



BOARD OF SUPERVISORS
AGENDA LETTER

Agenda Number:

Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Department Name: Sheriff
Department No.: 032
For Agenda Of: November 8, 2016
Placement: Administrative
Estimated Time: 15 minutes
Continued Item:
If Yes, date from:
Vote Required: 4/5

TO: Board of Supervisors
FROM: Department Sheriff - Bill Brown
Contact Info: Commander Craig Bonner, ext. 6161
SUBJECT: Request to accept the 2016 Department of Justice Enhanced Collaborative Model to Combat Human Trafficking grant to the Sheriff's Office, \$747,737

County Counsel Concurrence

As to form: Yes

Other Concurrence:

As to form: No

Auditor-Controller Concurrence

As to form: Yes

Recommended Actions:

- a) Authorize the Sheriff or designee to execute a grant agreement with the United States Department of Justice (Attachment A), accepting the Enhanced Collaborative Model to Combat Human Trafficking grant, totaling \$747,737 over the course of the three-year grant project.
- b) Approve BJE#0004809 to increase appropriations of \$251,407 in Sheriff General Fund for Salaries and Benefits (\$177,340), Services and Supplies (\$64,992) and Other Charges (\$9,075) funded by unanticipated revenue from Intergovernmental Revenue - Federal
- c) Determine the action is exempt from the California Environmental Quality Act pursuant to CEQA Guidelines section 15061 (b) (3).
- d) Approve and Authorize the Chair to execute the attached Position Resolution, adding one (1) Deputy Sheriff Special Duty FTE to the Sheriff's Office effective November 8, 2016,

Summary Text:

On May 10, 2016, the Santa Barbara Sheriff's Office and the District Attorney's Office submitted separate, but coordinated applications for this grant opportunity. Essentially, the coordinated grant applications sought to operationalize the Santa Barbara County Human Trafficking Taskforce by funding law enforcement resources that are dedicated to investigating Human Trafficking crimes (Sheriff), in conjunction with enhanced victim services and designated resources for taskforce coordination (DA). On September 28, 2016, the U.S. Department of Justice notified the Sheriff's Office

and the District Attorney's Office that our coordinated project proposal was selected for funding, providing \$1.34 million dollars to operationalize the Santa Barbara County Human Trafficking Taskforce over a three year grant period. This grant funded project will provide \$740,737 to local law enforcement and \$604,390 to the District Attorney's Victim-Witness Assistance Program. The law enforcement funding component will provide the investigative resources necessary to proactively investigate and prosecute human trafficking cases, and the Victim-Witness funding will enable victim and rape crisis advocates to provide services to both adult and minor human trafficking victims on a 24/7 basis. This funding will also enable the Task Force to build upon its early efforts to collect, share, and analyze local human trafficking data, thereby increasing its ability to make data-driven decisions and improvements.

The grant funding designated for the Sheriff's Office will be utilized to fund a full-time Sheriff's detective who will staff the Human Trafficking Investigations Unit (HTIU) component of the overall Task Force project. The assigned Sheriff's detective will investigate human trafficking crimes occurring within or through Santa Barbara County, regardless of originating location within the county (with permission/ cooperation of the agency with primary jurisdiction). In addition to the full-time HTIU detective and the other Santa Barbara Regional Crime Abatement Team investigators, all other Santa Barbara County law enforcement agencies that are participating in the Santa Barbara County Human Trafficking Task Force will provide the HTIU with investigative and operational personnel on an "as-needed basis." Furthermore, the grant project will also provide a bank of funding (\$37,000 per year) for overtime reimbursement that will be available to the Sheriff's Office, District Attorney's Office, Probation Department and other participating police departments. The project will also provide funding to cover the operating costs for the county vehicle utilized by the assigned investigator (\$9075 per year), reimbursement for investigative costs incurred when conducting Human Trafficking investigations and operations (\$10,000 per year) and reimbursement for costs incurred while attending DOJ mandated training (\$6,742). Finally, the grant funding will pay for the services of Katherine O'Brien, Ph.D., who will conduct the mandated project evaluation (\$33,750).

The HTIU will be a sub-unit within the Santa Barbara Regional Crime Abatement Team (SBRCAT). SBRCAT is a multi-purpose regional law enforcement taskforce, and is governed by the Santa Barbara County Law Enforcement Chiefs (CLEC). CLEC is a comprehensive law enforcement leadership group with participation by all local, state and federal law enforcement agencies conducting business within Santa Barbara County. Governance by CLEC will insure the proposed HTIU will receive input and buy-in from all law enforcement agencies within Santa Barbara County. Furthermore, placement of the HTIU as a sub-unit within SBRCAT will maximize HTIU capabilities and cost efficiency, by utilizing the existing facility, secretarial services, supervision and management structure afforded by SBRCAT. SBRCAT will also provide the HTIU with access to the additional skilled undercover investigative personnel and equipment that will be needed in order to successfully conduct proactive long-term Human Trafficking investigations. Ultimately, the HTIU will significantly enhance Santa Barbara County's efforts to address human trafficking by providing the resources that are necessary to proactively investigate and prosecute Human Trafficking cases.

Match funding requirement: The Enhanced Collaborative Model to Combat Human Trafficking grant program requires that recipient agencies provide a 25% match to the awarded federal funding. The match funding requirement can be achieved with "in-kind" services provided by the recipient agencies in furtherance of the overall project. In the case of the Sheriff's Office component of this project, this

will require that \$263,750 of existing Sheriff's Office resources be utilized in furtherance of the project over the course of the three year grant term.

The Sheriff's Office is not seeking a general funds budget expansion in order to meet the match requirement. The Sheriff's Office will achieve this match requirement by utilizing existing investigative personnel to assist the grant funded detective in conducting Human Trafficking investigations and operations, as well as the provision of the management, accounting and secretarial services that are necessary in order to meet the programmatic and fiscal reporting requirements for the grant.

Within the original budget proposal submitted to the Department of Justice (Attachment C), \$53,039 of match funding was going to be achieved through costs incurred by the Sheriff's Office in maintaining the SBRCAT facility. However, because those facility costs will be paid for with federal JAG funding in FY2016/2017 (file number 16-00523), they cannot be used as match for this grant. As such, the Sheriff's Office will submit a grant modification indicating this portion of the match funding will be achieved through personnel costs incurred in supporting the grant project. The Department of Justice grant administrator was contacted and advised of this impending grant modification request and indicated it was allowable and should be submitted once the grant agreement is signed and submitted to the Department of Justice.

Background:

The purpose of the U.S. Department of Justice, Bureau of Justice Assistance Enhanced Collaborative Model to Combat Human Trafficking Program is to support the development and enhancement of multidisciplinary human trafficking task forces that implement collaborative approaches to combating all forms of human trafficking within the United States—sex trafficking and labor trafficking—of foreign nationals and U.S. citizens (of all sexes and ages). This program provides funding to local governments for the purpose of assisting communities in developing effective and sustainable multidisciplinary task forces that will implement victim-centered and coordinated approaches to identify victims of all types of human trafficking, address the individualized needs of victims through quality services, and investigate and prosecute human trafficking cases at the local, state, tribal, and federal levels. This is a highly competitive grant opportunity that was open to cities and counties throughout the United States.

Human trafficking is a modern form of slavery. Victims include not only sexually exploited individuals, but also those forced to provide labor by means of force, fraud or coercion. California is one of the top four U.S. human trafficking destinations. Our central coast has been identified as a natural transit corridor for trafficking activity between major metropolitan areas to the south and north. As a tourist destination with conference venues, a transitory population and migrant labor, Santa Barbara County is vulnerable to trafficking activity. In response to this alarming trend, the Santa Barbara County District Attorney's Office established the Human Trafficking Task Force in 2013. The goal was to convene stakeholders, assess the local problem, increase public awareness, and develop and implement effective strategies. On May 10, 2016, Supervisor Doreen Farr coordinated a presentation of the Human Trafficking Task Force stakeholders to the Board of Supervisors about the scope of the problem within Santa Barbara County, as well as current efforts of the Santa Barbara County Human Trafficking Task Force to address these crimes and provide services to trafficking victims (file number 16-00349). To date, the lack of dedicated resources has hampered the Task Force's ability to effectively address Human Trafficking crimes and provide timely services to trafficking victims.

On May 10, 2016, the Santa Barbara Sheriff’s Office and the District Attorney’s Office submitted separate, but coordinated applications for the Enhanced Collaborative Model to Combat Human Trafficking grant opportunity. Essentially, the coordinated grant applications sought to operationalize the Santa Barbara County Human Trafficking Taskforce by funding law enforcement resources that are dedicated to investigating Human Trafficking crimes (Sheriff), in conjunction with enhanced victim services and designated resources for taskforce coordination (DA). On September 28, 2016, the U.S. Department of Justice notified the Sheriff’s Office and the District Attorney’s Office that our coordinated project proposal was accepted for funding. We are required to accept or reject the attached grant agreement (Attachment A) within 45 days of notification, making our deadline November 12, 2016.

Fiscal and Facilities Impacts:

Budgeted: No

Fiscal Analysis:

<u>Funding Sources</u>	<u>Current FY Cost:</u>	<u>Annualized On-going Cost:</u>	<u>Total One-Time Project Cost</u>
General Fund			
State			
Federal	\$ 251,407.00	\$ 244,665.00	
Fees			
Other:			
Total	\$ 251,407.00	\$ 244,665.00	\$ -

Staffing Impacts:

Legal Positions:
1.0

FTEs:
1.0

Narrative:

This grant agreement requires the addition of one (1) Deputy Sheriff Special Duty position to the Sheriff’s Office staffing between 10/1/2016 and 9/30/2019. The personnel resolution that is necessary for the addition of this FTE is attached to this board letter (Attachment E), and we are requesting authorization for the Chair to execute this resolution. Upon conclusion of the 3 year grant project, this position will be deleted by Personnel Resolution.

The above noted grant award became available to the Sheriff’s Office on October 1, 2016, and will continue through September 30, 2019. Throughout the entirety of this three year grant project, the federal funding will cover the ongoing costs of 1.0 FTE of Deputy Sheriff Special Duty position, totaling approximately \$179,904 annually, an investigative overtime bank of \$111,000 for use throughout the 3 year project, investigative costs of up to \$10,000 annually, county vehicle operational costs of approximately \$9075 annually, project evaluation costs of approximately \$33,750 over the 3 year grant project and \$6,742 designated for personnel to attend DOJ mandated training. The FY2016-17 personnel and operating costs will be prorated from the time the Sheriff’s Office begins providing the

agreed upon services. The available overtime funding will be utilized by the Sheriff's Office, District Attorney's Office, Probation Department and by participating city police agencies.

Budget Journal Entry (BJE) #0004809 records the revenue from the grant and appropriates \$177,340 for Sheriff's Office salaries and benefits expense, \$64,992 in Services & Supplies, and \$9,075 in other charges for use of a motor vehicle.

Special Instructions:

Please send a fully executed copy of the Contract to the Office of the Sheriff, Sheriff's Financial Officer Hope Vasquez and Sheriff's Commander Craig Bonner.

Attachments:

Attachment A: Cooperative Agreement – U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Assistance. This is the grant agreement for the Enhanced Collaborative Model to Combat Human Trafficking grant program.

Attachment B: Budget Revision Request #0004809

Attachment C: Budget document submitted to the U.S. Department of Justice, Bureau of Justice Assistance during the grant application process.

Attachment D: Project Abstract submitted to the U.S. Department of Justice, Bureau of Justice Assistance during the grant application process.

Attachment E: Position Resolution – Santa Barbara County Human Resources

Authored by:

Commander Craig Bonner, Sheriff's Office

cc: