



BOARD OF SUPERVISORS
AGENDA LETTER

Agenda Number:

Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Department Name: Probation
Department No.: 022
For Agenda Of: May 15, 2018
Placement: Departmental
Estimated Time: 45 minutes
Continued Item: No
If Yes, date from:
Vote Required: Majority

TO: Board of Supervisors
FROM: Department Tanja Heitman, Chief Probation Officer
Director(s) 805.739.8537
Contact Info: Kimberly Shean, Deputy Chief Probation Officer
805.882.3675
SUBJECT: Fiscal Year 2018-2019 Public Safety Realignment Act Plan

County Counsel Concurrence

As to form: Yes

Other Concurrence: N/A

Recommended Actions:

That the Board of Supervisors:

- A. Receive a presentation on the Fiscal Year (FY) 2018-2019 Public Safety Realignment Act Plan (Attachment A);
- B. Accept the Santa Barbara County FY 2018-2019 Public Safety Realignment Act Plan (Attachment B) developed by the Community Corrections Partnership (CCP) and approved by the Executive Committee of the CCP; and
- C. Determine that the acceptance of the FY 2018-2019 Public Safety Realignment Act Plan is exempt from the California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines Section 15061(b)(3), finding that the activities are covered by the general rule that CEQA applies only to projects which have the potential for causing a significant effect on the environment, and where it can be seen with certainty that there is no possibility that the activities in question may have a significant effect on the environment, the activities are not subject to CEQA (Attachment C).

Auditor-Controller Concurrence

As to form: Yes

Summary Text:

On October 1, 2011, the Public Safety Realignment Act (Assembly Bill 109) was implemented as a means of addressing overcrowding in California's prisons and in alleviating the State's financial crisis. The Act transferred the responsibility for specific inmates and parolees from the California Department of Corrections and Rehabilitation (CDCR) to counties. Additionally, it expanded the role of the CCP, as established in the California Community Corrections Performance Incentives Act of 2009 (Senate Bill 678), and created a seven (7) member Executive Committee from at-large CCP members. Subsequent to passage of the Act in 2011, a plan for implementation of Realignment in Santa Barbara County has been brought before the Board of Supervisors (BOS) each year for approval and adoption.

On February 2, 2018, the CCP and the Executive Committee of the CCP voted to approve the CCP Workgroup's recommended Realignment Spending Plan for FY 2018-2019, and on April 6, 2018, a subsequent CCP Workgroup recommendation to expand the Pretrial Supervised Release Program was approved. Further, the FY 2018-2019 Public Safety Realignment Act Plan (Attachment B) was adopted by the CCP and the Executive Committee of the CCP. The Plan offers strength to areas of its existing framework and builds upon innovative strategies implemented in FY 2017-2018, towards the ultimate goal of reducing recidivism through an understanding of the diverse and vast needs of the Post Release Community Supervision (PRCS) offenders and the non-violent, non-serious, non-sex offenders population (NX3) in Santa Barbara County.

Background:

Realignment brought two (2) additional offender populations under the supervision and responsibility of local county jurisdictions; PRCS offenders who are individuals exited from prison after serving a commitment for a non-violent, non-serious felony and who are not deemed to be high risk sex offenders, and the NX3 offenders who now serve their prison sentences locally and can be subject to a mandatory period of supervision as ordered by the Superior Court. Other key elements of Realignment include revocations of community supervision being heard and served locally, changes to custody credits for jail inmates serving prison sentences and the expansion of local alternative custody options.

Realignment planning in Santa Barbara County is overseen by the CCP, a collaborative, inter-agency partnership of representatives who maintain shared goals. Further support is afforded by a Workgroup that meets on a monthly basis to review performance data associated to funded strategies to ensure anticipated outcomes remain aligned and to consider any new approaches that may promote local endeavors. Through additional opportunities and partnerships such as Results First, and the Re-Entry Steering and Quality Assurance Committees, all agencies have had opportunities to expand their capacity to understand and implement evidence-based practices and benefit from technical assistance. Various impacts to the criminal justice system, such as those resulting from passage of Proposition 47 (Prop. 47), are utilized as opportunities by the stakeholders as they work to improve successful outcomes.

The Public Safety Realignment Act Plan for FY 2018-2019 offers additional reinforcement to and enhancement of revisions made to the Plan in FY 2017-2018, at which time a series of programs were initiated as a means of responding to service gaps that had been identified. Key areas of focus are:

Pretrial Supervised Release Program The Pretrial Supervised Release Program was implemented in FY 2017-18, adding a community supervision component to the Superior Court's pretrial program. In

August 2017, the first of two (2) Deputy Probation Officers (DPO) identified as PreTrial Compliance Officers (PTCO) was assigned to the program with the second position implemented in March 2018. For FY 2018-2019, the Realignment Plan was revised to include the elevation of the second PTCO to a Senior DPO classification to not only enhance the supervision of defendants, but to provide administrative support including representation at planning meetings and to assist with the development and implementation of policies and protocols. Further, two (2) additional DPO positions were added in response to an increase in local court decisions to release pretrial defendants under community supervision. These positions will be added throughout the coming year in proportion to the supervised pretrial population growth.

Prop. 47 In FY 2017-2018, the CCP acknowledged that the processing of Prop. 47 petitions would create significant impacts and agreed to allocate one time funding for an associated data mining effort by Public Defender's Office to allow for more information to be gathered to inform future funding needs. The Public Defender's Office has projected a significant increase in the submission of potential petitions for processing by the Court. In FY 2018-2019, the aforementioned efforts will be continued by the Public Defender's staff and will be broadened by the addition of resources from the District Attorney's Office and the Court.

Community Engagement As was recommended in the JFA Institute consultant report, a half-time Community Education and Outreach Coordinator (CEOC), employed by Community Solutions, Inc. (CSI) will mobilize and educate community members, families, advocates, faith-based organizations, formerly justice-involved individuals, treatment and service providers; will support the engagement of the community around the goals of the CCP and local Realignment Plan; and will create a mechanism to collect community input on program development and other justice system reform.

Jail Programming The Sheriff's Treatment Program (STP) will be expanded through the addition of 90 Edovo tablets, for a total of 180 tablets, to deliver evidence-based learning and rehabilitation opportunities for inmates in the Santa Barbara County Jail. When deployed, this will result in increased delivery of targeted cognitive behavioral therapy (CBT) interventions throughout the general population. Accessibility of program options geared toward reducing recidivism and the development of pro-social skills will also be expanded to a harder to reach population with a higher in custody security classification through the use of electronic tablets pre-loaded with educational and treatment curricula.

Housing Specialists Through the Public Defender's Office, two (2) Housing Specialists will assist justice-involved homeless individuals enrolled in the Collaborative Courts. The United Way of Northern Santa Barbara County will provide the staff via the agency's AmeriCorp Partnership program to engage with men and women who are experiencing homelessness or are at risk of being homeless, towards the goal of addressing barriers to residential stability.

Mental Health Rehabilitation Center (MHRC) It is anticipated that the MHRC will have focus on individuals with a history of severe mental illness and involvement with the criminal justice system who cannot be properly treated at lower levels of care, including those requiring restoration to competency services. The program will provide psychosocial rehabilitation programs in a secure, residential setting with a focus on brief lengths of stay. Prior to commencing the capital project, a feasibility study was conducted at the former Santa Barbara Juvenile Hall campus. The feasibility study included a review of facility issues specific to the proposed MHRC as well as improvements to the Probation Report and Resource Center (PRRC) and other ancillary Probation operations that currently occur at that site.

Funding for the MHRC initiative remains earmarked within the budget; however, further planning and review will need to occur as other sites are being explored.

Contract Monitoring/Quality Assurance/Program Evaluation Support - A Department Business Specialist I/II will support staff in the proper and efficient application of business process, improve program service delivery, analyze and report on program requirements and performance, and perform related duties as required. Specifically, the DBS I/II position will monitor fidelity of services and enhance programmatic quality assurance, coordinate and collaborate on increased community engagement and housing efforts, expand internal program evaluation efforts, prepare Realignment presentations for BOS, prepare Chief Probation Officers of California (CPOC) Realignment reports and the annual Board of State and Community Corrections (BSCC) Realignment survey, design, create and coordinate annual Realignment Plan, provide data cleaning for evaluation purposes, and support expansion of Results First efforts.

The FY 2018-2019 Realignment Plan builds upon an array of approaches and interventions that have been highlighted in the strategic planning efforts over the past two (2) years. While some have been, or are in the early stages of implementation, others, more complex and wide sweeping continue to move forward in their collaborative and planning processes.

Fiscal and Facilities Impacts:

Budgeted: Yes

Fiscal Analysis:

<u>Funding Sources</u>	<u>Current FY Cost:</u>	<u>Annualized On-going Cost:</u>	<u>Total One-Time Project Cost</u>
General Fund			
State		\$ 13,628,539.00	\$ 481,039.00
Federal			
Fees			
Other:			
Total	\$ -	\$ 13,628,539.00	\$ 481,039.00

Narrative:

The FY 2018-2019 Realignment Spending Plan is entirely funded by State revenue and consists of Santa Barbara County’s estimated FY 2018-2019 Base allocation (\$12,414,598), FY 2016-2017 Growth funds (\$894,172), and Restricted Fund Balance (\$319,769). Annual funding for on-going programmatic operations is \$13,628,539. Additionally, the CCP approved the use of \$481,039 from Realignment Restricted Fund Balance to fund the following one time administrative developments: additional resources necessary for the Prop. 47 Petitions Project (\$276,039), jail treatment expansion tablets (\$90,000), data needs (\$40,000), expansion of evaluation contract (\$50,000), and annual training allocation (\$25,000).

If approved, the FY 2018-2019 Realignment Spending Plan and one time allocations will be incorporated into the Proposed Budgets via Final Budget Adjustments, which will be presented to the BOS during budget hearings in June 2018, for the following departments: Probation, Sheriff, Behavioral Wellness, District Attorney, Public Defender, Superior Court, and Auditor-Controller.

Approval of the FY 2018-2019 Public Safety Realignment Act Plan will not increase the General Fund Contribution of the departments mentioned above.

Staffing Impacts: The staffing impacts listed below indicate deviations of full-time equivalent (FTE) positions in the proposed FY 2018-2019 Public Safety Realignment Act Plan in comparison to the adopted FY 2017-2018 Public Safety Realignment Act Plan.

FTE deviations associated with the MHRC Program will be addressed when the development of the program has been finalized.

	FTE
Probation	+3.00
Sheriff	0.00
Behavioral Wellness	0.00
District Attorney	+0.65
Public Defender	0.00
Court	+1.00
Auditor-Controller	0.00

Special Instructions:

None

Attachments:

- Attachment A: PowerPoint Presentation of FY 2018-2019 Public Safety Realignment Act Plan
- Attachment B: FY 2018-2019 Public Safety Realignment Act Plan
- Attachment C: CEQA Notice of Exemption

Authored by: Deputy Chief Probation Officer Kimberly Shean