



BOARD OF SUPERVISORS  
AGENDA LETTER

Agenda Number:

# 5

Clerk of the Board of Supervisors  
105 E. Anapamu Street, Suite 407  
Santa Barbara, CA 93101  
(805) 568-2240

Department Name: Public Works  
Department No.: 054  
For Agenda Of: 3/27/07  
Placement: Departmental  
Estimated Tme: 60 min total: 30 min presentation  
Continued Item: No  
If Yes, date from: MAR 27 2007  
Vote Required: No Vote Required

0327-62 07-0079

**TO:** Board of Supervisors

**FROM:** Department Director Phillip M. Demery, Public Works Director 568-3010  
Contact Info: Scott D. McGolpin, Deputy Director – Transportation 568-3064

**SUBJECT:** Road Maintenance Annual Plan, FY 2007-08 All Supervisorial Districts

**County Counsel Concurrence**

As to form: N/A

**Auditor-Controller Concurrence**

As to form: N/A

**Recommended Actions:**

That the Board of Supervisors:

- A. Adopt the FY 2007-08 Road Maintenance Annual Plan (RdMap);
- B. Approve the funded projects listed for Maintenance Program (County Forces) and Surface Treatment Program (Contracts/County Forces) within the Road Maintenance Annual Plan;
- C. Approve Notice of Exemptions pursuant to the County's California Environmental Quality Act (CEQA) guidelines for the above; (POST)
- D. Authorize the Director of Public Works to advertise the above mentioned projects contained within the FY 2007-08 Road Maintenance Annual Plan.

**Summary Text:**

The Transportation Division of the Public Works Department is responsible for the repair and maintenance of the County transportation system. This system includes over 1,660 lane miles of roadways and their adjacent bike paths and major bridge and culvert structures. The system also includes over 15,000 street trees, curb, gutter and sidewalks (including curb ramps for the physically challenged), equestrian trails and traffic signals. The estimated replacement value of the taxpayers' investment is in excess of \$250 million.

In the first RdMap, the Department quantified the needs for pavement resurfacing and bridge repair and replacement. Since then, the Department has been striving to further quantify the transportation system by beginning drainage, hardscape and real property inventory programs to meet the requirements of Government Accounting Standards Board (GASB) 34. With these programs, a more complete picture of the system and its needs have been developed. Presently, the identified backlog of road maintenance needs totals \$155 million over the next five years. The following table shows the existing unfunded backlog for each component of the infrastructure:

Infrastructure Component	Unfunded Backlog
Pavement	\$78 Million
Concrete	25 Million
Bridge Maintenance	20 Million
Drainage	32 Million
Totals	\$155 Million

This estimate is based on a pavement re-evaluation conducted in 2006. This backlog has increased by \$20 million since last year due in part to the non-local revenue that has been decreased or delayed over the last four fiscal years as well as normal degradation of the system at a rate of 3% annually. Also asphalt prices continued to rise and have risen over 85% since 2005.

**Background:**

*Transportation Funding*

This fiscal year (FY 2007-08) your Board, has in principle, proposed an additional \$500,000 from the County's General Fund Designations to go towards the repair and maintenance of the transportation infrastructure system. The Department has worked with the five Districts to designate projects for this funding to include in the Road Maintenance Annual Plan before your Board today.

The Department's primary sources of annual revenue to address the repair and maintenance of the County transportation infrastructure system needs are State gas taxes and Measure "D" local sales tax. In a typical year, only the Measure "D" "Maintenance of Effort" obligation of \$851,189 is provided from the General Fund through the collection of Property Tax. This equates to 63 cents per \$1,000 of the total property tax collected.

In 2001, the Governor signed AB 2928 which later became voter approved Proposition 42; approximately \$1 billion was distributed directly to cities and counties for preservation of the local road system. The County's portion of this bill was based on an allocation formula of 75% registered vehicles and 25% maintained road miles. State Budget shortfalls caused these revenues for Fiscal Years 2003/04 and 2004/05 to be suspended. This partial early payback for the two suspended fiscal years mentioned above will bring approximately another \$1.4 billion to the state. To date, the County has received all of the partial early payback for the two suspended fiscal years and this equates to approximately \$2.7 million. Your Board programmed these revenues to specific projects on September 26, 2006. Proposition 42 revenues for Fiscal Years 2006/2007 and 2007/2008 are not available for local agencies. However, Proposition 1B revenues will be available to our County and will be discussed below.

State Transportation Improvement Plan (STIP) revenue, is another source of maintenance funding, which is significantly lower than was projected when the 2002 STIP was adopted by the California Transportation Commission (CTC). As such, many projects in California have been delayed and placed on a waiting list for funding. Unfortunately, due to the log jam created at the State level for funding STIP projects, the CTC created a priority system for allocating projects. Under the priority system, road rehabilitation projects were determined to be "tier 3" projects and were not likely to receive funding until sometime in the future. This decision had two negative implications for the County's Transportation Infrastructure System: a delay in much needed surface treatments is experienced by the County; and by the time this funding becomes available for our use, the proposed strategies will more than likely change, requiring additional revenue to complete the plan.

Also this past November the voters approved Proposition 1B, a transportation bond that includes funding for local agencies to maintain their transportation infrastructure system. The County of Santa Barbara will receive approximately \$3.7 million in this State funding for Fiscal Year 2007/08 that can be used for the pavement preservation program. This funding was included in the Measure "D" Three-Year Local Program of Projects before your Board on March 13, 2007 and has been programmed to specific streets within the RdMap before your Board today.

Unfortunately, both Propositions 42 and 1B can not be relied upon to fund ongoing maintenance operations within the Division due to the fact that the State may borrow this funding or the revenue will eventually expire and no longer be available for our agency to utilize. Measure "D" is a vital maintenance funding source for the County of Santa Barbara to conduct our Pavement Preservation Program and to maintain our Transportation Infrastructure System. Without a renewed Measure D or an alternative funding source to replace it in the future the County's Transportation Infrastructure System will deteriorate at a rapid pace.

#### The Road Maintenance Annual Plan Process

On June 28, 1994, your Board approved the road maintenance planning process, as well as the first Public Works Road Maintenance Annual Plan (RdMap) for FY 1994-95. This approval has led to the development of the draft final RdMap for FY 2007-08 prepared for the County's transportation infrastructure system before your Board today for approval.

The FY 2007-08 RdMap process is similar to the process used to create the prior RdMaps. The proposed planning process began with the identification of annual needs and staff preparation of preliminary project descriptions. Once the preliminary prioritized list was developed, the Department met with each Supervisor independently to inform the Board of the plan and the proposed process. Public workshops were conducted to obtain input regarding the plan. The plan was revised based on public input and, if needed, supplemented by environmental surveys and further engineering analysis. The Department recommends that the Board approve the FY 2007-08 RdMap at this time.

#### Workshops

The workshops this year were noticed in the Santa Barbara NewsPress, the Santa Maria Times, the Lompoc Record and the Santa Ynez Valley News. The workshops were held on February 28, 2007, for the residents of the First and Second Supervisorial Districts as well as the southern half of the Third Supervisorial District; March 1, 2007, for the residents of the northern half of the Third Supervisorial District, Fourth and Fifth Supervisorial Districts. Additionally, the workshops were also noticed by

direct mailing to Community Groups as well as interested individuals who contacted the Department within the past year concerning road maintenance issues.

The purpose of the workshops was to present the proposed RdMap for Fiscal Year 2007-08 to the public and describe the role of the Road Maintenance Section within the Department and to receive comments and input on the proposed RdMap. It is at these meetings that the public is able to meet with Public Work's professionals within their County and explain their concerns dealing with maintenance within the road rights-of-way.

In all meetings the individual concerns of the citizens were listed on Project Initiation Requests that were evaluated and prioritized by staff in the week after these meetings. The majority of the issues raised by citizens during these workshops concerned the attendees' residential streets. In the past, the Department has recommended that each Supervisor's office utilize the additional \$500,000 from the County's General Fund, provided it is approved within the Budget process, towards the citizen requested repairs identified during the workshop process. The Department has met or contacted each Supervisor's office after the workshops to discuss priorities within each District. The results of these discussions have been incorporated within the plan before you today for approval.

With the Department's limited funding available for the maintenance of the Transportation Infrastructure, it is important to protect our most used and vital assets, referred to as the backbone of the system. The backbone is defined as the arterials, collectors and major rural roads of this County. Allowing these roads that are used by the majority of commuters to deteriorate would significantly diminish the public asset. In the last eight years, your Board has directed the Department to utilize all of the various pavement preservation revenue sources in order to save as many lane miles of the Transportation Infrastructure as possible. As such, staff was able to resurface all of the roads that had been worked on with Measure "D" since 1989 in order to preserve that investment. Also, the State and Federal grants we received made it possible to bring certain urban and rural roads back into a pavement preservation classification. At this time, 66% of our system is in a pavement preservation classification.

#### Summary of RdMap FY 2006-07

In 1985, the County began monitoring the pavement component of the infrastructure using a Carter Pavement Management System (PMS). In recent years, the Department has successfully converted to MicroPAVER PMS and is now recognized as a leader in the utilization of this technology. MicroPAVER provides full compliance with the Modified Approach to accounting for infrastructure in the GASB 34 and is used by over 600 cities, counties, states and countries. The utilization of this system integrated with Geographic Information Systems (GIS) has given the Department powerful tools to plan, maintain, and analyze the County's pavement network. Every year, one-third of the County pavement network is re-evaluated. Transportation Division staff has utilized inspection contractors to document "distresses" (defects or indicators of problems), the severity of the distresses, and the quantity of each distress for a third of the County maintained roads in FY 2004-05.

The cumulative efforts of the three major road maintenance yards within the county have had a positive effect on the traveled way for fiscal year 2006/2007. The crews had a 100% response rate to 667 service requests, some of which were related to the heavy wind storms and ice problems during this past January 2007. However, overall, the winter has been light, and storm damage and related work has had minimal effect on the maintenance crews during the winter months. Instead, crews have utilized this time to complete several in-house leveling projects, and to complete preparation work for upcoming contract

surface treatments. This preparation work includes repairs to failed areas within the roadway where the asphalt and sub-grade sections were degraded. These repairs improve ride quality, and provide a strong base upon which to apply other surface treatments. In addition, crews have continued to make repairs to potholes, perform shoulder maintenance, mow and trim along the roadsides to ensure safety and sight distance, and have cleaned and inspected 3950 culverts and drainage facilities prior to winter rains.

The in-house leveling projects have occurred during 49 working days, during which 8541 tons of hot-mix asphalt was placed, at a rate of 174 tons/day, well above the targeted performance measure of 150 tons/day. The increase in productivity is due to the use of newer and more efficient equipment. Along this line, and building on the 05/06 efforts, with two oil spreader trucks, our expert operators and crews applied over 89,000 gallons of fog seal product to 1,273,000 square yards of pavement surface, a 320% increase over last year. The applied product is designed to penetrate and rejuvenate the asphalt surface, to protect and preserve it, extending the service life as long as possible for the lowest possible cost of approximately 42 cents per square yard. This work typically costs over \$1.00 per square yard to be performed by the contracting community.

The Partnership Program is designed as a tax deductible cost sharing effort to replace damaged curb, gutter and sidewalk. The program also includes contracts to clean, trim and water the medians in the unincorporated areas of Goleta. Under this program, 130 new and replacement trees were planted and are being maintained in the parkways along Constellation Road in the central county, and along Stubblefield Road in the north county area. A large concrete project was also completed at the intersection of Burton Mesa Road and Constellation Road.

All of these programs combine to allow the Transportation Division to complete our mission to provide a clear path, a smooth ride, and a safe trip, in an Accountable, Customer Focused and Efficient manner.

#### RdMap FY 2007-08

Those roadways included in this fiscal year's program are listed in the RdMap in the Surface Treatment Program (Contract/County Forces) by Districts. As discussed above, Measure "D" is one of the County's primary sources of funding for maintenance of our transportation infrastructure system. Specifically, Measure "D" is typically utilized for surface treatments that extend life of the pavement. The concept of Pavement Preservation promotes the principle that pavement life can be significantly extended through periodic seal coating, resurfacing and patching of the existing asphalt surfaces (*i.e.: providing the right treatment at the right time*). This document includes approximately 222 lane miles of County roadways for surface treatment this fiscal year. These lane miles will be treated with rejuvenating fog seals, micro-surfacing, scrub seals or an asphalt concrete overlay. This proposed plan also includes General Fund Designations of \$500,000 your Board approves in principle annually. Staff has worked with each Supervisors office to prioritize this effort.

#### Project Approval, CEQA Determination and Authority to Advertise

The FY 2007-08 RdMap recommends the approval of the Maintenance Program (County Forces) and Surface Treatment Program (Contracts/County Forces). This year's Surface Treatment Program includes Measure "D", Proposition 1B, Congresswoman Capps Demonstration Project, Congressman Gallegly Demonstration Project, RSTP Program, State Gas Tax revenues and General Fund Designation funded projects.

Board of Supervisor's approval of these projects and the attached CEQA documents will commence the appeal period, pursuant to CEQA guidelines, Section 15062. The Department requests that authority be granted to the Director of Public Works to advertise the funded projects listed for Surface Treatment Program (Contracts/County Forces), any General Fund Designations received and Tree Partnership Program contracts which are utilized to accelerate these efforts.

Sealed proposals will be received at the Public Works Conference Room, County of Santa Barbara, Department of Public Works, County Engineering Building, 123 E. Anapamu Street, Santa Barbara, California and the Public Works Service Center, 620 Foster Road, Santa Maria, California on a date to be determined and will be opened publicly and read aloud.

The proposed projects listed as Construction Projects and Storm Repair and Restoration Projects within the Supervisorial Districts and made part of the RdMap will require further environmental review. Projects within these categories are identified in the annual plan for reference and disclosure purposes only.

**Mandates and Service Levels:**

The current funding level for Road Maintenance purposes in the County does not fully fund a preventive maintenance program. Prioritized preventive and corrective maintenance activities that are recommended for funding are identified for each Supervisorial District.

**Performance Measure:**

**RPM 0025** - Maintain a ride quality of "good" (Pavement Condition Index of 70 or better) on 40% of the 374 lane miles of Arterial, Collectors and Major Rural roads.

**RPM 0027** - Limit the 5 year backlog of Road maintenance Pavement needs to no more than the current \$80,000,000 to protect the communities investment in the transportation infrastructure system.

**RPM 0041** - Re-evaluate the pavement condition of 33% of the 834 center lane miles of county maintained road system annually.

**RPM 0186** - Maintain an average Pavement Condition Index (PCI) of 65 or better on the 1667 lane miles within the County maintained system to protect the communities investment in transportation infrastructure.

**Fiscal and Facilities Impacts:**

Budgeted: Select\_Budgeted **Fiscal Analysis:**

<b><u>Funding Sources</u></b>	<b><u>Current FY Cost:</u></b>	<b><u>Annualized On-going Cost:</u></b>	<b><u>Total One-Time Project Cost</u></b>
General Fund			\$ 500,000.00
State: Gas Tax			\$ 7,457,004.00
State: RSTP			\$ 850,000.00
Federal: Capps			\$ 80,000.00
Federal: Gallegly			\$ 1,400,000.00
Other: Measure D			\$ 4,144,464.00
Total		\$ -	\$ 14,431,468.00

**Narrative:**

The FY 2007-08 RdMap projects total approximately \$14.5 million and will be funded primarily by Measure "D", Proposition 1B, Congresswoman Capps Demonstration Project, Congressman Gallegly Demonstration Project, State Gas Tax revenues and Regional Surface Transportation Program (RSTP), which are State funds that are administered by SBCAG. In addition, your Board has in principle, proposed an additional \$500,000 in County General Fund Designations for the repair and maintenance of the transportation infrastructure system. This revenue has also been programmed within the RdMap budget for FY 2007-08.

**Staffing Impacts:**

**Legal Positions:**

**FTEs:**

**Special Instructions:**

Please forward a stamped, certified Minute Order approving the Recommendations to the attention of Gena Valentine Felix, of the Public Works - Transportation Division, 568-3064.

**Attachments:**

1. Final Draft Road Maintenance Annual Plan for Fiscal Year 2007-08 – Available Thursday, March 22, 2007
2. Notice of Exemptions for each Supervisorial District (5)

**Authored by:** Scott D. McGolpin, Deputy Director, Public Works – Transportation, 568-3064

**CC:**

**NOTICE OF EXEMPTION**

**TO:** Santa Barbara County Clerk of the Board of Supervisors

**FROM:** Department of Public Works/Engineering Division  
(Lead Department/Division)

Based on a preliminary review of the project the following activity is determined to be exempt from further environmental review requirements of the California Environmental Quality Act (CEQA) of 1970, as defined in the State and County Guidelines for the implementation of CEQA:

APN(s) N/A Case No. N/A

**LOCATION** First Supervisorial District

**PROJECT TITLE** Maintenance and Surface Treatment Programs

**PROJECT DESCRIPTION** See program category descriptions within the Road Maintenance Annual Plan (RdMAP).

**EXEMPT STATUS:(Check One)**

- Ministerial
- Statutory
- Categorical Exemption
- Emergency Project
- No Possibility of Significant Effect [Sec. 15061 (b,3)].

Cite specific CEQA Guideline Section 15301 (c) Existing Facilities – “Class 1 consists of the operation, repair, maintenance, permitting, leasing, or minor alteration of existing public or private structures, facilities, mechanical equipment, or topographical features, involving negligible or no expansion of use beyond that existing at the time of the lead agency’s determination....Examples include but are not limited to:...(c) Existing highways and streets, sidewalks, gutters, bicycle and pedestrian trails, and similar facilities (this includes road grading for the purpose of public safety). (d) Restoration or rehabilitation of deteriorated or damaged structures, facilities, or mechanical equipment to meet current standards of public health and safety, unless it is determined that the damage was substantial and resulted from an environmental hazard such as earthquake, landslide, or flood.”

Reasons to support exemption findings: All work will be done within the county right-of-way.

Department/Division Representative

3/15/07  
Date

**NOTE:** A copy must be posted at least 6 days prior to consideration of the activity by the decision-makers to comply with County CEQA guidelines and a copy must be filed with the County Clerk of the Board after project approval to begin a 35 day statute of limitations on legal challenges.

\_\_\_\_\_  
DATE FILE OF COUNTY CLERK



NOTICE OF EXEMPTION

TO: Santa Barbara County Clerk of the Board of Supervisors

FROM: Department of Public Works/Engineering Division  
(Lead Department/Division)

Based on a preliminary review of the project the following activity is determined to be exempt from further environmental review requirements of the California Environmental Quality Act (CEQA) of 1970, as defined in the State and County Guidelines for the implementation of CEQA.

APN(s) N/A Case No. N/A

LOCATION Second Supervisorial District

PROJECT TITLE Maintenance and Surface Treatment Programs

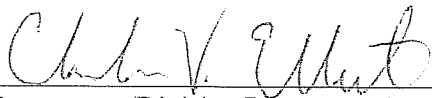
PROJECT DESCRIPTION See program category descriptions within the Road Maintenance Annual Plan (RdMAP).

EXEMPT STATUS:(Check One)

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Reasons to support exemption findings: All work will be done within the county right-of-way.



Department/Division Representative

3/15/07  
Date

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**TO: Santa Barbara County Clerk of the Board of Supervisors**

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APN(s) N/A Case No. N/A

**LOCATION Third Supervisorial District**

**PROJECT TITLE Maintenance and Surface Treatment Programs**

**PROJECT DESCRIPTION See program category descriptions within the Road Maintenance Annual Plan (RdMAP).**

**EXEMPT STATUS:(Check One)**

- Ministerial
- Statutory
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Reasons to support exemption findings: All work will be done within the county right-of-way.

  
 \_\_\_\_\_  
 Department/Division Representative

3/18/07  
 \_\_\_\_\_  
 Date

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(Lead Department/Division)

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APN(s) N/A Case No. N/A

LOCATION Fourth Supervisorial District

PROJECT TITLE Maintenance and Surface Treatment Programs

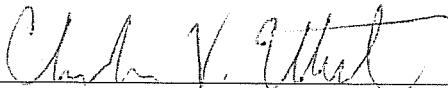
PROJECT DESCRIPTION See program category descriptions within the Road Maintenance Annual Plan (RdMAP).

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Reasons to support exemption findings: All work will be done within the county right-of-way.



Department/Division Representative

3/15/07  
Date

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APN(s) N/A Case No. N/A

**LOCATION Fifth Supervisorial District**

**PROJECT TITLE Maintenance and Surface Treatment Programs**

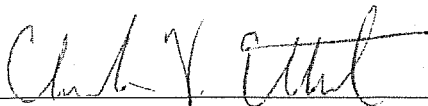
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Reasons to support exemption findings: All work will be done within the county right-of-way.

  
\_\_\_\_\_  
Department/Division Representative

3/15/07  
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Date

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