



**BOARD OF SUPERVISORS
AGENDA LETTER**

Agenda Number:

Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

2018 SEP 27 AM 11: 03

Department Name: CEO/OEM
Department No.: 012
For Agenda Of: October 9, 2018
Placement: Administrative
Estimated Time:
Continued Item: No
If Yes, date from:
Vote Required: Majority

TO: Board of Supervisors
FROM: Department: Mona Miyasato, County Executive Officer and Director of
Director: Emergency Services
Contact Info: Matt Pontes, Assistant CEO
Robert Lewin, Director of Emergency Management
SUBJECT: Thomas Fire/Storm Incident – Update and Local Proclamation Re-Ratification

County Counsel Concurrence

As to form: Yes

Other Concurrence:

As to form: NA

Auditor-Controller Concurrence

As to form: NA

Recommended Actions:

It is recommended that the Board of Supervisors:

- a) Adopt a Resolution re-ratifying the Proclamations of Local Emergencies related to the Thomas Fire and subsequent Storm Emergency declared by the Director of Emergency Services on December 8, 2017, and January 8, 2018, respectively, when the Board of Supervisors was not in session, pursuant to Government Code Section 8550 et. seq. and Chapter 12, Section 12-5(a) of the Santa Barbara County Code, now combined and re-named Thomas Fire/Storm Incident; and
- b) Direct the Office of Emergency Management to return within 30 days for re-ratification of the Emergency until such time that the response and recovery conditions dictate otherwise; and
- c) Determine the above actions are not a “Project” within the meaning of the California Environmental Quality Act (CEQA), pursuant to Section 15378(b)(5) of the CEQA Guidelines, because the actions consist of organizational or administrative activities of the government that will not result in direct or indirect physical changes in the environment.

Summary Text:

The resolution before the Board is a re-ratification of the Proclamations of Local Emergencies related to the Thomas Fire/Storm Incident.

The Thomas Fire began in Ventura County on December 4, 2017, and shortly thereafter spread to the County of Santa Barbara. The Thomas Fire, until this fire season, was the largest wildfire in the history of California and caused power outages, widespread damage and destruction, extensive smoke and ash, and created hazardous air quality. Mandatory and voluntary evacuations were ordered. Due to the Thomas Fire Emergency, the County of Santa Barbara declared a local emergency which was ratified and re-ratified by the Board of Supervisors as required by California law.

Subsequently, on January 8, 2018, a significant storm was predicted to occur on January 9 that had the potential to threaten life and property in areas adjacent to the recently burned areas of the Thomas Fire along the south coast of Santa Barbara County. The County of Santa Barbara declared an additional local emergency on January 8th in preparation of the storm which was ratified by the Board of Supervisors as required by California law.

On January 9, 2018 the County of Santa Barbara experienced a 200 year rainfall event over one of the recently burned watersheds in the Thomas Fire burn area which caused massive mud and debris flows immediately leading to 23 deaths, further destruction and damage of public and private property, closure of state and local highways and roads, and displacement of residents and businesses.

The President and Governor Brown issued and amended emergency State proclamation and Presidential declarations that consolidated the Thomas Fire and Storm Incidents under one emergency. This resolution (Attachment A) re-ratifies the combined Proclamation of Local Emergency.

Background

On December 4, 2017, at 1825 hours, the Thomas Fire began burning in Ventura County. The first impact to Santa Barbara County was extensive power fluctuations and outages affecting over 83,000 customers across the South County of Santa Barbara. Periodic power outages continued for many days as a result of burn damage to the electric transmission lines.

On December 5, 2017, Governor Brown declared a State of Emergency for the County of Ventura for the Thomas Fire, and on December 7, 2017, the Governor added the County of Santa Barbara to the State of Emergency.

On December 7, 2017, the first mandatory evacuation orders and evacuation warnings were issued for portions of the County. Extensive smoke and ash created hazardous air quality, which led to the closure of most South County schools on December 7th and 8th. Many schools remained closed and recessed early into their holiday break.

On December 8, 2017, the President proclaimed a Presidential Declaration of Emergency for the Counties of Santa Barbara and Ventura. The Presidential Declaration included support for response activities of the federal, state and local government.

On December 8, 2017, when the Board of Supervisors was not in session, the County Executive Officer, as the Director of Emergency Services, proclaimed a local emergency in order to utilize all resources necessary to respond to the damage caused by the local emergency and receive any needed funding through the California Disaster Assistance Act and any other funding for both State and Federal funds that may be available. The proclamation was ratified by the Board of Supervisors on December 12, 2017, and covered the Santa Barbara County Operational Area including other jurisdictions.

On December 20, 2017, the Santa Barbara County Health Officer and Public Health Director declared a Local Health Emergency and Order Prohibiting the Endangerment of the Community through the Unsafe Removal, Transport, and Disposal of Fire Debris. This Local Health Emergency was re-ratified within each fourteen days in accordance with Health and Safety Code, section 101080 until Governor Brown waived the requirement on January 12, 2018.

On January 2, 2018, the President declared a Major Disaster for the State of California, as a result of wildfires, including the Thomas Fire.

On January 7, 2018, mandatory evacuation orders and evacuation warnings were issued for portions of the County due to the anticipated storm.

On January 8, 2018, when the Board of Supervisors was not in session, the Director of Emergency Services of the County of Santa Barbara proclaimed the existence of a local emergency within Santa Barbara County as a result of the forecasted storm. The proclamation was ratified by the Board of Supervisors on January 9, 2018.

On January 9, 2018, when the Thomas Fire was only 92% contained, the County of Santa Barbara experienced an extreme rain event that resulted in several massive debris flows below the recent Thomas Fire burn scar. The debris flows caused 23 people to perish. In addition, there were many injuries and destruction of property, transportation conveyances were compromised and resulted in displacement of residents and businesses.

On January 11, 2018, FEMA granted the State's request for expanded federal disaster aid for the debris flow that occurred as a result of the Thomas Fire. The Presidential Major Disaster Declaration was amended to include flooding, mudflows, and debris flows directly related to the compromised watershed as a result of wildfires and to include individual assistance.

On January 12, 2018, the Thomas Fire was 100% contained having burnt 281,893 acres in Santa Barbara and Ventura Counties. It burned significant portions of Santa Barbara County's critical watershed and damaged or destroyed over 80 structures in Santa Barbara County.

On January 12, 2018, Governor Brown issued Executive Order B-46-18 to further assist recovery efforts related to the Thomas Fire and subsequent mudslides.

On January 27, 2018, full repopulation occurred.

On February 8, 2018, the Boil Water Notice for Montecito Water District's customers was lifted.

On February 28, 2018, new storm activity caused an evacuation of approximately 21,000 people in the debris flow risk areas. Fire, law enforcement, public works and Emergency Operations Center personnel were activated during the storm. Full repopulation occurred on March 2, 2018.

Between February 3 and March 5, 2018, County, numerous State and Federal agencies, and nonprofits provided assistance to 255 impacted families at the Disaster Recovery Center (DRC).

On March 5, 2018, timed with the closure of the DRC, the County opened the Montecito Center for Preparedness, Recovery, and Rebuilding (MCPRR) in Montecito and the Small Business Association opened a Disaster Loan Outreach Center (DLOC) at Calvary Chapel Santa Barbara. The DLOC closed on March 16, 2018.

On March 5, 2018, the County launched a Materials Exchange website to assist the public, facilitate the sharing of material deposited by the debris flows, and limit the amount of debris going into the local landfills. The website is located at <http://sbcountymaterialexchange.com>.

On March 12, 2018, new storm activity caused an evacuation of approximately 5,000 people in the debris flow risk areas. Fire, law enforcement, public works and Emergency Operations Center personnel were activated during the storm. Full repopulation occurred on March 13, 2018.

On March 19, 2018, new storm activity caused an evacuation of approximately 21,000 people in the debris flow risk areas. Fire, law enforcement, public works and emergency operations center personnel were activated during the storm. Full repopulation occurred on March 22, 2018.

As of April 16, 2018, all 11 debris basins had been cleared and 328,013 cubic yards of debris removed (100% complete). An additional 65,307 cubic yards of material has been removed from creeks (100% complete) and 93,313 cubic yards of material from public right of ways.

June 5, 2018 County staff presented to the Board of Supervisors the Recovery Strategic Plan to guide the recovery process. This plan is updated as needed.

County staff continue to update damage assessment information and inspect structures. As of September 19, 2018, 12 structures impacted by the Thomas Fire remain red-tagged, 3 remain yellow-tagged, and 8 are listed as green-tagged. 122 structures impacted by the Storm remain red-tagged, 149 remain yellow-tagged and 364 are listed as green-tagged. An interactive map of tagged structures is located at ReadySBC.gov.

All County roads are open, with the exception of closures to accesses the Declared Disaster Zones or at damaged bridges.

Cost recovery efforts under FEMA's Public Assistance (PA) Grant Program related to the Major Disaster Declaration DR-4353 (California Wildfires, Flooding, Mudflows, and Debris Flows) is continuing.

The Community Wellness Team (comprised of over 13 organizational providers working in close collaboration) continues to provide a spectrum of behavioral health, spiritual and emotional wellness services within the community in response to the Thomas Fire and the 1/9 Debris Flow. To date, over 10,000 mental health contacts have occurred in the community as result of this team.

On August 28, 2018, the Board of Supervisors approved submissions of projects for the "Hazard Mitigation Grant Program and Pre-Disaster Mitigation Program". These projects will further efforts to protect the community from future storms that could yield mud and debris flows due to the Thomas Fire.

On August 30, 2018, the Montecito Center for Preparedness, Recovery, and Rebuilding closed. Non-government organizations continue to provide services such as disaster case management, behavioral wellness, and other services to the community. County services have transitioned back to administrative departments. To continue to provide needed support to the community, the Board of Supervisors on August 28, 2018 approved funding to augment Community Outreach Liaison and disaster recovery efforts under the Office of Emergency Management.

On September 20, 2018, the “Thomas Fire and 1/9 Debris Flow After-Action Report and Improvement Plan”, a written report and oral presentation from Hagerty Consulting, Inc., was presented to agency stakeholders. The review identified areas of “strength” and “considerations for improvement” based on lessons learned from the County’s response to the Thomas Fire of December 2017 and the ensuing 1/9 Debris Flow of January 9, 2018. After the review is complete, it will be presented to the Board of Supervisors.

Recovery efforts continue to address community emergency communication protocols, cost recovery, infrastructure and rebuilding efforts. Office of Emergency Management staff and partners with other local agencies are focused on internal and external improvements that prepare the community for future disasters, pre-plan potential future winter storms and communicate the current conditions in dangerous watersheds burned in the Thomas Fire. Additional mud and debris flows leading to a threat to lives and further damage to homes, properties, businesses, and local roadways and bridges are still possible.

Fiscal Analysis:

The fiscal impact of efforts in support of this incident is ongoing and being evaluated at this time and will be reported to the Board at future meetings.

Special Instructions:

Direct Clerk of the Board to send a copy of the minute order to: Office of Emergency Management, Attn: Sonia Thompson, Department Business Specialist

Attachments:

Attachment A: Resolution

Authored by:

Robert Lewin, Director of Office of Emergency Management

CC:

Eric Peterson, Fire Chief
Bill Brown, Sheriff

ATTACHMENT A

**RESOLUTION OF THE BOARD OF SUPERVISORS OF THE
COUNTY OF SANTA BARBARA, STATE OF CALIFORNIA**

**IN THE MATTER OF RE-RATIFYING
LOCAL EMERGENCY
PROCLAMATIONS, FOR THE THOMAS
FIRE/STORM INCIDENT**

RESOLUTION NO. _____

WHEREAS, on December 4, 2017, at 1825, a wildfire that has been named the Thomas Fire, began burning in Ventura County. Later that night, Santa Barbara County experienced wide-spread power outages, which impacted 83,000 customers. The main Southern California Edison transmission lines were compromised by the fire. On December 7, 2017, mandatory evacuation orders and evacuation warnings were issued, as the Thomas Fire approached the southeast portion of the County. Extensive smoke and ash created hazardous air quality that led to the closure of most South County schools on December 7th and 8th. Many schools elected to remain closed and recessed early into their holiday break. The Thomas Fire crossed into Santa Barbara County on December 9, 2017. Evacuation centers were opened for residents and for animals; and

WHEREAS, on December 5, 2017, Governor Brown declared a State of Emergency for the County of Ventura as a result of the Thomas Fire, and on December 7, 2017 the Governor added the County of Santa Barbara to the State of Emergency; and

WHEREAS, on December 8, 2017, the President proclaimed a Presidential Declaration of Emergency for the Counties of Santa Barbara and Ventura; and

WHEREAS, on December 8, 2017, the County Executive Officer, as the Director of Emergency Services, when the Board of Supervisors was not in session, proclaimed a local emergency due to the Thomas Fire. This local proclamation was ratified by the Board of Supervisors on December 12, 2017 and re-ratified on January 9, 2018; and

WHEREAS, on December 20, 2017, the Santa Barbara County Health Officer and Public Health Director declared a Local Health Emergency and Order Prohibiting the Endangerment of the Community Through the Unsafe Removal, Transport, and Disposal of Fire Debris. This Local Health Emergency was re-ratified within each fourteen days in

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accordance with Health and Safety Code, section 101080 until Governor Brown waived the requirement on January 12, 2018 ; and

WHEREAS, on January 2, 2018, the President declared a major disaster for the State of California, as a result of several California wildfires, including the Thomas Fire, pursuant to his authority under the Robert T. Stafford Disaster Relief and Emergency Assistance Act, Pub. L. No. 93-288 (1974) (codified as amended at 42 U.S.C. § 5121 *et seq.*) (Stafford Act); and

WHEREAS, on January 7, 2018, due to imminent forecasted storms, mandatory evacuation orders and evacuation warnings were issued to alert over 25,000 residents living in flood and debris prone areas of the need to evacuate areas by noon on January 8, 2018; and

WHEREAS, on January 8, 2018, a series of storms (“Storms”) began impacting Santa Barbara County, including areas that were burned by the Thomas Fire; and

WHEREAS, on January 8, 2018, when the Board of Supervisors was not in session, pursuant to Government Code, Section 8558 and 8630, *et seq.*, and Chapter 12 of the Santa Barbara County Code the Director of Emergency Services of the County of Santa Barbara proclaimed the existence of a local emergency within Santa Barbara County as a result of the Storms. The Board of Supervisors ratified the local emergency for the Storms incident on January 9, 2018; and

WHEREAS, on January 9, 2018, the Thomas Fire was only 92% contained, and the County of Santa Barbara experienced an extreme rain event that resulted in several massive debris flow below the Thomas Fire burn scar. The debris flow carried boulders and debris that led to 23 deaths, injured persons, destruction of property, and displacement of residents, businesses and closure of Highway 101, State Route 192, and many streets and major thoroughfares; and

WHEREAS, on January 11, 2018, FEMA granted the State’s request for expanded federal disaster aid for the debris flow that occurred as a result of the Thomas Fire; and

WHEREAS, on January 12, 2018, the Thomas Fire was 100% contained having burnt 281,893 acres in Santa Barbara and Ventura Counties. It burned significant portions of Santa Barbara County’s critical watershed and damaged or destroyed over 80 structures in Santa Barbara County; and

WHEREAS, on January 12, 2018, Governor Brown issued Executive Order B-46-18 to further assist recovery efforts related to the Thomas Fire and subsequent debris flow; and

WHEREAS, on January 15, 2018, FEMA approved Individual Assistance and the Presidential Major Disaster Declaration was expanded to include January 9, 2018, flooding, mudflows, and debris flows directly related to the compromised watershed as a result of the wildfires; and

WHEREAS, as of January 27, 2018, the Storm was reported to have destroyed or damaged 550 structures; and

WHEREAS, on February 28, 2018, new storm activity caused an evacuation of approximately 21,000 people in the debris flow risk areas. Fire, law enforcement, public works and Emergency Operations Center personnel were activated during the storm. Full repopulation occurred on March 2, 2018; and

WHEREAS, on March 12, 2018, new storm activity caused an evacuation of approximately 5,000 people in the debris flow risk areas. Fire, law enforcement, public works and Emergency Operations Center personnel were activated during the storm. Full repopulation occurred on March 13, 2018; and

WHEREAS, on March 19, 2018, new storm activity caused an evacuation of approximately 21,000 people in the debris flow risk areas. Fire, law enforcement, public works and Emergency Operations Center personnel were activated during the storm. Full repopulation occurred on March 22, 2018; and

WHEREAS, the Thomas Fire/Storm Incident caused conditions of extreme peril to the safety of persons and property within the County of Santa Barbara, which are beyond the control of the services, personnel, equipment and facilities of the combined forces of Santa Barbara County Operational Area to combat; and

WHEREAS, recovery efforts are ongoing, potential future storms may cause additional debris flow leading to more damage to homes, properties, businesses, local roadways and bridges, and potential road closures; and

NOW, THEREFORE, IT IS HEREBY PROCLAIMED AND ORDERED that the conditions warranting the Proclamation of Local Emergency Caused by the Thomas Fire and

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resulting storms and debris flow continue to exist and the Proclamation of the Local Emergency
Caused by Thomas Fire/Storm Incident shall remain in place; and

IT IS FURTHER PROCLAIMED AND ORDERED that the local emergency
shall be deemed to continue to exist until its termination is proclaimed by the Board of
Supervisors of the County of Santa Barbara, California.

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PASSED, APPROVED AND ADOPTED by the Board of Supervisors of the County of Santa Barbara, State of California this 9th day of October, 2018 by the following vote:

AYES:

NOES:

ABSTAIN:

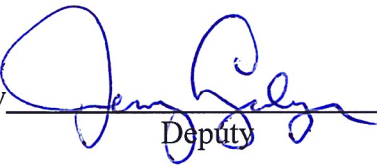
ABSENT:

DAS WILLIAMS, CHAIR
BOARD OF SUPERVISORS

ATTEST:
MONA MIYASATO
CLERK OF THE BOARD

APPROVED AS TO FORM:
MICHAEL C. GHIZZONI
COUNTY COUNSEL

By _____
Deputy

By  _____
Deputy

DIRECTOR OF EMERGENCY MANAGEMENT
ROBERT LEWIN
OFFICE OF EMERGENCY MANAGEMENT

By  _____