



BOARD OF SUPERVISORS  
AGENDA LETTER

Agenda Number:

Clerk of the Board of Supervisors  
105 E. Anapamu Street, Suite 407  
Santa Barbara, CA 93101  
(805) 568-2240

Department Name: Public Works  
Department No.: 054  
For Agenda Of: April 1, 2014  
Placement: Departmental  
Estimated Tme: 30 Minutes  
Continued Item: No  
If Yes, date from:  
Vote Required: Majority

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**TO:** Board of Supervisors

**FROM:** Department Director Scott D. McGolpin, Public Works Director, 568-3010  
Contact Info: Chris Sneddon, Deputy Director-Transportation, 568-3064

**SUBJECT:** Measure A Program of Projects for Fiscal Year 2014/2015, All Supervisorial Districts

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**County Counsel Concurrence**

As to form: Yes

**Auditor-Controller Concurrence**

As to form: Yes

**Recommended Actions:**

That the Board of Supervisors:

- A. Adopt the attached Resolution for the Measure A Five-Year Local Program of Projects for Fiscal Years 2014/2015 through 2018/2019, for submittal to the Santa Barbara County Local Transportation Authority for acceptance;
- B. Reaffirm Resolution 10-101, which establishes priorities and policies for the use of the local portion of the one-half cent sales tax for the transportation needs in Santa Barbara County;
- C. Reaffirm the existing distributions of Measure A revenues: 50 percent population and 50 percent lane miles for the South Coast, and 100 percent lane miles for North County;
- D. Direct staff to prepare Fiscal Year 2014/2015 Road Maintenance Annual Plan (RdMAP) based upon approved Measure A distribution formula; and
- E. Determine that the proposed actions are administrative and other fiscal activities that do not involve commitment to any specific project, and are therefore not a project as defined by State CEQA Guidelines Section 15378, and approve the filing of a Notice of Exemption on that basis;

**Summary Text:**

**Recommendation A**

Measure A guidelines require each local agency to adopt a Resolution for the five-year Program of Projects (POP) and certify its intent to allocate the required local discretionary funds to satisfy the "Maintenance of Efforts" provision of Measure A for FY 2014/2015.

#### **Recommendation B**

In addition, reaffirmation of Resolution No. 10-101, which establishes the priorities and policies for the use of Measure A funds, is recommended annually for this item. Eligible use of Measure A funds is defined by the voter approved investment plan and jurisdictional Measure A expenses, which are audited by the Santa Barbara County Association of Governments (SBCAG). These include the requirement that 10% of Measure A funds be spent on alternative transportation.

#### **Recommendation C**

The County receives Measure A revenues separately for the South Coast and for the North County. On April 2, 2013, your Board approved Measure A fund distribution ratios of 50 percent population and 50 percent lane miles for the South Coast and 100 percent lane miles for North County. These were the same distributions utilized in the previous fiscal year, and no changes are proposed this year.

#### **Recommendation D**

Use of Measure A and other funding for these needs is programmed in the Program of Projects (POP), as well as the Road Maintenance Annual Plan (RdMAP). If the Measure A POP is approved, staff will return to your Board with a RdMAP for FY14/15 for your approval.

#### **Recommendation E**

Staff recommends that your Board find these actions exempt pursuant to 14 CCR 15301 as these actions are for the operation and maintenance of existing public facilities, involving negligible, or no expansion of use beyond that which presently exists.

#### **Background:**

##### **Measure A history and programming**

On November 4, 2008, the voters of the County of Santa Barbara approved Measure A to continue the one-half cent local sales tax (formerly Measure D) and Santa Barbara Transportation Investment Plan. Measure A took effect on April 1, 2010, and will remain in effect for 30 years, with the revenues allocated for transportation improvements.

Measure A revenues generated countywide are distributed according to the voter-approved investment plan; however, a substantial portion of Measure A is dedicated to special projects such as Highway 101 widening, commuter rail between Ventura and Santa Barbara, and a reduced portion is split equally between the South Coast and the North County for local roads. Several special interest groups participated in the development of the Measure A investment plan and SBCAG staff made many concessions. As a result of these concessions, local agencies receive 65% of the total amount of revenue from the North County expenditure plan for local streets and roads, and 52% of the total amount of revenue from the South Coast expenditure plan for local streets and roads. To put this in context, local streets and roads received 70% of the revenue generated with Measure D, Measure A's predecessor.

The voter-approved investment plan for Measure A requires the County to develop two distinct 5-year Programs of Projects for your Board's approval annually: one strictly for the use of Measure A funds on the South Coast, and one strictly for the use of the North County Measure A funds. Upon your Board's approval, the Department will submit the Programs to SBCAG for approval and incorporation into the countywide plan. The approved Measure A Ordinance also states that a Maintenance of Effort (MOE) is required to use local funds to augment the Measure A sales tax. The FY 2014/2015 General Fund contribution to meet the MOE requirement of the Measure A Ordinance is estimated by SBCAG to be \$1,386,350; an increase of approximately 3% over FY2013/2014. The actual MOE will be published by SBCAG in August and the Department will come forward with a budget revision if the amount is different.

**Measure A and the current status of County Transportation Infrastructure**

The County's approved Five-Year Program of Projects is the basis for the Public Works Department's Road Maintenance Annual Plan (RdMAP), identifying corrective and preventive maintenance needs, for which Measure A is one of the County's primary sources of revenue. Corrective maintenance is work our staff performs on a daily basis such as pothole patching, crack sealing, thin lift overlays, sidewalk ramping, tree trimming, and culvert cleaning. Preventive maintenance (also known as the County's Pavement Preservation Program) includes overlays, seal coats, and hardscape repairs. Preventive maintenance work is the majority of the County's unfunded road maintenance backlog.

The County's transportation infrastructure current Pavement Condition Index (PCI) is 60 – down one point from last year. The Department estimates approximately \$12M would be required annually to maintain the system's current PCI. The Department spends roughly \$3M on pavement preservation annually, which is substantially less than what is needed to maintain the system at a PCI of 60. However, in FY13/14 an estimated \$8.3M will be spent on road maintenance projects. This work is funded from an infusion of an additional \$2M of General Fund from your Board in FY 2013/2014, as well as State SLPP grant funds, Measure A, the last allocations from the State's Proposition 1B transportation funding that was given to local agencies, and the balance of Regional Surface Transportation Program (RSTP) funds set aside for the County in years prior to the Measure A Investment Plan absorbing it. This work, coupled with three years of relatively little rainfall (moisture is one of the primary causes of roadway deterioration) and a shift in strategy towards targeting roads where the least cost has the highest impact on PCI, has had a positive impact on the rate of deterioration of the County's overall PCI. These factors have helped temper the increase in deferred maintenance backlog. As a result, the County's road system backlog of infrastructure needs is currently approximately \$257M; a \$7M increase from FY 2013/2014.

Current RdMAP planning assumes preventive maintenance funding levels of approximately \$3M for FY14/15, based on known funding sources (Measure A, State Gas Tax, General Fund Designation). With the funding that is available, the Department will continue to strive for the most cost-effective treatments. However, even if drought conditions continue, deterioration of the road system coupled with decreases in purchasing power of funding and a reduction in available funding will compound the costs to restore the roadway system in future years.

**Fiscal and Facilities Impacts:**

**Budgeted:** N/A

Narrative:

The Measure A Five-Year Local Program of Projects will bring an estimated \$32,013,156 of revenue to maintain the County's Transportation Infrastructure over the five year period. Of this amount, the South Coast is estimated to receive \$16,615,335, and the North County is estimated to receive \$15,397,821 over the five-year period.

In future years, Public Works will have a reduced amount of Measure A funds available for Pavement Preservation program, and capital improvement projects. Regional Surface Transportation Program (RSTP), State Transportation Improvement Program (STIP), Prop1B, and Federal earmarks are funding sources the Department has relied on for Pavement Preservation and large capital improvement projects, such as the Summerland Circulation Improvements. Both RSTP and STIP funds have been reprogrammed by SBCAG staff in their recommended and approved 30-year Measure A Strategic Plan, and therefore, will no longer be available to supplement Measure A funds for Pavement Preservation or capital improvement projects. Proposition 1B, a state bond measure for transportation funding,

distributed the last of its funds to be spent this year. Federal earmarks for projects such as the Hollister widening and rural rehab projects were eliminated in the most recent federal transportation funding bill.

**Special Instructions:**

Please return one copy of the adopted Resolution and a certified stamped Minute Order to: Gena Valentine Felix, Public Works Transportation Division, x3064.

**Attachments:**

1. Resolution for the Measure A Five-year Local Program of Projects for Fiscal Years 2014/2015 to 2018/2019
2. Resolution 10-101
3. Notice of Exemption
4. Measure A Local Program of Projects – South Coast
5. Measure A Local Program of Projects – North County

**Authored by:**

Chris Sneddon, Deputy Director, Public Works – Transportation, 568-3064