

**SANTA BARBARA COUNTY
BOARD AGENDA LETTER**



Clerk of the Board of Supervisors
105 E. Anapamu Street, Suite 407
Santa Barbara, CA 93101
(805) 568-2240

Agenda Number:
Prepared on:
Department Name: Probation Department
Department No.: 022
Agenda Date: 4-22-2003
Placement: Administrative
Estimate Time:
Continued Item: NO
If Yes, date from:

TO: Board of Supervisors

FROM: Susan J. Gionfriddo
Chief Probation Officer

STAFF CONTACT: Scott DeuPree, Deputy Chief Probation Officer, 739-8603
Wesley M. Forman, Probation Manager, 739-8607

SUBJECT: Approval of Resolution for Application to Pursue Third Year Allocation Funding Under the Juvenile Justice Crime Prevention Act.

Recommendation(s):

That the Board of Supervisors:

- a. Authorize the Chief Probation Officer, as your lead agent, to submit the Application for Approval to the Board of Corrections in order to utilize third year funding allocated to Santa Barbara County under the Juvenile Justice Crime Prevention Act (JJCPA), from July 1, 2003 through June 30, 2004.
- b. Adopt the attached resolution (Attachment A) authorizing the Chief Probation Officer to sign the grant application for funding, including upon board approval application amendments or extensions, with the State of California and authorize the Board of Supervisors to enter into the grant contract.
- c. Assure that the County, if awarded funding, will adhere to the California Board of Correction's contract terms and statutory requirements, participate in the collection of the required data, and use grant funding to supplement and not supplant existing programs.

Alignment with Board Strategic Plan:

The recommendation is primarily aligned with Goal No. 2, A Safe and Healthy Community in Which to Live, Work, and Visit, and Goal No. 7, A Community that Fosters the Safety and Well-Being of Families and Children.

Board Agenda Date: 04/22/2003

JJCPA Application for Approval

Page 2

Executive Summary and Discussion:

Assembly Bill 1913 was signed into law on September 7, 2000, creating the Schiff-Cardenas Crime Prevention Act of 2000 (CPA 2000) henceforth referred to as the Juvenile Justice Crime Prevention Act (JJCPA). JJCPA continues and expands the scope of the Supplemental Law Enforcement Fund (SLESF) which provides resources for front line law enforcement services, and adds a juvenile justice component to include programs that focus on crime prevention and intervention for at-risk youth. The bill allocated funding for California counties to upgrade services and programs within the juvenile justice system. Santa Barbara County was allocated \$1.46 million during fiscal year 2001/2002, \$1.36 million for fiscal year 2002/2003 and \$1.35 million for fiscal year 2003/2004. Funds are allocated on the basis of county population with the requirement that applicants:

- Prepare and annually approve a Comprehensive Multiagency Juvenile Justice Plan (CMJJP), and
- Develop a JJCPA Local Action Plan and funding request that responds to identified gaps in services with “demonstrated effective” programs.

The CMJJP is annually reviewed and approved by the Juvenile Justice Coordinating Council (JJCC). Funding provided under JJCPA has been sufficient enough to fund three programs: Truancy Mediation; Initial Assessment/First Offender Intervention; and Aftercare Services. On February 7, 2003, the JJCC reviewed the current Comprehensive Multiagency Juvenile Justice Plan (CMJJP) and approved the plan as being current and up-to-date, with no modifications being made to the three programs or the identified target population being funded with the FY 03-04 JJCPA allocation.

A description of the three programs is discussed below.

Truancy Mediation

The County of Santa Barbara is committed to the countywide implementation of Truancy Mediation services. This program was modeled after the Santa Barbara County Challenge I/Truancy Prevention and Parent Accountability program. Under the leadership of the District Attorney's Office, this multi-agency collaborative effort involving the District Attorney, Probation, Education, and varied community-based services has proven to be an extremely effective prevention and early intervention program. The primary goals of the program are to increase student attendance rates, reduce criminal activity during school hours and provide support to juveniles and their families. Outcome data indicates:

- Schools participating directly with truancy programs show a decrease in students with unexcused absences; and
- Students participating in the Truancy Mediation program are less likely to be arrested.

Truancy Mediation teams in Santa Barbara, Lompoc, and Santa Maria are composed primarily of members from the District Attorney's Office, Probation Department and local schools. Careful assessment and screenings of juveniles and their families allow for a precision fit of referrals to available community services.

Early identification of specific academic, counseling and parent education needs allow for family-focused case management. Support and parental assistance are an integral part of this program's effectiveness. School attendance, parent training for homework assistance and improved family relationships, as well as mentoring, helps focus and redirect juveniles into positive school participation and diversion from further incursion into the Juvenile Justice System. This structured and strength-based five-step program, combining family accountability, intensive supervision, and wraparound services, offers identified juveniles and their parents the opportunities to take long-lasting corrective action. Truants and families who receive swift and certain intervention from the Truancy Mediation program have also benefited from a case plan treatment package that includes a combination of the following services:

- Individual/Family counseling
- School assistance tutoring
- Alcohol and drug counseling
- Mentoring

Initial Assessment/First Offender Intervention

Initial Assessment

From the establishment of, and experience with the Challenge I grant, Multi-agency Integrated System of Care (MISC) and Challenge II/NEW VISTAS grant, the Santa Barbara County Probation Department has realized the critical importance of the initial assessment that juveniles and their families receive when they first enter the Juvenile Justice System. Utilizing an Intake/Assessment team approach, the Probation Department established assessment teams in the Probation Department's Juvenile Court Services units in Santa Barbara, Lompoc, and Santa Maria.

Composed of a Senior Deputy Probation Officer (Intake/Assessment Coordinator), a Mental Health Clinician, and an Eligibility Worker, these intake teams assess for risks and needs in the areas of counseling, educational assistance, determine eligibility for community services through MediCal, and coordinate the placement in or referral to available Probation or private programs and services. By accurately identifying, screening and assessing the needs of juveniles referred to the Probation Department, the Intake/Assessment teams create a precision fit for juveniles to available treatment programs and services.

First Offender Intervention

First Offender Intervention caseloads of thirty-four juveniles have been established in the three primary urban areas of the county. Since July 2001, the First Offender Intervention caseloads have continued to be "proven effective" programs at working with early and first-time offenders while under informal and formal probation supervision.

Through the collection of information regarding the juveniles and their families at the front end of the Juvenile Justice System, specific treatment needs are not overlooked nor are juveniles programmed for services they do not need. An individual case plan approach replaces the more traditional one of providing a service program to all offending juveniles regardless of need. In addition, focusing on assisting the entire family increases parental accountability and involvement in their child's treatment. Early intervention and treatment of the entire family system with support, supervision and appropriate services has proven to be cost effective in the curtailment of out-of-home placements. Outcome data indicates:

- Minors participating in the Early Assessment/First offender Intervention program are less likely to be arrested; and
- Minors participating in the Early Assessment/First offender Intervention program are more likely to complete probation.

The following services are provided by community-based organizations in this program:

- Individual/Family counseling;
- Drug and alcohol counseling; and
- Mentoring.

Aftercare Services

In order to build upon positive attitudinal and behavioral changes a juvenile makes in out-of-home placement (camps, foster care and extended periods of confinement), the JJCC is committed to establishing more comprehensive aftercare services countywide. The aftercare phase of a juvenile's out-of-home placement is critical to realizing the full success of the treatment experience. This 90 to 180 day transition period, immediately following placement, is often a time of uncertainty for juveniles and their families, and a time of potential recidivism for high-risk youth. The availability of extensive wraparound support services can make the transition home positive and successful.

Aftercare Services technically commences when a juvenile first enters into the treatment and accountability phase of their out-of-home placement. The clarification of expectations regarding home and community behavior, school attendance, and participation in support services is essential in establishing treatment goals and objectives for juveniles while they are in placement. An integral part of these services is the support of the parents. Throughout the time a juvenile is in placement, the Aftercare Services staff support and encourage parents for when their child returns home. Parents are counseled as to what transition problems they can anticipate and what strength-based strategies they might employ.

Aftercare Services teams are composed of a Deputy Probation Officer and a Juvenile Institutions Officer for each region of the county. Juveniles usually enroll in a County Education Office Community School before being considered for re-entry into the regular school systems. On a case-by-case basis, some minors will be enrolled directly into a regular school program. During the Aftercare Services period, the juveniles and their families will have the availability of the following support services:

- Mentoring;
- Job Training and Employment assistance (resume building, interviewing, application);
- Individual/Family counseling; and
- Alcohol and drug counseling services.

Outcome data indicates:

- Minors participating in the Aftercare Services program are less likely to be arrested;
- Minors participating in the Aftercare Services program are more likely to complete probation;
- Minors participating in the Aftercare Services program are less likely to be incarcerated; and
- Minors participating in the Aftercare Services program more likely to pay restitution.

Performance Measures:

The Probation Department and the District Attorney's Office track and report 30 specific performance measures related to the JJCPA program of which four are reported in the County's Recurring Performance Measures System. Of the 30 performance measures tracked, the following six are representative of the outcomes of the JJCPA program:

Truancy Mediation Program

- Reducing by 80% the number of students required to attend a Truancy Mediation Team (TMT) Meeting after attending an After School Meeting (ASM); and
- Reducing by 20% the number of students required to attend a School Attendance Review Board (SARB) Meeting after participation in the TMT Program.
- Minors receiving Truancy Mediation services will have a felony and/or misdemeanor referral rate at or below the rate of the Challenge I comparison group for one year following entry into the program.

Initial Assessment/First Offender Intervention

- Minors receiving First Offender Intervention services will have a felony and/or misdemeanor referral rate at or below the rate of the Challenge I comparison group for one year following entry into the program.

Board Agenda Date: 04/22/2003

JJCPA Application for Approval

Page 6

Aftercare Services

- Participants in the Aftercare Services program will have a felony and/or misdemeanor referral rate at least 10% below the Challenge I historical comparison group for one year following entry into the Aftercare Program;
- 85% of minors who enter the Aftercare Services program will not return to foster home placement, group home placement, or Los Prietos Boys Camp within six months of entrance into Aftercare.

Mandates and Service Levels: (Attachment B)

Fiscal and Facilities Impacts:

The grant program will consist of total expenditures of \$2,027,463. Financing will consist of the County's JJCPA funding allocation of \$1,353,701 plus \$54,148 estimated interest, \$484,474 in Federal Title IV-E entitlement and Medi-Cal funds, \$94,598 in State STOP funds along with the required local STOP match consisting of \$40,542 in County General Fund contribution.

As part of the FY 2003-2004 JJCPA budget, a 30% required local match consisting of \$40,542 in County General Fund contribution is required in order to draw down \$94,598 in State Supportive and Therapeutic Options Program (STOP) funding. The \$40,542 is part of the General Fund contribution included in the Probation Department FY 2003-2004 Proposed County Budget.

It is intended that the JJCPA funding will be sustained beyond the term of this allocation with future allocations in the State Budget, and a combination of Federal Title IV-E and Medi-Cal funds.

There will be no anticipated facility impacts. The project will use existing facilities, both county-owned and privately owned by collaborative partners.

Special Instructions:

Please return (2) Certified Minute Orders to Carter Ray, Cost Analyst II, Probation Department, 117 E. Carrillo Street, Santa Barbara, CA 93101.

Attachment A

**RESOLUTION OF THE BOARD OF SUPERVISORS OF THE
COUNTY OF SANTA BARBARA, STATE OF CALIFORNIA**

IN THE MATTER OF SUPPORT OF SANTA)
BARBARA COUNTY’S PARTICIPATION IN THE)
CALIFORNIA STATE BOARD OF CORRECTIONS) RESOLUTION NO. _____
JUVENILE JUSTICE CRIME PREVENTION ACT)
APPLICATION FOR APPROVAL)

WHEREAS, this Board authorizes the Chief Probation Officer to submit an Application for Approval to the California Board of Corrections to utilize funding allocated to Santa Barbara County under the Juvenile Justice Crime Prevention Act as described in Sections 734-749 of the Welfare and Institutions Code of the State of California; and

BE IT RESOLVED that the Board of Supervisors of the County of Santa Barbara hereby:

Re-appoints Chief Probation Officer, Susan J. Gionfriddo, as the Chair of the Santa Barbara County Juvenile Justice Coordinating Council; and as lead agent for the Juvenile Justice Crime Prevention Act, and,

Authorizes said Chief Probation Officer, or the chairperson of the Board of Supervisors to submit and/or to sign Santa Barbara County’s Application for Approval for the Juvenile Justice Crime Prevention Act funding and upon board approval related contracts, amendments, or extensions with the State of California; and,

Assures that the County of Santa Barbara’s Comprehensive Multi-agency Juvenile Justice Plan Modification has been developed, reviewed and provided to the Board of Corrections in a format determined by the Board of Corrections not later than May 1, 2003, and,

Assures that the County of Santa Barbara’s Board of Supervisors and the Juvenile Justice Coordinating Council has reviewed and approves the County’s Comprehensive Multi-agency Juvenile Justice Plan Modification, and,

Assures that the County of Santa Barbara will adhere to the requirements of the Juvenile Justice Crime Prevention Act (Chapters 353 and 475 of the Government Code) regarding the submission of the Comprehensive Multi-agency Juvenile Justice Plan Modification application, investment of allocated monies, including any interest earnings, expenditure of said funds, and the submission of required reports to the Board of Corrections, and

Attachment A (con't)

PASSED, APPROVED AND ADOPTED by the Board of Supervisors of the Count of Santa Barbara, State of California, this ____ day of _____ 2003, by the following vote:

AYES:

NOES:

ABSTAIN:

ABSENT:

ATTEST:

Chair, Board of Supervisors

MICHAEL F. BROWN
CLERK OF THE BOARD

APPROVED AS TO FORM:

JOHN FORNER
RISK MANAGEMENT

APPROVED AS TO FORM:

STEPHEN SHANE STARK
COUNTY COUNSEL

APPROVED AS TO FORM:

ROBERT W. GEIS
AUDITOR-CONTROLLER

**PROBATION DEPARTMENT
PROGRAM MANDATES**

- A. Administrative Responsibility/Notification:** 131.7 Civil Code of Procedure
270 Welfare and Institution Code
- B. Juvenile Intake:** 601 WIC, 601.2 WIC, 601.3 WIC, 602 WIC, 628 WIC,
628.1 WIC, 630 WIC, 631 WIC, 652 WIC, 652.5 WIC,
653 et seq. WIC, 777 WIC,
Juvenile Court Rules: 1404-1405
- C. Juvenile Investigations:** 280 WIC, 281 WIC, 706 WIC, 706.5 WIC,
707 WIC, 781 WIC
Juvenile Court Rule 1499
- D. Juvenile Supervision:** 625 WIC, 654 WIC, 654.1 WIC, 654.2 WIC,
654.3 WIC, 654.4 WIC, 654.6 WIC, 655 WIC, 725 WIC,
727 WIC, 729 et seq WIC, 729.3 WIC, 729.9 WIC,
729.8 WIC, 730 WIC, 730.6 WIC, 730.7 WIC,
737 WIC, 738 et seq.,
740 WIC, 742.16 WIC,
241.1 WIC, 4096 WIC, 5600.3 WIC, 11462.01 (2)(C)WIC
1502.4 H&S
1300 et seq WIC,

Separate Categories

284 WIC (CYA)
704 (d) WIC
56026 Ed Code, 56325 Ed Code (IEP)
656.2 WIC, 729.7 WIC, 742 WIC (Victims)
826 WIC, 826.5 WIC, 826.6 WIC, 827 WIC (Juv Record)
48321 Ed Code (SARB)
830.5 PC (Firearms)
749.22 WIC (Juv Justice Coordinating Council)

Civil Investigations: 7800 - 7808 Family Law Code
1826 Probate Code, 1851 Probate Code,
1513 Probate Code

Attachment B (con't).

Adult Investigation: 131.3 Civil Code of Procedure
1000.1 (b) PC
1001. - 1001.9 PC (DA)
1203 PC, 1203.10 PC, 1191 PC
Judicial Rule 411, 411.5, 423, 423
1191.1 PC (victims)

Adult Supervision: 1202.7 PC, 1202.8 PC, 1203.016 PC, 1203.02,
1203.044 PC, 1203.045 PC, 1203.047 PC
1203.055 PC, 1203.066 PC, 1203.67 PC, 1203.076 PC
1203.095 PC, 1203.097 PC, 1203.1 PC
1203.1 ab PC, 1203.1b PC, 1203.1 bb PC, 1203.1 g PC,
1203.1 k PC, 1203.2 PC, 1203.2a PC
1203.3 PC, 1203.4 PC, 1203.9 (a) PC, 1203.9 (b) PC

290.4 PC MEGANS LAW,
3075 PC, 3076 PC COUNTY PAROLE,
1300 et seq WIC, 1389.6 PC INTERSTATE COMPACT

Juvenile Halls: 850 WIC, 885 WIC
Title 15, Chapter 1, subchapter 5

Home Supervision: 628.1 WIC, 840 WIC

Boys camp: 881 WIC, 885 WIC
Title 15, Chapter 1, subchapter 5

Counseling and Education Centers: 654 (c) WIC

Non-Secure Detention: 210. 1 WIC, 601 WIC, 626 WIC

Training: 6035 PC

Record-Keeping/Statistical Reporting: 13010-13014 PC

Medical Care Juvenile: 369 WIC, 739 WIC

Personnel: 3300 Government Code (Peace Officer Bill of Rights)
1020 - 1031.5 Government Code (Background Invest)