



BOARD OF SUPERVISORS
AGENDA LETTER

Agenda Number:

Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Department Name: Behavioral Wellness
Department No.: 043
For Agenda Of: May 3, 2016
Placement: Departmental
Estimated Time: 1.5 hours
Continued Item: No
If Yes, date from:
Vote Required: Majority

TO: Board of Supervisors
FROM: Department Alice Gleghorn, PhD, Director
Director(s) Department of Behavioral Wellness 805-681-5220
Contact Info: John Doyel, Alcohol and Drug Program (ADP) Manager
805-681-4907
SUBJECT: ADP – Drug Medi-Cal Organized Delivery System Demonstration Waiver

County Counsel Concurrence

As to form: Yes

Other Concurrence:

As to form: N/A

Auditor-Controller Concurrence

As to form: N/A

Recommended Actions:

That the Board of Supervisors:

- A. Receive and file a report from staff and stakeholders regarding progress to date and next steps on the Department of Behavioral Wellness application for the Drug Medi-Cal Organized Delivery System (ODS) demonstration Waiver;
- B. Approve and authorize the Department of Behavioral Wellness to apply to the Department of Healthcare Services to participate in the ODS pilot; and
- C. Determine that these activities are exempt from California Environmental Quality Act review per CEQA Guidelines Section 15378(b)(5) since the recommended actions are government administrative activities which do not involve commitment to any specific project which may result in potentially significant physical impact on the environment.

Summary Text:

Upon Board approval, the County of Santa Barbara Behavioral Wellness Department will submit a request to the Department of Health Care Services to opt in to the Drug Medi-Cal Organized Delivery System (ODS) demonstration waiver for clients with substance use disorders or alcohol and other drug (AOD) problems. Participation in the waiver is voluntary.

In order to prepare and assess the County's readiness to operate as an organized delivery system, Santa Barbara County is in the process of developing an Implementation Plan for submission to the

Department of Health Care Services (DHCS). If the state approves Behavioral Wellness's application, Behavioral Wellness will return to the Board with a formal agreement. It is anticipated that the Organized Delivery System will begin in FY 17–18. The ODS Demonstration Waiver will be elective for five years.

This item is on the agenda in order for the Board of Supervisors to receive and file a progress report from staff and system stakeholders regarding the comprehensive ODS's demonstration waiver, and to approve Behavioral Wellness's application to participate in the ODS pilot.

Background:

The Centers for Medicare and Medicaid Services (CMS) has approved the Department of Health Care Services Drug Medi-Cal Organized Delivery System (ODS) demonstration waiver to provide a continuum of care modeled after the American Society of Addiction Medicine Criteria for substance use disorder treatment services. The ODS pilot is authorized and financed under the authority of California's Section 1115 waiver "Bridge to Reform Demonstration".

This approach for the organized delivery of health care services for Medi-Cal enrollees with substance abuse disorders will enable more local control and accountability, provides greater administrative oversight, creates utilization controls to improve care and efficient use of resources, implements evidenced based practices in substance abuse treatment, and coordinates with other systems of care. It provides the beneficiary with access to the care and system interaction needed in order to achieve sustainable recovery.

The ODS will demonstrate how organized substance use disorder care increases the success of DMC beneficiaries while decreasing other system health care costs. The ODS expands and enhances Drug Medi-Cal (DMC) benefits. With the ODS, DMC services will expand to include non-perinatal residential services, case management, recovery support or aftercare services, and withdrawal management. Behavioral Wellness Alcohol and Drug Program (ADP) division has been facilitating stakeholder meetings throughout the county and internal work group meetings with the Public Health Department (PHD), Department of Social Services (DSS) and the Probation Department to determine gaps and services and what county residents would like to see as a full continuum of care. An ODS Implementation Plan will be drafted combining stakeholder and partner agency input with solid data and presented to DHCS sometime in the early Summer of this year. Once approved, the plan will necessitate a competitive bidding Request for Proposal (RFP) process for all AOD treatment services.

Other important treatment services are recommended and clinically indicated to be part of the ODS. One of those services is medication assisted treatment (MAT) and County Behavioral Wellness has already begun to establish this level of care. The waiver promotes the integration of MAT in the SUD continuum of care services to be able achieve better outcomes for clients assessed as needing medications to leads a clean and sober lifestyle. Also the nation is in the grips of an opioid – prescription pain killer and heroin – epidemic and Santa Barbara reflects this trend. Opioids are becoming the drug of choice (DOC) for an alarming number of clients entering AOD treatment services.

In Santa Barbara County, opioids have climbed from roughly eight percent (8%) of the DOCs to over thirty percent (30%) by 2014. Nationally, opioid overdose (OD) deaths have now surpassed deaths from automobile accidents. One hundred and twenty five (125) people die from opioid overdose every day, nearly all accidentally. In 2014, forty (40) people died from OD in Santa Barbara County, and the vast majority of those deaths involved opioids. A robust response to this epidemic is required. The current DMC covered benefit is inadequate to meet client needs. As a response to the emerging epidemic and the need for expanded services, Behavioral Wellness now provides naloxone or Narcan to prevent and reverse opioid overdose in addition to providing medications such as methadone, naltrexone, buprenorphine, acomprostate and disulfiram. Behavioral Wellness has also developed an Overdose (OD) Prevention and Reversal Policy to address the current opioid abuse problem in our county and includes the distribution of the opioid antidote, Naloxone/Narcan, to reverse opioid overdoses and save lives.

Therefore, as part of the Affordable Care Act (ACA), the state of California applied for a Medicaid waiver, a Section 1115 Demonstration Waiver, to expand and enhance the DMC system in this state. In addition to transforming the entire SUD/AOD system of care, each county that opts in to the waiver will assume administrative control of DMC contracting and monitoring of DMC treatment services and providers. Community and data driven decisions will shape the ODS, and both support the distribution of naloxone/Narcan.

ODS would allow the County to extend the Drug Medi-Cal Residential Treatment services as an integral part of the continuum of care, to additional beneficiaries. Historically, the Residential Treatment was only available to pregnant/postpartum individuals in facilities with a capacity of 16 or less beds. This waiver will allow broader access and with no bed capacity limitation. In addition, it will also make significant improvements to DMC services continuum of care. Expenditures not otherwise eligible for Federal financial participation may be claimed for covered services furnished to DMC-ODFS beneficiaries who are residents in facilities that meet the definition of an Institution for Mental Disease.

Performance Measure:

There will be several performance measurements. We will measure the number of people trained on OD prevention, OD reversals and DOC trends. We will also measure treatment engagement and successful treatment completion.

There will be many performance measures required with the ODS including but not limited to timely access to services, proper placement of clients in treatment levels at any given time, treatment engagement and successful completion of treatment planning. With regard to OD, performance measures will include the number of individuals educated about the epidemic, the number of individuals trained to reverse an OD and the actual number of OD reversals or lives saved as a result of the OD Policies & Procedures.

Fiscal and Facilities Impacts:

Budgeted:

N/A

Fiscal Analysis:

<u>Funding Sources</u>	<u>Current FY Cost:</u>	<u>Annualized On-going Cost:</u>	<u>Total One-Time Project Cost</u>
General Fund			
State			
Federal			
Fees			
Other:			
Total	\$ -	\$ -	\$ -

Narrative: If the waiver is approved by the state, the County will develop proposed county-specific rates for each covered service and it will be subject to state approval. The county will have an opportunity to adjust the proposed rates be administered by the County. Subject to annual state budget appropriation, the state also intends to provide payments to participating counties for a state share of the costs for program implementation under a forthcoming distribution methodology.

Key Contract Risks:

At this time there is no risk to the County to submit the ODS application.

Staffing Impacts: N/A

Legal Positions:

FTEs:

Special Instructions:

Please provide a scanned copy of the minute order via email to: admhscontractsstaff@co.santa-barbara.ca.us.

Attachments:

Attachment A: ODS PowerPoint Presentation

Authored by:

John Doyel/DMorales

cc: