

**SANTA BARBARA COUNTY  
BOARD AGENDA LETTER**



Clerk of the Board of Supervisors  
105 E. Anapamu Street, Suite 407  
Santa Barbara, CA 93101  
(805) 568-2240

**Agenda Number:**

**Prepared on:** 5/24/01  
**Department Name:** Planning & Development  
**Department No.:** 053  
**Agenda Date:** 6/5/01  
**Placement:** Departmental  
**Estimate Time:** 20 minutes staff presentation; 40 minutes total  
**Continued Item:** Yes  
**If Yes, date from:** 5/8/01

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**TO:** Board of Supervisors

**FROM:** John Patton, Director  
Planning & Development

**STAFF CONTACT:** Doug Anthony, Planning & Development, 568-2046  
George Amoon, Planning & Development, 568-2027  
Colleen Lund, Parks, 568-2470  
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**SUBJECT:** Coastal Resources Grant Program, 2001-02 Cycle

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**Recommendation:** That the Board of Supervisors:

- A. Conduct a public hearing to consider nine proposed Part A projects and eight proposed Part B projects listed below, and any other proposals which the Board may wish to add for the 2001-02 cycle of the AB 1431 Coastal Resource Grant Program.
- B. Authorize the Chair to execute the Resolution in Attachment, approving the submittal of applications from the County and appointing the directors of specific County departments as agents of the County for purposes of executing grant agreements with the Resource Agency of California

**Alignment with Board Strategic Plan:** The recommendations primarily align with Goal No. 5 -- A High Quality of Life for All Residents.

**Executive Summary and Discussion:**

Background

California enacted Assembly Bill (AB) 1431 in 1996 for the purpose of sharing of revenues that the state receives pursuant to Section 8(g) of the Outer Continental Shelf Lands Act (OCSLA). For a five-year period (1997-2001), this legislation allocates 50% of any increase over California's 1996 OCSLA revenues to coastal

counties and cities to plan for offshore oil/gas development and to address adverse impacts thereof. Any remaining funds may be allocated to coastal counties and cities for purposes of managing coastal resources. AB 1431 funds are allocated annually by the California Resources Agency through a competitive grant program.

Table 1 summarizes the County’s AB 1431 grants since 1997 and Attachment B lists the County’s Ab 1431 grants. Santa Barbara County’s proportionate share of Part A grants, intended for those counties that are impacted by offshore oil and gas development, has been diminishing over time. Meanwhile, the County’s proportionate share of Part B grants, intended to improve coastal resources, increased considerably last year.

**Table 1: Summary of Previous AB 1431 Grants**

Cycle	Grants Awarded to Santa Barbara County				Grants Awarded to Other Coastal Counties and Cities				Total Amount Granted
	Part A		Part B		Part A		Part B		
	Grants	Amount	Grants	Amount	Grants	Amount	Amount	Grants	
1997-98	11	\$1,122,711	4	\$203,000	8	\$1,304,000	13	\$670,289	\$3,300,000
1998-99	12	1,578,800	3	105,000	7	1,229,164	9	685,036	3,598,000
1999-00	7	706,500	3	160,705	6	1,283,295	9	549,500	2,700,000
2000-01	6	675,000	7	489,650	6	1,072,255	12	863,095	3,100,000
<b>Total</b>	30	3,983,011	10	1,058,355	37	4,888,714	43	2,767,920	12,698,000

Coastal cities within the County have also experienced some success with the program. In 1997, the Resources Agency awarded two grants to Carpinteria for a total of \$322,000. In 1999, the Resources Agency awarded one grant to Guadalupe in the amount of \$330,000 and another grant to Santa Barbara in the amount of \$273,295. In 2000, Carpinteria received two grants for a total award of \$197,255.

The 2001-02 AB 1431 Coastal Resources Grant Program – Part A and Part B Grants

The California Resources Agency recently commenced its 2001-2002 cycle for the Coastal Resources Grant Program and budgeted \$3.047 million for allocation. However, additional funds up to \$1 million may be available as well because the California Department of Finance underestimated total Section 8(g) revenues for the year 2000 and may have underestimated these revenues for 2001 as well.

Grant applications are due on July 2, 2001. Applicants must conduct a public hearing on the applications to allow public input on Part-A grants, and applicants must submit a resolution by their respective governing boards, authorizing the grant application. This latter requirement mirrors County policy, which requires approval by the Board of Supervisors for all grant requests.

*Part A Grants*

The Resources Agency plans on applying as much as \$2.4 million this cycle to *Part A* grants, although County staff is attempting to increase this amount. *Part A* grants are limited to activities related to offshore energy development (including planning, assessment, mitigation, permitting, monitoring and enforcement, public services, public facilities, and other activities related to offshore energy development). Each *Part A* grant is generally limited to \$500,000 total (per project), is limited to three years, and requires a minimum 10% match

which must offset direct costs of the projects and can include cash, in-kind services, volunteer effort, or donated materials. Higher matches give higher ratings when the Resources Agency reviews proposals.

Staff of Public Works, Parks, and Planning & Development recommends that the Board approve the submittal of 13 applications to the Resources Agency for a total amount of approximately \$2,162,000 in *Part A* grants. (Final estimates for each application may vary by up to 10%.) The projects being proposed in these applications are listed below in Table 2, along with the lead agency for each project, the estimated amount of funds to be requested, and the estimated amount of funds offered as a match. A brief explanation of each project appears in Attachment C, along with identification of sources for providing required matching funds under the Coastal Resources Grant Program.

**Table 2: List of Projects Proposed for *Part A* Grants**

	PROJECT	DEPT./ DIVISION	REQUESTED FUNDS	MATCH
1	Agricultural Conservation Easement on Gaviota Coast	P&D Energy for the Land Trust For Santa Barbara County	500,000	700,000
2	Seep Containment	P&D Energy for the Air Pollution Control District	50,000	147,000
3	Cabrillo H.S. Aquarium: Climate Control Unit, Remote Monitoring Control System, Telecommunication System	P&D Energy for Lompoc Unified School District	100,000	11,000
4	Platform Decommission Phase 2	P&D Energy	36,000	4,000
5	Financial Responsibility Ordinance	P&D Energy	90,000	10,000
6	Natural Oil Seep Inventory	P&D Energy	300,000	810,000
7	Consolidation Amendment	P&D Energy	90,000	90,000
8	Alternative Route analysis for Gaviota Beach Road	Public Works Roads	99,000	16,500
9	El Capitan Bikeway Extension	Parks	135,000	15,000
10	Santa Barbara Shores: Open Space & Habitat Management Plan	Parks	100,000	10,000
11	Isla Vista Blufftop Parcel Acquisition	P&D Comp. Planning	500,000	1,000,000
12	Devereux Slough Land Mgmt. Plan	P&D Comp. Planning	135,000	15,000
13	Goleta Wetland Acquisition Study	P&D Comp. Planning	27,000	3,000

The list of *Part A* projects includes three proposed passthrough grants: (1) \$500,000 for acquisition of agricultural conservation easements along the Gaviota Coast; (2) \$50,000 for APCD's participation in a study of capturing natural gas seeps offshore the County; and (3) \$100,000 for improvements to the Cabrillo High School Aquarium. Eligibility requirements of the grant program do not allow non-profit organizations such as the Land Trust or APCD to apply on its own behalf. However, the Resources Agency has stated that, under

particular circumstances where a non-profit organization can achieve the local government's goal for the grant more efficiently, it will consider such grant proposals as eligible under the program. In such cases, the county remains responsible to the state for successful completion of the grant within the proposed budget and schedule, and must subcontract with the non-profit organization.

### *Part B Grants*

The Resources Agency estimates that approximately \$647,000 or more will be used to fund *Part B* grants this year. Eligibility for this category of grants is limited to projects located in the Coastal Zone where local coastal program has been certified by the state. *Part B* grants are intended to assist coastal counties and cities improve their management of the State's coastal resources. Eligible uses for *Part B* grants, as identified by the Coastal Resource and Energy Assistance Act, are limited to activities within the following categories:

1. Coastal Habitat Protection -- Projects to help protect wetlands, floodplains, estuaries, beaches, dunes, and fish and wildlife and their habitat within coastal areas.
2. Protection of Life and Property -- Projects to help minimize the loss of life and property in coastal areas that are prone to flooding, storm surge, erosion, and geologic hazards.
3. Protection of Recreational Resources -- Projects to enhance the public's access to the coast for recreational purposes, to acquire coastal viewsheds, and to preserve, maintain, and restore historic, cultural, and aesthetic coastal sites.
4. Protection of Coastal Economic Resources -- Projects to facilitate planning processes for siting major facilities along the coast related to fisheries, recreation, ports, and other coastal-dependent commercial uses
5. Coastal Management Improvements -- Projects which promote other improvements to coastal management determined by the Secretary of the Resources Agency to be consistent with the State's coastal management program.

Individual *Part B* grants are generally limited to \$100,000 each during this first year, also must be completed within three years of the grant award, and require a minimum 10% match in cash, in-kind services, volunteer help, or donated materials.

Staff recommends that the Board approves the submittal of 12 applications to the Resources Agency for a total of approximately \$872,830 in *Part B* grants. (Final estimates for each application may vary by up to 10%.) The projects being proposed in these applications are listed in Table 3, along with the lead agency for each project, the approximate amount of funds requested, and the approximate amount of funds offered as a match. A brief explanation of each project appears in Attachment D, along with identification of sources for providing required matching funds under the Coastal Resources Grant Program.

The list of *Part B* projects includes four proposed passthrough grants: (1) \$16,830 for educating Girl Scouts about the marine environment; (2) \$99,000 for The Dunes Center's outreach program; (3) \$100,000 towards design and construction of a bridge over Carpinteria Creek to allow passage of endangered steelhead; and (4) \$58,000 to design fish passage in the Maria Ygnacio Creek, working with Union Pacific railroad.

**Table 3: List of Projects Proposed for Part B Grants**

	<i>PROJECT</i>	<i>DEPT./ DIVISION</i>	<i>REQUESTED FUNDS</i>	<i>MATCH</i>
1	"Ocean Futures" Education & Outreach Program	Parks for Tres Condados Girl Scout Council & Heal the Ocean	\$16,830	1,870
2	Promotion of Dunes Coastal Habitat & Recreational Program	P&D Energy and San Luis Obispo County Planning & Building Dept. for The Dunes Center	99,000	51,000
3	Carpinteria Creek Bridge Project	Public Works and P&D Energy for the Cacuma Resource Conservation District	100,000	Unknown at this time
4	Maria Ygnacio Creek Fish Passage Design at Railroad Crossing	Public Works for Second Supervisorial District Natural Resource Advisory Committee and Union Pacific	58,000	10,000
5	Rincon Beach County Park Day Use Area Development	Parks	72,000	28,500
6	Goleta Beach Pier – Structural Upgrades	Parks	45,000	5,000
7	Surfrider Extension Trail – Acquisition	Parks	100,000	180,000
8	Atascadero Bikeway – Lighting Replacement	Public Works	100,000	20,000
9	Maria Ygnacio Bikeway – New Lighting	Public Works	100,000	20,000
10	Environmental Thresholds – Native Grasslands	P&D Dev. Rev. No.	10,000	20,000
11	Santa Claus Lane Beach Access	P&D Comp. Planning & Parks	72,000	8,000
12	GIS Mapping of Coastal Resources	P&D comp. Planning	100,000	25,000

**Mandates and Service Levels:** The availability of funds through the Coastal Resources Grant Program allows the County to enhance service levels by improving planning and mitigation for offshore oil and gas development, and by improving coastal resources under the County’s responsibility. The actual extent to which service levels can be enhanced will become clearer once the Resource Agency announces the grant awards and enters into grant agreements with the County in March or April of 2002.

**Fiscal and Facilities Impacts:** AB 1431 limits its funding to 90% of the total cost for each project funded, and the Resource Agency further limits the required 10% match to costs directly attributable to the project. When rating competing proposals, the Resources Agency will also give additional points to proposals that provide more than a 10% match. The match can include cash, in-kind services, volunteer effort, and donated materials.

The County is not obligated to commit any matching funds until it enters into a grant agreement with the State of California. Staff’s recommendations include provision of matching funds (listed in Tables 2 and 3) that

come from a variety of sources, including in-kind services, secured internal or external funding, and funds that would require subsequent approvals by the County or outside funding sources as summarized below and detailed in Attachments C & D. In turn, these matching funds would leverage as much as \$3,034,830 in AB 1431 grants.

Secured sources of matching funds:

<u>Project</u>	<u>Source of Matching Funds</u>	<u>Amount of Secured Funds</u>
Natural Oil Seep Inventory	Minerals Management Service & U.S. Geologic Service	\$800,000
Maria Ygnacio Fish Passage Design	In-kind services	10,000
Alternative Route Analysis for Gaviota Beach Road	County Road Fund (0015)	15,000
Goleta Bch Erosion Control Plan	In-kind services for project mgmt.	10,000
Atascadero Bikeway Lighting	Measure D (Fund 0015)	20,000
Maria Ygnacio Bikeway Bridge	Measure D (Fund 0015)	20,000
Isla Vista Blufftop Parcel Acquisition	Coastal Resources Enhancement Fund; Isla Vista Redevelopment Agency	67,500
Rincon Beach County Park – Develop Day Use Area	2001 Coastal Resource Enhancement Fund grant; Parks Operations budget	28,500
Goleta Pier – Structural Upgrades	Pier Turst fund (1155)	5,000
Surfrider Extension Trail Acquisition	2000 Coastal Resource Enhancement Fund grant	45,000

Unsecured sources of matching funds:

<u>Project</u>	<u>Potential Source of Matching Funds</u>	<u>Amount of Needed Funds</u>
Gaviota Coastal Ag/Conservation Easements	CREF & various outside	\$700,000
APCD – Gas Seep Containment	APCD 2001/02 budget (\$49,000); CREF or other sources for remaining \$50,000.	147,000
Cabrillo Aquarium Improvements	External funding sources	11,000
Platform Decommissioning	Energy Division FY 2001/02 budget (Dept. 053, Prog. 5080)	4,000
Financial Responsibility Ordinance	Coastal Impact Assistance Program, awaiting NOAA's approval	10,000
Consolidation Amendment	Coastal Impact Assistance Program	90,000
Natural Oil Seep Inventory	Coastal Impact Assistance Program	10,000
El Capitan Bikeway Extension	Coastal Resource Enhancement Fund; Environmental Enhancement & Mitigation Fund; Parks Future Operations Budget for proj. mgmt.	15,000
Santa Barbara Shores Open Space & Habitat Mgmt. Plan	Habitat Conservation Fund; Prop. 12; Parks Future Operations Budget	10,000

Isla Vista Blufftop Parcel Acquisition	California Coastal Conservancy; other sources	932,500
Devereux Slough Land Management Plan	UCSB in-kind services; FY-2001/02 P&D, Comp. Planning Budget	15,000
Goleta Wetland Acquisition Study	FY-2001/02 P&D, Comp. Planning Budget	3,000
“Ocean Futures” Education & Outreach Program	Coastal Resources Enhancement Fund; in-kind contribution	1,870
Promotion of the Dunes Coastal Habitat & Recreational Program	Various	51,000
Carpinteria Creek Fish Passage	Various	Unknown at this time
Surfrider Extension Trail Acquisition	California Coastal Conservancy	135,000
Environmental Thresholds – Native Grasslands	Coastal Impact Assistance Program – awaiting NOAA’s approval 9/30/01	20,000
Santa Claus Lane Beach Access	Coastal Resources Enhancement Fund; or P&D/Parks FY 2001/02 Budget	8,000
GIS Mapping of Coastal Resources	Coastal Impact Assistance Program – awaiting NOAA’s approval 9/30/01	25,000

This grant program holds the potential to improve several County facilities, depending upon each project’s success in qualifying for a grant in this round of AB 1431 funding. Direct improvements to County facilities focus on improving recreational opportunities, including coastal parks and coastal access.

**Special Instructions:** Planning & Development will forward copies of the executed resolution to the Parks Department and the Public Works Department.

**Concurrence:** County Counsel, Public Works, Parks