



County of Santa Barbara BOARD OF SUPERVISORS

Minute Order

May 8, 2018

Present: 5 - Supervisor Williams, Supervisor Wolf, Supervisor Hartmann, Supervisor Adam, and Supervisor Lavagnino

BEHAVIORAL WELLNESS

File Reference No. 18-00315

RE: Consider recommendations regarding California Mental Health Services Authority (CalMHSA) banking pool for presumptive transfers between Counties for Fiscal Year (FY) 2018-2019, as follows:

- a) Approve and authorize the Chair to execute a Resolution authorizing the County's participation in the amount of \$59,689.00 for the first quarter (July 1 through September 30, 2018) in the CalMHSA Inter-Member Transfer Program, which authorizes the transfer of County funds to CalMHSA and authorizes CalMHSA to send and receive funds on behalf of County, consistent with the provisions of the Inter-Member Transfer Program Participation Agreement and Welfare and Institutions Code Section 14717.1, with initial funding based on actual out-of-county placement data from FY 2015-2016 plus an administrative charge to each participating County;
- b) Direct the Director of Behavioral Wellness to return with an estimate of any additional funding obligations under the FY 2018-2019 Program Participation Agreement, in the amount determined after assessment of actual services as the receiving and/or sending County, as soon as this data is available to the Department; and
- c) Determine that the approval of the recommended actions is exempt from the California Environmental Quality Act (CEQA) per CEQA Guidelines Section 15378(b)(4) since the recommended actions are government fiscal activities which do not involve commitment to any specific project which may result in potentially significant physical impact on the environment.

A motion was made by Supervisor Wolf, seconded by Supervisor Adam, that this matter be Acted on as follows:

- a) Approved and adopted; Chair to execute;

RESOLUTION NO. 18- 103

- b) Directed; and

- c) Approved.

The motion carried by the following vote:

Ayes: 5 - Supervisor Williams, Supervisor Wolf, Supervisor Hartmann, Supervisor Adam, and Supervisor Lavagnino



BOARD OF SUPERVISORS
AGENDA LETTER

Agenda Number

Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

2018 APR 26 PM 2:42

COUNTY OF SANTA BARBARA
DEPARTMENT OF
BEHAVIORAL WELLNESS
BOARD OF SUPERVISORS

Department Name: Behavioral Wellness
Department No.: 043
For Agenda Of: May 8, 2018
Placement: Administrative
Estimated Time: N/A
Continued Item: No
If Yes, date from:
Vote Required: Majority

TO: Board of Supervisors

FROM: Department Alice Gleghorn, Ph.D., Director
Director(s) Department of Behavioral Wellness, 681-5220
Contact Info: Lindsay Walter, J.D., Deputy Director of Administration and
Operations, Department of Behavioral Wellness 681-5220

SUBJECT: California Mental Health Services Authority (CalMHSA) Banking Pool for
Presumptive Transfers between Counties for FY 18-19

County Counsel Concurrence

As to form: Yes

Other Concurrence: N/A

As to form: No

Auditor-Controller Concurrence

As to form: Yes

Recommended Actions:

That the Board of Supervisors:

- A. Approve and authorize the Chair to execute the attached resolution authorizing the County's participation in the amount of \$59,689 for the first quarter (July 1 – September 30, 2018) in the California Mental Health Services Authority (CalMHSA) Inter-Member Transfer Program, which authorizes the transfer of County funds to CalMHSA and authorizes CalMHSA to send and receive funds on behalf of County, consistent with the provisions of the Inter-Member Transfer Program Participation Agreement and Welfare and Institutions Code §14717.1, with initial funding based on actual out-of-county placement data from FY 15-16 plus an administrative charge to each participating County.
- B. Direct the Director of Behavioral Wellness to return with an estimate of any additional funding obligations under the FY 18-19 Program Participation Agreement, in the amount determined after assessment of actual services as the Receiving and/or Sending County, as soon as this data is available to the Department.
- C. Determine that the approval of the recommended actions is exempt from the California Environmental Quality Act (CEQA) per CEQA Guidelines Section 15378(b)(4) since the

recommended actions are government fiscal activities which do not involve commitment to any specific project which may result in potentially significant physical impact on the environment.

Summary Text:

Counties that provide foster youth specialty mental health services (SMHS) are reimbursed through federal financial participation (FFP) and matching county share Medi-Cal billing. A 2016 bill, AB 1299, added Welfare and Institutions Code Section 14717.1, which changed the responsibility for these services from the county of jurisdiction (sending county) to the county of residence (receiving county) in which the foster youth resides. AB 1299 requires that foster children placed outside of their county of original jurisdiction will now have access to specialty mental health services in a timely manner through “presumptive transfer” where the county of residence assures specialty mental health services are provided.

CalMHSA has been requested to provide a fiscal administrative solution to the implementation of AB1299 by creating a centralized process for exchanging the non-federal funds required for AB 1299 cash flow, namely a banking pool. The law failed to anticipate that the receiving Counties without adequate reserves would be unable to implement the current statute. Medi-Cal programs require uniformity in statewide access. The banking pool will meet this statewide goal through an efficient means of transferring county funds to provide treatment to vulnerable youth.

If Behavioral Wellness opted out of the CalMHSA banking pool program, we would be responsible for the additional administrative costs of contracting, including certification of providers, negotiation with vendors, accounts payable services, and monitoring. This program will make providing these services more cost efficient since CalMHSA, acting as the fiscal agent, will coordinate these activities and provide us with the reporting, thus better leveraging resources at a multi-county, possibly statewide, level.

Background:

CalMHSA will establish a bank account for the banking pool. Each County, including Santa Barbara, will have a separate ledger account with balances maintained. Interest earnings would be allocated to each specific county account based on their balance. CalMHSA will be responsible for tracking and reporting deposits and withdrawals for each county in their bank accounts. Santa Barbara County will validate all claims made by any county to which we send clients prior to funds being withdrawn from the County account.

An initial County deposit amount of \$59,689 will be required to get the system started. This initial deposit is calculated as one quarter of the County’s annual amount of nonfederal financial participation based on the most recent DHCS claiming data. Depending on actual expenditures, counties will be requested to make additional appropriations to this fund, or excess funding will be returned.

The state has provided a flowchart demonstrating how the CalMHSA Transfer Program will operate. A county of residence will notify the county of jurisdiction that a youth is being served. The county of jurisdiction will authorize expenditures. CalMHSA will transfer non-FFP funds from the county of jurisdiction to the county of residence upon proof that the county of residence has billed for the Federal share of FFP.

CalMHSA is requesting that Santa Barbara County approve their participation agreement specific to the transfer of funds between counties.

Counties of residence will contract for or directly provide services to the youth. CalMHSA will not be addressing policy issues in this process but will be managing the financial transfers necessary for this program.

DHCS is preparing a Participation Agreement for each County, but has requested initial deposits to ensure the Transfer Program can successfully begin. There are some cost reporting details that will need to be worked out with DHCS related to the banking pool to assure counties can claim appropriate dollars for services and administration. In addition it must be determined when this process will be terminated as eventually realigned dollars will be adjusted to account for the change in claiming through AB1299. **Meanwhile, Behavioral Wellness will return to the Board for continued funding authorizations as needed beyond the first quarter of FY 18-19, based on calculations of actual use by the Department.**

Performance Measure:

CalMHSA’s administration of programs or projects will result in more cost-effective rates for services, reduced demands on County administrative services, and increased efficiency in implementing services. CalMHSA will keep all necessary records and provide regular fiscal reports to the Department.

Fiscal and Facilities Impacts:

Budgeted: No

Fiscal Analysis:

<u>Funding Sources</u>	<u>Current FY Cost:</u>	<u>Annualized On-going Cost:</u>	<u>Total One-Time Project Cost</u>
General Fund			
State	\$ 59,689.00		
Federal			
Fees			
Other:			
Total	\$ 59,689.00	\$ -	\$ -

Narrative: In addition to the presumptive transfer payments already required of the County, there would be an administrative charge by CalMHSA for its services. This is currently estimated at less than 5% of the County’s costs. This administrative charge, expected to be reimbursed as an administrative cost in Medi-Cal, is believed to be less than the cost to the County to maintain its own administrative system for making, receiving; and accounting for presumptive transfer payments. Behavioral Wellness plans to use budgeted funds previously utilized by contractors who provided foster youth specialty mental health services.

Special Instructions:

Please return one (1) Minute Order and one (1) complete copy of the above Resolution to qilopez@co.santa-barbara.ca.us.

Attachments:

Attachment A: Resolution of the Board of Supervisors

Attachment B: AB 1299 – Pathway Flowchart

Attachment C: AB 1299 – Initial Deposit Estimate

Authored by:

Q. Lopez

Attachment A: Resolution of the Board of Supervisors

**RESOLUTION OF THE BOARD OF SUPERVISORS
COUNTY OF SANTA BARBARA, STATE OF CALIFORNIA**

IN THE MATTER OF THE COUNTY'S
PARTICIPATION IN AN INTER-
MEMBER TRANSFER PROGRAM
FOR FOSTER PLACEMENTS

RESOLUTION NO. 18-103

WHEREAS, the County wishes to participate in the California Mental Health Services Authority (CalMHSA) Inter-Member Transfer program for the prompt transfer of funds related to specialty mental health services provided or arranged for foster children placed outside of the county's jurisdiction, in order comply with Welfare and Institutions (W & I) Code §14717.1.

NOW, THEREFORE, THE COUNTY OF SANTA BARBARA RESOLVES AS FOLLOWS:

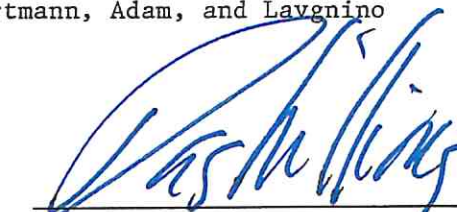
- 1) Authorize the County's participation in the California Mental Health Services Authority (CalMHSA) Inter-Member Transfer Program.
- 2) Authorize the transfer of funds to CalMHSA as called for by the Inter-Member Transfer Program Participation Agreement, in the initial amount of \$59,689, and with funding thereafter in the amounts approved by the Board of Supervisors after assessment of actual service costs to the County as a Receiving and/or Sending County.
- 3) Authorize the Director of the Department of Behavioral Wellness to sign the Participation Agreement on behalf of the County up to the initial deposit amount of \$59,689.
- 4) Authorize CalMHSA to act on behalf of County to transfer funds to a receiving county, consistent with the provisions of the Participation Agreement and W & I Code § 14717.1.

PASSED AND ADOPTED by the Board of Supervisors of the County of Santa Barbara, State of California, this 8th day of May, 2018, by the following vote:

AYES: Supervisors Williams, Wolf, Hartmann, Adam, and Lavagnino
NOES: None
ABSENT: None
ABSTAIN: None

ATTEST:
CLERK OF THE BOARD

By: 
Deputy


CHAIR, BOARD OF SUPERVISORS
COUNTY OF SANTA BARBARA

APPROVED AS TO FORM
COUNTY COUNSEL

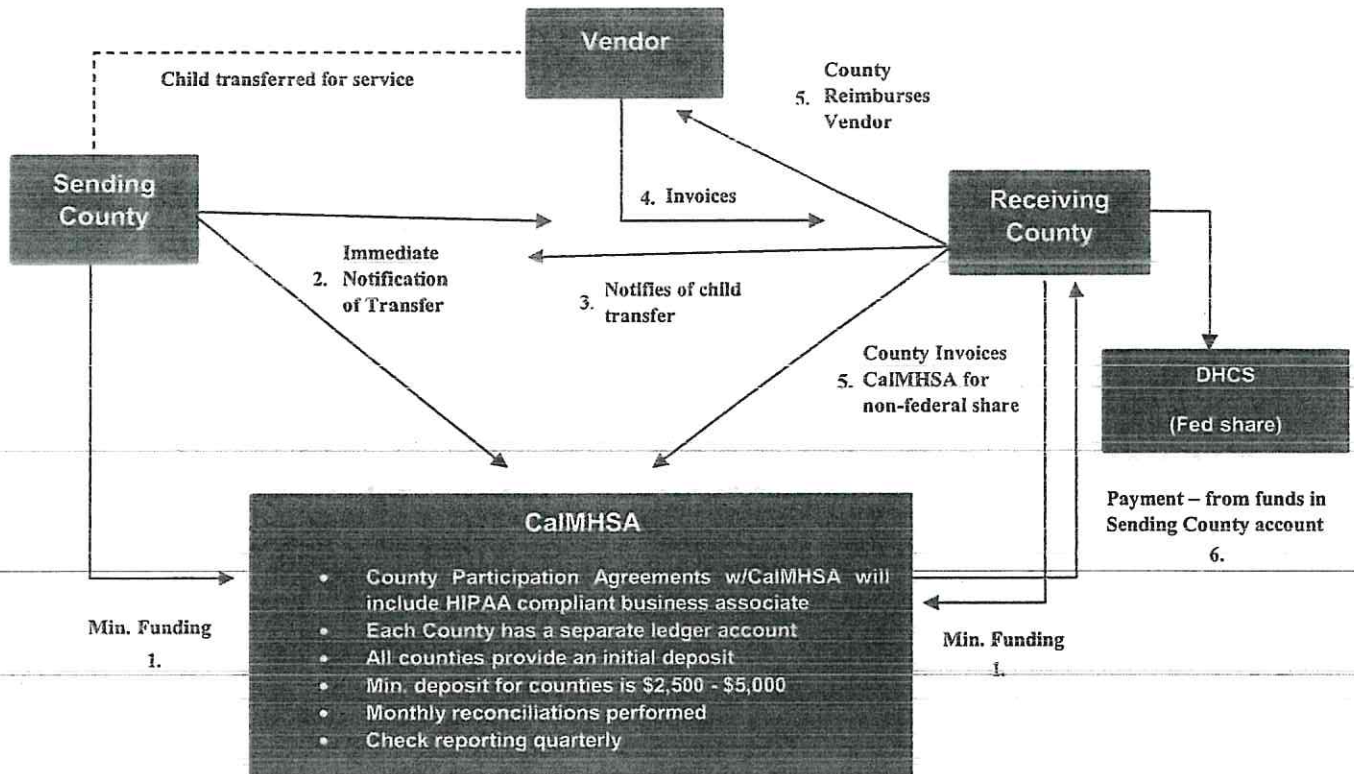
By: 
Deputy County Counsel

APPROVED AS TO ACCOUNTING FORM:
AUDITOR-CONTROLLER

By: 
Deputy

Attachment B: AB 1299 – Pathway Flowchart

AB 1299 Pathway



PROCESS

1. **Step 1 – Funding:** All counties to provide initial deposit to CalMHSA and CalMHSA to invoice counties monthly to replenish ledger accounts when threshold level triggered.
2. **Step 2 – Notification:** Sending County immediately notifies Receiving County and CalMHSA of transfers.
3. **Step 3 – Child:** Receiving county notifies sending county of child transferred to specialty care vendor. It is assumed Receiving County has contract with the vendor.
4. **Step 4 – Vendor:** The Vendor invoices the Receiving County
5. **Step 5 – Approval:** The Receiving County reimburses the vendor for services and invoices CalMHSA for payment by sending the approved 835 form (50% match) and the name of the Sending County.
6. **Step 6 – Payment:** CalMHSA issues payment on invoices (835 form/50% match) to receiving County for the number of children from the various sending counties.
7. **Step 7 – Recording:** CalMHSA records transaction and updates members' balances and evaluates cash flow.

PROS AND CONS

- (P) Eliminates the Sending County from contracting with Receiving County Vendors
- (P) Reduces certain transactions (invoicing, paying, receiving, recording receivables, reconciliation, and reporting)
- (P) Reduces exposure to litigation by more quickly placing youth and paying vendors for children sent for placement from out of county
- (C) The FFP match revenues for presumptive transfer does not remain in sending county treasury, rather in the county account with CalMHSA

NOTE

- Receiving County shall contract with all vendors and is responsible for completion of W-9 and 1099s (if applicable)

**Attachment C: AB 1299 – Initial Deposit
Estimate**

DRAFT

**Foster Care Youth Placed Out of County for at Least 6-Months
Specialty Mental Health Services Paid Claim Amounts
Initial Sender Deposits to CalMHSA
Based on Claims paid by Sender FY 20105-16**

County of Placement	Total Claims Paid by County (SENDER)	50 % of Claims Paid by County (Sender)	25% Initial Deposit AB 1299	Initial Deposit AB 1299	Unique Client Count
San Francisco	\$ 15,516,995.26	\$ 7,758,497.63	\$ 1,939,624.41	\$ 1,939,624.41	334
Los Angeles	\$ 12,185,951.18	\$ 6,092,975.59	\$ 1,523,243.90	\$ 1,523,243.90	1428
Alameda	\$ 8,813,597.88	\$ 4,406,798.94	\$ 1,101,699.74	\$ 1,101,699.74	496
Monterey	\$ 1,330,397.93	\$ 665,198.97	\$ 166,299.74	\$ 166,299.74	80
Placer	\$ 636,829.68	\$ 318,414.84	\$ 79,603.71	\$ 79,603.71	28
Santa Clara	\$ 1,381,219.26	\$ 690,609.63	\$ 172,652.41	\$ 172,652.41	80
San Luis Obispo	\$ 368,241.89	\$ 184,120.95	\$ 46,030.24	\$ 46,030.24	25
Humboldt	\$ 313,647.40	\$ 156,823.70	\$ 39,205.93	\$ 39,205.93	22
Santa Barbara	\$ 477,514.32	\$ 238,757.16	\$ 59,689.29	\$ 59,689.29	20
Mendocino	\$ 227,340.61	\$ 113,670.31	\$ 28,417.58	\$ 28,417.58	25
Lake	\$ 295,024.67	\$ 147,512.34	\$ 36,878.08	\$ 36,878.08	19
Glenn	\$ 120,838.97	\$ 60,419.49	\$ 15,104.87	\$ 15,104.87	11
Tulare	\$ 340,182.28	\$ 170,091.14	\$ 42,522.79	\$ 42,522.79	37
Colusa	\$ 72,158.93	\$ 36,079.47	\$ 9,019.87	\$ 9,019.87	0
Tuolumne	\$ 53,161.97	\$ 26,580.99	\$ 6,645.25	\$ 6,645.25	14
Del Norte	\$ 68,892.13	\$ 34,446.07	\$ 8,611.52	\$ 8,611.52	0
Amador	\$ 100,313.27	\$ 50,156.64	\$ 12,539.16	\$ 12,539.16	17
Mono	\$ 2,772.50	\$ 1,386.25	\$ 346.56	\$ 2,500.00	0
Modoc	\$ 17,682.63	\$ 8,841.32	\$ 2,210.33	\$ 2,500.00	0
Alpine	\$ -	\$ -	\$ -	\$ 2,500.00	0
Plumas	\$ -	\$ -	\$ -	\$ 2,500.00	0
Inyo	\$ -	\$ -	\$ -	\$ 2,500.00	0
Kings	\$ 90,442.68	\$ 45,221.34	\$ 11,305.34	\$ 11,305.34	24
Imperial	\$ 5,697.41	\$ 2,848.71	\$ 712.18	\$ 2,500.00	0
Sutter	\$ 126,445.09	\$ 63,222.55	\$ 15,805.64	\$ 15,805.64	16
Siskiyou	\$ 1,343.34	\$ 671.67	\$ 167.92	\$ 2,500.00	0
Lassen	\$ -	\$ -	\$ -	\$ 2,500.00	0
Yolo	\$ 287,046.25	\$ 143,523.13	\$ 35,880.78	\$ 35,880.78	23
Trinity	\$ 8,947.25	\$ 4,473.63	\$ 1,118.41	\$ 2,500.00	0
Mariposa	\$ 2,014.50	\$ 1,007.25	\$ 251.81	\$ 2,500.00	0
Tehama	\$ 74,214.33	\$ 37,107.17	\$ 9,276.79	\$ 9,276.79	14
Calaveras	\$ 129,845.19	\$ 64,922.60	\$ 16,230.65	\$ 16,230.65	21
Madera	\$ 282,755.67	\$ 141,377.84	\$ 35,344.46	\$ 35,344.46	26
Sutter-Yuba	\$ 90,121.44	\$ 45,060.72	\$ 11,265.18	\$ 11,265.18	19
Napa	\$ 187,789.78	\$ 93,894.89	\$ 23,473.72	\$ 23,473.72	15
Butte	\$ 359,874.52	\$ 179,937.26	\$ 44,984.32	\$ 44,984.32	29
Merced	\$ 558,457.68	\$ 279,228.84	\$ 69,807.21	\$ 69,807.21	45
Fresno	\$ 628,476.54	\$ 314,238.27	\$ 78,559.57	\$ 78,559.57	93
San Diego	\$ 78,930.50	\$ 39,465.25	\$ 9,866.31	\$ 9,866.31	58
El Dorado	\$ 127,445.53	\$ 63,722.77	\$ 15,930.69	\$ 15,930.69	12
Santa Cruz	\$ 288,985.42	\$ 144,492.71	\$ 36,123.18	\$ 36,123.18	31
San Benito	\$ 10,224.46	\$ 5,112.23	\$ 1,278.06	\$ 2,500.00	0
Stanislaus	\$ 1,443,778.60	\$ 721,889.30	\$ 180,472.33	\$ 180,472.33	119
Kern	\$ 57,949.61	\$ 28,974.81	\$ 7,243.70	\$ 7,243.70	0
San Mateo	\$ 669,106.42	\$ 334,553.21	\$ 83,638.30	\$ 83,638.30	54
Shasta	\$ 547,968.24	\$ 273,984.12	\$ 68,496.03	\$ 68,496.03	53
Sacramento	\$ 1,683,868.53	\$ 841,934.27	\$ 210,483.57	\$ 210,483.57	171
Ventura	\$ 126,196.68	\$ 63,098.34	\$ 15,774.59	\$ 15,774.59	18
Sonoma	\$ 431,737.88	\$ 215,868.94	\$ 53,967.24	\$ 53,967.24	22
Nevada	\$ 60,902.39	\$ 30,451.20	\$ 7,612.80	\$ 7,612.80	0
Riverside	\$ 2,146,880.14	\$ 1,073,440.07	\$ 268,360.02	\$ 268,360.02	286
Orange	\$ 143,823.40	\$ 71,911.70	\$ 17,977.93	\$ 17,977.93	60
Marin	\$ 135,687.86	\$ 67,843.93	\$ 16,960.98	\$ 16,960.98	0
Solano	\$ 877,407.54	\$ 438,703.77	\$ 109,675.94	\$ 109,675.94	55
Contra Costa	\$ 3,038,070.64	\$ 1,519,035.32	\$ 379,758.83	\$ 379,758.83	182
San Bernardino	\$ 3,145,046.01	\$ 1,572,523.01	\$ 393,130.75	\$ 393,130.75	404
San Joaquin	\$ 450,607.74	\$ 225,303.87	\$ 56,325.97	\$ 56,325.97	79
STATEWIDE	\$ 60,620,852.02	\$ 30,310,426.01	\$ 7,577,606.50	\$ 7,599,021.24	4620