

# NORTHERN BRANCH JAIL OPERATIONS UPDATE

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CEO Review

May 26 2015

# Recommended Actions

- Receive and file a report from the CEO and other staff responding to questions raised at and subsequent to the April 2015 Budget Workshops related to the North Branch Jail;
- Consider options on NBJ, which include continuing with current direction on AB900 and SB1022 projects, continuing only with AB900, or providing other direction;
- Based on (b), direct staff to update the NBJ Operations Funding Plan, and for FY2015-16, bring any changes to the Board for approval at the June 2015 Budget Hearings; and
- Find that the proposed actions are not a project under the California Environmental Quality Act (CEQA)

# CEO Review of NBJ Operations Topics

1. Review of Sheriff Assumptions/Model
2. Staffing Levels
3. NBJ – Impact of SB1022
4. Maintenance Costs
5. Transition Costs
6. Funding Plans for Various Scenarios
7. Conclusions and Observations

# Review of Sheriff Assumptions in Model Performed at Workshop

- Reviewed change in transitional staffing plan
- Reviewed staffing costs, service & supplies and other cost projections
- Identified existing Main Jail costs
- Rolled existing costs forward w/growth assumptions
- Reviewed inmate census
- Segregated costs of Main Jail, AB900 & SB1022
- Compared before and after total jail costs

# Staffing Levels

- Staffing levels for AB900 & SB 1022 were vetted by consultant previously and not reviewed by CEO
- Main Jail staffing seemed high after AB900 & SB1022 openings – Sheriff added Tiered staffing for varying avg. daily population (ADP) levels
- CEO staff not qualified to assess appropriate staffing levels
- CEO has commissioned a consultant to review the staffing levels at the Main Jail subsequent to the AB900 jail opening (in process)
- Staff cost estimates reviewed; retirement & PEPPRA assumptions have been modified at Main Jail (post opening of NBJ)

# NBJ Impact of SB1022

Comparison of FY 2019-20 costs; with & without SB1022:

	<b>Option 1: Main Jail Only</b>	<b>Option 2: MJ + AB900</b>	<b>Option 3: MJ + AB900 + SB1022</b>
<b>Costs</b>	<b>FY 2019-20</b>	<b>FY 2019-20</b>	<b>FY 2019-20</b>
Salaries & Benefits	\$ 37,354,849	\$ 50,106,397	\$ 50,955,169
Services & Supplies	10,141,033	\$ 13,432,133	13,925,521
Other Charges	2,304,936	\$ 3,011,566	3,054,893
<b>Total</b>	<b>\$ 49,800,819</b>	<b>\$ 66,550,096</b>	<b>\$ 67,935,582</b>
Bed Count	847	1,075	1,199
FTE	254	354	363
Cost per bed	\$ 58,797	\$ 61,907	\$ 56,660
Cost per bed/day	\$ 161.1	\$ 169.6	\$ 155.2

Increase of \$16.8M

Increase of \$1.38M

# NBJ Impact of SB1022

## Summary of Options

- Option #1 Existing Main Jail has limited rated beds, capacity of 847 in the current aging facility.
- Option #2 includes AB900 facility and adds 376 new rated beds. Net increase in cost is \$16.8M, net rated beds after planned MJ closures are 1,075.
- Option #3 adds SB1022 facility and adds 228 rated beds. Net increase in cost is \$1.4M, net rated beds after planned MJ closures are 1,199.

# Maintenance Costs

- GS maintenance and deferred maintenance (DM) estimates are still being updated; DM expected to be significant
- Original annual maintenance estimate was \$700k
- Recent estimate for AB900 = \$900k per year
- Recent estimate for SB1022 = \$433k per year
- Combined = \$1.33M per year
- Current estimate varies from current MJ costs/services:
  - Increased hours of service/support
  - Cost per sq. ft. approx. 35% higher than current MJ level
  - GS is reviewing cost projections
  - Will include option with existing hours/level of service at new jail
- Funding Plans attached assume maint. costs of AB900 = \$800k and SB1022 = \$200K (+ 3% increase per year)



# Transition Costs

- Original plan called for \$300k of transitional staff hired in FY 2015-16 (3 positions)
- Revised Plan, requests \$1.2 million and would add 17 new positions in FY 2015-16
  - 12 PEPRA Custody deputies (February 2016)
  - 2 Custody Deputies (August 2015; recruiting staff)
  - 2 Custody Sergeants (August 2015)
  - 1 AOP Senior (July 2015)
- Accelerated hiring due to training time, fall out rate, anticipated pool of applicants
- Limited downside risk as historic separation rate of custody deputies is approximately 22 per year
- If fewer staff are required based on ADP; reductions to planned hires can occur; meter and monitor levels

# Revised Transitional Costs Estimate

NBJ - Estimated Transition Cost						
<i>(dollars in thousands)</i>	2015-16		2016-17		2017-18	
	Staff	Cost	Staff	Cost	Staff	Cost
Original Plan *	3.0	\$ 269.3	31.0	\$2,646.6	93.0	\$4,775.9
Revised Plan	17.0	1,171.0	55.0	3,674.0	92.0	8,116.6
Increase	14.0	\$ 901.7	24.0	\$1,027.4	\$ (1.0)	\$3,340.7
Cumulative Increase				<u>\$1,929.1</u>		<u>\$5,269.8</u>

*\*Original Funding Plan assumed \$10.5M in FY 2017-18, with costs estimated at \$4.8M in transition and \$5.7M in costs of operating jail (original opening date was March 2018).*

# Funding Plans at Various Scenarios

Total GFC per Year (\$ in millions)					
Fiscal Year	Original * (1,044 beds)	Revised 5/26/15 (1,199 beds)	Tier 1 (1,033 beds)	Tier 2 (973 beds)	Tier 3 (807 beds)
2011-12	\$ 1.0	\$ 1.0	\$ 1.0	\$ 1.0	\$ 1.0
2012-13	\$ 2.0	\$ 2.0	\$ 2.0	\$ 2.0	\$ 2.0
2013-14	\$ 3.3	\$ 3.3	\$ 3.3	\$ 3.3	\$ 3.3
2014-15	\$ 4.6	\$ 4.6	\$ 4.6	\$ 4.6	\$ 4.6
2015-16	\$ 6.1	\$ 6.1	\$ 6.1	\$ 5.9	\$ 5.9
2016-17	\$ 7.6	\$ 7.8	\$ 7.6	\$ 7.4	\$ 7.2
2017-18	\$ 9.1	\$ 9.5	\$ 9.2	\$ 8.9	\$ 8.5
2018-19	\$ 10.9	\$ 11.4	\$ 10.8	\$ 10.4	\$ 9.9
2019-20	\$ 12.7	\$ 13.3	\$ 12.6	\$ 12.1	\$ 11.4
2020-21	\$ 14.9	\$ 15.4	\$ 14.4	\$ 13.9	\$ 13.0
2021-22	\$ 17.1	\$ 17.6	\$ 16.3	\$ 15.9	\$ 14.6
2022-23	\$ 19.3	\$ 19.9	\$ 18.3	\$ 17.9	\$ 16.2
<b>Total</b>	<b>\$ 108.6</b>	<b>\$ 111.9</b>	<b>\$ 106.2</b>	<b>\$ 103.3</b>	<b>\$ 97.6</b>

\* - Original plan did not include SB1022

Increase of \$3.3M over Original Plan

# Operating Costs at Various Scenarios

Operating Costs per Year (\$ in millions)					
Fiscal Year	Original * (1,044 beds)	Revised 5/26/15 (1,199 beds)	Tier 1 (1,033 beds)	Tier 2 (973 beds)	Tier 3 (807 beds)
2018-19*	\$ (17.3)	\$ (17.2)	\$ (17.2)	\$ (17.2)	\$ (17.2)
2019-20**	\$ (17.9)	\$ (19.1)	\$ (17.7)	\$ (17.0)	\$ (15.6)
2020-21	\$ (18.4)	\$ (19.5)	\$ (18.1)	\$ (17.4)	\$ (16.0)
2021-22	\$ (19.0)	\$ (19.9)	\$ (18.4)	\$ (17.7)	\$ (16.3)
2022-23	\$ (19.5)	\$ (20.3)	\$ (18.8)	\$ (18.1)	\$ (16.6)
<b>Total</b>	<b>\$ (92.1)</b>	<b>\$ (96.0)</b>	<b>\$ (90.2)</b>	<b>\$ (87.4)</b>	<b>\$ (81.7)</b>

\*AB 900 Opens

\*\*SB1022 Opens

# Funding Plan – Revised Sheriff/GS Costing Model w/Main Jail + AB900 + SB1022

Revised Funding Plan May 2015 - AB900 + SB1022						
New Maint. Budget of \$800k in 2018-19; \$1M in 2019-20 (\$ in millions)						
Fiscal Year	GFC Base	GFC Increase	Total GFC	County Match	Operating Costs	End of Year Balance
2011-12	\$ -	\$ 1.0	\$ 1.0	\$ -	\$ -	\$ 1.0
2012-13	1.0	1.0	\$ 2.0	(3.0)	-	-
2013-14	2.0	1.3	\$ 3.3	-	-	3.3
2014-15	3.3	1.3	\$ 4.6	-	-	7.9
2015-16	4.6	1.5	\$ 6.1	-	(1.2)	12.8
2016-17	6.1	1.7	\$ 7.8	-	(3.7)	17.0
2017-18	7.8	1.7	\$ 9.5	-	(8.1)	18.3
2018-19	9.5	1.9	\$ 11.4	-	(17.2)	12.6
2019-20	11.4	1.9	\$ 13.3	-	(19.1)	6.8
2020-21	13.3	2.1	\$ 15.4	-	(19.5)	2.7
2021-22	15.4	2.2	\$ 17.6	-	(19.9)	0.4
2022-23	\$ 17.6	\$ 2.3	\$ 19.9	\$ -	\$ (20.3)	(0.0)

# Revised Sheriff/GS Operating Costs by Transition/Maint./Operating Costs

Revised Operating Costs May 2015 - AB900 + SB1022 (\$ in millions)				
Fiscal Year	Transition Cost	New Maint. Cost	Jail Operating Costs	Total Operating Costs
2011-12	\$ -	\$ -	\$ -	\$ -
2012-13	-	-	-	-
2013-14	-	-	-	-
2014-15	-	-	-	-
2015-16	(1.2)	-	-	(1.2)
2016-17	(3.7)	-	-	(3.7)
2017-18	(8.1)	-	-	(8.1)
2018-19	-	(0.8)	(16.4)	(17.2)
2019-20	-	(1.0)	(18.1)	(19.1)
2020-21	-	(1.0)	(18.5)	(19.5)
2021-22	-	(1.1)	(18.8)	(19.9)
2022-23	-	(1.1)	(19.2)	(20.3)

# Conclusion & Observations

1. CEO recommended revisions to the Sheriff's operating cost model have been made.
2. Incremental cost and level of staffing for the AB900 facility is significant; \$16.8M and 100 employees (376 new beds).
3. Incremental cost of SB1022 is modest; \$1.38M and 9 employees (228 new beds).
4. Total transitional costs are \$5.3M higher than the original plan; with \$900k increase FY 2015-16. Consider funding at increased level (\$1.2M) in FY 2015-16.
  - a) Limited downside risk as 100 new positions are needed for AB900. If consistently lower ADP exist, adjustments can be made later in the hiring plan.
  - b) Would require increase in Funding Plan beginning in 2016-17

## Conclusion & Observations (cont.)

5. The difference in the revised funding plan (AB900 & SB1022) is \$3.3M but wouldn't significantly change until FY 2016-17.
6. In looking at potential "Tiered" reductions, the cost per bed at the MJ is very high at lower census levels (impact of fixed costs). Triggers to adjust staffing s/b considered.
7. Further review of non-sworn positions at MJ after NBJ opens recommended; potential for consolidation of overhead/administration costs.
8. Over the long term, consideration/evaluation should be given to additional new NBJ facilities to replace aging Main Jail facility – potential consolidation of facilities.



# Recommended Actions

- Receive and file a report from the CEO and other staff responding to questions raised at and subsequent to the April 2015 Budget Workshops related to the North Branch Jail;
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- Find that the proposed actions are not a project under California Environmental Quality Act (CEQA)

Questions?