



BOARD OF SUPERVISORS
AGENDA LETTER

Agenda Number:

Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Department Name: Probation Department
Department No.: 022
For Agenda Of: May 1, 2007
Placement: Administrative
Estimated Tme: N/A
Continued Item: No
If Yes, date from:
Vote Required: Majority

TO: Board of Supervisors
FROM: Department Scott DeuPree, Chief Probation Officer 739-8603
Director(s)
Contact Info: Tanja Heitman, 739-8607
SUBJECT: Adoption of Resolution for Application to Pursue Seventh Year Allocation Funding Under the Juvenile Justice Crime Prevention Act

County Counsel Concurrence

As to form: Yes

Auditor-Controller Concurrence

As to form: Yes

Other Concurrence:

As to form: No

Recommended Actions:

That the Board of Supervisors:

- A. Authorize the Chief Probation Officer, as your lead agent, to submit the Application for Approval to the Corrections Standards Authority in order to utilize seventh year funding in the amount of \$1,346,643 allocated to Santa Barbara County under the Juvenile Justice Crime Prevention Act (JJCPA), from July 1, 2007 through June 30, 2008.
- B. Adopt the attached resolution (Attachment A) authorizing the Chief Probation Officer to sign the grant application for funding, including and upon Board approval, application, amendments or extensions with the State of California and authorize the Board of Supervisors to enter into the grant contract.
- C. Assure that the county, if awarded funding, will adhere to the California Corrections Standards Authority's contract terms and statutory requirements, participate in the collection of the required data, and use grant funding to supplement and not supplant existing programs.

Summary Text:

This program addresses the county wide increase in juvenile gang activity and violence by retasking three truancy Deputy Probation Officers and funding two additional Deputy Probation Officers to

prevent school-based violence as well as truancy through the use of JJCPA and Title IV-E funds. The remaining elements of the program are consistent with past years.

In September 2006, the Santa Barbara County Juvenile Justice Coordinating Council (JJCC) designated representatives and delegates to a work group that was tasked with preparing an updated Comprehensive Multi-Agency Juvenile Justice Plan (CMJJP) and a FY 07-08 JJCPA spending plan. The workgroup met monthly and reviewed the current CMJJP, local juvenile justice trends, and related data. They reviewed numerous spending plan options and ultimately submitted two proposals to the JJCC for consideration.

On April 6, 2007, the JJCC reviewed the two proposals and considered one alternative proposal submitted by the District Attorney's Office. The JJCC was asked to vote and select the plan that they believed was most responsive to the emerging crime trends and gaps in services. The JJCC voted and adopted a spending plan which calls for continued funding in three core programs: Truancy Mediation/School Intervention, Initial Assessment/First Offender Intervention, and Aftercare Services. The plan has no shift in resources between departments or community based organizations.

The selected JJCC plan changes Deputy Probation Officer (DPO) staffing from the Truancy Mediation Component to a Truancy Mediation/School Intervention program to include school based violence prevention and intervention efforts. This program modification will result in the three current Truancy Deputy Probation Officer positions being refinanced by adding Title IV-E funds to create five School Intervention Deputy Probation Officers. The shift in serving high risk offenders who are at imminent risk for violent behavior or gang activity, truancy, and removal from their homes will allow the department to claim Federal Title IV-E funds which will maximize the resources combating juvenile delinquency and allow for two additional officers at no greater County expense.

A proposal to move resources from the Probation Department to the District Attorney's Office was not approved by the JJCC; as a consequence, a truancy mediation program supervisor in the District Attorney's Office was eliminated in the FY 06-07 spending plan. The District Attorney's Office obtained funding from other sources for the position in FY 06-07. The position will not be financed under the FY 07-08 spending plan after further consideration by the JJCC at their April 2007 meeting.

Using JJCPA funds, the JJCC approved the increase in funding from 2.0 to 3.0 FTE First Offender Intervention Deputy Probation Officers.

Background:

Assembly Bill 1913 was signed into law on September 7, 2000, creating the Schiff-Cardenas Crime Prevention Act of 2000 (CPA 2000) henceforth referred to as JJCPA. JJCPA continues and expands the scope of the Supplemental Law Enforcement Fund (SLESF), which provides resources to front line law enforcement services, and adds a juvenile justice component to include programs that focus on crime prevention and intervention for at-risk youth. The bill allocated funding for California counties to upgrade service and programs within the Juvenile Justice System. Funds are allocated on the basis of county population with the requirement that applicants:

- Prepare and annually approve a CMJJP; and

- Develop a JJCPA Local Action Plan and funding request that responds to identified gaps in services with “demonstrated effective” programs.

The CMJJP is annually reviewed and approved by the JJCC. In Santa Barbara County, funding provided under JJCPA has historically funded three core programs: Truancy Mediation, Initial Assessment/First Offender Intervention, and Aftercare Services. Other funding streams including Federal Title IV-E, County General Fund, and rollover money from the prior fiscal year have been used to augment the JJCPA funding and provide the highest level of service possible. The FY 06-07 budget was \$2,153,678 with \$1,304,122 of that being JJCPA monies and \$26,082 of interest. For FY 07-08 our JJCPA allocation is \$1,346,643.

On April 6, 2007, the JJCC members reviewed the draft 2007 CMJJP and approved the plan as being current and up-to-date, with modifications made to the Truancy Mediation Program and First Offender Intervention components as noted above. The Aftercare Program remains essentially unchanged. A description of the three programs is discussed below.

Truancy Mediation/School Intervention:

The County of Santa Barbara is committed to the countywide implementation of Truancy Mediation services. This program was modeled after the Santa Barbara County Challenge I/Truancy Prevention and Parent Accountability Program. Under the leadership of the District Attorney’s Office, this multi-agency collaborative effort involving the District Attorney, Probation, Education and varied community-based organizations has proved to be an effective prevention and early intervention program. The primary goals of the program are to increase student attendance rates, reduce criminal activity during school hours and provide support to juveniles and their families.

Truancy Mediation teams in Santa Barbara, Lompoc and Santa Maria are composed primarily of members from the District Attorney’s Office, Probation Department and Education. In the 07-08 proposal the Truancy Mediation efforts would be increased to include a more targeted focus on truant juveniles who are at the greatest risk of being involved in violent behavior and/or gang activity. The staffing would be increased from 3.0 to 5.0 FTE’s of Deputy Probation Officers who would serve as School Based Intervention Officers. These five DPOs would be located on secondary, continuation, and community school campuses throughout the county. They would work in collaboration with law enforcement School Resource Officers, school administration, law enforcement gang officers, and community based organizations serving the students and the District Attorney’s Truancy Mediation staff.

Initial Assessment/First Offender Intervention:

Initial Assessment

From the establishment of, and experience with the Challenge I grant, Multi-agency Integrated System of Care (MISC) and Challenge II/NEW VISTAS grant, the Santa Barbara County Probation Department has realized the critical importance of the initial assessment that juveniles and their families receive when they first enter the Juvenile Justice System.

A Senior Deputy Probation Officer (Intake/Assessment Coordinator), assesses minors and families for assets and risks, needs for counseling and educational assistance, determines eligibility for community services through Medi-Cal and coordinates the placement in or referral to available Probation or private programs and services. By using a validated risk/asset assessment instrument to accurately identify, screen and assess the needs of juveniles referred to the Probation Department, an individualized case plan is created and juveniles are referred more effectively to the services they need the most.

First Offender Intervention

First Offender Intervention (also known as Early Intervention) caseloads have been established in the three primary areas of the county. Since July 2001, the First Offender Intervention caseloads have continued to be “proven effective” programs at working with early and first-time offenders while under informal and formal probation supervision.

Through the collection of information regarding the juveniles and their families at the front end of the Juvenile Justice System, specific treatment needs are identified and juveniles are referred for services. An individual case plan approach replaces the more traditional one of providing a service program to all offending juvenile regardless of need. In addition, focusing on assisting the entire family increases parental accountability and involvement in their child’s treatment. Early intervention and treatment of the entire family system with support, supervision and appropriate services has proven to be cost effective in the curtailment of out-of-home placements.

For FY 07-08, the proposal includes an increase in funding from 2.0 to 3.0 Deputy Probation Officer FTE’s to allow each region of the County to have a dedicated First Offender caseload. Additionally, the criteria for exiting the caseload have been modified to allow offenders to remain on this caseload until they are successful or until a higher level of care is available to them. Efforts to have the Probation Officer work in tandem with the counseling and other service providers will also be increased with an objective of providing a team case management model.

Aftercare Services

In order to build upon positive attitudinal and behavioral changes a juvenile makes in out-of-home placement (camps, foster care and extended periods of confinement), the JJCC is committed to establishing more comprehensive aftercare services countywide. The aftercare phase of a juvenile’s out-of-home placement is critical to realizing the full success of the treatment experience. This 90 to 180 day transition period, immediately following placement, is often a time of uncertainty for juveniles and their families, and a time of potential recidivism for high-risk youth. The availability of extensive support services can make the transition home positive and successful.

Aftercare Services technically commence when a juvenile first enters the treatment and accountability phase of their out-of-home placement. The clarification of expectations regarding home and community behavior, school attendance, and participation in support services is essential in establishing treatment goals and objectives for juveniles while they are in placement. An integral part of these services is the support of the parents. Throughout the time a juvenile is in placement, the Aftercare Services staff support and encourage parents for the time when their child returns home. Parents are counseled as to what transition problems they can anticipate and what strength-based strategies they might employ.

Aftercare Service teams are composed of a Deputy Probation Officer and Institution Officer. Juveniles usually enroll in a County Education Office Community School before being considered for re-entry into the regular school systems. On a case-by-case basis, some minors will be enrolled directly into a regular school program. During the Aftercare Services period, the juveniles and their families will have the availability of support services including:

- Individual/Family Counseling;
- Alcohol/Drug treatment services;
- Interventions targeting gang characteristics; and
- Variety of community-based alternatives.

Performance Measure:

The Probation Department and the District Attorney's Office track and report 32 specific performance measures related to the JJCPA program of which four are reported in the County's Recurring Performance Measures System. Out of the 32 performance measures tracked, the following three are representative of the outcomes of the JJCPA program:

Truancy Mediation/School Intervention:

District Attorney RPM 40: Improve high school attendance through the Truancy Prevention & Parental Accountability Program, reflected by a 20% reduction in the number of students required to attend a Student Attendance Board meeting after participation in a Truancy Mediation Team meeting. In FY 05-06 there was a 69% reduction in the number of students required to attend a Student Attendance Board meeting after participation in a Truancy Mediation Team meeting

Initial Assessment/first Offender Intervention:

Probation RPM 118: Ensure that 85% of Early Intervention Program graduates have no new felony or misdemeanor arrests within six months of graduation. In FY 05-06, 86% of Early Intervention Program graduates had no new felony or misdemeanor arrests within six months of graduation.

Aftercare Services:

Probation RPM 119: Ensure that 86% of Aftercare Program graduates have no new felony or misdemeanor arrests within six months of graduation. In FY 05-06, 83% of Aftercare Program graduates had no new felony or misdemeanor arrests within six months of graduation.

Fiscal and Facilities Impacts: There will be no anticipated facility impacts. The project will use existing facilities: county-owned, privately-owned by community based organizations, and schools.

Expenditures	FY 07-08	
Probation	\$	1,538,536.00
ADMHS	\$	61,216.00
D A	\$	541,850.00
Community Based Organization	\$	213,685.00
Total Expenditures	\$	2,355,287.00

Fiscal Analysis:

Funding Sources	FY 07-08	
JJCPA State Grant (7th Year Funds)	\$	1,346,643.00
Estimated Interest on JJCPA Grant Advance	\$	13,466.00
Federal Title IV-E	\$	648,128.00
Other DA Funds for Truancy/School Intervention	\$	347,050.00
Total Funding	\$	2,355,287.00

Narrative:

Financing for the JJCPA program primarily consists of the annual State JJCPA allocation along with interest earned on advances of this allocation. The State JJCPA allocation is no longer advanced (a year ahead of the service year) starting in FY 06-07. This results in interest revenue decrease of \$12,616 (i.e. \$26,082 for FY 06-07 versus \$13,466 for FY 07-08).

Other financing sources include Federal Title IV-E (\$648,128) and other DA funds for Truancy/School Intervention component (\$347,050).

It is intended that the JJCPA funding will be sustained beyond the term of this allocation with future allocations in the State Budget, and a combination of Federal Title IV-E funds and Medi-Cal funds.

The JJCPA budget for FY 07-08 does not cause the County General Fund contribution to increase.

Staffing Impacts: Since FY 01-02, the Juvenile Services Division of the Probation Department has experienced a loss of 20.0 FTE's. School gang officers were lost during this period. In the past two years, juvenile referrals increased by 10% and juveniles under supervision increased by 7%. A net increase of 3 FTE juvenile officers, sustained through a combination of state and federal funding will allow us to restore a level of gang intervention in response to increased gang activity and violence countywide. This action will require that your Board authorize three legal positions adding 3.0 FTE Deputy Probation Officers at no net County expense. The Probation Department will return to your Board with personnel resolutions prior to July 1, 2007.

Legal Positions:

21

FTEs:

18.38

Special Instructions:

Please return (2) Certified Minute Orders to Lorna Merana, Probation Department, 117 E. Carrillo Street, Santa Barbara, CA 93101

Attachments:

Attachment A – Board Resolution
Attachment B – Probation Mandates

Authored by:

Tanja Heitman, Probation Manager

CC:

Doug Barton, ADMHS
Christie Stanley, District Attorney
Bob Geis, Auditor-Controller
Shane Stark, County Counsel
Rich Morgantini, County Executive Office

Attachment A

**RESOLUTION OF THE BOARD OF SUPERVISORS OF THE
COUNTY OF SANTA BARBARA, STATE OF CALIFORNIA**

IN THE MATTER OF SUPPORT OF SANTA)
BARBARA COUNTY’S PARTICIPATION IN THE)
CALIFORNIA CORRECTIONS STANDARDS)
AUTHORITY) RESOLUTION NO. _____
JUVENILE JUSTICE CRIME PREVENTION ACT)
APPLICATION FOR APPROVAL FY 2007-2008)

WHEREAS, the Board of Supervisors may appoint the Chief Probation Officer, as the Chair of the Santa Barbara County Juvenile Justice Coordinating Council and as lead agency for the Juvenile Justice Crime Prevention Act; and

WHEREAS, the Board of Supervisors may authorize the Chief Probation Officer to submit an Application for Approval to the California Corrections Standards Authority to utilize funding allocated to Santa Barbara County under the Juvenile Justice Crime Prevention Act as described in Sections 734-749 of the Welfare and Institutions Code of the State of California; and

BE IT RESOLVED that the Board of Supervisors of the County of Santa Barbara hereby:

Appoints the Chief Probation Officer of the Santa Barbara County Probation Department as the Chair of the Santa Barbara County Juvenile Justice Coordinating Council; and as lead agent for the Juvenile Justice Crime Prevention Act; and

Authorizes said Chief Probation Officer, or the chairperson of the Board of Supervisors to submit and/or to sign Santa Barbara County’s Application for Approval for the County’s Comprehensive Multi-agency Juvenile Justice Plan and upon Board approval, and related contracts, amendments, or extensions with the State of California; and

Assures that the County of Santa Barbara’s Comprehensive Multi-agency Juvenile Justice Plan has been developed, reviewed and provided to the Board of Corrections in a format determined by the Corrections Standards Authority; and

Assures that the County of Santa Barbara’s Board of Supervisors and the Juvenile Justice Coordinating Council has reviewed and approves the County’s Comprehensive Multi-agency Juvenile Justice Plan; and

Assures that the County of Santa Barbara will adhere to the requirements of the Juvenile Justice Crime Prevention Act (Chapters 353 and 475 of the Government Code) regarding the submission of the Comprehensive Multi-agency Juvenile Justice Plan application or revision, investment of allocated monies, including any interest earnings, expenditure of said funds, and the submission of required reports to the Corrections Standards Authority.

Attachment A (contd.)

PASSED, APPROVED AND ADOPTED by the Board of Supervisors of the Count of Santa Barbara, State of California, this 1st day of May 2007, by the following vote:

AYES:

NOES:

ABSTAIN:

ABSENT:

ATTEST:

MICHAEL F. BROWN

CLERK OF THE BOARD

By: _____
Chair, Board of Supervisors

Date: _____

APPROVED AS TO FORM:

RAY AROMATORIO
RISK MANAGEMENT

APPROVED AS TO FORM:

STEPHEN SHANE STARK
COUNTY COUNSEL

By: _____

APPROVED AS TO FORM:

ROBERT W. GEIS
AUDITOR-CONTROLLER

By: _____

Attachment B – Mandates

PROBATION DEPARTMENT MANDATES

GENERAL

131.5CCP; 830.5 PC; 1202.7 PC; 273a(c) (3) (A) and 273d(c) (3) (A) PC
1203.097(c) PC; 1203.098 PC; 1203.097 (c) (1) PC; 1203.097 (C) PC
13010-13014 PC; 6035 PC13020 PC; 3300 G C; 1020-1031.5 GC

CIVIL

1513 Probate Code; 1513.1 Probate Code; 1826 Probate Code; 1851 Probate Code
1851.5 Probate Code; 7800FLC;7801 FLC; 7803 FLC;7804 FLC; 7805 FLC; 7807 FLC;
7808 FLC; 7810 FLC; 9001

**PROBATION DEPARTMENT MANDATES
Juvenile Division**

A. Administrative Responsibility/Notification

1203.74 PC; 270 WIC

B. Juvenile Intake

601; 601.2; 601.3;602; 627.5; 628 WIC; 628.1 WIC; 630 WIC;631 WIC;
632 WIC; 652 WIC;652.5 WIC;653 WIC ;676.5 WIC; 777WIC;778 WIC;
1404-1405 Juvenile Court Rules

C. Juvenile Investigations

200 WIC; 280 WIC; 281 WIC; 281.5 WIC; 361.2 WIC; 635 WIC; 636 WIC;
652 WIC; 653.5 WIC; 656.2 WIC; 636.1 WIC; 706 WIC; 706.5 WIC; 706.6 WIC;
707 WIC; 727.1 WIC; 727.4 WIC; 742 WIC; 781 WIC;
1499 Juvenile Court Rules Sealing Records

D. Juvenile Supervision

241.1 WIC; 366.23 WIC; 366.26 WIC; 625 WIC; 625.3 WIC; 641 WIC; 654 WIC
654.1 WIC; 654.2 WIC; 654.3 WIC; 654.4 WIC; 654.6 WIC; 655 WIC; 725 WIC
727 WIC; 727.1 WIC; 727.2 WIC; 727.3 WIC; 727.31 WIC; 727.4 WIC; 727.4 (d) (4) WIC
727.6 WIC; 729 Et Esq. WIC; 729.3 WIC; 729.7 WIC; 729.8 WIC; 729.9 WIC; 730 WIC
730.6 WIC; 730.7 WIC; 730.8 WIC; 737 WIC; 738 WIC; 740 WIC; 740.1 WIC; 742.16 WIC
790 WIC; 793 WIC; 794 WIC; 795 WIC; 841 WIC; 1300 ET Esq. WIC; 1502.4 (a)(1) H&S
4096 WIC; 5600.3 WIC; 11400 WIC; 11401 WIC; 11402 WIC; 11404 WIC; 10553.1WIC
11404.1 WIC; 11462.01(2) (C) WIC; 295(i) (2) and 298 (b) (4) PC; 296.1 (a) (3) (A) PC

Institutions

Juvenile Hall

Title 15, Division 1 or Chapter 1 Standards Corrections Authority (formerly the Board of Corrections), Subchapter 5
Minimum Standards for Juvenile Facilities 210 WIC; 850 WIC

Home Supervision

628.1; 840 WIC

Boys' Camp

Title 15, Division 1 or Chapter 1 Standards Corrections Authority (formerly the Board of Corrections), Subchapter 5
Minimum Standards for Juvenile Facilities

881 WIC; 885 WIC

Counseling and Education Centers

654 (c) WIC

Non-Secure Detention

210.1 WIC; 601 WIC; 626 WIC;

Medical Care Juveniles

369 WIC; 739 WIC

Separate Categories

284 WIC; 285 WIC; 656.2 WIC; 704 WIC; 729.7 WIC; 742 WIC; 742.20 WIC; 749.22 WIC; 749.23 WIC; 751 WIC; 826
WIC; 826.5 (a) WIC; 826.6 WIC; 827WIC; 48321 ED CODE; 56026 ED CODE; 56325 ED CODE;

PROBATION DEPARTMENT MANDATES
Adult Division

ADULT INVESTIGATION:

1000.5PC; 1001.20 PC to 1001.34 PC; 1001.70 PC to 1001.90 PC; 1191 PC; 1191.1 PC;
1191.2 PC; 1191.3 PC; 1202.4 PC; 1202.4(f) (3) PC; 1202.42PC; 1203 PC; 1203a PC; 1203c PC
1203d PC; 1203.9 PC; 1203.10 PC; 1203.097(b) (3) PC; 1203.097(b) (4) PC; 1210.1 PC; 4.310 Judicial Rule; 4.411(a) (b) (c)
(d) Judicial Rule; 4.411.5 Judicial Rule

ADULT SUPERVISION:

290(c) (1) PC; 290.4 PC; 295(i) (2) PC; 298 (b) (4) PC; 296.1 (a) (3) (A) PC; 296.1 (a) (5) (A) PC;
298(b) (3) PC; 457.1 (e) PC; 1202.7 PC; 1202.8 PC; 1203.02 PC; 1203.016 PC; 1203.044 PC;
1203.044(h) PC; 1203.045 PC; 1203.047 PC; 1203.055 PC; 1203.055(f) PC; 1203.066 PC;
1203.067 PC; 1203.076 PC; 1203.097 PC; 1203.1 PC; 1203.1(b) PC; 1203.1bb PC; 1203.1(d)
1203.1(h) PC; 1203.1ab PC; 1203.1b (a) PC; 1203.1e PC; 1203.1g PC; 1203.1k PC; 1203.2 PC;
1203.2(a) PC; 1203.3 PC; 1203.4 PC; 1203.7 PC; 1203.9 (a) PC; 1203.9 (b) PC; 1203.10PC; 1203.12 PC; 1203.13 PC; 1389.6
PC; 1203.95 PC; 3075 PC to 3076 PC;

Page 12 of 12

11180 PC and 11181 PC; 13020 PC

Rev 04/06