



BOARD OF SUPERVISORS
AGENDA LETTER

Agenda Number:

Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Department Name: Community Services
Department No.: 052
For Agenda Of: April 11, 2017
Placement: Departmental
Estimated Tme: 1 hour
Continued Item: No
If Yes, date from: N/A
Vote Required: 4/5ths

TO: Board of Supervisors
FROM: Department George Chapjian, Community Services Director (805) 568-2467
Director:
Contact Info: Jill Van Wie, Capital Project Division Manager (805) 568-2470
SUBJECT: Resolution for Emergency Purchases to Repair and Protect Goleta Beach Park;
Second Supervisorial District

County Counsel Concurrence

As to form: Yes

Other Concurrence: Risk Management

As to form: N/A

Auditor-Controller Concurrence

As to form: Yes

Other Concurrence: N/A

As to form: N/A

Recommended Actions:

That the Board of Supervisors:

- a) Adopt a Resolution for emergency purchases to repair and protect erosive damage at the base of the Goleta Beach pier and approximately 948 linear feet of Goleta Beach Park due to approximately 30,000 square feet of parkland lost during major storm events in January and February 2017 (Attachment A) (4/5ths vote required);
- b) Ratify Purchase Orders DP05512 authorized for expenditures up to \$175,000 (Attachment B), DP05528 authorized for expenditures up to \$175,000 (Attachment C) and DP05551 authorized for expenditures up to \$175,000 (Attachment D) with Schock Contracting Corporation (Schock) for emergency repairs and protective measures to Goleta Beach Park pursuant to Santa Barbara County Code section 2-43;
- c) Ratify Purchase Orders DP05529 authorized for expenditures up to \$175,000.00 (Attachment E) and DP05550 authorized for expenditures up to \$175,000.00 (Attachment F) with Shaw Contracting, Inc. (Shaw) for emergency repairs and protective measures to Goleta Beach Park pursuant to Santa Barbara County Code section 2-43;
- d) Approve the attached Budget Revision Request (BJE No. 0004966) for Goleta Beach Emergency Costs (Attachment G) (4/5ths vote required); and

- e) Determine that adoption of the Resolution and ratification of the Purchase Orders above are exempt from the California Environmental Quality Act (CEQA) pursuant to Section 15269(a)(b)(c) of the State Guidelines for the Implementation of CEQA as this action is necessary to prevent or mitigate an emergency, and direct staff to file the CEQA Notice of Exemption on that basis (Attachment H).

Summary Text:

In January and February 2017 unexpected storms impacted Goleta Beach Park resulting in the loss of approximately 30,000 square feet of central parkland and erosive damage at the base of the Goleta Beach pier. There was a high potential of further damage to existing recreational features, park infrastructure, and facilities, including sanitary, sewer, electrical, and water lines, restrooms, the restaurant, the pier, access, parking, and picnic areas if repairs and protections were not made in a timely fashion. In accordance with Santa Barbara County Code section 2-43, adoption of the Resolution is in the public interest in that there was a present, immediate, and existing emergency that could not reasonably be foreseen, and emergency purchases were necessary to protect the health, safety, and welfare of the people and Goleta Beach Park.

In response to coastal damage that occurred in late January and February, three Emergency Coastal Development Permits (ECDPs) were granted to the County by the California Coastal Commission (CCC).

- 1) In late January, the CCC issued ECDP G-4-17-0004 allowing the County to install a sand berm to temporarily safeguard unprotected parkland, a sewer vault and outfall and the parking lot west of the restaurant; the sand berm was installed at a cost of \$65,000 under Purchase Order DP05512 with Schock. The sand berm was destroyed by wave action within two days.
- 2) In anticipation of upcoming major storm events, the CCC issued the second emergency permit, ECDP G-4-17-0013 (Attachment I) on February 14th for installation of 487 feet of emergency rock revetment to fill gaps of unprotected areas of the park. These rock revetments were installed at a total estimated cost of \$415,000; \$165,000 under Purchase Order DP05528 with Schock, and \$175,000 as allowed under Purchase Order DP05529 with Shaw. The emergency work on DP05529 is anticipated to exceed the allowable Purchasing Agent authorization of \$175,000. The amount of that additional work is expected not to exceed \$75,000. Staff is awaiting the final invoice and once received will return to the Board for final approval to close out this project.
- 3) Finally, the February 17th major storm caused significant damage to 75 feet of shoreline below the Goleta Pier and 415 feet of existing geotextile cells that had previously protected the central portion of the park. As a result, the CCC issued the third emergency permit, ECDP G-4-17-0015 (Attachment J) to install 461 feet of additional emergency rock revetment and implement necessary repairs to the base area of the pier. The total emergency costs under this ECDP are estimated to cost \$388,000; \$138,000 under Purchase Order DP05551 with Schock for the pier area repairs, and \$175,000 as allowed under Purchase Order DP05550 with Shaw for rock installation. The emergency work on DP05550 is anticipated to exceed the allowable Purchasing Agent authorization of \$175,000. The amount of that additional work is expected not to exceed \$75,000. Staff is awaiting the final invoice and once received will return to the Board for final approval to close out this project.

The County will have expended an estimated \$950,000 in emergency work at Goleta Beach since January 2017; \$868,000 in estimated construction costs and \$82,000 in estimated soft costs, inclusive of biological, construction and permit monitoring. Two of the ECDPs issued by the CCC require either removal of temporary measures (rock revetment) or applying for a Coastal Development Permit (CDP)

in order to keep the repairs and protective measures in place. Community Services staff will bring a full report to the Board at a future meeting to address the ECDP requirements and timeline(s) and seek direction.

Background:

Goleta Beach Park is a 29-acre park that accommodates over 1.5 million visitors annually. The Park's recreation amenities include a 1,500-foot long fishing and pedestrian pier, safe swimming, surf fishing, boat launch and storage, a segment of the California Coastal Trail, picnic/BBQ facilities with lawn and shade trees, visitor-serving food service, nature observation, marine research and education, and full access for persons with disabilities (sand accessibility, parking, picnic and play areas). Furthermore, its location is less than a mile from Old Town Goleta and Isla Vista, two dense urban areas with a high proportion of low-income residents that use the Park regularly, and implements the Coastal Act provision to provide "maximum access for all people" to coastal recreational opportunities. (Public Resources Code, § 30210).

From 1995 through 2014, subsequent to series of El Niño type storm and wave activity, Goleta Beach Park experienced extensive shoreline erosion resulting in the loss of coastal recreation and other park amenities. The cost incurred for repairs and temporary revetments to restore the beach and park during that period totaled approximately \$10 million in County and Federal funding. In 2002 and 2005, the County received permits from the CCC for 1,200 feet of temporary emergency rock revetments to protect the west end of the Park; a condition of these permits required the County to develop a management strategy for long-term protection of the park. After years of environmental and programmatic studies and analysis, on May 13, 2015, the CCC approved, and on December 28, 2015 issued, CDP No. 4-14-0687 for retention of the revetments for a period of up to 20 years with certain conditions. These conditions include beach and revetment monitoring and an adaptive management plan to protect the park facilities, and beach nourishment or back passing based on incremental revetment exposure.

Subsequent to the 2015/2016 El Niño storm season that eroded over 10,000 square feet of the unprotected central park lawn area, on November 4, 2016 the CCC approved an amendment to CDP No. 4-14-0687 to retain 415 feet of cobble and soil filled geotextile cells installed under emergency conditions in March 2016. The amendment included similar conditions of beach and revetment monitoring and incremental revetment coverage pursuant to the original CDP.

Major storms in January and February 2017 caused substantial coastal damage to Goleta Beach, removing an estimated 30,000 cubic yards of sand and eroding approximately 20 to 25 feet of landward parkland. In response to coastal damage that occurred in late January and February, the CCC issued three emergency permits allowing the County to take the necessary measures to protect Goleta Beach Park.

Since December of 2015, the County has expended an estimated \$1.675 million for emergency repairs and protective park installations at Goleta Beach Park. The 2015/2016 El Niño storm season costs were \$725,000 and were funded through a Coastal Impact Assistance Program grant. The 2017 emergency storm costs are estimated to be \$950,000 and funding will be diverted from remaining Community Services Parks deferred maintenance funds, Community Services departmental savings, Community Services fund balance and General Fund contingency balance. Utilization of Parks deferred maintenance funds has impacted the completion of anticipated major paving, water line, boat dock and painting maintenance projects at Jalama Beach Park, Point Sal, Cachuma Lake Recreation Area and Rocky Nook Park. The Governor's Office proclaimed a state of emergency for the January and

February storms on March 7, 2017 and on March 16, 2017 the Federal Emergency Management Agency (FEMA) declared a disaster for the January 18-23, 2017 storm event (DR-4305) and may declare a disaster for the February storm event(s). The County will be seeking the maximum allowable reimbursement in the estimated amount of \$890,625 through the California Office of Emergency Services (CalEMA) as well as Federal Emergency Management Agency (FEMA).

Risk:

Contract documents for this award apply standard public works contract terms and conditions in accordance with the California Public Contract Code and other laws and regulations governing capital public projects in the State of California.

Fiscal and Facilities Impacts:

Budgeted: No

Fiscal Analysis:

<u>Emergency Work Funding Sources:</u>	<u>Current FY Cost:</u>	<u>Annualized On-going Cost:</u>	<u>Total One-Time Project Cost</u>
Department Deferred Maintenance	\$ 180,000.00		\$ 180,000.00
Department Salary Savings	\$ 120,000.00		\$ 120,000.00
Department Fund Balance	\$ 300,000.00		\$ 300,000.00
Committed General Fund - Contingencies	\$ 350,000.00		\$ 350,000.00
Total	\$ 950,000.00	\$ -	\$ 950,000.00

Narrative:

The total cost for installation of the emergency repair and protections is estimated to be \$950,000. Upon approval of the attached Budget Revision, in addition to the utilization of \$180,000 in Parks deferred maintenance funds, the remaining \$770,000 will be funded through Community Services Salary Savings, Community Services Fund Balance, and Committed General Fund for Contingencies. Potential partial reimbursement of emergency funding is anticipated through CalEMA and FEMA.

Staffing Impacts:

N/A

Special Instructions:

After Board action, please distribute as follows to Jill Van Wie, Community Services Department:

1. Minute Order
2. Resolution

Attachments:

- A. Resolution
- B. Purchase Order No. DP05512
- C. Purchase Order No. DP05528
- D. Purchase Order No. DP05551
- E. Purchase Order No. DP05529
- F. Purchase Order No. DP05550
- G. Budget Revision Request #BJE-0004966
- H. CEQA Notice of Exemption

- I. ECDP G-4-17-0013
- J. ECDP G-4-17-0015
- K. Goleta Beach Rock Revetment Map
- L. Goleta Beach Emergencies and Cost Analysis 2015-2017