



BOARD OF SUPERVISORS
AGENDA LETTER

Agenda Number:

Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Department Name: Community Services
Department No.: 057
For Agenda Of: June 28, 2022
Placement: Administrative
Estimated Tme: N/A
Continued Item: No
If Yes, date from: N/A
Vote Required: Majority

TO: Board of Supervisors
FROM: Department George Chapjian, Community Services Director (805) 568-2467
Director:
Contact Info: Dinah Lockhart, Deputy Director (805)568-3523
SUBJECT: Approval of Sub-Recipient Agreements for COVID 19 Housing and Homelessness Recovery Plan Using American Rescue Plan Act of 2021 (ARPA) Funds

County Counsel Concurrence

As to form: Yes

Auditor-Controller Concurrence

As to form: Yes

Other Concurrence:

As to form: Yes

Recommended Actions:

That the Board of Supervisors:

- a) Approve and authorize the Chair of the Board of Supervisors to execute sub-recipient agreements for the distribution of American Rescue Plan Act (ARPA) funding for COVID-19 Recovery in Housing and Homelessness with Good Samaritan Shelter, subject to annual appropriations and budget approval:
 - a. \$438,000 for Rainbow Village at Bridge House shelter operations and essential services (Attachment A);
 - b. \$1,750,000 for outreach and engagement to unsheltered persons experiencing homelessness (Attachment B); and
- b) Determine that the above recommended actions are exempt from the California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines section 15378(b)(4) as the actions involve the creation of government funding mechanisms or other government fiscal activities which do not involve a commitment to any specific project which may result in a potentially significant physical impact on the environment.

Summary Text:

On October 19, 2021, the Board of Supervisors approved ARPA funding for Housing and Homelessness and allocated specific amounts to projects by tranches during the FY 2022-23 budget process. Staff recommends the approval of the two separate agreements to provide two years of funding for the following projects, subject to annual appropriations and budget approval.

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- I. Rainbow Village at Bridge House provides at least 26 beds of emergency shelter to persons experiencing homelessness. The units were installed on the Lompoc Valley site in 2021. The agreement provides funding for operations and essential services for the period July 1, 2022 – June 30, 2024.
- II. Outreach and Engagement is a critical part of moving unsheltered persons into shelter and interim and permanent housing. The agreement provides funding for staff, transportation, supplies, and client incentives for the period July 1, 2022 – June 30, 2024.

The recommended actions approve funding of \$2,188,000 for Good Samaritan Shelter, which will build on its continuum of services (emergency and transitional/interim shelter, housing navigation, supportive services, stabilization, jail diversion, shelter diversion, and outpatient treatment) by expanding street outreach and emergency shelter capacity with this funding.

Background:

On August 31, 2021, the Board of Supervisors approved an Encampment Resolution Strategy, including an Encampment Response Protocol using American Rescue Plan Act funds to close gaps in housing shelter and services. The Board directed resources for implementation of the strategy, including funding to provide the outreach services and operations of three interim housing projects. On October 19, 2021, the encampment resolution strategy line items were included as part of the Health and Human Services - Housing and Homelessness COVID-19 Recovery Plan. A key step of recovery is to create an encampment resolution strategy and deploy the adopted encampment protocol and teams to assist persons experiencing homelessness access services, shelter and housing.

Eligible projects and programs identified to-date are part of the ARPA Eligible and In Review Project List. The Board approved recommendations for allocations based on anticipated current year costs of projects, such as match funding toward sheltering of persons experiencing homelessness. ARPA funding allocations have been part of the FY 2022-23 budget workshops. Approved allocations are included in the County's ARPA Recovery Plan Performance Report as required by the US Treasury Department.

Robust outreach and engagement services connect people experiencing homelessness with shelter and housing opportunities. A key best practice in encampment response is consistent outreach and engagement that includes individual case management and housing navigation. By developing sustained and progressive engagement, trust is developed between outreach worker and encampment resident, which will increase the likelihood that the encampment resident will accept the housing or shelter opportunity when it is offered. Successful street outreach requires collaboration among multiple stakeholders and strong coordination among teams. Approaches by teams permit ample time for engagement and rapport-building; allow for individualized case management; are client-centered, trauma-informed, and voluntary; are paired with availability of housing resources; and are transparent and consistent at every point of contact.

On April 19, 2022, CSD/HCD released a Notice of Funding Availability (NOFA), which included funds available, application timeline, program overview, objective and eligible uses, program requirements, and application ranking criteria. The County established a review and rank panel (comprised of representatives from County Behavioral Wellness, County Community Services, the City of Santa Barbara, and the City of Santa Maria) to score applications and make funding recommendations to the County. The panel reviewed the two applications submitted online and met electronically on May 23, 2022 to make funding recommendations. The panel scored the two proposed projects based on: applicant capacity; project design

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and approach, including commitment and plans to address racial disparities; financial capacity, feasibility and sustainability; past performance; and coordination and collaboration.

In addition to ARPA, the County is using State of California Encampment Resolution Funding to support outreach and engagement along the transit corridor by City Net, which is addressed in a separate Board Letter also before the Board of Supervisors today. Each team has a distinct population or location to be served. Coordination across outreach providers happens in weekly regional meetings and during daily efforts between team members.

Good Samaritan Shelter owns the pallet shelters and is already the provider and lease holder at Bridge House, therefore it was the sole sourced provider for operations and services.

Performance Measures:

The services provided through the Sub-recipient Agreements before the Board today are summarized below. The Subrecipient will provide quarterly reports to the County regarding services provided and the outcomes, or performance measures. These tables summarize the number of persons/households served and instances of service, as well as the outcomes/performance measures for each project. Program design, funding allocations, and the characteristics of individuals and households served by each sub-recipient vary and impact the project outcome percentages and numbers of persons and households served.

Rainbow Village

Goals

Subrecipient will provide the following levels of services during the term of the Agreement:

Emergency Shelter

| | Goal |
|--|-------------|
| Total number of beds | 26 |
| Total number of bed-nights made available | 15,000 |
| Total unduplicated number of persons served | 78 |
| Total unduplicated number of households served | 70 |

Performance Measures

Subrecipient will meet the following performance measures during the term of the Agreement:

Emergency Shelter

| | Goal |
|---|-------------|
| % of participants will move into permanent housing at project exit | 40% |
| % of adult participants gaining new or increasing existing earned income at project exit | 25% |
| % of adult participants will obtain cash/non-cash benefits at project exit | 65% |
| % of participants who move into transitional housing or permanent housing (including RRH) will remain housed for 1 year | 85% |

Outreach and Engagement

Goals

Subrecipient will provide the following levels of services during the term of the Agreement:

| | Goal |
|--|-------------|
| Unduplicated number of homeless persons or persons at imminent or at risk of homelessness to be served | 500 |
| Number of unsheltered homeless persons entering shelter | 150 |
| Number of homeless persons entering permanent housing (placed into units) | 200 |

Performance Measures

Subrecipient will meet the following performance measures during the term of the Agreement:

| | Goal |
|---|-------------|
| % of individuals successfully placed in permanent housing | 40% |
| % of adult participants will obtain earned income at project exit | 20% |
| % of adult participants will obtain cash/non-cash benefits at project exit | 85% |
| % of project participants entering permanent housing that will retain permanent housing at 1 year | 85% |

Fiscal and Facilities Impacts:

All current year costs for work conducted by the Subrecipient are budgeted within the Community Services Department, Housing and Community Development Division, budget.

Fiscal Analysis:

| | | | |
|--------------|----|---|-----------------|
| General Fund | | | |
| State | | | |
| Federal | \$ | | 2,188,000.00 |
| Fees | | | |
| Other: | | | |
| Total | \$ | - | \$ 2,188,000.00 |

Narrative: Distribution of American Rescue Plan Act funding for COVID-19 Recovery in Housing and Homelessness includes \$438,000 to Good Samaritan Shelter for Rainbow Village at Bridge House shelter operations and essential services and \$1,750,000 to Good Samaritan Shelter for outreach and engagement to unsheltered persons experiencing homelessness. All activities and expenditures must fall under Category 3 (Services to Disproportionately Impacted Communities) and Sub-Category 3.11 (Housing Support: Services for Unhoused Persons) as outlined in the U.S. Department of Treasury Coronavirus State and Local Fiscal Recovery Funds Compliance and Reporting Guidance, documented by sub-recipient reports and invoices.

Key Contract Risks:

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The County assumes responsibility for the administration of ARPA funds in accordance with all federal and state requirements governing their use. In addition, County would be held liable if it or any provider to which it grants funds is found to be non-compliant with applicable requirements. Good Samaritan has successfully operated State and/or federally-funded projects in the past which have had similar regulatory and administrative requirements.

The Sub-Recipient Agreements are on a cost-reimbursement basis. This allows CSD/HCD to disburse funds for eligible incurred costs to the extent prescribed by the Agreements. The County will only reimburse SUBRECIPIENT for costs that are eligible under the Agreements and documented in a manner that is acceptable to the CSD/HCD. CSD/HCD staff will assess the performance of the contracts to determine if the services provided are adequate and as outline in the Agreements.

Special Instructions:

After Board action, please distribute as follows to Dinah Lockhart, Community Services Department:

1. Minute Order
2. Sub-Recipient Agreement with Good Samaritan Shelter for operations and services at Rainbow Village at Bridge House (two originals)
3. Sub-Recipient Agreement with Good Samaritan Shelter for outreach and engagement to unsheltered persons experiencing homelessness (two originals)

Attachments:

Attachment A: Sub-Recipient Agreement with Good Samaritan Shelter for operations and services at Rainbow Village at Bridge House

Attachment B: Agreement with Good Samaritan Shelter for outreach and engagement to unsheltered persons experiencing homelessness

Authored by:

Lucille Boss, Encampment Response Coordinator

cc: N/A