




BOARD OF SUPERVISORS  
AGENDA LETTER

Clerk of the Board of Supervisors  
105 E. Anapamu Street, Suite 407  
Santa Barbara, CA 93101  
(805) 568-2240

Agenda Number:

Department Name: Probation Department  
Department No.: 022  
For Agenda Of: June 23, 2009  
Placement: Administrative  
Estimated Tme: N/A  
Continued Item: No  
If Yes, date from:  
Vote Required: Majority

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**TO:** Board of Supervisors   
**FROM:** Department Patricia J. Stewart, Chief Probation Officer, 882-3652  
Director(s)  
Contact Info: Dean Farrah, Probation Manager, 692-4851  
**SUBJECT:** Adoption of Resolution for Application to Pursue Ninth Year Allocation Funding Under the Juvenile Justice Crime Prevention Act (JJCPA)

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**County Counsel Concurrence**

As to form: Yes

**Auditor-Controller Concurrence**

As to form: Yes

**Other Concurrence:**

As to form: No

**Recommended Actions:**

That the Board of Supervisors:

A. Authorize the Chief Probation Officer, as your lead agent, to submit the Application for Approval to the Corrections Standards Authority (CSA) in order to utilize ninth year funding in the amount of \$1,083,116 allocated to Santa Barbara County under the JJCPA, from July 1, 2009 through June 30, 2010.

B. Adopt the attached Resolution, (Attachment A), authorizing the Chief Probation Officer to sign the grant application for funding, including and upon Board approval, application, amendments or extensions with the State of California and authorizing the Board of Supervisors to enter into the grant contract.

C. Assure that the County, if awarded funding, will adhere to the California CSA's contract terms and statutory requirements, participate in the collection of the required data, and use grant funding to supplement and not supplant existing programs.

**Summary Text:**

This program addresses the State funding decrease which further modified truancy services by eliminating funding of the remaining District Attorney (DA) Supervisor position. School intervention and truancy issues will continue to be addressed through the five School Based Intervention Officers, as in Fiscal Year (FY) 2008-2009. A reduction of one Deputy Probation Officer Senior (DPO Sr.), JJCPA

Intake Assessor, is also included in this spending plan. Workload will be shifted and some loss of service delivery is anticipated. The remaining elements of the program are consistent with past years.

In November of 2008, Governor Schwarzenegger called the State Legislature into special session to address State budget shortfalls. Mid-year budget reductions for FY 08-09 were implemented. The budget modification includes the transition of JJCPA funding from the general fund to Vehicle License Fees (VLF). JJCPA funding is no longer an allocation, rather a revenue stream. As such, the amounts for FY 2009-2010 are estimates provided by the State. The revised FY 08-09 allocation is \$1,004,891. Additionally, FY 08-09 budget expenditures are reported as an estimate due to the transition to VLF occurring midway through FY 08-09.

In January 2009, Chief Probation Officer, Patricia J. Stewart, convened a work group that was tasked with preparing updated proposals to address the mid-year reductions and spending plan for FY 09-10. The workgroup met and reviewed the updated Comprehensive Multiagency Juvenile Justice Plan (CMJJP), local juvenile justice trends, and related data. They reviewed numerous spending plan options for FY 09-10, and ultimately submitted four proposals to the Juvenile Justice Coordinating Council (JJCC) for consideration.

On April 3, 2009, the JJCC reviewed the proposals and was asked to vote and select the spending plan that they believed was least impacting upon the overall program components. The JJCC voted and adopted a spending plan which called for a reduction in services in the Truancy Mediation/School Intervention program. The remaining Truancy Program Supervisor in the DA's Office was eliminated in the FY 09-10 spending plan. The DA's Office has worked with school administrators to shift truancy responsibilities back to individual schools and districts. The Truancy Mediation/School Intervention program will continue to utilize the five School Based Intervention Officers to address truancy, violence, and gang involvement on campus.

A reduction of one JJCPA Intake Assessor is also included in this budget package. Modifications to the Intake Assessment process will be required to adjust to the lost position, and overall capacity will be diminished.

Additional impacts include proportional service reduction among the remaining program areas. Partner agencies will adjust service levels commensurate with funds available. The First Offender program remains intact.

**Background:**

Assembly Bill 1913 was signed into law on September 7, 2000, creating the Schiff-Cardenas Crime Prevention Act of 2000 (CPA 2000), henceforth referred to as JJCPA. JJCPA continues and expands the scope of the Supplemental Law Enforcement Services Fund (SLESF), which provides resources to front line law enforcement services, and adds a juvenile justice component to include programs that focus on crime prevention and intervention for at-risk youth. The bill allocated funding for California counties to upgrade services and programs within the Juvenile Justice System. Funds are allocated on the basis of county population with the requirement that applicants:

- Prepare and annually approve a CMJJP; and
- Develop a JJCPA Local Action Plan and funding request that responds to identified gaps in services with "demonstrated effective" programs.

The CMJJP is annually reviewed and approved by the JJCC. In Santa Barbara County, funding provided under JJCPA has historically funded three core programs: Truancy Mediation, Initial Assessment/First Offender Intervention, and Aftercare Services (eliminated in FY 08-09 due to budget reductions). Other funding streams including Federal Title IV-E and General Fund have been used to augment the JJCPA funding and provide the highest level of service possible.

A description of the two remaining programs is discussed below.

#### School Intervention:

The Truancy Mediation program is evolving from its original implementation. This program was originally modeled after the Santa Barbara County Challenge I/Truancy Prevention and Parent Accountability Program. Under the leadership of the DA's Office, this multi-agency collaborative effort involving the DA, Probation, Education, and varied community-based organizations proved to be an effective prevention and early intervention program. The primary goals of such a program are to increase student attendance rates, reduce criminal activity during school hours, and provide support to juveniles and their families. Historically, JJCPA funding supported the North County program, which was staffed by a Truancy Program Supervisor (a second Supervisor was DA funded) and a Social Worker in Santa Maria and Lompoc, and a Legal Secretary. In FY 08-09, the remaining \$96,863 financed a single Truancy Program Supervisor for North County. Due to the loss of DA funding and the limited ability of one Truancy Program Supervisor to provide oversight county-wide, the DA Truancy Program Supervisor position has been eliminated for FY 09-10. In the FY 2007-2008 proposal, the School Intervention Program efforts increased to include a more targeted focus on truant juveniles who are at the greatest risk of being involved in violent behavior and/or gang activity. With increased violent and felony offenses being reported throughout the County, resources have been allocated to continue funding to the School Based Intervention Officers on campuses throughout the county.

For FY 09-10, 5.0 DPO FTEs will continue to serve as School Based Intervention Officers. These five DPOs are located on secondary, continuation, and community school campuses throughout the county. They work in collaboration with law enforcement's School Resource Officers, school administration, law enforcement's Gang Officers, and community based organizations serving the students. There is strong JJCC support for continuing this component of the School Intervention Program. These DPOs will continue to be deployed county-wide. The presence of highly visible school based DPOs on secondary school campuses has been enthusiastically supported by principals and it has deterred illegal acts by probation and non-probation youth.

#### Initial Assessment/First Offender Intervention:

##### *Initial Assessment*

From the establishment of, and experience with the Challenge I grant, Multi-agency Integrated System of Care (MISC), and Challenge II/NEW VISTAS grant, the Santa Barbara County Probation Department has realized the critical importance of the initial assessment that juveniles and their families receive when they first enter the Juvenile Justice System.

A DPO Sr. (Intake/Assessment Coordinator) assesses minors and families for assets and risks, needs for counseling and educational assistance, determines eligibility for community services through MediCal, and coordinates the placement in, or referral to, available Probation or private programs and services. By using a validated risk/asset assessment instrument to accurately identify, screen, and assess the needs of juveniles referred to the Probation Department, an individualized case plan is created and juveniles are referred more effectively to the services they need the most.

This component is reduced from 3.0 DPO Sr. FTEs to 2.0 DPO Sr. FTEs and, without additional funding, capacity to process referrals will be impacted.

#### *First Offender Intervention*

First Offender Intervention (also known as Early Intervention) caseloads have been established in the three primary areas of the county. Since July 2001, the First Offender Intervention caseloads have continued to be “proven effective” programs at working with early and first-time offenders while under informal and formal probation supervision.

Through the collection of information regarding the juveniles and their families at the front end of the Juvenile Justice System, specific treatment needs are identified and juveniles are referred for services. An individual case plan approach replaces the more traditional one of providing a service program to all offending juvenile regardless of need. In addition, focusing on assisting the entire family increases parental accountability and involvement in their child’s treatment. Early intervention and treatment of the entire family system with support, supervision, and appropriate services has proven to be cost effective in the curtailment of out-of-home placements.

For FY 09-10, 3.0 DPO FTEs have a dedicated First Offender caseload. Additionally, the criteria for exiting the caseload have been modified to allow offenders to remain on this caseload until they are successful or until a higher level of care is available to them. Efforts to have the DPOs work in tandem with the counseling and other service providers will also be increased with an objective of providing a team case management model.

#### **Performance Measure:**

The Probation Department tracks and reports 32 specific performance measures related to the JJCPA program of which four are reported in the County’s Recurring Performance Measures System. Out of the 32 performance measures tracked, the following two are representative of the outcomes of the JJCPA program:

#### Truancy Mediation/School Intervention:

School Intervention: Ensure that 80% of School Intervention Program graduates have no new felony or misdemeanor arrests within six months of graduation. In FY 07-08, 80% of School Intervention Program graduates had no new felony or misdemeanor arrests within six months of graduation.

**Initial Assessment/first Offender Intervention:**

Probation KPI (RPM 118): Ensure that 85% of Early Intervention Program graduates have no new felony or misdemeanor arrests within six months of graduation. In FY 07-08, 89% of Early Intervention Program graduates had no new felony or misdemeanor arrests within six months of graduation.

**Fiscal and Facilities Impacts:** There will be no anticipated facility impacts. The project will use existing facilities: county-owned, privately-owned by community based organizations, and schools.

<b>Expenditures</b>	<b>FY 2009-10</b>	
Probation	\$	1,328,292.00
ADMHS	\$	84,549.00
Community Based Organization	\$	230,067.00
Designations	\$	12,035.00
Total Expenditures	\$	1,654,943.00

**Fiscal Analysis:**

<b>Funding Sources</b>	<b>FY 2009-10</b>	
JJCPA State Grant (9th Year Funds)	\$	1,083,116.00
Federal Title IV-E	\$	547,115.00
ADMHS Medi-Cal Funds (Mental Health Practitioner)	\$	24,712.00
Total Funding	\$	1,654,943.00

**Narrative:**

Financing for the JJCPA program primarily consists of the annual State JJCPA allocation (\$1,083,116), Federal Title IV-E (\$547,115), and ADMHS MediCal funds for the ADMHS mental health practitioner in the First Offender/Early Intervention component. As part of the mid-year State Budget adopted in February 2009, funding was shifted from State General Fund to VLF. The shift to VLF has made the State allocation volatile as the actual revenue depends on the total VLF collected. This is different from previous years where counties received the amount of their posted allocation. The JJCC will monitor JJCPA revenue and make programmatic changes if revenue estimates appear to be less than anticipated.

It is intended that the JJCPA funding will be sustained beyond the term of this allocation with future allocations in the State Budget, and a combination of Federal Title IV-E, and MediCal funds.

The JJCPA budget for FY 09-10 does not cause the County General Fund contribution to increase.

**Staffing Impacts:**

Since FY 2001-2002, the Juvenile Services Division of the Probation Department has experienced a loss of 23.25 FTE's. School Based Intervention Officers were added in FY 2006-2007. The FY 09-10 expenditure plan adopted by the JJCC will result in the loss of 1.0 DPO Sr. FTE position.

**Legal Positions:**  
16

**FTEs:**  
13.75

**Special Instructions:**

Please return (2) Certified Minute Orders and Resolution copies to Lorna Merana, Probation Department, 117 E. Carrillo Street, Santa Barbara, CA 93101.

**Attachments:**

Attachment A – Board Resolution  
Attachment B – Probation Mandates

**Authored by:**

Dean Farrah, Probation Manager

**CC:**

Ann Detrick, ADMHS  
Christie Stanley, District Attorney  
Bob Geis, Auditor-Controller  
Daniel Wallace, County Counsel  
Rich Morgantini, County Executive Office

Attachment A

RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SANTA BARBARA, STATE OF CALIFORNIA

IN THE MATTER OF SUPPORT OF SANTA )
BARBARA COUNTY'S PARTICIPATION IN THE )
CALIFORNIA CORRECTIONS STANDARDS )
AUTHORITY ) RESOLUTION NO. \_\_\_\_\_
JUVENILE JUSTICE CRIME PREVENTION ACT )
APPLICATION FOR APPROVAL FY 2009-10 )

WHEREAS, the Board of Supervisors may appoint the Chief Probation Officer, as the Chair of the Santa Barbara County Juvenile Justice Coordinating Council and as lead agency for the Juvenile Justice Crime Prevention Act; and

WHEREAS, the Board of Supervisors may authorize the Chief Probation Officer to submit an Application for Approval to the California Corrections Standards Authority to utilize funding allocated to Santa Barbara County under the Juvenile Justice Crime Prevention Act as described in Sections 734-749 of the Welfare and Institutions Code of the State of California; and

BE IT RESOLVED that the Board of Supervisors of the County of Santa Barbara hereby:

Appoints the Chief Probation Officer of the Santa Barbara County Probation Department as the Chair of the Santa Barbara County Juvenile Justice Coordinating Council; and as lead agent for the Juvenile Justice Crime Prevention Act; and

Authorizes said Chief Probation Officer, or the chairperson of the Board of Supervisors to submit and/or to sign Santa Barbara County's Application for Approval for the County's Comprehensive Multi-agency Juvenile Justice Plan and related contracts, amendments, or extensions with the State of California; and

Assures that the County of Santa Barbara's Comprehensive Multi-agency Juvenile Justice Plan has been developed, reviewed and provided to the Board of Corrections in a format determined by the Corrections Standards Authority; and

Assures that the County of Santa Barbara's Board of Supervisors and the Juvenile Justice Coordinating Council has reviewed and approves the County's Comprehensive Multi-agency Juvenile Justice Plan; and

Assures that the County of Santa Barbara will adhere to the requirements of the Juvenile Justice Crime Prevention Act (Chapters 353 and 475 of the Government Code) regarding the submission of the Comprehensive Multi-agency Juvenile Justice Plan application or revision, investment of allocated monies, including any interest earnings, expenditure of said funds, and the submission of required reports to the Corrections Standards Authority.

Attachment A (contd.)

**PASSED, APPROVED AND ADOPTED** by the Board of Supervisors of the Count of Santa Barbara, State of California, this 23 day of June 2009, by the following vote:

AYES:

NOES:

ABSTAIN:

ABSENT:

ATTEST:

MICHAEL F. BROWN

CLERK OF THE BOARD

By: \_\_\_\_\_  
JOSEPH CENTENO  
CHAIR, BOARD OF SUPERVISORS

Date: \_\_\_\_\_

APPROVED AS TO FORM:

RAY AROMATORIO  
RISK MANAGEMENT

\_\_\_\_\_  
*Ray Aromatorio*

APPROVED AS TO FORM:

DANIEL WALLACE  
COUNTY COUNSEL

By: \_\_\_\_\_  
*Daniel Wallace*

APPROVED AS TO FORM:

ROBERT W. GEIS  
AUDITOR-CONTROLLER

By: \_\_\_\_\_  
*Julie Hager*



Attachment B – Mandates

**PROBATION DEPARTMENT MANDATES**

**GENERAL**

131.5CCP; 830.5 PC; 1202.7 PC; 273a(c) (3) (A) and 273d(c) (3) (A) PC  
1203.097(c) PC; 1203.098 PC; 1203.097 (c) (1) PC; 1203.097 (C) PC  
13010-13014 PC; 6035 PC13020 PC; 3300 G C; 1020-1031.5 GC

**CIVIL**

1513 Probate Code; 1513.1 Probate Code; 1826 Probate Code; 1851 Probate Code  
1851.5 Probate Code; 7800FLC;7801 FLC; 7803 FLC;7804 FLC; 7805 FLC; 7807 FLC;  
7808 FLC; 7810 FLC; 9001

**PROBATION DEPARTMENT MANDATES**

**Juvenile Division**

**A. Administrative Responsibility/Notification**

1203.74 PC; 270 WIC

**B. Juvenile Intake**

601; 601.2; 601.3;602; 627.5; 628 WIC; 628.1 WIC; 630 WIC;631 WIC;  
632 WIC; 652 WIC;652.5 WIC;653 WIC ;676.5 WIC; 777WIC;778 WIC;  
1404-1405 Juvenile Court Rules

**C. Juvenile Investigations**

200 WIC; 280 WIC; 281 WIC; 281.5 WIC; 361.2 WIC; 635 WIC; 636 WIC;  
652 WIC; 653.5 WIC; 656.2 WIC; 636.1 WIC; 706 WIC; 706.5 WIC; 706.6 WIC;  
707 WIC; 727.1 WIC; 727.4 WIC; 742 WIC; 781 WIC;  
1499 Juvenile Court Rules Sealing Records

**D. Juvenile Supervision**

241.1 WIC; 366.23 WIC; 366.26 WIC; 625 WIC; 625.3 WIC; 641 WIC; 654 WIC  
654.1 WIC; 654.2 WIC; 654.3 WIC; 654.4 WIC; 654.6 WIC; 655 WIC; 725 WIC  
727 WIC; 727.1 WIC; 727.2 WIC; 727.3 WIC; 727.31 WIC; 727.4 WIC; 727.4 (d) (4) WIC  
727.6 WIC; 729 Et Esq. WIC; 729.3 WIC; 729.7 WIC; 729.8 WIC; 729.9 WIC; 730 WIC  
730.6 WIC; 730.7 WIC; 730.8 WIC; 737 WIC; 738 WIC; 740 WIC; 740.1 WIC; 742.16 WIC  
790 WIC; 793 WIC; 794 WIC; 795 WIC; 841 WIC; 1300 ET Esq. WIC; 1502.4 (a)(1) H&S  
4096 WIC; 5600.3 WIC; 11400 WIC; 11401 WIC; 11402 WIC; 11404 WIC; 10553.1WIC  
11404.1 WIC; 11462.01(2) (C) WIC; 295(i) (2) and 298 (b) (4) PC; 296.1 (a) (3) (A) PC

**Institutions Division**

**A. Juvenile Hall**

Title 15, Division 1 or Chapter 1 Standards Corrections Authority (formerly the Board of Corrections), Subchapter 5  
Minimum Standards for Juvenile Facilities 210 WIC; 850 WIC

**B. Home Supervision**

628.1; 840 WIC

**C. Camp Programs**

Title 15, Division 1 or Chapter I Standards Corrections Authority (formerly the Board of Corrections), Subchapter 5  
Minimum Standards for Juvenile Facilities

881 WIC; 885 WIC

**D. Counseling and Education Centers**

654 (c) WIC

**E. Non-Secure Detention**

210.1 WIC; 601 WIC; 626 WIC;

**F. Medical Care Juveniles**

369 WIC; 739 WIC

**G. Separate Categories**

284 WIC; 285 WIC; 656.2 WIC; 704 WIC; 729.7 WIC; 742 WIC; 742.20 WIC; 749.22 WIC; 749.23 WIC; 751 WIC; 826  
WIC; 826.5 (a) WIC; 826.6 WIC; 827 WIC; 48321 ED CODE; 56026 ED CODE; 56325 ED CODE;

**PROBATION DEPARTMENT MANDATES**

**Adult Division**

**A. ADULT INVESTIGATION:**

1000.5PC; 1001.20 PC to 1001.34 PC; 1001.70 PC to 1001.90 PC; 1191 PC; 1191.1 PC;  
1191.2 PC; 1191.3 PC; 1202.4 PC; 1202.4(f) (3) PC; 1202.42PC; 1203 PC; 1203a PC; 1203c PC  
1203d PC; 1203.9 PC; 1203.10 PC; 1203.097(b) (3) PC; 1203.097(b) (4) PC; 1210.1 PC; 4.310 Judicial Rule; 4.411(a) (b) (c)  
(d) Judicial Rule; 4.411.5 Judicial Rule

**B. ADULT SUPERVISION:**

290(c) (1) PC; 290.4 PC; 295(i) (2) PC; 298 (b) (4) PC; 296.1 (a) (3) (A) PC; 296.1 (a) (5) (A) PC;  
298(b) (3) PC; 457.1 (e) PC; 1202.7 PC; 1202.8 PC; 1203.02 PC; 1203.016 PC; 1203.044 PC;  
1203.044(h) PC; 1203.045 PC; 1203.047 PC; 1203.055 PC; 1203.055(f) PC; 1203.066 PC;  
1203.067 PC; 1203.076 PC; 1203.097 PC; 1203.1 PC; 1203.1(b) PC; 1203.1bb PC; 1203.1(d)  
1203.1(h) PC; 1203.1ab PC; 1203.1b (a) PC; 1203.1e PC; 1203.1g PC; 1203.1k PC; 1203.2 PC;  
1203.2(a) PC; 1203.3 PC; 1203.4 PC; 1203.7 PC; 1203.9 (a) PC; 1203.9 (b) PC; 1203.10PC; 1203.12 PC; 1203.13 PC; 1389.6  
PC; 1203.95 PC; 3075 PC to 3076 PC;  
11180 PC and 11181 PC; 13020 PC

Rev 04/06