

Establishment of a Pilot Project Stabilization Agreement (PSA) for the Northern Branch Jail AB 900 Phase II Project

Why Are We Here Today?



- On Tuesday, April 15, 2014 your Board considered an item on the Northern Branch Jail AB 900 Phase II Project
- The current Construction Estimate is \$69.4 Million
- The General Services Department was directed to return with a framework for a <u>Project Stabilization Agreement (PSA)</u>

Presentation Overview



- What is a PSA?
- Next Steps
- Agreement Points
- Public Comment
- Board Discussion
- Recommendations/Closing

What is a PSA?



- A PSA is a contractually binding negotiated agreement
- Between a project owner and the building and construction trade unions
- PSAs require that all contractors working on a project adhere to a collective bargaining agreement
- There are no guarantees that a PSA will increase or decrease construction costs, nor attract or detract local labor beyond "Good Faith" efforts
- On public projects all applicable state and federal bidding statutes and regulations must be followed

What is a PSA? - Potential Benefits



- PSAs may assure such things as a steady supply of skilled labor, commensurate benefits, and work rules across multiple crafts
- PSAs allow for the timely resolution of labor disputes
- Community benefits may include jobs and training opportunities for disadvantaged workers
- PSAs often contain language defining health and safety provisions, safety practices, and minimum security requirements

What is a PSA? - Potential Disadvantages



- PSAs place additional burdens on nonunion contractors, particularly smaller local contractors, when bidding on projects
- PSAs may reduce the number of bids on a project, limiting competition and raising overall project cost
- A PSA may be redundant as the project will be constructed in accordance with state statutes and a pre-qualification process has been developed for potential contractors

Next Steps



- Establishing a Project Stabilization Agreement will require negotiations with the Tri-County Building and Construction Trades Council(TCBT)
- Other potential stakeholders to this agreement include:
 - Tri-Counties District of the Associate General Contractors (AGC)
 - Santa Maria Valley Contractors Association (SMVCA)
 - Santa Barbara Contractors Association (SBCA)
 - Southwest Regional Council of Carpenters (SRCC)

Next Steps



- If your Board approves today's recommended actions, staff will:
 - Incorporate your comments in the County's draft negotiation documents
 - Commence negotiations with TCBT
- Your Board's approval of a draft PSA will need to occur by September 2014
- If not, the Project can move forward utilizing the Joint Labor Compliance Program your Board approved on July 10, 2012



- Numerous PSAs have been negotiated across the state and nation
- PSAs are negotiated and tailored for the particular project to be constructed, however:
 - In California, certain provisions are legislatively mandated
 - There are standard provisions within each PSA



- In 2012 the County of Ventura concluded a PSA negotiation process with TCBT
- Their negotiations boiled down to a handful of provisions where agreement could not be reached
- Similar provisions may arise for us
- Your Board's input will guide our negotiations



- Challenging provisions in the PSA to negotiate will likely be:
 - Core Workforce Utilize a contractor's entire workforce before using members of a hiring hall
 - Exemption from the PSA requirements for offsite fabrication facilities – Facility not working exclusively for project exempt
 - Exemption from the PSA for all Professional Services Exempt
 - Exclusive use of apprentices from an approved apprenticeship program – As required by state law



- Other provisions that staff would benefit from Board's direction:
 - Union Dues Policy
 - Union Benefits Policy
 - Local Participation "Good Faith" effort and potentially exempt certain labor types
- Other issues?

Public Comment



Board Discussion



Recommendations



- Re-affirm your Board's direction on April 15, 2014 to develop a framework for a Pilot Project Stabilization Agreement for the Northern Branch Jail AB 900 Phase II Project
- If Recommendation A is re-affirmed; Direct Staff to proceed with the necessary coordination, negotiation, and preparation of documents needed to establish such an agreement, if possible, and return to your Board in September for further direction
- Find that the proposed action does not constitute a "Project" with the meaning of the California Environmental Quality Act(CEQA), Pursuant to 14 CCR 15378 (b)(5), in that it is a government administrative activity that will not result in direct or indirect physical changes in the environment



Thank You