery and re-entry services; services to assist persons in overcoming obstacles to obtaining a valid CDL; navigators to provide case management and supportive services, employment preparation; occupational skills training; job development; placement services, job retention and support services, subsidized employment services; and transportation services.

**Discussion:**

The County executed Agreements with Good Sam, CSI, SCRAM of CA, AMS, CommUnify, and Goodwill with terms through June 30, 2025. The Agreements before your Board would continue to provide the same or similar services as the current Agreements for FY 2025-26 and FY 2025-27. All Agreements include performance measures for the upcoming fiscal years as Probation focuses on increasing appropriate referrals and providing services and supervision to clients for equitable and successful reentry into the community.

**Background:**

The Public Safety Realignment Act (AB 109) was implemented on October 1, 2011, as a means to address overcrowding in California's prisons and to assist in alleviating the State's financial crisis. The Act transferred the responsibility for specific inmates and parolees from the California Department of Corrections and Rehabilitation (CDCR) to counties. Additionally, it expanded the role of the CCP, as established in the California Community Corrections Performance Incentives Act of 2009 (SB 678), and created a seven (7) member Executive Committee from at-large CCP members. Subsequent to passage of the Act in 2011, a plan for implementation of Realignment funding in Santa Barbara County has been brought before the Board of Supervisors each year for approval and adoption.

The services for the adult-supervised population recommended in these Agreements and related realignment expenditures were endorsed by the Executive Committee of the Community Corrections Partnership (CCP) and included in the FY 2025-2026 Spending Plan and the County's FY 2025-2026 Public Safety Realignment Plan Addendum, which was approved by the Board of Supervisors on May 20, 2025.

When SB 678 was enacted, funding for services to probation departments was based on achieved reductions in the failure rate of adult felony probationers. The State defined a failure as an adult probationer who was sent to state prison for a revocation of probation, as well as adult felony probationers sent to state prison for a conviction of a new felony offense. The California Community Corrections Performance Incentives Act of 2009 (Senate Bill 678, or SB 678) established a performance-based funding system that shares state General Fund savings with county probation departments. This initiative incentivizes counties to invest in evidence-based practices that reduce recidivism and improve outcomes for individuals on felony probation—ultimately decreasing state prison commitments. The SB 678 formula has undergone numerous modifications since its inception, largely to address sentencing and policy changes that could affect county awards for reasons unrelated to actual performance. For the past four fiscal years, SB 678 funding was held steady in recognition of the COVID-19 pandemic's impact on county probation populations. During this time, funding was decoupled from performance metrics to prevent pandemic-related volatility from distorting awards. Under current law, this funding hold will expire in FY 2025–26, at which point a revised version of the SB 678 formula will be instated.

The CCP reviews local SB 678 funding, services and strategies each year. There are no changes to existing SB 678 strategies, which include three targeted areas: use of Evidence-Based Practices (EBP) and Interventions through supervision services; assessment and evaluation of treatment services; and funding of cognitive behavioral therapy-based interventions or programs offered to clients throughout the county.

#### **Performance Measures:**

In Agreements with terms ending on June 20, 2025, each contractor was given specific performance measures tailored to the level of service they provide. All providers are meeting their specified performance measures in those Agreements.

Performance measures in the Agreements before your board include assessments to measure improvements in cognitive behavior based on evidence-based principles, with a focus aimed at reducing recidivism, the timely completion of client intake appointments, delivering written discharge plans upon program completion, , providing on-site training, and the percentage of clients enrolled in employment services and secure employment.

To monitor ongoing performance measures of contracted providers, Probation employs multiple Department Business Specialist (DBS) staff who review invoices and service summary worksheets, which capture provider performance metrics, and produce performance reports. DBS staff also conduct quality assurance reviews, which include in-person audits of programs and reviews of curriculum and/or facilities. Additionally, they provide comprehensive quarterly reports on the progress of established performance measures for each program and provider.

#### **Contract Renewals:**

The County has current Agreements with Good Sam, CSI, SCRAM of CA, AMS, CommUnify, and Goodwill, with terms through June 30, 2025. These Agreements before the Board, if executed, will continue to provide the same or similar services as the current Agreements, including:

Good Sam will provide enhanced treatment services and related recovery and re-entry services; recovery residences; shelter beds; Recovery Oriented System of Care (ROSC) group services; pretrial services navigator positions to provide case management supportive services; services to assist

persons in overcoming obstacles to obtaining a valid California Driver's License (CDL); a Holistic Reentry Early Access and Diversion for You (READY) pretrial navigator to provide case management supportive services; Community Service Navigators (CSN) to provide case management supportive services; and Care Managers (CM) to provide discharge planning services focusing on coordination of service for clients prior to and upon discharge from jail and the preparation of a discharge plan. The population served under this Agreement are individuals under the supervision of the Probation Department, including realigned clients, standard probationers, post release community supervision clients, clients supervised on felony probation, clients with acute needs, clients incompetent to stand trial, high-risk clients not on pretrial supervision and clients released to the Pretrial Supervision Program.

CSI will provide Reasoning & Rehabilitation, a cognitive behavioral treatment program and related recovery and re-entry services; Coping with Anger, a cognitive behavioral intervention and anger management program; Courage 2 Change (C2C) a cognitive behavioral Motivational Interviewing infused journaling curriculum to address and target criminogenic needs; and Batterer's Intervention Programming (BIP) to adult clients who are under the supervision of the Probation Department, including realigned clients, clients supervised on felony probation, and indigent clients.

SCRAM of California will provide SCRAM services that includes equipment, installation, and removal of equipment, monitoring, training, and support for juvenile and adult clients who are under the supervision of the Probation Department, including realigned clients, and pretrial defendants released to the Pretrial Supervision Program.

AMS Agreement will Global Position Systems (GPS), and Remote Alcohol Breath on Demand Testing, leased equipment, and monitoring services for the enhanced monitoring of adult and juvenile clients who are under the supervision of the Probation Department, including adult pretrial clients released to the Pretrial Supervision Program and those in the Alternative Sentencing Program (ASP) as identified by the Santa Barbara Sheriff's Office and monitored by the Probation Department, and training and support regarding the use of leased equipment, associated systems, and software.

CommUnify will provide Telephone, Texting/Short Message Service Helpline and Webpage to assists connecting probation clients re-entering the community from incarceration with obtaining resources that may include basic needs, employment, health, substance abuse information, education, and transportation of probation clients with a ridesharing service, and data collection, and reporting on 211 Health and Human Services Helpline calls and texts.

Goodwill will provide employment preparation, occupational skills training, job development, and placement services, job retention and support services, and subsidized employment services to probation clients

The Agreements before your Board will continue to provide evidence-based programming and ensure continuity of services tailored to the needs of the clients served, thereby enhancing client success as they re-enter the community.

As noted above, these Agreements are funded through adult and juvenile grants, such as AB 109, SB 678, JAG Byrne and YOBG, which are governed by specific statutory requirements. Noncompliance with these requirements could result in audit findings. To mitigate this risk, the Agreements with Good Sam, CSI, SCRAM, AMS, CommUnify and Goodwill incorporate these statutory obligations within the Terms and Conditions sections. Additionally, the Probation Department's Fiscal Unit

conducts ongoing oversight by reviewing monthly invoices and supporting documentation to ensure full compliance with grant requirements.

**Fiscal and Facilities Impacts:**

The proposed services will be funded through the AB 109, SB 678, JAG Byrne and YOBG grants. Sufficient appropriations to ensure financial coverage for the implementation of these initiatives have been incorporated into the department's FY 2025-26 requested budget, subject to approval by the Board of Supervisors. Additionally, funding for FY 2026-27 will be included through the department's FY 2026-27 requested budget. These initiatives will be fully grant-funded, with no additional impact on the General Fund.

**Fiscal Analysis:**

<b>Funding Source</b>	<b>FY 2025-26</b>	<b>FY 2026-27</b>	<b>Total Contracts Cost</b>
General Fund	\$891,029.00		<b>\$891,029.00</b>
State	\$3,119,169.00	\$210,323.84	<b>\$3,329,492.84</b>
Federal	\$104,496.00		<b>\$104,496.00</b>
Fees			
[Other Source]			
<b>Total</b>	<b>\$4,114,694.00</b>	<b>\$210,323.84</b>	<b>\$4,325,017.84</b>

The attached six (6) Agreements provide an array of services designed to support adults and youth participating in the Probation Department's programs. The Agreements are financed by State funding sources, comprised of \$2,669,019.40 from AB 109, \$352,263 from SB 678, \$97,886.60 from YOBG, \$891,029 from the General Fund and \$104,496 from an intra-fund transfer of READY grant funds from the Public Defender's Office, totaling \$4,114,694 for FY 2025-26, and an additional \$107,431.84 from AB 109 and \$102,892 from SB 678, totaling \$210,323.84 for FY 2026-27. The total not-to-exceed amount for the six contracts across the two fiscal years is \$4,325,017.84. Funds for the FY 2025-26 portion of the Agreements have been accounted for in the Probation Department's FY 2025-26 proposed budget. The remaining funds for the FY 2026-27 portion of the Agreements will be included in the Probation Department's proposed budget for FY 2026-27, ensuring continuity of services and fiscal responsibility.

**Staffing Impacts:**

N/A

**Special Instructions:**

Please return one (1) fully signed original of each of the six (6) Agreements and one (1) Minute Order to:

Probation Department  
Attn: Fiscal Services Unit  
117 E. Carrillo St., Santa Barbara, CA 93101

**Attachments:**

**Attachment A** – Good Samaritan Shelter, FY 2025-2026

**Attachment B** – Community Solutions Inc, FY 2025-2026

**Attachment C** – SCRAM of California, FY 2025-2026

**Attachment D** – Alcohol Monitoring Systems, Inc. dba SCRAM Systems, FY 2025-2026

**Attachment E** – CommUnify, FY 2025-2027

**Attachment F** – Goodwill, FY 2025-2027

**Contact Information:**

Emir Saafir

Probation Manager

[esaafir@countyofsb.org](mailto:esaafir@countyofsb.org)