



**BOARD OF SUPERVISORS  
AGENDA LETTER**

**Clerk of the Board of Supervisors**  
105 E. Anapamu Street, Suite 407  
Santa Barbara, CA 93101  
(805) 568-2240

**Agenda Number:**

**Submitted on:**  
(COB Stamp)

**Department Name:** Public Works / LCSD  
**Department No.:** 054  
**Agenda Date:** August 19, 2025  
**Placement:** Administrative Agenda  
**Estimated Time:**  
**Continued Item:** No  
**If Yes, date from:**  
**Vote Required:** Majority

**TO:** Board of Directors, Laguna County Sanitation District  
**FROM:** Department Director(s): Chris Sneddon, P.E., PW Director  
Contact: Martin Wilder, P.E., LCSD Manager  
**SUBJECT:** **Laguna County Sanitation District Recycled Water Distribution to Santa Maria Country Club Project Award - Fourth Supervisorial District**

**County Counsel Concurrence**

As to form: Yes

**Other Concurrence:** Risk Management

As to form: Yes

**Auditor-Controller Concurrence**

As to form: Yes

**Recommended Actions:**

That the Board of Directors:

- a) Approve plans and specifications for the Recycled Water Distribution to Santa Maria Country Club, project, No. RWDIS5, on file in the Laguna County Sanitation District office;
- b) Award the construction contract in the base amount of \$1,218,742.00 to the lowest responsible bidder, Joseph Construction and Consulting, Incorporated, (a local vendor), 2351 North Thompson Way, Suite D, Santa Maria, CA 93455, subject to the provision of documents and certifications as set forth in the plan specifications applicable to the project, as required under California law;
- c) Authorize the Public Works Director or designee to approve change orders for a contingency amount up to \$75,000 for a total, not-to-exceed contract amount of \$1,293,742.00;
- d) Approve and authorize the Chair to execute the attached Construction Contract with Joseph Construction and Consulting, Incorporated; and
- e) Determine that pursuant to California Environmental Quality Act (CEQA) Guidelines Section 15162, no substantial changes are proposed or have occurred, and no new information of

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substantial importance has come to light regarding environmental effects of the project or of the sufficiency or feasibility of mitigation measures and, therefore, the recommended actions pertaining to the Santa Maria Country Club Recycled Water Pipeline, project No. RWDPH5, are within the scope of the project analyzed in the *Final Mitigated Negative Declaration for the Santa Maria Country Club Recycled Water Pipeline*, dated August 2023, adopted by the Board of Directors on November 28, 2023 and the *Wastewater Reclamation Plant Facilities Master Plan and Habitat Conservation Plan Final Mitigated Negative Declaration*, 17NGD-00000-00015 dated April 4, 2018, adopted by the Board of Directors on July 3, 2018, and no new environmental document shall be prepared for this project.

**Summary Text:**

This item is on the agenda in order to consider the award of a construction agreement for a segment of the recycled water distribution pipeline to Rancho Maria Golf Course to Joseph Construction and Consulting, Incorporated. Four bids were received at 2:00 p.m. on Thursday, June 5<sup>th</sup>, 2025. The bid submitted by Joseph Construction and Consulting, Incorporated in the amount of \$1,218,742.00 was the lowest. Staff analyzed the bid and determined that it is in accordance with criteria set forth in the bid documents and the California Public Contract Code. Staff finds Joseph Construction and Consulting, Incorporated, to be the lowest responsible bidder and recommends award to this contractor as well as a construction contingency of \$75,000.00 for a total budget authorization of \$1,293,742.00.

**Discussion:**

The Laguna County Sanitation District is proposing to award a construction contract to Joseph Construction and Consulting, Incorporated. The contract is for a recycled water pipeline to convey recycled water to the Santa Maria Country Club in the amount of \$1,218,742.00. The project consists of a pipeline extension to existing water hazards at the Santa Maria Country Club. Existing irrigation pumps distribute the water from the water hazards to irrigate the 90-acre golf course, with an average irrigation demand of approximately 0.4 million gallons per day.

The Laguna County Sanitation District's latest recycled water project extended a 3-mile-long pipeline from the Santa Maria Public Airport to Waller Park. This pipeline, completed in 2023, fills a 1-million-gallon welded steel tank and has an adjacent pump station to charge the Waller Park irrigation system. The Santa Maria Country Club is located immediately to the north of Waller Park. The proposed project connects a pipeline to the existing pump station and extends the pipeline to existing water hazards at the Santa Maria Country Club. The pipeline consists of a 0.35-mile 10-inch diameter pipe and 0.76-mile of 8-inch diameter pipe. Marking and labeling such as purple-colored appurtenances and "recycled water do not drink" signs will be placed as required per Title 22 of the California's Code of Regulations and per a conditionally approved site-specific Title 22 Engineering Report dated May 27, 2025.

The Laguna County Sanitation District relies solely on recycled water reuse for its treated wastewater discharge mechanism. Based on the surrounding geology and Regional Water Quality Control Board permit requirements, other mechanisms such as percolation or creek discharge would have greater treatment and disposal costs and/or are not feasible. An inventory of the current recycled water discharge sources includes cattle pastures owned by Laguna County Sanitation District, the North Branch County Jail landscape / fire suppression / laundry, the Santa Maria Airport west side agriculture, Waller Park, and nominal amounts for construction water dust

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control. Those sources provide the district with a combined annual average discharge capacity of 2.7 million gallons per day. This falls short of the wastewater treatment plant treatment capacity, which is 3.7 million gallons per day. The goal is to align treatment and discharge capacities to accommodate for future planned development. In addition, having multiple users allows the district to be able to distribute recycled water in the most cost-effective and efficient manner and provides redundancy.

The scope of the project is consistent with the project analyzed in the Final Mitigated Negative Declaration for the Santa Maria Country Club Recycled Water Pipeline, dated August 2023, adopted by the Board of Directors on November 28, 2023 and the Wastewater Reclamation Plant Facilities Master Plan and Habitat Conservation Plan Final Mitigated Negative Declaration, 17NGD-00000-00015, dated April 4, 2018 and adopted by the Board of Directors on July 3, 2018, Therefore, no new environmental document is required. These environmental documents are available for review at the following:

<https://santabarbara.legistar.com/LegislationDetail.aspx?ID=6430948&GUID=AAB9B459-CC70-4E7C-B69D-C6DC844DFF4B>  
<https://santabarbara.legistar.com/LegislationDetail.aspx?ID=6430948&GUID=AAB9B459-CC70-4E7C-B69D-C6DC844DFF4B>

<https://www.countyofsb.org/1165/Environmental-Documents>

On November 28, 2023, the Board of Directors authorized the Public Works Director to advertise and receive bids for project. An easement, County official records document number 2025-0010657, was obtained on Waller Park property on April 11, 2025 pursuant to County Code Section 12A-10.1 with acceptance by the Public Works Director pursuant to County Code Section 12A-11.1. The project was advertised on April 29, 2025. Four bids were received on June 5, 2025, and the bid submitted by Joseph Construction and Consulting, Incorporated in the amount of \$1,218,742.00 was the lowest. This is 18.82% lower than the engineer's estimate which was \$1,501,200.00. The second bid was \$1,580,000.00, while the average was \$1,511,108.00.

Lastly, District staff recommends a construction contingency of \$75,000 based which is considered reasonable given the project's size and complexity. It is noted that the district is not subject to the limitations set forth in Public Contract Code Section 20142. The total budget authorization requested is therefore, \$1,293,742.00.

### **Background:**

The Laguna County Sanitation District provides wastewater treatment and recycling services for Orcutt and unincorporated Santa Maria areas, treating up to 3.7 MGD to disinfected tertiary levels. Recycled water is used mainly on turf or crop areas for irrigation. Relevant studies are a 2000 Market Assessment for Recycled Water by CH2M Hill, which included several high demand use sites including the Santa Maria Country Club, a 2008 Feasibility Study of Treated Wastewater Discharge Options by CH2M Hill, and studies in 2023 and 2024 focusing on indirect potable reuse by Carollo Engineers. These studies confirmed irrigation as the most cost-effective discharge option, with groundwater recharge for potable reuse deemed uneconomical without a retail partner.

To support projected growth and increased wastewater flows (up to 5.0 MGD), the District recommends expanding discharge capacity. A 2023 recycled water distribution project to Waller Park, which leveraged grant funding to serve a public facility, enables a cost-effective pipeline extension to the nearby golf course at the Santa Maria Country Club to offset groundwater use. A 2021 study confirmed compatibility with the golf course's water supply. A recycled water use

agreement was executed by the Board of Directors on May 13, 2025, which also addressed the cost for sale of the recycled water. The proposed project, Recycled Water Distribution to Santa Maria Country Club, project, No. RWDIS5, is included in the 2025 Capital Improvement Plan.

**Performance Measure:**

Construction of the recycled water distribution pipeline to the Santa Maria Country Club will provide approximately 0.4 MGD in discharge capacity.

**Contract Renewals:**

Joseph Construction and Consulting, Incorporated was previously used by the Laguna County Sanitation District and performed well on various smaller scale sewer collection system repair projects. The current recommended contract is designed to adequately protect the District and ensure that the project is completed in a fair and timely fashion. The contract has allotted a base of 140 working days for final completion to be met.

**Fiscal and Facilities Impacts:**

Budgeted: Yes

This project is included in the Public Works Department section of the Capital Improvement Program for fiscal year 2025-2026, which had an estimated total project cost of \$1.5 million. Funding for the project is included in Laguna County Sanitation District capital replacement reserves in Department 054, Fund 2870.

**Fiscal Analysis:**

Funding Source	FY 25-26	Total
General Fund		
State		
Federal		
Fees		
LCSD Capital Reserves	\$1,293,742.00	\$1,293,742.00
LCSD Capital Reserves	\$116,336.00	\$116,336.00
Total	\$1,410,078.00	\$1,410,078.00

The project is part of the Capital Improvement Plan. The construction cost with Joseph Construction and Consulting, Incorporated are at \$1,293,742.00. In addition, ancillary equipment and installation costs to automate pond filling will be contracted to a separate automation contractor, AutoSys LLC, and is estimated to cost \$116,336.00. These costs are included in the fiscal year 2025-2026 budget. Laguna County Sanitation District capital improvement reserves will be used to fund the project as a one-time expense. Funds are budgeted in Department 054, Fund 2870, Line Item Account 8200.

**Special Instructions:**

It is requested that the Clerk of the Board:

- A. Forward a certified minute order and one fully executed construction contract to Kevin Thompson and Cori Munguia at the Laguna County Sanitation District administrative office in the North County Public Works Department building at 620 West Foster Road, Santa Maria, CA 93455.

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**Attachments:**

**Attachment A** – Construction Contract

**Contact Information:**

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Civil Engineer Specialist

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**Copy:**

Angela Arredondo, Accountant Supervising  
Cori Munguia, AOP  
File