Goolsby Appeal of the Verizon Wireless Facility at the Montecito Switch Station

Board of Supervisors August 21, 2012

12APL-00000-00011

Legal Background

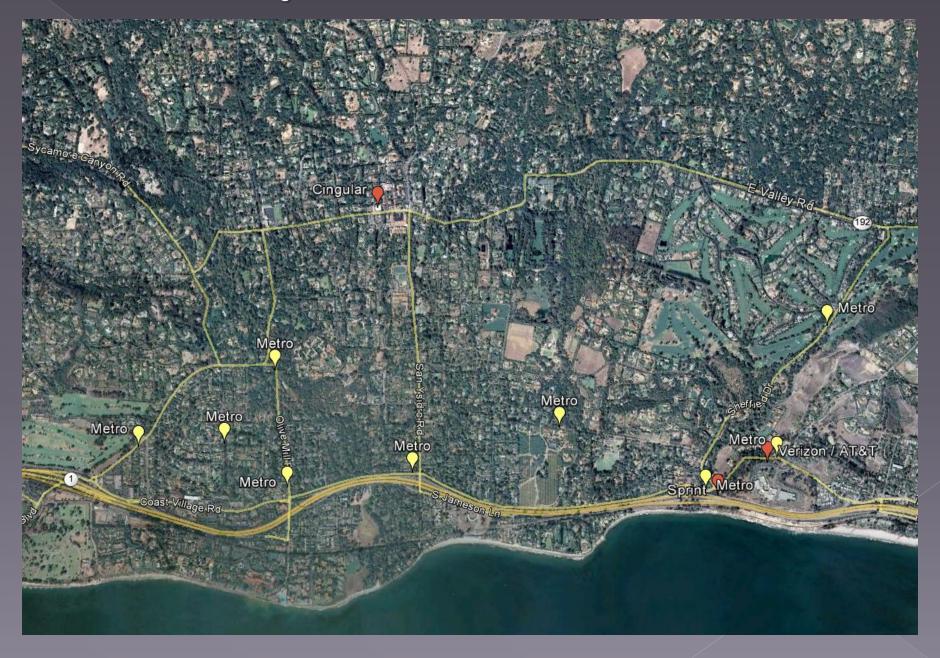
- County regulation of telecommunications facilities is limited by the Federal Telecommunications Act
 - "Shall not prohibit or have the effect of prohibiting"
 - "Shall act...within a reasonable period of time"
 - "Shall not regulate...on basis of perceived health effects"
- County can deny a wireless communication facility permit application for <u>aesthetic reasons</u>, if <u>both</u>:
 - Substantial evidence supports its decision; and
 - > Not an "effective prohibition" on providing wireless service

Project Background

- Verizon's existing coverage of the Montecito area is provided by the facility at QAD (Ortega Hill Road) that is being decommissioned
- The County's ordinance encourages collocation

Development Standard 2(c): "Collocation on an existing support structure shall be required" unless it is not reasonably feasible

Existing Telecommunications Facilities in Montecito



512 Santa Angela Lane

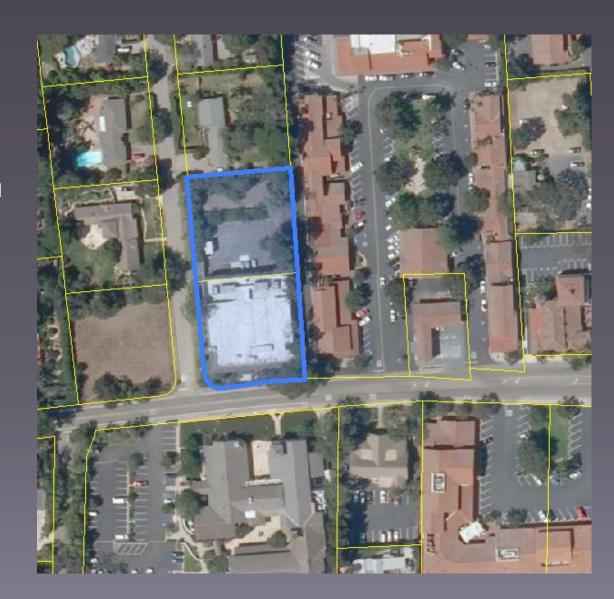
Zoned 20-R-1

Site: 0.87 acres

Montecito Community Plan area: Urban, Inland

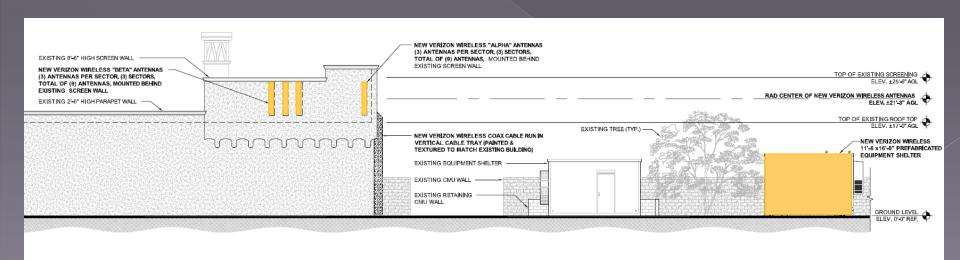
Current use: Switch station operation building for Verizon California Inc. (landline) 65-CP-041 (1965)

Cingular cellular facility 02CUP-00000-00050 (2002)



Proposed Project

- Collocate with existing Cingular facility
- Add (9) panel antennas to the rooftop
 - > Behind existing parapet façade
- Add (1) equipment shelter



Appeal Issue #1:

MLUDC zone district requirements and telecom. dev. standards

- 20-R-1 zone district requirements
 - > Telecom is a permitted use in all zone districts
 - > Height: 35-feet, and 2 stories
 - Setbacks: 50 feet from centerline
 - Modification to allow 35 feet consistent with previous approvals
- Telecom development standards
 - Project would be collocated with existing telecom facility
 - No new utilities needed, use existing parking, complies with noise standards
 - > No visual change to the building, blends with design

Appeal Issue #2:

Additional findings for telecom. facilities

- Compatible with existing and surrounding development
 - > Collocating with existing Cingular telecom. facility
 - > No visual impacts to surrounding development
 - Emissions meet the FCC health and safety requirements
- Coverage needed due to loss of facility at QAD property
- Least intrusive means--no visual impact, existing infrastructure

Appeal Issue #3:

Radio frequency emissions report adequacy

- "No State or local government or instrumentality thereof may regulate...on the basis of the environmental effects of radio frequency emissions to the extent that such facilities comply with the Commission's regulations"
- Per report by Hammett & Edison dated 5/2/12 cumulative
 RF emissions would be 9.5% of the applicable FCC limit
- New issues raised regarding adequacy of the report
 - Peer review by Jonathan Kramer
 - Conclusion: the issues are unfounded--the report appropriately assessed the emissions per FCC standards and is adequate to base findings on

Appeal Issue #4:

Setbacks from EMF sensitive uses

- "No State or local government or instrumentality thereof may regulate...on the basis of the environmental effects of radio frequency emissions to the extent that such facilities comply with the Commission's regulations"
- County cannot require additional setbacks (buffers) for telecommunications facilities IF a project complies with FCC regulations
- Per report by Hammett & Edison dated 5/2/12 cumulative RF emissions would be 9.5% of the applicable FCC limit, therefore no additional setbacks are required

Staff Recommendation:

- Deny the appeal, Case No. 12APL-00000-00011, thereby upholding the Montecito Planning Commission's approval of the project;
- Make the required findings for the project, including CEQA findings;
- Determine the project is exempt from CEQA pursuant to Section 15301 and 15303 of the State Guidelines for the Implementation of the California Environmental Quality Act; and
- Approve de novo the Conditional Use Permit for the proposed telecommunications facility, 12CUP-00000-00007, subject to the conditions.