




BOARD OF SUPERVISORS
AGENDA LETTER

Agenda Number:

Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Department Name: Probation
Department No.: 022
For Agenda Of: June 25, 2024
Placement: Administrative
Estimated Time: N/A
Continued Item: No
If Yes, date from: N/A
Vote Required: Majority

TO: Board of Supervisors 

FROM: Department Holly L. Benton, Chief Probation Officer
Director(s) (805) 803-8537
Contact Info: Spencer Cross, Deputy Chief Probation Officer
(805) 882-3675

SUBJECT: Fiscal Year (FY) 2024-2025 and 2024-2026 Agreements for Adult Probation Program Services

County Counsel Concurrence

As to form: Yes

Other Concurrence: Risk Management

As to form: Yes

Auditor-Controller Concurrence

As to form: Yes

Recommended Actions:

That the Board of Supervisors:

- A. Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with Good Samaritan Shelter (Good Sam) a local vendor, to provide enhanced treatment services and related recovery and re-entry services; sober living services; shelter beds; and withdrawal management services; Recovery Oriented System of Care (ROSC) group services; case management; pretrial services navigation to provide case management and supportive services; services to assist persons in overcoming obstacles to obtaining a valid California Driver's License (CDL); Reentry Early Access and Diversion for You (READY) navigation services to provide case management and supportive services; and Community Service Navigators (CSN) to provide case management and supportive services. Clients served under this Agreement are individuals under the supervision of the Probation Department, including realigned clients, and pretrial clients released to the Pretrial Supervision Program (PTS), with a total contract amount not to exceed \$1,680,477 from July 1, 2024 through June 30, 2025;
- B. Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with Community Solutions Incorporated (CSI), a local vendor, to provide Reasoning & Rehabilitation, a cognitive behavioral treatment program and related recovery and re-entry services; Coping with Anger, a cognitive behavioral intervention and anger management program; case management and related recovery and re-entry services; and Batterer's Intervention Programming (BIP) for adult clients who are under the supervision of the Probation Department,

including realigned clients, with a total contract amount not to exceed \$763,590 from July 1, 2024 through June 30, 2025;

- C. Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with SCRAM of California, a local vendor, to provide Secure Continuous Remote Alcohol Monitoring (SCRAM) that includes equipment, the installation, and removal of equipment, monitoring, training, and support for adult clients who are under the supervision of the Probation Department, including realigned clients, and pretrial clients released to the Pretrial Supervision Program (PTS), with a total contract amount not to exceed \$854,000 from July 1, 2024 through June 30, 2025;
- D. Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with Alcohol Monitoring Systems, Inc. dba SCRAM Systems (AMS) to provide Global Position Systems (GPS), Electronic Monitoring (EM), and Remote Alcohol Breath on Demand Testing, leased equipment, and monitoring services and training for the enhanced supervision of adult and juvenile clients who are under the supervision of the Probation Department, including adult pretrial clients released to the Pretrial Supervision Program (PTS) and those in the Alternative Sentencing Program (ASP) as identified by the Santa Barbara Sheriff's Office and monitored by the Probation Department, with a total contract amount not to exceed \$380,834.60 from July 1, 2024 through June 30, 2025;
- E. Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with The Salvation Army, a local vendor, operating at its Hospitality House, to provide transitional sober living services for Post Release Community Supervision and Post Sentence Supervision clients under probation supervision, with a total contract amount not to exceed \$30,000 from July 1, 2024 through June 30, 2025;
- F. Approve and authorize the Chair to execute the Agreement for Services of Independent Contractor with Sanctuary Centers of Santa Barbara (Sanctuary), a local vendor, to provide enhanced outpatient treatment services and related recovery and re-entry services to a dual diagnosis clients under the supervision of the Probation Department with an increased risk of incarceration under Post Release Community Supervision (PRCS) and Post Sentence Supervision (PSS) and standard supervision enhanced, with a total contract amount not to exceed \$180,000 from July 1, 2024 through June 30, 2026;
- G. Authorize the Chief Probation Officer or designee to approve subsequent immaterial changes to the agreement including authorizing additional services, amending program staffing requirements, amending service locations, and adding program goals, outcomes, and measures, and reallocation of funds between funding sources. Authorize the Chief Probation Officer or designee to approve line-item budget changes to Attachment B-1 of the Agreements in an amount not to exceed 10% of the stated line-item budgeted amounts for each service. Immaterial changes can be made as long as the total contract amount of the agreement is not increased, and subject to the Board's ability to rescind this delegated authority at any time, and provided that in no event shall any such amendment extend the term of the agreement; and
- H. Determine that the above actions are government fiscal activities of funding mechanisms which do not involve any commitment to any specific project which may result in a potentially significant

physical impact on the environment and are therefore not a project under the California Environmental Quality Act (CEQA) pursuant to Section 15378(b)(4) of the CEQA guidelines.

Summary Text:

This item is before your Board to execute Agreements with Good Sam, CSI, SCRAM, AMS, Salvation Army, and Sanctuary. The California Community Corrections Act of 2009 (Senate Bill 678 [SB 678]), the 2011 Public Safety Realignment Act (Assembly Bill 109 [AB 109]), also known as Realignment, and General Fund monies, all provide funding for services to the adult supervised population, the realigned population, and pretrial services. Services include BIP, cognitive behavioral therapy (CBT), substance use disorder treatment services, residential withdrawal management, sober living services, remote alcohol monitoring, enhanced outpatient treatment services, and related recovery and re-entry services for a dual diagnosis population, services to assist persons in overcoming obstacles to obtaining a valid CDL, navigation services to provide case management and supportive services for high-risk clients under probation supervision experiencing vulnerabilities. The services for the adult-supervised population recommended in these Agreements and related realignment expenditures were endorsed by the Executive Committee of the Community Corrections Partnership (CCP) and included in the County's FY 2024-2025 Public Safety Realignment Plan, which was approved by the Board of Supervisors on May 14, 2024.

Background:

The Public Safety Realignment Act (AB 109) was implemented on October 1, 2011, as a means to address overcrowding in California's prisons and to assist in alleviating the State's financial crisis. The Act transferred the responsibility for specific inmates and parolees from the California Department of Corrections and Rehabilitation (CDCR) to counties. Additionally, it expanded the role of the CCP, as established in the California Community Corrections Performance Incentives Act of 2009 (SB 678), and created a seven (7) member Executive Committee from at-large CCP members. Subsequent to passage of the Act in 2011, a plan for implementation of Realignment in Santa Barbara County has been brought before the Board of Supervisors each year for approval and adoption.

Santa Barbara County's FY 2024-2026 Public Safety Realignment Act Plan and FY 2024-2025 Spending Plan, as developed by the CCP Workgroup, was approved by the Executive Committee of the CCP and the CCP on April 4, 2024, and approved by the Board of Supervisors on May 14, 2024.

SB 678 provides funding to probation departments based on achieved reductions in the failure rate of adult felony probationers. The State defines a failure as an adult probationer who was sent to state prison for a revocation of probation, as well as adult felony probationers sent to state prison for a conviction of a new felony offense. The CCP reviews local SB 678 services and outcomes each year. There are no changes to existing SB 678 strategies, which include three targeted areas: use of Evidence-Based Practices (EBP) and Interventions through supervision services; assessment and evaluation of treatment services; and funding of cognitive behavioral therapy-based interventions or programs offered to clients throughout the county.

Execution of the Good Sam Agreement will provide services to clients under the supervision of the Probation Department including realigned clients and pretrial clients released to the Pretrial Supervision Program. Specifically, Good Sam will provide enhanced treatment services and related recovery and re-entry services, sober living services, shelter beds, and withdrawal management services; ROSC group services; case management; pretrial services navigation to provide case management and supportive services; services to assist persons in overcoming obstacles to obtaining a valid CDL; READY navigation

services to provide case management and supportive services; and CSN to provide case management and supportive services.

Execution of the CSI Agreement will provide services to adult clients under the supervision of the Probation Department, including realigned clients. Specifically, CSI will provide Reasoning & Rehabilitation, a cognitive behavioral treatment program and related recovery and re-entry services; Coping with Anger, a cognitive behavioral intervention and anger management program; case management and related recovery and re-entry services; and BIP.

Execution of the SCRAM of California Agreement will provide services for adult probation clients, including those on pretrial supervision. Specifically, SCRAM of California will provide Secure Continuous Remote Alcohol Monitoring (SCRAM) services that include equipment, installation, and removal of equipment, monitoring, and training, for adult clients who are under the supervision of the Probation Department, including realigned (AB 109) clients and pretrial defendants released under pretrial supervision.

Execution of the AMS Agreement will provide services for adult and juvenile probation clients, including those on pretrial supervision and those in the ASP. Specifically, AMS will provide GPS, EM, Remote Alcohol Breath on Demand Testing, leased equipment, monitoring services, and training for the enhanced supervision of adult and juvenile clients who are under the supervision of the Probation Department, including adult pretrial clients released to the PTS and those in the ASP as identified by the Santa Barbara Sheriff's Office and monitored by the Probation Department.

Execution of The Salvation Army Agreement will provide clean and sober housing services to Post Release Community Supervision and Post Sentence Supervision clients.

Execution of the Sanctuary Agreement will provide services to dual diagnosed clients. Specifically, Sanctuary will provide enhanced outpatient treatment services and related recovery and re-entry services for a dual diagnosis population.

Performance Measure:

All Agreements contain performance measures that are based on evidence-based principles and target efforts to reduce recidivism.

Contract Renewals and Performance Outcomes:

Providers delivering services at the Probation Report and Resource Center (PRRC) include Good Sam, CSI, and Sanctuary. Good Sam and CSI met or exceeded five of the six established performance measures for the period of July 1, 2023 through December 31, 2023. These performance measures included timely completion of client intake appointments, delivery of a written discharge plan upon program completion, administration of a pre and post Texas Christian University (TCU) criminal thinking survey, and data collection on all participating clients. The performance measure that was not met involved client improvement in four of six measured domains on the criminal thinking survey between pre and post-test.

Sanctuary met or exceeded two of the three of its established performance measures for the period of July 1, 2023, through December 31, 2023. These performance measures included timely completion of client intake appointments, delivery of a written discharge plan upon program completion, administration of a pre and post Texas Christian University Psychological Functioning (TCU PSY) criminal thinking survey,

and data collection on all participating clients. The performance measure that was not met involved client improvement in three of five measured domains on the criminal thinking survey between pre- and post-test.

Contracted residential service providers include Good Sam Shelter and The Salvation Army. The providers met all established performance measures. These include the timely completion of an individualized service plan, referral of unemployed clients to the PRRC for assessment, delivery of a written plan upon exit, ensuring exiting clients are in stable housing, and providing notifications of clients absconding.

To monitor ongoing performance measures of contracted providers, Probation employs multiple Department Business Specialist (DBS) staff who review invoices and service summary worksheets which capture provider performance metrics, and produce performance reports. DBS staff also complete quality assurance reviews that include in-person audits of programs and review curriculum and/or facilities in addition to providing comprehensive quarterly reports on the progress of established performance measures of each program/provider.

To address the performance measure shortfalls with Good Sam, CSI, and Sanctuary, particularly not demonstrating client improvement in measured domains on the criminal thinking survey, Probation worked directly with collaborative partners and adjusted the TCU outcomes to align with the various programs. Additionally, Probation has worked collaboratively with providers and added anger management as a CBT program at the Probation Report and Resource Center (PRRC) to address one of the domains that did not improve.

Provider performance standards remain consistent for the coming fiscal year as Probation concentrates on increasing appropriate referrals and clients’ overall improvement and successful reentry into the community.

Fiscal and Facilities Impacts:

Budgeted: Yes.

Fiscal Analysis:

<u>Funding Sources</u>	<u>FY 2024-2025 Contracts Amount</u>	<u>FY 2025-2026 Contracts Amount</u>	<u>Total Contracts Amount</u>
General Fund	\$ 468,667.00		\$ 468,667.00
State	\$ 3,223,232.60	\$ 90,000.00	\$ 3,313,232.60
Federal	\$ 107,002.00		\$ 107,002.00
Fees			
Other:			
Total	\$ 3,798,901.60	\$ 90,000.00	\$ 3,888,901.60

Narrative:

The attached six Agreements offer a range of services tailored to clients in Adult and Juvenile Probation Department programs. The Agreements are financed by State funding sources, comprised of \$2,841,446 from AB 109, \$468,667 from the General Fund, \$373,900 from SB 678, \$97,886.60 from YOBG and \$107,002 from an intra-fund transfer of READY grant funds from the Public Defender’s Office, totaling

\$3,798,901.60 for FY 2024-2025, as well as \$60,000 from SB 678 and \$30,000 from AB 109, totaling \$90,000 for FY 2025-2026. The total value of the contracts is capped at \$3,888,901.60. Funds for the FY 2024-2025 portion of the Agreements are included in Probation's FY 2024-2025 recommended budget, and funds for the FY 2025-2026 portion of the Sanctuary Agreement will be included in Probation's FY 2025-2026 proposed budget.

Execution of the Agreements for Services of Independent Contractors with Good Sam, CSI, SCRAM, AMS, The Salvation Army and Sanctuary will not increase the General Fund contribution to the Probation Department or the Sheriff's Office.

Key Contract Risks: Funding from AB 109, SB 678, the Public Defenders Office's JAG Byrne Grant, and Youthful Offender Block Grant (YOBG) funds are used to support these contracts. These funds have specific statutory requirements and failure to adhere to them may result in an audit finding. To mitigate this risk, statutory requirements are included in the Scope of Work and Payment Agreement sections of the Agreements. Probation's Fiscal Unit monitors monthly invoices and support documentation to ensure compliance.

Staffing Impacts:

Legal Positions:

No effect

FTEs:

No effect

Special Instructions:

Please return one fully signed original of each of the six Agreements to:

Probation Department
Attn: Fiscal Services Unit
117 E. Carrillo St., Santa Barbara CA 93101

Attachments:

- Attachment A: Good Samaritan Shelter, FY 2024-2025 Agreement
- Attachment B: Community Solutions Incorporated, FY 2024-2025 Agreement
- Attachment C: SCRAM of California, FY 2024-2025 Agreement
- Attachment D: SCRAM AMS, FY 2024-2025 Agreement
- Attachment E: The Salvation Army, FY 2024-2025 Agreement
- Attachment F: Sanctuary Centers of Santa Barbara, FY 2024-2026 Agreement

Authored by:

Emir Saafir, Probation Manager