



BOARD OF SUPERVISORS  
AGENDA LETTER

Agenda Number:

Clerk of the Board of Supervisors  
105 E. Anapamu Street, Suite 407  
Santa Barbara, CA 93101  
(805) 568-2240

Department Name: ADMHS  
Department No.: 043  
For Agenda Of: 10-21-08  
Placement: Administrative  
Estimated Tme: N/A  
Continued Item: No  
If Yes, date from:  
Vote Required: Majority

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**TO:** Board of Supervisors

**FROM:** Department Ann Detrick, Director  
Director(s) Alcohol, Drug & Mental Health Services 805-681-5220  
Contact Info: Marianne Garrity, Assistant Director, Administration  
681-5220

**SUBJECT: FY 08-09 Substance Abuse Crime Prevention Act Annual Plan/Offender Treatment Program Application**

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**County Counsel Concurrence**

As to form: Yes

**Other Concurrence:** N/A

As to form: Select\_Concurrence

**Recommended Actions:**

Consider recommendations regarding the FY 08-09 Substance Abuse Crime Prevention Act (SACPA) Plan/Application for Offender Treatment Program, as follows:

1. Adopt a Resolution to approve and submit the FY 08-09 Substance Abuse Crime Prevention Act (SACPA) Plan/Application for Offender Treatment Program (OTP) to the California Department of Alcohol and Drug Programs.
2. Authorize the Alcohol, Drug and Mental Health Services Director, or designee, to submit to the State any future amendments to the SACPA Plan/Application for OTP that reduce funding or are non-monetary for SACPA and Drug Testing (S.B. 223), in concert with the SACPA Policy Council.

**Summary Text:**

California voters approved Proposition 36, the Substance Abuse and Crime Prevention Act of 2000 (SACPA), which aims to divert nonviolent persons convicted of drug possession or drug use to appropriate treatment in lieu of incarceration. As a condition of receiving funds, counties must submit a county plan to the California Department of Alcohol and Drug Programs (State ADP) each year describing proposed expenditures as well as the processes and services they will utilize to implement SACPA.

**Background:**

Each year beginning in 2001, the Board approved the SACPA Annual Services Plan, as required by law. In addition, on February 3, 2007, the Board approved the Substance Abuse Offender Treatment Program (OTP) which provided funds to improve outcomes of SACPA programs. Approval of the recommended actions will: 1) allow continued funding to be realized from the State, upon authorization of SACPA/OTP by the legislature; 2) allow SACPA/OTP and SATTA drug testing services to be delivered throughout the County; 3) ensure that the County is in compliance with State SACPA/OTP and SATTA guidelines; and 4) authorize the ADMHS Director, and/or designee, to revise and submit to the State future amendments that reduce funding, or are non-monetary for SACPA and Drug Testing, in concert with the SACPA Policy Council. [Authority California Code of Regulations, Title 9, §9515 (b) (3)]

The FY 08-09 County SACPA Plan serves as the County's agreement with the State ADP and describes the collaborative planning process, service delivery and goals, monitoring, assessment and referral processes, drug testing activities, and tracking of drug treatment services to assess the need for additional services for FY 08-09. The SACPA Plan reflects the ongoing partnership between ADMHS, as the designated lead agency, and the Offices of the District Attorney and Public Defender, Superior Court, Probation and the contracted community based treatment agencies (CBOs). ADMHS provides oversight to ensure that the County SACPA Plan is responsive to local needs and County priorities.

The County SACPA Plan for FY 08-09 was developed in collaboration with impacted stakeholders as required by Section 9515, Title 9, CCR, and reflects local community interest in promoting increased accountability of drug abusing County residents. The agencies involved in SACPA have continued to refine the program such that for FY 07-08, 62% of all exited participants were successful in both completing their program, and completing the court requirements. An additional 8% of participants were successful in completing their program, but not successful in leaving SACPA, largely because they did not pay their fines and fees, for a total of 70% successfully completing the program, compared to a 30% completion rate in FY 03-04. FY 07-08 witnessed the most successful graduation rates in Santa Barbara County SACPA history in a Fiscal Year, with 235 clients successfully completing the program. These success rates continue to improve over time and are higher than most counties within the State. Additional program enhancements have been developed to further improve program outcomes for clients including Lompoc detoxification and sober living for underserved areas. In addition, successful treatment generally requires multiple engagements which can lead to an increased rate of program completion. As a result, ADP expects the completion rate and favorable outcomes for clients to be sustained in FY 08-09.

Services provided for SACPA clients include outpatient treatment, residential treatment for pregnant and parenting women, supportive housing for men and women, literacy training, anger management, smoking cessation, and health and nutritional education. The department continues to utilize Community Based Organizations (CBOs) to provide the majority of services.

The SACPA Cost Analysis Report, published by the UCLA Integrated Substance Abuse Programs on March 13, 2006, analyzed the cost-benefit ratios of SACPA for the first two years of the program. The study used the 'taxpayer perspective' in which the costs to state and local governments are the primary focus and assessed criminal justice (jail, prison, probation, parole and arrests and convictions) and social service areas (treatment and healthcare). The study found a benefit-cost ratio of 2.5 to 1 (i.e. \$2.50 was

saved for every \$1 allocated to fund SACPA) for all participants and 4 to 1 for those who completed the program, for the first year of the program, FY 2001-02. Therefore, in the first year, SACPA led to a total net cost savings of \$2,861 per offender, regardless of completion, for a total state and local government savings of \$173.3 million<sup>1</sup>. These results render a cost avoidance of \$2,051,337 for Santa Barbara County in the program’s first year (applying the statewide savings per the 717 program participants). The actual cost of the SACPA program to ADP for FY 01-02 was \$1,259,477. In addition, the department and its local partner agencies agree with many of the study’s recommendations for program enhancement, such as following a drug court model, including drug testing as an allowable cost and revisiting eligibility requirements.

**Performance Measure:**

In FY 07-08, 557 unduplicated SACPA clients were referred by the courts. For FY 08-09, ADP projects that a total of 650 new, unduplicated SACPA clients will be referred by the courts, an increase of approximately 16.7%, including a greater number of parolee referrals over FY 07-08. In addition, 85% of SACPA clients who successfully complete treatment have no new jail days after a 12 month follow up, indicating that SACPA contributes to public safety and helps ease jail overcrowding. For FY 07-08, the actual cost of the SACPA program to the County was \$2,190,763.

Approval of the recommended action will assist ADMHS in meeting the following **Recurring Performance Measures:**

**RPM 0241:** Administer an effective recovery program such that 71% of 700 adult Prop 36 clients who receive an assessment enroll in treatment.

**RPM 0192:** Administer an effective program such that 66% of 800 adult Substance Abuse Crime Prevention Act (SACPA-Prop 36) clients will not be convicted for a new offense, excluding traffic violations, while in treatment.

**Fiscal and Facilities Impacts:**

Budgeted: Yes

**Fiscal Analysis:**

<u>Funding Sources</u>	<u>Current FY Cost:</u>	<u>Annualized On-going Cost:</u>	<u>Total One-Time Project Cost</u>
General Fund			
State	\$ 1,825,084.00		
Federal			
Fees			
Other:			
Total	\$ 1,825,084.00	\$ -	\$ -

Narrative:

<sup>1</sup> Longshore, D. et al., (2006) SACPA Cost Analysis Report (First and Second Years): UCLA Integrated Substance Abuse Programs.

The SACPA and OTP State allocation associated with this plan is reflected under Federal and State Revenues LIA 3982 - Prop 36 Substance Abuse, of the Alcohol and Drug Program Division, page D-156 of the FY 08-09 Adopted Budget.

**Special Instructions:**

Please send one (1) copy of the minute order and executed resolution to:

Alcohol, Drug & Mental Health Services  
ATTN: Contracts Division  
300 N. San Antonio Road Bldg. 3  
Santa Barbara, CA 93110

**Attachments:**

- Resolution Approving the FY 08-09 Substance Abuse Crime Prevention Act Annual Plan and Offender Treatment Program Application
- FY 08-09 Substance Abuse Crime Prevention Act Annual Plan and Offender Treatment Program Application

**Authored by:**

D. Spahn

**cc:**