COUNTY OF SANTA BARBARA, CALIFORNIA AB 900 NORTH BRANCH JAIL CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS

FINANCIAL AND PERFORMANCE AUDIT

FROM INCEPTION (JANUARY 15, 2013) THROUGH JUNE 30, 2014

COUNTY OF SANTA BARBARA, CALIFORNIA AB 900 NORTH BRANCH JAIL CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS FROM INCEPTION (JANUARY 15, 2013) THROUGH JUNE 30, 2014

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CERTIFIED PUBLIC ACCOUNTANTS

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BROWN ARMSTRONG

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

The Board of Supervisors of the County of Santa Barbara, California

Report on the Financial Schedules

We have audited the accompanying Schedule of Grant Revenues and Expenditures, Schedule of Agreement to Actual Costs (Budget to Actual), Schedule of Eligible Project Costs by Funding Sources, and Schedule of Recommended Disallowed Costs (State Funds) for the County of Santa Barbara, California (the County), Board of State and Community Corrections (BSCC) Assembly Bill (AB) 900 North Branch Jail Construction Project, from inception (January 15, 2013) through June 30, 2014, and the related notes to the financial schedules as listed in the table of contents.

Management's Responsibility for the Financial Schedules

Management is responsible for the preparation and fair presentation of these financial schedules in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial schedules that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial schedules based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and certain provisions of the BSCC Audit Guide. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial schedules are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial schedules. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial schedules, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial schedules in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial schedules.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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Opinion

In our opinion, the financial schedules referred to above present fairly, in all material respects, the respective Schedule of Grant Revenues and Expenditures, Schedule of Agreement to Actual Costs (Budget to Actual), Schedule of Eligible Project Costs by Funding Sources, Schedule of Recommended Disallowed Costs (State Funds), and the related notes of the County AB 900 North Branch Jail Construction Project, from inception (January 15, 2013) through June 30, 2014, in accordance with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 18, 2015, on our consideration of the County's internal control over financial reporting relating to the AB 900 North Branch Jail Construction Project and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Santa Barbara's internal control over financial reporting and compliance relating to the AB 900 North Branch Jail Construction Project.

BROWN ARMSTRONG ACCOUNTANCY CORPORATION

Brown Armstrong Accountancy Corporation

Bakersfield, California June 18, 2015

COUNTY OF SANTA BARBARA, CALIFORNIA AB 900 NORTH BRANCH JAIL CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS SCHEDULE OF GRANT REVENUES AND EXPENDITURES FROM INCEPTION (JANUARY 15, 2013) THROUGH JUNE 30, 2014

REVENUES: State Funds County Funds (Match)	\$ 3,491,224 1,798,189
Total Revenues	 5,289,413
EXPENDITURES: Salaries and Professional Services	 5,289,413
Total Expenditures	 5,289,413
Excess of Revenues over Expenditures	\$

COUNTY OF SANTA BARBARA, CALIFORNIA AB 900 NORTH BRANCH JAIL CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS SCHEDULE OF AGREEMENT TO ACTUAL COSTS (BUDGET TO ACTUAL) FROM INCEPTION (JANUARY 15, 2013) THROUGH JUNE 30, 2014

Budget Line Item	Original Budget	Budget Modifications	Final Budget	Expenditures	(Over)/Under
Salary and Benefits	\$ 679,088	\$-	\$ 679,088	\$ 679,088	\$-
Professional Services and Supplies	3,808,325	-	3,808,325	3,808,325	-
Other Financing Uses	802,000		802,000	802,000	<u> </u>
Total Costs	\$ 5,289,413	\$-	\$ 5,289,413	\$ 5,289,413	\$-

COUNTY OF SANTA BARBARA, CALIFORNIA AB 900 NORTH BRANCH JAIL CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS SCHEDULE OF ELIGIBLE PROJECT COSTS BY FUNDING SOURCES FROM INCEPTION (JANUARY 15, 2013) THROUGH JUNE 30, 2014

Budget Line Item	State Costs To Be Claimed	Cash Match	In-Kind Match	Eligible Over-Match	Ineligible Over-Match	Total
Salaries and Professional Services	\$ 3,491,224	\$ 205,710	\$1,295,007	\$ 201,322	\$ 96,150	\$5,289,413
Total	\$ 3,491,224	\$ 205,710	\$1,295,007	\$ 201,322	\$ 96,150	\$5,289,413

COUNTY OF SANTA BARBARA, CALIFORNIA AB 900 NORTH BRANCH JAIL CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS SCHEDULE OF RECOMMENDED DISALLOWED COSTS (STATE FUNDS) FROM INCEPTION (JANUARY 15, 2013) THROUGH JUNE 30, 2014

Budget Line Item	Total Costs To Be Claimed from the State Costs Ac			sts Accepted	Recommended ed Disallowances		
Salaries and Professional Services	\$	3,491,224	\$	3,491,224	\$		
Total Costs	\$	3,491,224	\$	3,491,224	\$	-	

COUNTY OF SANTA BARBARA, CALIFORNIA AB 900 NORTH BRANCH JAIL CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS NOTES TO THE FINANCIAL SCHEDULES FROM INCEPTION (JANUARY 15, 2013) THROUGH JUNE 30, 2014

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

Summary

The County of Santa Barbara (the County) Assembly Bill (AB) 900 North Branch Jail Construction Project is located near the City of Santa Maria, California. The project scope is for a 376 bed jail facility, of which 32 beds are for medical and mental health beds in a specialized housing unit. The facility will be built on a portion of the 50 acre property previously acquired by the County, located at Black and Betteravia Roads. The project is funded primarily by a Conditional Award of \$80 million from the California Board of State and Community Corrections (BSCC). The County has a 10% match requirement. The Agreement Documents between the County and State for the conditional award were approved by the County Board of Supervisors on January 15, 2013 (inception of the fund), and by the California State Public Works Board (SPWB) on February 11, 2013. The total project budget for the North Branch Jail Construction Project is currently estimated at \$96.1 million, including site acquisition, planning, and all soft costs. Bid advertisement for construction is tentatively planned for April 2015, and project completion is estimated to be May 2018.

Financial Schedule Presentation

The Schedule of Grant Revenues and Expenditures and other schedules presented in this report were prepared from the accounts and financial transactions of the County, and summarize revenues and expenditures recorded by the County from inception (January 15, 2013) through June 30, 2014, for work performed under the contract with the State of California's BSCC Construction Agreement. The financial schedules are prepared in accordance with the method of accounting required by the BSCC. They present the information requested by the BSCC and, therefore, do not purport to reflect financial position or results of operations in accordance with accounting principles generally accepted in the United States of America.

Basis of Accounting

Revenue is recognized when the grant is awarded by the BSCC and eligible expenditures are incurred. Expenditures are recognized as disbursed or encumbered and are claimed subject to the approved budget limitations by cost category.

NOTE 2 – <u>CLAIMED COSTS</u>

No costs have been claimed for reimbursement by the County from the State of California from inception (January 15, 2013) through June 30, 2014.

COUNTY OF SANTA BARBARA, CALIFORNIA AB 900 NORTH BRANCH JAIL CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS NOTES TO THE FINANCIAL SCHEDULES FROM INCEPTION (JANUARY 15, 2013) THROUGH JUNE 30, 2014

NOTE 3 - SUMMARY OF BUDGET

Summary Budget - AB 900 North Branch Jail Construction Project (amounts in millions)

Site Acquisition and Planning	\$	6.7
Design and Procurement		5.6
Permits and Fees		1.8
Project Management and Administration		5.7
Furniture, Fixtures, and Equipment		2.6
Construction		73.7
TOTAL PROJECT	¢	96.1
	Ψ	30.1

NOTE 4 – <u>SUMMARY OF GRANT REVENUES AND EXPENDITURES</u>

State Funds	Ex fror (Janu	Budgeted penditures n Inception ary 13, 2015) through ne 30, 2014	Actual Expenditures	County Fund (Match)	Revenues Received from the State	Balance of Funds to be Received
AB 900 North Branch Jail Construction Project	\$	5,289,413	\$ 5,289,413	\$ 1,798,189	\$-	\$ 3,491,224

NOTE 5 – <u>CONTINGENCIES</u>

The County will receive State fund reimbursements for specific costs that are subject to review and audit by the grantor agency. Although such audits and reviews could generate expenditure disallowances under terms of the grants, management believes that all claims submitted to the grantor agency will be received.

NOTE 6 - RECONCILIATION OF ACTUAL PROJECT EXPENDITURE THROUGH JUNE 30, 2014

In the fiscal year ended June 30, 2011, the County purchased a 50 acre parcel of land to be used for the project at a cost of \$5,083,400. The Board of Supervisors formally approved the North Branch Jail Construction Project on January 15, 2013, and a special Capital Projects fund was established at that time. \$8,889,500 was transferred from the General Fund to provide funding of the project prior to receiving reimbursements from the State. At the inception of the fund, \$602,000 of the market value of the land and \$200,000 for acquisition costs was allocated to the project as part of the County's in-kind match requirement and was transferred back to the General Fund. The remainder of the full cost of the land is included in the project budget as a county ineligible expenditure that was incurred prior to the inception of the fund on January 15, 2013.

COUNTY OF SANTA BARBARA, CALIFORNIA AB 900 NORTH BRANCH JAIL CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS NOTES TO THE FINANCIAL SCHEDULES FROM INCEPTION (JANUARY 15, 2013) THROUGH JUNE 30, 2014

NOTE 6 – <u>**RECONCILIATION OF ACTUAL PROJECT EXPENDITURE THROUGH JUNE 30, 2014**</u> (Continued)

Reconciliation of Expenditures from Inception of the Fund to the Total Actual Project Expenditures

Expenditures from inception (January 15, 2013) through June 30, 2014	\$ 5,289,413
Less: Allocation for the value of the land	(602,000)
Add: Actual cash purchase cost of the land	 5,083,400
Grand Total of Actual Project Expenditures through June 30, 2014	\$ 9,770,813

NOTE 7 – SUBSEQUENT EVENTS

In compliance with accounting standards generally accepted in the United States of America, management has evaluated events that have occurred after year-end to determine if these events are required to be disclosed in these basic financial schedules. Management has determined that no events required disclosure in accordance with accounting standards. These subsequent events have been evaluated through June 18, 2015, which is the date the basic financial schedules were available to be issued.

OTHER AUDITOR'S REPORTS

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL SCHEDULES PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Supervisors of the County of Santa Barbara, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and certain provisions of the Board of State and Community Corrections (BSCC) Audit Guide, the accompanying Schedule of Grant Revenues and Expenditures, Schedule of Agreement to Actual Costs (Budget to Actual), Schedule of Eligible Project Costs by Funding Sources, and Schedule of Recommended Disallowed Costs (State Funds) for the County of Santa Barbara (the County), California, BSCC Assembly Bill (AB) 900 North Branch Jail Construction Project, from inception (January 15, 2013) through June 30, 2014, and the related notes to the financial schedules, as listed in the table of contents.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial schedules, we considered the County's internal control over financial reporting (internal control) as it relates to AB 900 North Branch Jail Construction Project to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial schedules, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial schedules will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial schedules of the AB 900 North Branch Jail Construction Project are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial schedule amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance relating to the BSCC AB 900 North Branch Jail Construction Project and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance relating to the BSCC AB 900 North Branch Jail Construction Project. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance relating to the BSCC AB 900 North Branch Jail Construction Project. Accordingly, this communication is not suitable for any other purpose.

BROWN ARMSTRONG ACCOUNTANCY CORPORATION

Brown Armstrong Secountancy Corporation

Bakersfield, California June 18, 2015

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH PERFORMANCE REQUIREMENTS

The Board of Supervisors of the County of Santa Barbara, California

We have conducted a performance audit of the County of Santa Barbara, California (the County), Board of State and Community Corrections (BSCC) Assembly Bill (AB) 900 North Branch Jail Construction Project (the Project) from inception (January 15, 2013) through June 30, 2014.

Management's Responsibility

Management is responsible for the County's compliance with the performance requirements relating to the Project under the BSCC Audit Guide.

Auditor's Responsibility

Our responsibility is limited to the objectives listed below, which includes determining the County's compliance with the performance requirements relating to the Project under the BSCC Audit Guide.

We conducted our performance audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and certain provisions of the BSCC Audit Guide. Those standards require that we plan and perform the audit to obtain reasonable assurance for our conclusion based on our audit objectives.

The audit also consisted of a review of all State financing, as well as all County contributions, to determine the following:

- A. That the State financing and the County's contribution (cash/hard and/or inkind/soft match funds, if applicable) were expended in accordance with applicable laws, regulations, and BSCC Agreement and Project Delivery and Construction Agreement requirements;
- B. That the State financed projects are within approved scope and budgeted costs;
- C. That the State financed projects are in compliance with applicable laws, regulations, and established criteria; and
- D. That the State financed projects achieved their intended outcome(s).

Audit procedures included, but were not limited to:

- A. Gaining an understanding of the County's system of internal controls as it relates to the BSCC's construction financing program;
- B. Performing a risk assessment to determine what testing will be performed. The test shall be representative of all cost categories in the BSCC Agreement and is to determine whether the charges:

- Conform to any limitations or exclusions in the award of State financing;
- Include only eligible costs and did not include ineligible costs or other costs properly chargeable to other programs or accounts;
- Were properly recorded (i.e., correct amount, date) and supported by source documentation;
- Reported expenditures were incurred within the appropriate period; and
- Were approved in advance, if they involved a modification subject to prior approval in accordance with the BSCC Agreement;
- C. Providing the results of the work performed in appropriate written reports; and
- D. Identifying any program-related claims by or against the County pending at the time the audit is conducted.

In planning and performing our audit, we considered the County's internal control over compliance with the performance requirements under the BSCC Audit Guide to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion over the County's compliance with the performance requirements under the BSCC Audit Guide but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance with the performance requirements under the BSCC Audit Guide. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance with the performance requirements under the BSCC Audit Guide.

We believe that our audit provides a reasonable basis for our opinion over the County's compliance with the performance requirements under the BSCC Audit Guide. However, our audit does not provide a legal determination of the County's compliance with the performance requirements under the BSCC Audit Guide.

Opinion

In our opinion, the County complied, in all material respects, with the performance requirements under the BSCC Audit Guide referred to above from inception (January 15, 2013) through June 30, 2014.

BROWN ARMSTRONG ACCOUNTANCY CORPORATION

Brown Armstrong Accountancy Corporation

Bakersfield, California June 18, 2015

COUNTY OF SANTA BARBARA, CALIFORNIA AB 900 NORTH BRANCH JAIL CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS FINDINGS AND RECOMMENDATIONS FROM INCEPTION (JANUARY 15, 2013) THROUGH JUNE 30, 2014

Current Period Findings and Recommendations

None noted.