

## Planning and Development Department LONG RANGE PLANNING DIVISION



# CANNABIS ZONING ORDINANCE AMENDMENTS

CASE NOS. 19ORD-00000-00009 & -00011

## Board July 16, 2019, Direction

- Engage the Planning Commission and return with recommendations/strategies to mitigate:
  - Odor and other impacts of cannabis operations along urban-rural boundaries
  - Conflicts with existing agricultural operations



- Conducted five public hearings:
  - Presentations from P&D staff, Agricultural
     Commissioner, and Assistant CEO
  - Received public testimony
  - Considered a broad range of possible recommendations to the Board



- Recommendations/strategies considered:
  - Changes to Permitting Requirements
    - Zoning overlays for certain areas CUP vs.
       LUP/CDP required
    - Different permitting requirements for activities within a specified distance of an urban area
    - CUP for outdoor cultivation and LUP/
       CDP for indoor cultivation
    - Ban activities (e.g., outdoor processing)

- Recommendations/strategies considered:
  - Changes to Development Standards
    - Setbacks from sensitive receptors and incompatible uses
      - Setbacks from areas subject to pesticide application



- Recommendations/strategies considered:
  - Changes to Development Standards
    - Establish limits (caps) on activities by size, number, type of activity, and/or location
      - Countywide
      - By zone
      - Per legal lot



- Recommendations/strategies considered:
  - Changes to Development Standards
    - Strengthen odor control requirements
      - Require odor-generating processing activities to be located indoors
      - Require best odor control practices as conditions of approval of permits
      - Control odors at the property line



- Require a CUP for cultivation and on-site processing on agricultural lands:
  - Inland Area
    - AG-I: no change>20 acres = CUP≤ 20 acres = prohibited
    - AG-II: all cultivation and processing, rather than certain cultivation and processing, would require a CUP

- Require a CUP for cultivation and on-site processing on agricultural lands:
  - Coastal Zone, AG-I and AG-II:
    - Cultivation no longer a principally permitted use (CDP) – CUP appealable to the Coastal Commission
    - Nonvolatile manufacturing and distribution would remain appealable to Coastal Commission, but would require a CUP instead of a CDP

- Effects of CUP requirement for cultivation and on-site processing:
  - Additional findings for approval
  - Greater discretion for decision-makers
  - PC, not staff, is the decision-maker
  - Eliminates one step in current appeal process

- Effects of CUP requirement for cultivation and on-site processing:
  - Change to application processing time?
    - Eliminates staff approval of application, but...
    - Most applications are getting appealed
    - More discretion, less predictability
    - More development appealable to the Coastal Commission

- Effects of CUP requirement for cultivation and on-site processing:
  - Activities already permitted with a LUP or CDP would:
    - Be vested/legal nonconforming, if permittee conducted substantial work and incurred substantial liabilities in good faith reliance on the LUP or CDP; or
    - Require a CUP

- Changes to odor control requirements:
  - Current standards:
    - Odor control not required for most AG-II activities
    - Planning Director cannot detect odors from a residential zone



- Changes to odor control requirements:
  - PC's recommended standards:
    - Odor control required for all AG-II activities
    - Odors must:
      - Not be detrimental to the comfort, convenience, general welfare, health, and safety of the neighborhood
      - Be compatible with the surrounding area

- Effects of changes to odor control requirements:
  - Greater number of sensitive receptors to consider (e.g., wine tasting rooms and residential uses not within a residential zone)
  - Ability to tailor the level of odor control given project-specific features
  - Less predictability for applicants

#### GC Sections 65854 - 65857

- Zoning ordinance amendment processing requirements:
  - PC must:
    - Conduct public hearing regarding possible amendments
    - Convey recommendations in writing
  - Board must hold a public hearing to consider PC recommendations



#### GC Sections 65854 - 65857

- Zoning ordinance amendment processing requirements:
  - If the PC did not consider an item(s), send the item(s) to the PC for a recommendation to the Board, before Board action on the item(s)



#### PC Recommended Actions

- Board letter, pages 1-2:
  - Make the required findings for approval, including CEQA findings (Attachment 1)
  - Determine that no subsequent environmental documents is required, the amendments are within the scope of the program, and the PEIR adequately describes the activity for the purposes of CEQA (Attachments 1&

#### PC Recommended Actions

- Board letter pages 1-2:
  - Adopt the ordinances (Attachments 3, 4)
  - Adopt and transmit to the Coastal Commission, the resolution regarding Coastal Commission certification of the Article II ordinance amendments (Attachments 5, 6)



#### **Alternative Actions**

- Provide direction to staff on other amendments which the PC did not recommend
  - Direct staff to return to the PC for amendments not already considered
  - Consider effects on the LRP FY 2020-2021Work Program
    - 0.7 FTE and no consultant funds