

STANDARD AGREEMENT

STD 213 (Rev. 03/2019)

AGREEMENT NUMBER

19G-LA40

PURCHASING AUTHORITY NUMBER (If Applicable)

1. This Agreement is entered into between the Contracting Agency and the Contractor named below:

CONTRACTING AGENCY NAME

DEPARTMENT OF ALCOHOLIC BEVERAGE CONTROL

CONTRACTOR NAME

County of Santa Barbara through the Santa Barbara County Sheriff's Department

2. The term of this Agreement is:

START DATE

July 1, 2019

THROUGH END DATE

June 30, 2020

3. The maximum amount of this Agreement is:

\$100,000

4. The parties agree to comply with the terms and conditions of the following exhibits, which are by this reference made a part of the Agreement.

EXHIBITS	TITLE	PAGES
Exhibit A	Scope of Work	4
Exhibit B	Budget Detail and Payment Provisions	3
Exhibit C *	General Terms and Conditions GTC 04/2017	04/2017
Exhibit D	Special Terms and Conditions	1

Items shown with an asterisk (*), are hereby incorporated by reference and made part of this agreement as if attached hereto.

These documents can be viewed at <https://www.dgs.ca.gov/OLS/Resources>

IN WITNESS WHEREOF, THIS AGREEMENT HAS BEEN EXECUTED BY THE PARTIES HERETO.

CONTRACTOR

CONTRACTOR NAME (if other than an individual, state whether a corporation, partnership, etc.)

County of Santa Barbara through the Santa Barbara County Sheriff's Department

CONTRACTOR BUSINESS ADDRESS

4434 Calle Real

CITY

Santa Barbara

STATE

CA

ZIP

93110

PRINTED NAME OF PERSON SIGNING

Bill Brown

TITLE

Sheriff

CONTRACTOR AUTHORIZED SIGNATURE



DATE SIGNED

6/18/19

STATE OF CALIFORNIA

CONTRACTING AGENCY NAME

Department of Alcoholic Beverage Control

CONTRACTING AGENCY ADDRESS

3927 Lennane Drive, Suite 100

CITY

Sacramento

STATE

CA

ZIP

95834

PRINTED NAME OF PERSON SIGNING

Patty Nelson

TITLE

Chief, Business Management Branch

CONTRACTING AGENCY AUTHORIZED SIGNATURE

DATE SIGNED

CALIFORNIA DEPARTMENT OF GENERAL SERVICES APPROVAL

EXEMPTION (If Applicable)

SCOPE OF WORK

Summary:

Description: Santa Barbara County is approximately 2,745 square land miles with 118 miles of coastline. The total population is approximately 446,170 people. The Santa Barbara Sheriff's Office (SBSO) has approximately 202,505 people that it provides law enforcement services for within the County. The SBSO is staffed by approximately 256 Sworn Deputy Sheriffs, 202 Sworn Corrections Deputies, and 168 Civilian Employees. The SBSO has primary law enforcement duties in the unincorporated areas of the County as well as four contract cities. The SBSO is broken down into several Divisions and Bureaus. The Criminal Investigations Division, Special Investigations Bureau, and the Administrative Services Division. The SBSO is also responsible for providing custodial facilities. The County Jail is staffed by Custody Deputies who are tasked with the booking, housing and care of over 900 inmates and new arrestees. In 2018-2019 deputies responded to approximately 159,633 calls for service and generated 19,525 case numbers (including on line reports).

Funding Requested: The SBSO is requesting funding in the amount of \$100,000 to offset the overtime costs needed to effectively increase enforcement, operating costs, and to provide/receive training in order to reduce criminal activity involving alcohol related crimes/violations.

Goals and Objectives:

- Conduct 44 task force operations targeting ABC licensed premises, open parties to the public, and individuals wandering the streets of Isla Vista and Goleta areas during "Fall Orientation", Halloween, "Deltopia" and throughout the school year, keeping alcohol related crimes/violations/assaults (physical and sexual) to a minimum.
- Conduct 8 "Shoulder Tap" operations, deterring adults from furnishing alcohol to minors.
- Conduct 8 "Minor Decoy" operations, deterring the sale of alcohol to minors.
- Conduct 2 "Trap Door" operations; deterring the use of fake ID's to purchase alcohol by minors.
- Conduct 2 IMPACT inspections at all 20 Isla Vista locations and other locations in the Goleta area, known to sell alcohol to the Isla Vista population, in order to ensure strict compliance with ABC regulations. Also, conduct 2 LEAD trainings to employers/employees of above noted locations.
- Conduct 5 "Roll Call" trainings/briefings, educating deputies/officers on alcohol related crimes/violations and the importance of adhering to a "zero tolerance" policy.
- Produce 4 press releases, noting ABC violations from local establishments and presenting information to the public regarding the SBSO and ABC's efforts to reduce alcohol related violations/crimes by ABC licensee's, minors, and adults furnishing alcohol to minors.
- Conduct 5 directed patrols of enforcement of the transport buses, capturing alcohol related violations, targeting the business owners/drivers of the buses, keeping them in compliance with alcohol related crimes, and reducing the number of alcohol related crimes as the passengers are dropped off in the Isla Vista area.
- Conduct 2 motor patrols of the Isla Vista area, using traffic deputies, to enforce all traffic/parking laws of the transport buses during peak hours of operation, in order to reduce the hazards they present by illegal parking and dropping off intoxicated subjects.
- Reduce the number of EMS incidents, crimes and victimizations involving the abuse of alcohol.

Number of ABC Licensed Locations: The SBSO deals with thousands of alcohol related violations and incidents each year, due in part to the 1318 alcohol licenses within the County. Of the total licenses, 860

are “on-sale” establishments and 458 are “off-sale” establishments. In the Isla Vista area there are 14 on-sale establishments and 6 off-sale licenses. These licensed establishments serve the Isla Vista population of 27,175. The City of Goleta (SBSO contract city) borders the town of Isla Vista and has 100 on-sale licenses, 50 off-sale licenses and 12 non-retail licenses. Goleta’s licensed establishments serve a population of 30,850.

Problem Statement:

SBSO provides primary law enforcement services to Isla Vista, a bustling college town adjacent to UCSB. Although Isla Vista is small (just under 2 square miles), it is densely populated and carries one of the highest per capita UCR Part 1 Violent Crime rates in Santa Barbara County. These high crime rates are likely tied to Isla Vista’s population density (14,203 population density per square mile), age of inhabitants (86% of population is between 18-24 years of age), high alcohol consumption rate (Isla Vista has one of the highest alcohol consumption rates per square mile; California Alcohol and Drug Council), and it’s nationally acclaimed reputation as a “top ten” college party town (Playboy Magazine has consistently rated UCSB among the top ten party schools in the country). Goleta is comprised of about 7.975 sq. miles, with a population density of approximately 3,830 people per sq. mile. Over the last several years, the population in Isla Vista has continued to grow, as UCSB has purchased more land and has been continuously building more student housing. Moreover, empty lots in Isla Vista are currently being developed, thus adding to the rising population as well.

To best deal with these issues, SBSO has teamed up with the UCSB Police Department to operate a substation in the heart of Isla Vista. This substation, the Isla Vista Foot Patrol, is composed of sheriff’s deputies and UCSB police officers working side by side in a community policing fashion to keep Isla Vista safe. Isla Vista Foot Patrol deputies/officers routinely patrol the area by foot, bicycle and automobile. These techniques have proven successful for decades, but recently their effects have waned as Isla Vista’s UCR Part 1 crime rates have increased considerably over the past 10 years (cumulative violent crime rates have increased 23% and burglary rates have increased 73%; FBI UCR Statistics, 2011).

Isla Vista is a community that faces an abundance of alcohol related problems. Some of these issues are as follows:

Fall Orientation: During August - November each year, students (and others as well) arrive in Isla Vista in order to start the school year off with a bang (party until the early hours of the morning). The SBSO staffs “Fall Orientation” overtime positions (usually 6-9 bodies per night) every Friday and Saturday night in an effort to combat the extreme partying. Due to budget cuts, it has become difficult to fund these positions.

Halloween: This is an unsanctioned major event where thousands, anywhere from 25,000 to upwards of 40,000 college students, as well as regular partygoers and gang members (who come to prey and victimize the drunken college students) gather on Del Playa and surrounding streets as they celebrate for 3-4 days while dressing in costume and consuming vast amounts of alcohol. Last year in 2018, the SBSO, along with allied agencies who assisted with the event, including ABC agents, arrested 9 people. 18 citations were given, of which 9 were for alcohol related crimes. The cost to SBSO for this 3-day operation was \$382,516.79. It should be noted that weather conditions also played a part in reducing the number of attendees. Although these numbers may reflect a decrease in activity as compared to previous years, we anticipate an increase in activity this year. This is largely due to a change of “culture” amongst the students where we have observed an upswing of drug and alcohol related issues.

Deltopia: Originally known as Floatopia, is an unsanctioned social event that has taken place in Isla Vista

around the first week of every April, since 2004. This event has been fueled by social media and has grown in popularity as the students openly party on Del Playa, with live bands and DJ's. Last year, there were upwards of 14,000 people who congregated on one to two blocks. The vast majority of the party goers are college and high school students from all over the California. Deputies, UCPD and ABC Agents are impacted by the sharp increase in arrests and citations for alcohol related offenses. Additionally, there is also a marked increase in the number of assaults and medical calls that can be attributed to the consumption of alcohol and drugs.

Last year during the Deltopia event, deputies observed a marked increase in gun related crimes in the Isla Vista area. Two cases involved documented criminal street gang members and firearms. One of these involved a traffic stop where the driver of the vehicle was a documented gang member from Texas. The subject was found to have a loaded firearm hidden between the seat and center console of his vehicle. The other was an abandoned vehicle that had a rifle openly displayed in the vehicle. After further investigation, it was determined that the vehicle had last been possessed by a documented Goleta criminal street gang member. The last incident involved an Isla Vista resident arming himself with a handgun and brandishing it at people in Isla Vista in an attempt to retrieve stolen property.

Sexual Assaults: Alcohol has played a significant part in the sexual assaults that occur in Isla Vista. In 2018, Deputies responded to an address in Isla Vista to investigate a sexual assault. Upon arrival, deputies contacted the victim of a sexual assault. The intoxicated suspect had entered her room and fondled her while attempting to convince her to have sexual intercourse with him. The victim recognized the suspect as a friend of another of her roommates. Deputies located the suspect in her friend's room and lying next to an intoxicated female victim. The victim of that assault was highly intoxicated and did not remember having sexual intercourse with the suspect or remember the suspect entering her room. That victim did admit to having a sexual relationship with the suspect on prior occasions.

Physical Assaults: Alcohol consumption in Isla Vista fuels violence. Within the past 12 months, there have been numerous assaults in the Isla Vista area. It is not uncommon to have victims who get beaten and/or stabbed by unknown assailants, then rushed to the hospital for medical treatment.

In 2018, deputies and UCPD Officers were investigating a battery report at 6706 Del Playa Rd when they were contacted by a witness to a stabbing. The witness stated his girlfriend had just been stabbed. Responding deputies located the victim and a large amount of blood was visible on the victim and ground. The victim and her boyfriend contacted a male subject urinating on their building where they live. During the interaction a verbal altercation became a physical altercation over the suspect refusing to leave their property. During the altercation, the suspect stabbed the victim in the leg. The victim required emergency surgery to save her life. The suspect was identified and later arrested.

SCOPE OF WORK

To put this in perspective, Isla Vista accounts for more than 15% of Santa Barbara County's Part 1 Violent Crimes for areas patrolled by SBSO and most of these crimes occur in Isla Vista's residential party zone. Deputies and Officers assigned to IVFP investigate thousands of alcohol related offenses every year and issued 1,045 citations in 2018 for alcohol related offenses.

In addition to the alcohol violations and violent crimes, there has also been an increase in alcohol related EMS calls for service. These calls typically involve (non-criminal) alcohol overdoses and alcohol related injuries. The results by year show the following: From 2010 to 2015 - 1,260 incidents, 2016 - 268

incidents, 2017 - 412, and 2018 -325 incidents. There have been two (2) non-criminal alcohol related fatalities in Isla Vista during 2017 and 2018, which does not include substantial injuries and paralyzed individuals from falling off the cliffs and/or balconies.

Some factors leading to the alcohol related problems within the Isla Vista and Goleta areas are: SBSO reduced staffing due to budget cuts, increasing student population in Isla Vista, easily accessible alcohol by minors due to fake ID's, and the amount of alcohol consumption by Isla Vista partygoers.

Project Description: The SBSO is requesting funding to implement the aforementioned "Goals and Objectives": Conduct 44 task force operations targeting ABC licensed premises, open parties to the public, and minors wandering the streets of Isla Vista and Goleta in violation of alcohol related laws, conduct 8 "Shoulder Tap", 8 "Minor Decoy", 2 "Trap Door" operations, 2 IMPACT inspections and 1 LEAD training on all of Isla Vista/Goleta "on-sale" and "off-sale" establishments, 5 "Roll Call" briefings, 4 press releases, 5 directed patrols targeting transport buses (owners/drivers) trafficking intoxicated subjects to and from Isla Vista and 2 traffic motor patrols targeting the transport buses during peak hours of operation.

By utilizing such strategies/operations, the SBSO expects the following: To educate businesses and their staff on laws pertaining to the privileges of their licenses, conduct Informed Merchants Preventing Alcohol-Related Crime Tendencies (IMPACT) inspections, and carry out Decoy operations, Shoulder Tap and Trap Door operations at local "on-sale" and "off-sale" establishments, deterring the sale of alcohol to minors and adults furnishing alcohol to minors. Furthermore, the SBSO believes consistent task force operations will reduce the number of ABC licensed establishments that provide alcohol to minors (with fake ID's or not checking for ID) and the amount of alcohol related crimes (physical/sexual/etc.) in Isla Vista and Goleta. The grant will allow the SBSO to enhance public safety by increasing education and allowing deputies to work undercover operations during the school year (nearly every Friday and Saturday night while school is in session) and related special events (Halloween/Deltopia). The SBSO will also utilize grant funding to educate patrol deputies on alcohol laws pertaining to ABC licensed premises and when to report incidents to the ABC, continuing a productive working relationship with the local ABC agents. Additionally, we will meet with the District Attorney's office to outline the goals of the grant. We will work closely with the DA to make sure that all investigations are conducted to meet their needs for prosecution. We will also collaborate with UCSB/SBCC staff, Associated Student Body, and the Dean of Students Office in order to educate students regarding the dangers of underage drinking and alcohol consumption.

Project Personnel: Sergeant Seth Woodill (prior Patrol Deputy, Patrol Senior Deputy, Narcotics Detective, AB 109 compliance Team, and current Patrol Sergeant with 13 total years LE experience) will be the grant manager and project director, and will be responsible in assuring the completion of the goals and objectives of the grant. Sergeant Woodill was recently transferred to Isla Vista and will remain in the IVFP throughout the duration of the GAP Grant time period. Staffing will usually be comprised of three-four person teams with one sergeant and two-three deputies for each shift, depending on the operation. The shifts will be eight to ten hours in duration, and times of day will vary depending on the operation. The Isla Vista Foot Patrol has had a long partnership with ABC GAP Investigators and ABC Investigators by working closely together on GAP operations and special events. Additionally, there will be other unnamed patrol deputies utilized in decoy and enforcement operations, as well as in some of our educational courses throughout the grant period.

BUDGET DETAIL

Exhibit B

BUDGET CATEGORY AND LINE-ITEM DETAIL	COST
A. Personnel Services (Straight Time Salaries, Overtime, and Benefits)	(Round budget amounts to nearest dollar)
A.1 Straight Time: Sheriff's Sergeant (1) \$59.15/hr Sheriff's Deputy (2) \$49.78/hr	\$30,967 \$61,901
A.2 Overtime: Sheriff's Sergeant 349 hrs @ \$88.73 (33%) Sheriff's Deputy 829 hrs @ \$74.67 (66%)	
A.3 Benefits	
TOTAL PERSONNEL SERVICES	\$92,868
B. Operating Expenses (maximum \$2,500)	\$2,500
Decoy Operations, Shoulder Tap Operations and Narcotic Investigations "Buy Money."	
TOTAL OPERATING EXPENSES	\$2,500
C. Equipment (maximum \$2,500)	
(Attach receipts for all equipment purchases to monthly billing invoice)	\$2,500
TOTAL EQUIPMENT	\$2,500
D. Travel Expense/Registration Fees (maximum \$2,500)	
Registration fee for July Conference (2) attendees at \$325 each Travel, per diem, and lodging for July Conference.	\$650 \$1,482
TOTAL TRAVEL EXPENSE	\$2,132
TOTAL BUDGET DETAIL COST, ALL CATEGORIES	\$100,000

PAYMENT PROVISION

Exhibit B

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1. **INVOICING AND PAYMENT:** Payments of approved reimbursable costs (per Budget Detail attached) shall be in arrears and made via the State Controller's Office. Invoices shall be submitted in duplicate on a **monthly basis** in a format specified by the State. Failure to submit invoices and reports in the required format shall relieve the State from obligation of payment. Payments will be in arrears, within 30 days of Department acceptance of Contractor performance, pursuant to this agreement or receipt of an undisputed invoice, whichever occurs last. Nothing contained herein shall prohibit advance payments as authorized by Item 2100-101-3036, Budget Act, Statutes of 2019.
2. Revisions to the "Scope of Work" and the "Budget Detail" may be requested by a change request letter submitted by the Contractor. If approved by the State, the revised Grant Assistance Scope of Work and/or Budget Detail supersede and replace the previous documents bearing those names. No revision can exceed allotted amount as shown on Budget Detail. The total amount of the contract must remain unchanged.
3. Contractor agrees to refund to the State any amounts claimed for reimbursement and paid to Contractor which are later disallowed by the State after audit or inspection of records maintained by the Contractor.
4. Only the costs displayed in the "Budget Detail" are authorized for reimbursement by the State to Contractor under this agreement. Any other costs incurred by Contractor in the performance of this agreement are the sole responsibility of Contractor.
5. Title shall be reserved to the State for any State-furnished or State-financed property authorized by the State which is not fully consumed in the performance of this agreement. Contractor is responsible for the care, maintenance, repair, and protection of any such property. Inventory records shall be maintained by Contractor and submitted to the State upon request. All such property shall be returned to the State upon the expiration of this contract unless the State otherwise directs.
6. If travel is a reimbursable item, the reimbursement for necessary traveling expenses and per diem shall be at rates set in accordance with Department of Personnel Administration rates set for comparable classes of State employees. No travel outside of the State of California shall be authorized. No travel shall be authorized outside of the legal jurisdiction of Contractor without prior authorization by the State.

PAYMENT PROVISION

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Exhibit B

7. Prior authorization by the State in writing is required before Contractor will be reimbursed for any purchase order or subcontract exceeding \$2,500 for any articles, supplies, equipment, or services to be purchased by Contractor and claimed for reimbursement. Contractor must justify the necessity for the purchase and the reasonableness of the price or cost by submitting three competitive quotations or justifying the absence of bidding.
8. Prior approval by the State in writing is required for the location, costs, dates, agenda, instructors, instructional materials, and attendees at any reimbursable training seminar, workshop or conference, and over any reimbursable publicity or educational materials to be made available for distribution. Contractor is required to acknowledge the support of the State whenever publicizing the work under the contract in any media.
9. It is understood between the parties that this contract may have been written before ascertaining the availability of appropriation of funds, for the mutual benefit of both parties, in order to avoid program and fiscal delays that would occur if the contracts were executed after that determination was made.
10. BUDGET CONTINGENCY CLAUSE - It is mutually agreed that if the Budget Act of the current year and/or any subsequent years covered under this Agreement does not appropriate sufficient funds for the program, this Agreement shall be of no further force and effect. In this event, the State shall have no liability to pay any funds whatsoever to Contractor or to furnish any other considerations under this Agreement and Contractor shall not be obligated to perform any provisions of this Agreement.

If funding for any fiscal year is reduced or deleted by the Budget Act for purposes of this program, the State shall have the option to either cancel this Agreement with no liability occurring to the State, or offer an agreement amendment to Contractor to reflect the reduced amount.

Special Terms and Conditions

1. Disputes: Any dispute concerning a question of fact arising under this contract which is not disposed of by agreement shall be decided by the Director, Department of Alcoholic Beverage Control, or designee, who shall reduce his decision to writing and mail or otherwise furnish a copy thereof to the Contractor. The decision of the Department shall be final and conclusive unless, within 30 days from the date of receipt of such copy, the Contractor mails or otherwise furnishes to the State a written appeal addressed to the Director, Department of Alcoholic Beverage Control. The decision of the Director of Alcoholic Beverage Control or his duly authorized representative for the determination of such appeals shall be final and conclusive unless determined by a court of competent jurisdiction to have been fraudulent, capricious, arbitrary, or so grossly erroneous as necessarily to imply bad faith, or not supported by substantial evidence. In connection with any appeal proceeding under this clause, the contractor shall be afforded an opportunity to be heard and to offer evidence in support of its appeal. Pending final decision of a dispute hereunder, Contractor shall proceed diligently with the performance of the contract and in accordance with the decision of the State.
2. Termination Without Cause: Either party may terminate this agreement at any time for any reason upon ten (10) days written notice. No penalty shall accrue to either party because of contract termination.
3. Contract Validity: This contract is valid and enforceable only if adequate funds are appropriated in Item 2100-101-3036, Budget Act of 2019, for the purposes of this program.
4. Contractor Certifications: By signing this agreement, Contractor certifies compliance with the provisions of CCC 04/2017, Standard Contractor Certification Clauses. This document may be viewed at <https://www.dgs.ca.gov/OLS/Resources/Page-Content/Office-of-Legal-Services-Resources-List-Folder/Standard-Contract-Language> .
5. If the State determines that the grant project is not achieving its goals and objectives on schedule, funding may be reduced by the State to reflect this lower level of project activity.