COUNTY OF SANTA BARBARA, CALIFORNIA SB 1022 ADULT LOCAL CRIMINAL JUSTICE FACILITIES CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS

FINANCIAL AND PERFORMANCE AUDIT

FROM INCEPTION (OCTOBER 21, 2014) THROUGH JUNE 30, 2015

COUNTY OF SANTA BARBARA, CALIFORNIA SB 1022 ADULT LOCAL CRIMINAL JUSTICE FACILITIES CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS FROM INCEPTION (OCTOBER 21, 2014) THROUGH JUNE 30, 2015

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INDEPENDENT AUDITOR'S REPORT

The Board of Supervisors of the County of Santa Barbara, California

Report on the Financial Schedules

We have audited the accompanying Schedule of Grant Revenues and Expenditures, Schedule of Agreement to Actual Costs (Budget to Actual), Schedule of Eligible Project Costs by Funding Sources, and Schedule of Recommended Disallowed Costs (State Funds) for the County of Santa Barbara, California (the County), Board of State and Community Corrections (BSCC) Senate Bill (SB) 1022 Adult Local Criminal Justice Facilities Construction Project, from inception (October 21, 2014) through June 30, 2015, and the related notes to the financial schedules as listed in the table of contents.

Management's Responsibility for the Financial Schedules

Management is responsible for the preparation and fair presentation of these financial schedules in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial schedules that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial schedules based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and certain provisions of the BSCC Audit Guide. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial schedules are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial schedules. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial schedules, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial schedules in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial schedules.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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Opinion

In our opinion, the financial schedules referred to above present fairly, in all material respects, the respective Schedule of Grant Revenues and Expenditures, Schedule of Agreement to Actual Costs (Budget to Actual), Schedule of Eligible Project Costs by Funding Sources, Schedule of Recommended Disallowed Costs (State Funds), and the related notes of the County BSCC SB 1022 Adult Local Criminal Justice Facilities Construction Project, from inception (October 21, 2014) through June 30, 2015, in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Other Information

Our audit was conducted for the purpose of forming opinions on the financial schedules and the related notes as mentioned above. The BSCC SB 1022 Adult Local Criminal Justice Facilities Construction Project balance sheet as of June 30, 2015, on page 10 is presented for purposes of additional analysis and is not a required part of the financial schedules under the BSCC Audit Guide.

The BSCC SB 1022 Adult Local Criminal Justice Facilities Construction Project balance sheet as of June 30, 2015, has not been subjected to the auditing procedures applied in the audit of the financial schedules as mentioned above, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 18, 2016, on our consideration of the County's internal control over financial reporting relating to the BSCC SB 1022 Adult Local Criminal Justice Facilities Construction Project and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting and reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance relating to the BSCC SB 1022 Adult Local Criminal Justice Facilities Construction Project.

BROWN ARMSTRONG ACCOUNTANCY CORPORATION

Brown Armstrong Accountancy Corporation

Bakersfield, California February 18, 2016

COUNTY OF SANTA BARBARA, CALIFORNIA SB 1022 ADULT LOCAL CRIMINAL JUSTICE FACILITIES CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS SCHEDULE OF GRANT REVENUES AND EXPENDITURES FROM INCEPTION (OCTOBER 21, 2014) THROUGH JUNE 30, 2015

REVENUES: State Funds County Funds (Match)	\$ 549,987 268,627
Total Revenues	 818,614
EXPENDITURES: Salaries and Professional Services	 818,614
Total Expenditures	 818,614
Excess of Revenues over Expenditures	\$ _

COUNTY OF SANTA BARBARA, CALIFORNIA SB 1022 ADULT LOCAL CRIMINAL JUSTICE FACILITIES CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS SCHEDULE OF AGREEMENT TO ACTUAL COSTS (BUDGET TO ACTUAL) FROM INCEPTION (OCTOBER 21, 2014) THROUGH JUNE 30, 2015

Budget Line Item	Original Budget	Budget Modifications		0		0		0		Final Budget				Expenditures		(Over)/Under	
Salary and Benefits	\$ 155,835	\$	-	\$	155,835	\$	155,835	\$	-								
Professional Services and Supplies	662,779		-		662,779		662,779		-								
Other Financing Uses	 		<u> </u>														
Total Costs	\$ 818,614	\$	-	\$	818,614	\$	818,614	\$	-								

COUNTY OF SANTA BARBARA, CALIFORNIA SB 1022 ADULT LOCAL CRIMINAL JUSTICE FACILITIES CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS SCHEDULE OF ELIGIBLE PROJECT COSTS BY FUNDING SOURCES FROM INCEPTION (OCTOBER 21, 2014) THROUGH JUNE 30, 2015

Budget Line Item	 State Costs To Be Claimed		Cash Match		In-Kind Match		Eligible Ineligible over-Match Over-Match		0	 Total
Salaries and Professional Services	\$ 549,987	\$	7,520	\$	91,892	\$	69,867	\$	99,348	\$ 818,614
Total	\$ 549,987	\$	7,520	\$	91,892	\$	69,867	\$	99,348	\$ 818,614

COUNTY OF SANTA BARBARA, CALIFORNIA SB 1022 ADULT LOCAL CRIMINAL JUSTICE FACILITIES CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS SCHEDULE OF RECOMMENDED DISALLOWED COSTS (STATE FUNDS) FROM INCEPTION (OCTOBER 21, 2014) THROUGH JUNE 30, 2015

Budget Line Item	Total Costs to Be Claimed from the State Costs Accepted					mended wances
Salaries and Professional Services	\$	549,987	\$	549,987	\$	
Total Costs	\$	549,987	\$	549,987	\$	-

COUNTY OF SANTA BARBARA, CALIFORNIA SB 1022 ADULT LOCAL CRIMINAL JUSTICE FACILITIES CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS NOTES TO THE FINANCIAL SCHEDULES FROM INCEPTION (OCTOBER 21, 2014) THROUGH JUNE 30, 2015

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

Summary

The County of Santa Barbara (the County) Board of State and Community Corrections (BSCC) Senate Bill (SB) 1022 Adult Local Criminal Justice Facilities Construction Project is located near the City of Santa Maria, California. The project scope is to design and construct approximately 52,000 square feet of housing, treatment, programming, and reentry space on approximately 6 acres of the greater 50 acres or so of County owned land. The project will include one new building constructed primarily of steel and concrete for long-term durability. The building will be housing for transitional, step-down, and reentry, and will have co-located resources from the adjacent jail facility. The housing space will include approximately 228 beds designated for treatment, programming, and transitional housing, and will contain day rooms, classroom, vocational training space, and visitation space. The project is funded primarily by a Conditional Award of \$39 million from the California BSCC. The County has a 10% match requirement. The Agreement Documents between the County and State for the conditional award were approved by the County Board of Supervisors on October 21, 2014 (inception of the fund), and is pending approval by the California State Public Works Board (SPWB). The total project budget for the SB 1022 Adult Local Criminal Justice Facilities Construction Project is currently estimated at \$43.4 million, including site acquisition, planning, construction, and all soft costs, Bid advertisement for construction is tentatively planned for August 2016, and project completion is estimated to be October 2018.

Financial Schedule Presentation

The Schedule of Grant Revenues and Expenditures and other schedules presented in this report were prepared from the accounts and financial transactions of the County, and summarize revenues and expenditures recorded by the County from inception (October 21, 2014) through June 30, 2015, for work performed under the contract with the State of California's BSCC Construction Agreement. The financial schedules are prepared in accordance with the method of accounting required by the BSCC. They present the information requested by the BSCC and, therefore, do not purport to reflect financial position or results of operations in accordance with accounting principles generally accepted in the United States of America.

Basis of Accounting

Revenue is recognized when the grant is awarded by the BSCC and eligible expenditures are incurred. Expenditures are recognized as disbursed or encumbered and are claimed subject to the approved budget limitations by cost category.

NOTE 2 – <u>CLAIMED COSTS</u>

No costs have been claimed for reimbursement by the County from the State of California from inception (October 21, 2014) through June 30, 2015.

COUNTY OF SANTA BARBARA, CALIFORNIA SB 1022 ADULT LOCAL CRIMINAL JUSTICE FACILITIES CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS NOTES TO THE FINANCIAL SCHEDULES FROM INCEPTION (OCTOBER 21, 2014) THROUGH JUNE 30, 2015

NOTE 3 – SUMMARY OF BUDGET

Summary Budget - SB 1022 Adult Local Criminal Justice Facilities Construction Project

Construction	\$ 33,050,000
Additional Eligible Costs	2,808,000
Architectural	2,472,000
Construction Management	2,632,000
CEQA	90,000
Audit	20,000
Site Acquisition	785,000
Needs Assessment	8,000
County Administration	1,314,000
Transition Planning	240,000
Real Estate Due Diligence	 16,000
TOTAL PROJECT	\$ 43,435,000

NOTE 4 - SUMMARY OF GRANT REVENUES AND EXPENDITURES

State Funds	Exp from t	udgeted benditures in Inception hrough e 30, 2015	Ex	Actual penditures	ounty Fund (Match)	Reve Rece from th	eived	F	alance of unds to Received
SB 1022 Adult Local Criminal Justice Facilities Construction Project	\$	818,614	\$	818,614	\$ 268,627	\$	-	\$	549,987

NOTE 5 – <u>CONTINGENCIES</u>

The County will receive State fund reimbursements for specific costs that are subject to review and audit by the grantor agency. Although such audits and reviews could generate expenditure disallowances under terms of the grants, management believes that all claims submitted to the grantor agency will be received.

NOTE 6 - RECONCILIATION OF ACTUAL PROJECT EXPENDITURE THROUGH JUNE 30, 2015

In the Fiscal Year ended June 30, 2011, the County purchased a 50 acre parcel of land to be used for the project at a cost of \$5,083,400. The Board of Supervisors formally approved SB 1022 Adult Local Criminal Justice Facilities Construction Project on October 21, 2014, and a special Capital Projects Fund was established at that time. \$3,900,100 was transferred from the General Fund to provide funding of the project prior to receiving reimbursement from the State of California. At the inception of the fund,

COUNTY OF SANTA BARBARA, CALIFORNIA SB 1022 ADULT LOCAL CRIMINAL JUSTICE FACILITIES CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS NOTES TO THE FINANCIAL SCHEDULES FROM INCEPTION (OCTOBER 21, 2014) THROUGH JUNE 30, 2015

NOTE 6 – <u>RECONCILIATION OF ACTUAL PROJECT EXPENDITURE THROUGH JUNE 30, 2015</u> (Continued)

\$785,000 of the market value of the land was allocated to the project as part of the County's in-kind match requirement. The value was allocated to the project, but is not included in the actual project expenditures because the parcel was purchased by the General Fund prior to the inception of the project.

Reconciliation of Expenditures from Inception of the Fund to the Total Actual Project Expenditures

Expenditures from inception through June 30, 2015	\$ 818,614
Add: Value of land purchase assgined to the project	 785,000
Grand Total of Actual Project Expenditures through June 30, 2015	\$ 1,603,614

NOTE 7 – <u>SUBSEQUENT EVENTS</u>

In compliance with accounting standards generally accepted in the United States of America, management has evaluated events that have occurred after year-end to determine if these events are required to be disclosed in these basic financial schedules. Management has determined that the following events required disclosure in accordance with accounting standards. These subsequent events have been evaluated through February 18, 2016, which is the date the basic financial schedules were available to be issued.

On November 17, 2015 the County Board of Supervisors voted to discontinue the BSCC SB1022 Adult Local Criminal Justice Facilities Construction Project and directed County staff to continue with only the AB900 North Branch Jail Construction Project. On January 19, 2016, the County Board of Supervisors directed County staff to complete all tasks necessary to close out the BSCC SB 1022 Adult Local Criminal Justice Facilities Construction Project. Unused funds from the BSCC SB1022 Adult Local Criminal Justice Facilities Construction Project will be returned to the County's General Fund.

As a result of these actions, amounts totaling \$549,987 listed as revenue (receivable) from the State on the Schedule of Grant Revenues and Expenditures, Schedule of Eligible Project Costs by Funding Sources, Schedule of Recommended Disallowed Costs (State Funds) and Note 5 in the SB 1022 Financial and Performance Audit for the period October 21, 2014 – June 30, 2015, will not be reimbursable by the State because the County did not achieve either of the required outcomes as noted below:

EXCERPT FROM TITLE 15, DIVISION 1, CHAPTER 1, SUBCHAPTER 6 BOARD OF STATE AND COMMUNITY CORRECTIONS LOCAL JAIL CONSTRUCTION FINANCING PROGRAM - Disbursement of State Reimbursements. (a) No state moneys shall be encumbered in contracts let by a participating county until either (i) construction document plans and specifications have been approved by the Authority pursuant to Section 1749 and subsequent construction bids have been received, or (ii) performance criteria or performance criteria and concept drawings have been approved by the Authority pursuant to Section 1749.1(a) and a design build contract has been awarded.

SUPPLEMENTARY INFORMATION

COUNTY OF SANTA BARBARA, CALIFORNIA SB 1022 ADULT LOCAL CRIMINAL JUSTICE FACILITIES CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS BALANCE SHEET JUNE 30, 2015

Assets	
Cash in Treasury	\$ 3,381,406
Funds Receivable from the State	 818,614
Total Assets	\$ 4,200,020
Liabilities and Fund Balance	
Liabilities	
Accrued Expenses	\$ 299,920
Total Liabilities	 299,920
Fund Balance	
Committed	3,081,486
Estimated Revenues from the State	 818,614
Total Fund Balance	3,900,100
	 0,000,100
Total Liabilities and Fund Balance	\$ 4,200,020

OTHER AUDITOR'S REPORTS

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL SCHEDULES PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Supervisors of the County of Santa Barbara, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and certain provisions of the Board of State and Community Corrections (BSCC) Audit Guide, the accompanying Schedule of Grant Revenues and Expenditures, Schedule of Agreement to Actual Costs (Budget to Actual), Schedule of Eligible Project Costs by Funding Sources, and Schedule of Recommended Disallowed Costs (State Funds) for the County of Santa Barbara (the County), California, BSCC Senate Bill (SB) 1022 Adult Local Criminal Justice Facilities Construction Project, from inception (October 21, 2014) through June 30, 2015, and the related notes to the financial schedules, as listed in the table of contents.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial schedules, we considered the County's internal control over financial reporting (internal control) as it relates to the BSCC SB 1022 Adult Local Criminal Justice Facilities Construction Project to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial schedules, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial schedules will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial schedules of the BSCC SB 1022 Adult Local Criminal Justice Facilities Construction Project are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial schedule amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance relating to the BSCC SB 1022 Adult Local Criminal Justice Facilities Construction Project and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance relating to the BSCC SB 1022 Adult Local Criminal Justice Facilities Construction Project. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance relating to the BSCC SB 1022 Adult Local Criminal Justice Facilities Construction Project. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance relating to the BSCC SB 1022 Adult Local Criminal Justice Facilities Construction Project. Accordingly, this communication is not suitable for any other purpose.

BROWN ARMSTRONG ACCOUNTANCY CORPORATION

Brown Armstrong Secountancy Corporation

Bakersfield, California February 18, 2016 BROWN ARMSTRONG

CERTIFIED PUBLIC ACCOUNTANTS

BROWN ARMSTRONG

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH PERFORMANCE REQUIREMENTS

The Board of Supervisors of the County of Santa Barbara, California

We have conducted a performance audit of the County of Santa Barbara, California (the County), Board of State and Community Corrections (BSCC) Senate Bill (SB) 1022 Adult Local Criminal Justice Facilities Construction Project (the Project), from inception (October 21, 2014) through June 30, 2015.

Management's Responsibility

Management is responsible for the County's compliance with the performance requirements relating to the Project under the BSCC Audit Guide.

Auditor's Responsibility

Our responsibility is limited to the objectives listed below, which includes determining the County's compliance with the performance requirements relating to the Project under the BSCC Audit Guide.

We conducted our performance audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and certain provisions of the BSCC Audit Guide. Those standards require that we plan and perform the audit to obtain reasonable assurance for our conclusion based on our audit objectives.

The audit also consisted of a review of all State financing, as well as all County contributions, to determine the following:

- A. That the State financing and the County's contribution (cash/hard and/or inkind/soft match funds, if applicable) were expended in accordance with applicable laws, regulations, and BSCC Agreement and Project Delivery and Construction Agreement requirements;
- B. That the State financed projects are within approved scope and budgeted costs;
- C. That the State financed projects are in compliance with applicable laws, regulations, and established criteria; and
- D. That the State financed projects achieved their intended outcome(s).

Audit procedures included, but were not limited to:

- A. Gaining an understanding of the County's system of internal controls as it relates to the BSCC's construction financing program;
- B. Performing a risk assessment to determine what testing will be performed. The test shall be representative of all cost categories in the BSCC Agreement and is to determine whether the charges:

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- Conform to any limitations or exclusions in the award of State financing;
- Include only eligible costs and did not include ineligible costs or other costs properly chargeable to other programs or accounts;
- Were properly recorded (i.e., correct amount, date) and supported by source documentation;
- Reported expenditures were incurred within the appropriate period; and
- Were approved in advance, if they involved a modification subject to prior approval in accordance with the BSCC Agreement;
- C. Providing the results of the work performed in appropriate written reports; and
- D. Identifying any program-related claims by or against the County pending at the time the audit is conducted.

In planning and performing our audit, we considered the County's internal control over compliance with the performance requirements under the BSCC Audit Guide to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion over the County's compliance with the performance requirements under the BSCC Audit Guide but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance with the performance requirements under the BSCC Audit Guide. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance with the performance requirements under the BSCC Audit Guide.

We believe that our audit provides a reasonable basis for our opinion over the County's compliance with the performance requirements under the BSCC Audit Guide. However, our audit does not provide a legal determination of the County's compliance with the performance requirements under the BSCC Audit Guide.

Opinion

In our opinion, the County complied, in all material respects, with the performance requirements under the BSCC Audit Guide referred to above from inception (October 21, 2014) through June 30, 2015.

BROWN ARMSTRONG ACCOUNTANCY CORPORATION

Brown Armstrong Secountancy Corporation

Bakersfield, California February 18, 2016

COUNTY OF SANTA BARBARA, CALIFORNIA SB 1022 ADULT LOCAL CRIMINAL JUSTICE FACILITIES CONSTRUCTION PROJECT FUNDED BY THE STATE OF CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS FINDINGS AND RECOMMENDATIONS FROM INCEPTION (OCTOBER 21, 2014) THROUGH JUNE 30, 2015

Current Period Findings and Recommendations

None noted.