

REGIONAL COASTAL MANAGEMENT PROJECTS - FEDERAL AUTHORITY FOR CALIFORNIA

Principle	
Community Sustainability	
Strategy	Target
Advocacy	Federal

SUMMARY OF THE ISSUE

Our coast provides enormous recreational and economic benefits and houses a massive range of ecological resources. However, the California Coast is under severe threat from:

- Coastal erosion
- Storm damage
- Coastal environmental impacts
- Ability to maintain navigation channels
- Sea level rise

Regional Sediment Management solutions to these threats include:

- Recognize coastal sediment as a natural resource
- Maintaining and enhancing the natural sand (sediment) supply in the coast
- Ensuring regular small-harbor dredging and improving the beneficial reuse of sediment (i.e., use of dredged sand from harbors)
- Linking coastal sand needs with availability
- Undertake beach nourishment projects and consider other innovative technologies to maintain our coastal beaches

However, with the exception of harbor dredging, there are no specific Federal Authorities in place designed to fund Regional Sediment Management Projects that can result in a systems approach to a sustainable and resilient California Coast. Over the past eight years, nine separate regions along the California Coast have prepared or are preparing Regional Sediment Management Plans that define appropriate projects and policies to address regional challenges. As a result, California is ready to act.

REQUEST STRATEGY AND ACTION

Strategy:

- Funding Request Legislative Proposal Targeted Advocacy

Action:

Establish Federal Authority that is consistent with the US Army's Corps of Engineers (USACE) missions of coastal risk reduction, ecosystem restoration and navigation and that will fund Regional Sediment Management projects on the California Coast. The purpose of the Federal Authority will be to:

- Implement coastal projects that restore, maintain, and enhance the natural flow of sediments to the coast,
- Ensure regular small-harbor dredging,
- Improve beneficial use of sediment from dredging operations,
- Link coastal sand needs with availability,
- Implement beach nourishment and consider the use of innovative technologies to maintain California's coastal beaches, and
- Implement coastal wetlands and coastal dunes restoration projects.

PUBLIC BENEFIT/IMPACT

The 1,100 mile California Coast is one of the most prized natural resources in the nation. It provides enormous recreational and economic benefits and includes an extensive array of ecological resources. However, this vital resource is under constant threat from upland and coastal development, ocean pollution, rising sea-levels, increasingly frequent intense coastal storms, and a reduction in the natural sediment supply. To address these threats, Coastal Regional Sediment Management Plans funded through the USACE and cost shared with the State have resulted in a comprehensive and integrated approach for resolving coastal issues in California.

COST TO GOVERNMENT

The total projected cost to implement the BEACON Plan is \$175M over 20 to 30 years.

CONTACT

Glenn S. Russell, PhD., Director, Planning and Development Department, (805) 568-2085
Terri Maus-Nisich, Assistant County Executive Officer, County Executive Office, (805)568-3400

ACCESS TO QUALITY HEALTH SERVICES

Principle	
Health & Human Services	
Strategy	Target
Advocacy	Fed/State

SUMMARY OF THE ISSUE

One of the most important ways of supporting the health of Santa Barbara County residents is to ensure their access to health care coverage and health care services. With the implementation of the Affordable Care Act, many residents are now eligible for health care coverage for the first time. All health care plans now include some essential benefits like maternity, mental health, preventive, and pediatric dental care. Thus, enrollment in these health plans provides many health benefits. To maintain the health of our residents, we are committed to assisting residents enroll in benefits for which they are eligible, providing health care services through Federally Qualified Health Centers for individuals who receive Medi-Cal or Medicare in addition to those without other coverage options, maintaining infrastructure for a quality health service agency, and pursuing related requirements to receive federal funding for public healthcare organizations.

REQUESTED STRATEGY & ACTION

Strategy: Funding Request Legislative Proposal Targeted Advocacy

Action: The Santa Barbara County Board of Supervisors support measures which establish, enhance or fund policies, programs, research, standards, educational material and public awareness campaigns that prevent disease, promote wellness and ensure access to needed health care.

- Assistance for health care coverage – Support direct assistance with applications and patient education concerning health care coverage, support for renewals and re-application for health benefits, coordination with our county and state partners at the Department of Social Services and Covered California.
- Organizational infrastructure for public healthcare organizations – Support automated systems and staffing that manage, report on and evaluate health care delivery, programs and incentives to maximize the capacity of our systems and coordination of care.
- Provision of essential health care services – Support measures that would provide for the continued expansion of both county and community Federally Qualified Health Clinics (FQHCs) and the provision of quality health care services. Favor approaches such as the Patient Centered Medical Home (PCMH) that promotes partnerships and coordination in the provision of services to patients. Continue to advocate for programs and FQHC payment reform that provides for reimbursement for the necessary wrap around and support services of the treatment team, such as pharmacists and Marriage & Family Therapists (MFTs).

Support should include no decreases in current funding levels in these health related programs.

PUBLIC BENEFIT/IMPACT

There will be an increase in access to health care coverage and a decrease in morbidity and mortality among residents in Santa Barbara County.

COST TO GOVERNMENT

There is no immediate or additional cost incurred directly.

CONTACT

Takashi Wada, MD, MPH, Director and Health Officer (805) 681-5105

Terri Maus-Nisich, Assistant County Executive Officer, County Executive Office, (805)568-3400

AIR QUALITY - MARINE VESSEL EMISSIONS

Principle	
Community Sustainability	
Strategy	Target
Advocacy	Fed/State

SUMMARY OF THE ISSUE

In Santa Barbara County, the thousands of marine vessels that travel along the 130 miles coastline produce significant emissions of nitrogen oxides (NOx), particulates, air toxics, and greenhouse gases. The Santa Barbara County Air Pollution Control District has estimated that more than half of the smog-forming NOx emissions in the County are from marine vessels transiting the Santa Barbara Channel (Channel). Emissions threaten air quality and public health and constrain the County's ability to meet federal and state standards pertaining to ozone and particulates. In the summer of 2014, The Santa Barbara County Air Pollution Control District worked with partners to institute a small-scale trial incentive program to reduce ship speeds in the Channel to gather data and help establish the foundation for a larger-scale program.

While progress has been made in efforts such as the trial program, and in achieving regulations such as the California Air Resources Board fuel rule, and engine and fuel rules associated with the International Maritime Organization (IMO) designating 200 miles off the coast of North America as an Emission Control Area (ECA), there are four areas that still need to be addressed namely:

1. Responding to challenges to the ECA and its rules that need to be addressed by the U.S. Delegation to the IMO
2. Efforts to reduce emission from existing engines
3. Quantifying air quality impacts associated with the existing shipping lanes in the Channel and
4. Identifying funding and/or regulatory options to implement a large-scale vessel speed reduction plan in the Channel to reduce ship speeds down to 12 knots or less, providing air quality (and whale-protection) benefits.

REQUEST STRATEGY AND ACTION

Strategy:

- Funding Request Legislative Proposal Targeted Advocacy

Action:

The County requests its delegation support efforts to reduce emissions from marine vessels through securing economic incentives to accelerate the retrofit of engines and funding for research and development of new technologies and strategies to control shipping emissions. The County also requests its delegation support efforts related to analyzing the current shipping lanes and traffic north and south of the Channel Islands and the speed at which vessels travel, and to support funding for a large-scale vessel speed reduction program in the Santa Barbara Channel. Such a program could be structured as a voluntary incentive program (with an identified source of funding, for example, State Cap-and-Trade auction revenues). Implementing a full-scale vessel speed reduction program in the Santa Barbara Channel of 12 knots or less could reduce emissions from these large marine vessels and reduce lethality of ship strikes on endangered whale species.

PUBLIC BENEFIT/IMPACT

Ships contribute to worldwide emissions of nitrogen oxides, particulate matter, sulfur, air toxics, and greenhouse gases. These emissions represent a serious threat to air quality and public health. Moreover, local control is diminished as federal and state laws (Federal and California Clean Air Acts) require adherence to air quality standards and local jurisdictions have limited authority over regulating shipping vessels. Ship speed reduction to 12 knots will reduce emissions of all pollutants by up to 50% annually and would increase the protection of endangered whales and other marine mammals.

COST TO GOVERNMENT

There may be indirect costs to local governments that are required to maintain federal and state standards for air quality and greenhouse gas reductions, despite having no local control over shipping vessels' emissions.

CONTACT

Terri Maus-Nisich, Assistant County Executive Officer, County Executive Office, (805)568-3400

BRIDGES

Principle	
Fiscal Stability	
Strategy	Target
Funding & Advocacy	Federal

SUMMARY OF THE ISSUE

Reauthorization of the transportation bill must prioritize funding for locally-owned bridges that would include a dedicated funding set aside for on-system bridges. This funding is necessary to ensure the safety and reliability of the nation's entire bridge network. MAP-21 includes methods to continue maintenance for two of the three categories of structures on the transportation system: those on the National Highway System (NHS) and off-system bridges. However, MAP-21 does not provide secured future funding for on-system bridges; those on Federal-Aid Routes, but not on the NHS. These structures account for over half of California's local bridge inventory. They carry millions of vehicles each day and are an integral part of our arterial and collector road system.

Continuing federal funding, through reestablishment of the Highway Bridge Program (HBP) as a core formula program, is critical to local agencies' ability to maintain the nation's entire bridge network. Bridges are a unique component of our nation's transportation system and there is little room for error when it comes to bridge safety, as they must remain structurally sound in order to ensure that vehicles and motorists are secure.

REQUESTED STRATEGY AND ACTION

Strategy: Funding Request Legislative Proposal Targeted Advocacy

Action:

The Santa Barbara County Board of Supervisors requests participation by including a fully-funded Highway Bridge Program for all three categories of bridges, NHS, on-system and off-system, in the next Transportation Bill.

PUBLIC BENEFIT/IMPACT

On-System bridges are a significant piece of county transportation infrastructure. Without dedicated funding for all three categories of bridges, National Highway System (NHS), on-system, and off-system, local agencies would have to divert billions of dollars from other sources of funding for important transportation infrastructure projects and programs.

COST TO GOVERNMENT

This program existed in previous transportation legislation under the Highway Bridge Program. If included in a re-authorization of MAP-21 with specific set-asides, it could be absorbed in current transportation funding programs.

CONTACT

Scott D. McGolpin; Public Works Director, (805)568-3010

Terri Maus-Nisich, Assistant County Executive Officer, County Executive Office, (805)568-3400

COMPREHENSIVE IMMIGRATION REFORM

Principle	
Job Growth/ Economic Vitality	
Strategy	Target
Advocacy	Federal

SUMMARY OF THE ISSUE

The challenges associated with our nation's broken immigration system has been an ongoing issue that has impacted all levels of our government, multiple sectors of the economy, wage-earners, taxpayers and families across the country. In many communities across the nation, including Santa Barbara County, we have seen the impacts of a broken immigration system on local communities, especially the agricultural industry that makes up a major part of the local economy. Various proposals for immigration reform have been discussed in recent years but have not resulted in the adoption of any legislation. The possibility of a bi-partisan comprehensive immigration reform solution has created the opportunity for advocacy.

REQUEST STRATEGY AND ACTION

Strategy:

- Funding Request Legislative Proposal Targeted Advocacy

Action:

The Santa Barbara County Board of Supervisors urges Congress and the President to enact comprehensive immigration reform this year that:

- Secures the borders of the United States;
- Includes a national strategy for coordination among federal, state local and tribal authorities;
- Establishes a sensible and orderly guest worker program;
- Imposes no unfunded mandates on state and local governments;
- Includes no mandates on counties to enforce immigration laws;
- Preserves the eligibility of legal non-citizens for federal-funded health benefits and provides sustainable funding streams to counties for their cost of providing health services to legal non-citizens who are denied federal-funded health benefits;
- Establishes an earned path to citizenship that includes registering, background checks, demonstrating employment, learning English and civics, paying back taxes and fees that may be required;
- Improves and simplifies the current legal immigration system, and
- Provides green cards for science, technology, engineering and mathematics students who have received a graduate degree from American universities.

PUBLIC BENEFIT/IMPACT

Legal immigrants, refugees, undocumented individuals and others enter and remain in this country as a result federal action or inaction. Our current immigration system is confusing and complicated. Communities would benefit economically from comprehensive immigration reform based on the framework identified above.

COST TO GOVERNMENT

While immigration is a federal responsibility, counties are directly affected by immigration. Counties provide health, education and public safety to all residents, regardless of immigration status. Immigrants and their families, regardless of whether they are authorized or unauthorized to be in this country, contribute to the local economy. As an employer, the County may be impacted by the backlog of employer visas.

CONTACT

Terri Maus-Nisich, Assistant CEO, County Executive Office, (805) 568-3400

HEALTH IN OUR COMMUNITY

Principle	
Health & Human Services	
Strategy	Target
Advocacy	Fed/State

SUMMARY OF THE ISSUE

We can be successful in improving the health of all residents by supporting legislation that prevents chronic disease, prevents the spread of illness, promotes healthy behaviors and promotes wellness. Legislative, policy, environmental changes and education can influence behavior and thus impact health and health outcomes. Three behaviors (poor diet, physical activity levels and tobacco use) contribute to four chronic diseases (vascular disease, cancer, lung disease and Type 2 diabetes) that cause more than 50 percent of the deaths in Santa Barbara County. We can directly impact behaviors that drive chronic and communicable diseases and poor health outcomes. We can also directly impact health with access to services, preparedness, and our response to health conditions.

REQUESTED STRATEGY AND ACTION

Strategy: Funding Request Legislative Proposal Targeted Advocacy

Action:

The Santa Barbara County Board of Supervisors support measures which establish, enhance or fund policies, programs, research, standards, educational material and public awareness campaigns that prevent disease, promote wellness and ensure access to needed health care.

- Healthy behaviors and activities to promote wellness- Support programs and funding that encourage physical activity, healthy eating, breastfeeding, healthy parenting practices, healthy and safe foods, and reduce the prevalence of smoking and obesity.
- Disaster preparedness and emergency medical response to protect the community - Support programs and funding that prepare our emergency response procedures, training, and disaster command structures for the entire community including vulnerable populations and medically fragile residents. Support legislation and regulatory measures that improve the quality and delivery of emergency medical services and pre-hospital care.
- Prevention of harmful health conditions and ensures access to health care – Support programs and funding that prevent injuries and violence, prevent the spread of communicable disease, promote infection control practices, identify and address environmental conditions that are barriers to health.

Support should minimally include no decreases in current funding levels in these health related programs and measures that maintain or strengthen local agency roles.

PUBLIC BENEFIT/IMPACT

There will be a decrease in disease and illness and a decrease in premature death among residents in Santa Barbara County.

COST TO GOVERNMENT

There is no immediate or additional cost incurred directly.

CONTACT

Takashi Wada, MD, MPH, Director and Health Officer (805) 681-5105

Terri Maus-Nisich, Assistant County Executive Officer, County Executive Office, (805)568-3400

SAFETY NET PRESERVATION

Principle	
Health & Human Services	
Strategy	Target
Advocacy	Fed/State

SUMMARY OF THE ISSUE

According to 2013 Census figures, in Santa Barbara County 68,116 people (16% of residents) are still living below the federal poverty level (compared to 11.9% in 2007). There are approximately 19,866 (21%) of the County's children living in poverty (compared to 13.5% in 2007). Our poverty rates reflect the impacts of a weakened economy and the slow and prolonged recovery from the Great Recession, and drastic cuts in health and human services programs at the State level. All of these factors have disproportionately affected low income seniors as well as children and families, leaving their "basic" needs of food, shelter, personal and financial security, health and welfare at risk of being unmet and leading to food insecurity, diminished health, and homelessness.

For those workers and their families who are getting by living paycheck to paycheck with little to no assets to fall back on, the loss of a job or serious illness can plunge their families into poverty. Many will turn to government-run safety net programs for help. Unfortunately, cumulative cuts to county-administered health and human services programs add up to a loss of more than \$2.4 billion in state and federal funds since June 2001. Additionally, nationwide, food stamp benefits saw a \$5 billion reduction in November 2013 when Congress allowed a recession-era boost to expire. The shrinking public safety net has put extreme pressure on underfunded faith-based and community-based organizations to "catch" these needy families. If the safety net, "public" or "non-public," cannot respond to the growing need to temporarily assist those in need until their economic conditions improve, more residents will fall into poverty.

REQUEST STRATEGY AND ACTION

Strategy:

- Funding Request Legislative Proposal Targeted Advocacy

Action: In order to preserve the safety net for the County's most vulnerable citizens we request that its delegation advocate to preserve existing safety net program funding levels at both the State and Federal levels and restore cuts to safety net programs in future budgets.

PUBLIC BENEFIT/IMPACT

Hunger and malnutrition exacerbate chronic and acute diseases and speed the onset of degenerative diseases among the elderly, which affects their quality of life and increases the cost of caring for them. Children who are hungry or sick cannot learn, and may fail to reach their full potential, leading to an uneducated future workforce who compromise future personal self-sufficiency and economic competitiveness. Residents without health insurance turn to emergency rooms, which shifts the burden and cost of health care to local communities. They may forego preventive or basic care, which increases the risk they will need more expensive care in the future. Without child care subsidies, low income working parents may be forced to quit their jobs as the costs of child care becomes too expensive and staying home to provide child care affects their ability to maintain their employment and self-sufficiency.

COST TO GOVERNMENT

Poverty imposes enormous costs on society and can have devastating implications on the short-term and long-term economic vitality of Santa Barbara County. The long-term economic impacts of poverty include the lost potential of children raised in poor households. The short-term impacts include lower productivity, earning, and purchasing power of poor adults, poor health, increased crime, and broken-down neighborhoods.

CONTACT

Daniel Nielson, Director/Department of Social Services (805) 681-4451
Terri Maus-Nisich, Assistant CEO, County Executive Office, (805) 568-3412

SENIOR SERVICES-OLDER AMERICANS ACT REAUTHORIZATION

Principle	
Health & Human Services	
Strategy	Target
Advocacy	Federal

SUMMARY OF THE ISSUE

The Older Americans Act provides federal funding to Area Agencies on Aging (AAA's) to help low-income seniors live independently in their communities through supportive, nutrition and health promotion programs and services. According to 2013 Census data there are over 59,000 seniors age 65 and older within the County of Santa Barbara (14% of the County's population). This number is expected to double by the year 2050 placing additional demands on a variety of health and human services programs. Key issues facing seniors within the County are in-home care housing as well as public assistance needs for those that live below the poverty level. Therefore, it is imperative to ensure that the services and programs currently in place, are reauthorized to meet the growing population and needs of low-income seniors.

REQUEST STRATEGY AND ACTION

Strategy:

- Funding Request Legislative Proposal Targeted Advocacy

Action: That the County work with its legislative delegation and key representatives to support reauthorization of the Older Americans Act and increase funding for senior related services. Support critical components of the Older American's Act which promotes the health and well-being of low-income seniors by providing funding for Area Agencies on Aging for nutrition services and prevention and health promotions services enhancing the quality of life of low-income seniors.

PUBLIC BENEFIT/IMPACT

While seniors are the fastest growing sector of the population, little funding is provided to address overall spectrum of needs faced by individuals as they age. Without assistance, seniors often lack the ability to remain in their own homes and thus must resort to assisted living facilities at extraordinary costs or rely on family members and professional or informal caregivers for continued care. In addition, as a result of increasing medical needs, seniors utilize emergency rooms and public clinics at an increasing rate as a result of lack of appropriate health coverage. A comprehensive program of safety net services provided via community providers and governmental agencies, provides for the opportunity for seniors to remain independent for a longer period and provides for the spectrum of health and human services needs required to age with dignity.

COST TO GOVERNMENT

For many older adults, a few hours a week of in-home services provided by the Older Americans Act can delay or prevent costly nursing home care for low-income seniors who are not eligible for In-Home Supportive Services administered by the Department of Social Services. Evidence confirms that good nutrition is important in maintaining the health and functional independence of older adults. It can reduce costly hospital admissions and delay nursing home placement. A majority of older adults in the US have diabetes, hypertension, high cholesterol or a combination of these chronic conditions. These conditions can be successfully managed with appropriate nutrition interventions that will improve health and quality of life. Left unchecked, these conditions result in increased costs.

CONTACT

Daniel Nielson, Director/Department of Social Services, (805) 681-4451
Terri Maus-Nisich, Assistant CEO, County Executive Office, (805) 568-3412

SOCIAL SERVICES TANF REAUTHORIZATION

Principle	
Health & Human Services	
Strategy	Target
Advocacy	Federal

SUMMARY OF THE ISSUE

The Temporary Assistance for Needy Families (TANF) program was founded on the idea that states should have the flexibility to design their programs in a way best suited to their unique populations in order to help families transition from assistance to self-sufficiency. The last reauthorization of TANF, which was part of the Deficit Reduction Act of 2005, was heavily weighted toward Federal oversight and penalties instead of state flexibility – a change that reflected a level of distrust that was unwarranted given the progress states made in reducing the welfare rolls after TANF was initially implemented. The success of TANF depends on counties’ flexibility to target local needs and support participant’s work activities. Without that flexibility and the funding to implement it, the working families who are struggling toward self-sufficiency will lose supportive services and many will be unable to successfully end their reliance on cash assistance. Welfare reform is an ongoing process of supporting working families in gaining self-sufficiency, not a one-time removal of families from the welfare rolls.

With congressional reauthorization looming, the county supports flexibility that allows States and counties to meet the individual needs of their caseloads. We support establishing Federal rules that measure the effectiveness of welfare programs by utilizing more outcome-based measures.

REQUEST STRATEGY AND ACTION

Strategy:

- Funding Request Legislative Proposal Targeted Advocacy

Action: The County requests that its delegation advocate at the Federal level to reauthorize the Temporary Assistance for Needy Families (TANF) program to restore and enhance state and county flexibility to tailor work and support services that move families into self-sufficiency based on their unique needs. TANF Reauthorization must reverse the damaging effects of the 2005 TANF Reauthorization changes to the Work Participation Rates (WPR) formula and definition of “work.” The County is interested in a balanced approach between federal oversight and state flexibility with better and more outcome-based measures of success.

PUBLIC BENEFIT/IMPACT

Santa Barbara County continues to struggle with the challenge of complying with Federal regulations and finds it difficult to achieve the federal WPR, placing our county at risk of fiscal sanction. TANF Reauthorization offers an opportunity to change the current one-size fits all Federal rules that penalize States and Counties instead of offering flexibility and incentives gauged toward effective measures of welfare program success.

COST TO GOVERNMENT

Since TANF Reauthorization in 2005, the current required Federal participation rate of 50% has not been met statewide and State Legislation requires that counties participate in the required fiscal sanction. TANF Reauthorization offers an opportunity to change the current one-size fits all Federal rules that penalize States and Counties instead of offering flexibility and incentives gauged toward effective measures of welfare program success.

CONTACT

Daniel Nielson, Director/Department of Social Services, (805) 681-4451
Terri Maus-Nisich, Assistant County Executive Officer, County Executive Office, (805) 568-3400

SUBSIDIZED CHILD CARE

Principle	
Health & Human Services	
Strategy	Target
Advocacy	State

SUMMARY OF THE ISSUE

As the California legislature responded to the state’s budget deficits over the past 6 years, cuts were made virtually across the board, but subsidized child care services and supports funded through the Department of Education’s Child Development Division (now Early Education Support Services) were reduced disproportionately. These services for low income families include CalWORKs and Alternative Payment child care subsidies, “General Child Care” subsidy contracts with centers and State Preschools, as well as critical support services such as Child Care Planning Council and Children’s Resource and Referral. Without child care subsidies, low income working parents are either forced to quit their jobs or put their children in substandard care which impacts children’s futures and our communities’ viability. And, without adequate investment in the child care infrastructure, providers and parents lack the supports necessary for a strong system. The state legislature is beginning to restore funding and the County is advocating for further restoration of funding to increase quality, child care slots, reimbursement rates and infrastructure.

REQUEST STRATEGY AND ACTION

Strategy:

- Funding Request
 Legislative Proposal
 Targeted Advocacy

Action: The County requests that its delegation advocate at the State level to strategically increase funding for child care subsidies, rates and support services to align with current programming and trends in the early care and education field.

PUBLIC BENEFIT/IMPACT

Researchers and economists have documented that high quality early care and education offers a high return on investment (\$4.00 to \$17.00/per dollar spent), especially for children with risk factors. Reductions in juvenile crime, teen pregnancy, high school drop-out rates and intervention services are well-documented for children who attended such programs. Additionally, the child care industry contributes significantly to the local economy both in their workforce, and the ability for parents to be gainfully employed. Therefore, providing children with a strong start can counteract the negative implications of disadvantaged environments.

COST TO GOVERNMENT

In FY 2013-14 Santa Barbara County received \$2,572,920 in stage 1 child care funding, as compared to \$3,064,607 in FY 2012-13, translating to a 16% decrease in funding.

When former CalWORKs families who cannot work due to the reduction in child care benefits end up back on aid receiving cash benefits, CalFresh benefits, and Medi-Cal, the local economy is impacted. Costs shift from a relatively reasonable cost for keeping people employed to a more expensive model in which the State and Counties pay for people to remain on public assistance. Additionally, reduced access to high quality early care and education services for children at risk will result in higher social service and law enforcement costs in the near future.

CONTACT

Daniel Nielson, Director/Department of Social Services, (805) 681-4451
 Terri Maus-Nisich, Assistant CEO, County Executive Office, (805) 568-3400
 Ben Romo, Executive Director, First 5 Santa Barbara County, (805) 884-8085

TELECOMMUNICATIONS LEGISLATION

Principle	
Local Control	
Strategy	Target
Advocacy	Federal

SUMMARY OF THE ISSUE

Section 332(c)(7) of the Federal Telecommunications Act of 1996 prevents local governments, including the County of Santa Barbara, from opposing the placement and regulation of personal wireless service facilities on the basis of the environmental effects of radio-frequency emissions to the extent that the proposed facilities comply with the Federal Communications Commission (FCC) regulations concerning such emissions. The California Public Utilities Code also limits the authority of local governments to regulate wireless facilities in public rights of way.

There is ongoing debate within the scientific community regarding how thoroughly the long-term health effects of low-frequency electromagnetic and radio-frequency emissions are understood. Questions remain regarding how well the existing regulations established by the FCC protect more vulnerable populations such as school-aged children, and how well they protect against the cumulative effect of radio-frequency emissions on people who live or work in close proximity to multiple cellular facilities. Currently, the ability of local governments to include a consideration of the health and environmental effects of these facilities when deciding whether or not to approve the construction or modification of a cellular communications facility is limited. Existing regulations regarding telecommunication facilities also hamper local agencies' ability to protect the visual quality of their communities. Protecting a high quality visual environment is vitally important to community residents; it is equally important to protect the desirability of an area as a tourist destination.

On November 18, 2009, the Cellular Telecommunications Industry of America (CTIA) petitioned the FCC to make certain declaratory rulings related to the local zoning authority of state and local governments, including requesting the FCC establish a review time of 45 and 75 days for wireless tower siting applications; deem applications granted if a government entity does not adhere to these stipulated timeframes; prohibit state and local governments from considering the presence of service by other carriers in evaluating an additional carrier's application and preempt any state or local zoning ordinances that require variances for wireless tower siting applications. As a result, the FCC ruled in favor of the CTIA, thus upholding limitations of local government control.

REQUESTED STRATEGY AND ACTION

Strategy: Funding Request Legislative Proposal Targeted Advocacy

Action:

The County requests that its delegation seek and support federal legislation to repeal limitations on state and local authority imposed by the Telecommunications Act of 1996 that infringe upon the authority of local governments to regulate the placement, construction, and modification of telecommunications towers and other personal wireless service facilities on the basis of the health and environmental effects of these facilities. The County opposes sections of the Act that preempt local control and prevent local governments from considering health effects. The County urges the FCC to work in cooperation with the FDA and other relevant federal agencies to revisit and update studies on potential health concerns arising from wireless emissions in light of the national proliferation of wireless use. In particular, the County believes it is imperative that the FCC undertake longitudinal health studies to determine whether its existing exposure limits are adequate to protect public health. The longitudinal studies should encompass a broad demographic (i.e. children, people with compromised health, etc.) in order to fully protect public health. It is significant to note that the exposure limits allowed by the FCC appear to exceed the levels considered

permissible by most other countries.¹ Finally, the County requests that the FCC revise the processing deadlines for new telecommunication facilities to insure that local agencies have adequate time to fully evaluate siting and design options to minimize visual impacts and protect a high quality visual environment. Santa Barbara County's stance advocating for improved local regulation over telecommunications facilities aligns with the position taken on this issue by the National Association of Counties (NACO).² NACO's platform advocates for Counties, as the trustees of public property and as protectors of public safety and welfare, to retain authority over telecommunication facilities. NACO's platform states that Counties have an obligation to their constituents to ensure that the public health, safety, and welfare are not endangered or otherwise compromised by the construction, modification, or installation of wireless communications facilities. Santa Barbara County shares these concerns and NACO's advocacy position.

PUBLIC BENEFIT/IMPACT

Health advocates have worried for decades that exposure to frequencies emanating from telecommunications sources might be harmful. There are increasing health and environmental effects resulting from the location of certain cell phone towers and antennas, especially in regards to the cumulative effect of radio-frequency emissions on people who live or work in close proximity to multiple cellular facilities. . Longitudinal studies need to be conducted to determine whether the exposure levels currently allowed by the FCC are safe or whether they may cause adverse health effects to any population group. Citizens would be better served by allowing local government greater flexibility to regulate the placement of cellular facilities near areas such as residences, schools, daycares, or parks. Longer processing times would give local agencies the opportunity to evaluate alternative locations and designs in order to maximize the protection of a high quality visual environment.

COST TO GOVERNMENT

This is largely a regulatory function to allow local governments' greater discretion to decide how, when, and where cellular facilities should be sited.

CONTACT

Glenn S. Russell, PhD., Director, Planning and Development Department, (805) 568-2085
Terri Maus-Nisich, Assistant County Executive Officer, County Executive Office, (805)568-3400

¹ See Reference:

http://www.rivm.nl/Documenten_en_publicaties/Algemeen_Actueel/Uitgaven/Milieu_Leefomgeving/Comparison_of_international_policies_on_electromagnetic_fields

² See Reference: The American County Platform and Resolutions 2014-2015, at <http://www.naco.org/legislation/pages/legislative-affairs.aspx>

TRIBAL GAMING COMPACTS & LAND USE

Principle	
Local Control	
Strategy	Target
Advocacy	Fed/State

SUMMARY OF THE ISSUE

The County of Santa Barbara supports government-to-government relations that recognize the role and unique interests of tribes, states, counties, and other local governments to protect all members of their communities and to provide governmental services and infrastructure beneficial to all. In addition, the County recognizes and respects the tribal right of self-governance to provide for tribal members and to preserve traditional tribal culture and heritage. In similar fashion, the County recognizes and promotes self-governance by counties to provide for the health, safety, and general welfare of all members of our communities. In order to provide for full participation by all community members, the County supports the full involvement of local government agencies on issues and activities taking place on tribal fee or trust lands which may create impacts to public health, safety or the environment.

The County of Santa Barbara recognizes that gaming on tribal land in California is governed by a unique structure that combines federal, state, and tribal law. While the impacts of gaming fall primarily on local communities and governments, policy is largely directed and controlled at the state and federal level. However, consistent with the legislative platform adopted by the California Association of Counties (CSAC), many impacted counties find that the compacts as well as distribution of funds via the Special Distribution Fund (SDF) fail to adequately address these impacts and/or to provide meaningful and enforceable mechanisms to prevent or mitigate impacts.

REQUEST STRATEGY AND ACTION

Strategy:

- Funding Request
 Legislative Proposal
 Targeted Advocacy

Action:

Support the restoration of full funding of the county share as a direct contribution of the annual Indian Gaming Special Distribution Fund with letters of support, as well as, the appearance and testimony of County lobbyists.

In the spirit of developing and continuing government-to-government relationships between federal, tribal, state, and local governments; the County of Santa Barbara will coordinate work with CSAC, NACo, and the legislative delegation to improve existing and future Compact language in the following areas:

1. A Tribal Government constructing or expanding a casino or other related businesses or development that impacts off-reservation land will seek review and approval of the local jurisdiction to construct off-reservation improvements consistent with state law and local ordinances including the California Environmental Quality Act (CEQA).
2. A Tribal Government operating a casino or other related businesses or development will mitigate all off-reservation impacts caused by project. In order to ensure consistent regulation, public participation, and maximum environmental protection, Tribes will promulgate and publish environmental protection laws that are at least as stringent as those of the surrounding local community and comply with CEQA.
3. A Tribal Government operating a casino or other related businesses or development will be subject to the authority of a local jurisdiction over health and safety issues including, but not limited to, water service, sewer service, fire inspection and protection, rescue/ambulance service, food inspection, and law enforcement, and reach written agreement on such points.

4. A Tribal Government operating a casino or other related businesses or development will pay to the local jurisdiction the Tribe's fair share of appropriate costs for local government services. These services include, but are not limited to, water, sewer, fire inspection and protection, rescue/ambulance, food inspection, health and social services, law enforcement, roads, transit, flood control, and other public infrastructure.
5. The Indian Gaming Special Distribution Fund, created by Section 5 of the Tribal-State Compact will not be the exclusive source of mitigation, but will ensure that counties receive some funding to mitigate off-reservation impacts caused by tribal gaming.

The County of Santa Barbara continues to support the policy and platform positions of CSAC and NACo stating that judicially enforceable agreements between counties and tribal governments must be required in order to ensure that potential impacts resulting from projects are fully analyzed and mitigated to the satisfaction of the surrounding local governments. These agreements would fully mitigate local impacts from a tribal government's business and development activities and fully identify the governmental services to be provided by the county to that tribe.

PUBLIC BENEFIT/IMPACT

Involvement of the local government, general public and technical consultants in matters pertaining to future land use and potential development is critical to the overall review of any project to ensure compliance with Community Plans and the County's General Plan. Failure to fully engage critical stakeholders in project development and review impairs the ability of a local government to seek appropriate mitigation and/or provide critical public services which may have long term impacts on a region as a whole.

COST TO GOVERNMENT

The County of Santa Barbara previously enjoyed a distribution from the SDF of approximately \$1.4 million annually. Recent reports from the state Legislative Analysts Office and Controllers office indicate that funds are unlikely to be available for gaming impact mitigation grants. These funds were previously utilized to fund fire, law enforcement, and capital projects. In addition development which occurs on lands taken fee to trust are taken off property tax rolls thus critical revenue to address service and infrastructure related impacts are lost to a local government in perpetuity.

CONTACT

Terri Maus-Nisich, Assistant CEO, County Executive Office, (805) 568-3400