# SANTA BARBARA COUNTY TREASURER'S INVESTMENT POOL

# FINANCIAL STATEMENTS WITH INDEPENDENT AUDITOR'S REPORTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2018

## SANTA BARBARA COUNTY TREASURER'S INVESTMENT POOL FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Table of Contents	Page
Independent Auditor's Report	1
Statement of Net Position	3
Statement of Changes in Net Position	4
Notes to the Financial Statements	5
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government</i> <i>Auditing Standards</i>	10
Independent Auditor's Report on Compliance; Santa Barbara County Treasurer's Investment Pool; Treasurer's Oversight Committee	12

## BROWN ARMSTRONG

Certified Public Accountants

## INDEPENDENT AUDITOR'S REPORT

To the Santa Barbara Treasurer's Oversight Committee and The Board of Supervisors County of Santa Barbara, California

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the Treasurer's Investment Pool of the County of Santa Barbara (the County) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Treasurer's Investment Pool's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Treasurer's Investment Pool, as of June 30, 2018, and results of its investment activity thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 28, 2018, on our consideration of the County's internal control over financial reporting relating to the Treasurer's Investment Pool and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting to the Treasurer's Investment Pool.

BROWN ARMSTRONG ACCOUNTANCY CORPORATION

Brown Armstrong Accountancy Corporation

Bakersfield, California August 28, 2018

## SANTA BARBARA COUNTY TREASURER'S INVESTMENT POOL STATEMENT OF NET POSITION JUNE 30, 2018

#### ASSETS

Cash	\$ 95,190,907
Investments:	
California Asset Management Program (CAMP)	80,000,000
Local Agency Investment Fund (LAIF)	65,000,000
U.S. Treasuries	316,297,600
Government Agency Bonds	215,309,635
Government Agency Discount Notes	147,338,256
Government Agency Bonds - Callable	553,794,151
Total Investments	1,377,739,642
Interest Receivable	4,838,338
Total Assets	1,477,768,887
T POSITION HELD IN TRUST	\$ 1,477,768,887

The accompanying notes are an integral part of these financial statements.

## SANTA BARBARA COUNTY TREASURER'S INVESTMENT POOL STATEMENT OF CHANGES IN NET POSITION FOR THE FISCAL YEAR ENDED JUNE 30, 2018

## Additions

Contributions by Pool Participants	\$ 2,589,916,514
Investment Income:	
Investment Earnings	19,280,676
Net Increase in Fair Value of Investments	(9,343,779)
Administrative Expenses	(2,084,427)
Net Investment Income	 7,852,469
Total Additions	 2,597,768,983
Deductions	
Distributions to Pool Participants	 2,529,567,057
Total Deductions	2,529,567,057
Net Increase in Net Position	68,201,926
Net Position Held in Trust, Beginning of Year	1,409,566,960
Net Position Held in Trust, End of Year	\$ 1,477,768,887

The accompanying notes are an integral part of these financial statements.

#### SANTA BARBARA COUNTY TREASURER'S INVESTMENT POOL NOTES TO THE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### The Reporting Entity

The Santa Barbara County Treasurer's Investment Pool (the "Pool") is a part of the County of Santa Barbara (the "County") and is responsible for approximately \$1.478 billion in assets as of June 30, 2018. The County Board of Supervisors delegates the investment authority to the County Treasurer's Office in accordance with Section 53607 of the California Government Code. The County Treasurer is an elective office, which is responsible for tax collection, banking, investment and accountability of public funds.

The Pool is managed by the County Treasurer on behalf of the Pool participants, which include the County, local school districts and community colleges, and other districts and agencies within the County. Involuntary participants in the Pool, including the County, comprise 93.93% of the Pool's assets at June 30, 2018. The objectives of the Pool are to primarily safeguard investment principal by mitigating exposure to risk factors, secondarily maintain sufficient liquidity to meet cash flow needs, and lastly to attain a return on the funds. The Pool is not registered with the Securities and Exchange Commission ("SEC") as an investment company nor is it a SEC Rule 2a7-like pool. The Pool does not have any legally binding guarantees of share values. The Pool is not rated.

Pursuant to Sections 27130-27137 of the California Government Code, the County Board of Supervisors has established the Treasurer's Oversight Committee (the "TOC"), which monitors and reviews the Investment Policy. The TOC consists of representatives appointed from pool participant agencies as well as members of the public who have expertise in, or an academic background in, public finance. The TOC requires a financial audit to be conducted annually on a fiscal year basis, which includes tests of compliance with laws and regulations.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accompanying financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Earnings on investments are recognized as revenue in the period in which they are earned and administrative costs are recognized as expense when incurred, regardless of the timing of related cash flows. Pool participants' cash balances and withdrawals are based on cost while investments are reported at fair value.

#### Trades Payable

Trades payable represents purchase of investments by the Treasurer where payment has not been made as of the fiscal year end. The Pool had no trades payable at June 30, 2018.

#### Trades Receivable

Trades receivable represents pending sale of investments by the Treasurer that have not settled at fiscal year end. The Pool had no trades receivable at June 30, 2018.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of certain assets and liabilities, disclosures of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### 2. DEPOSITS

At June 30, 2018, the carrying amount of the Pool's deposits was \$95,190,907 and the corresponding bank balance was \$88,399,376. The difference of \$6,791,530 was principally due to deposits in transit.

#### Custodial Credit Risk

The custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the Pool will not be able to recover deposits or will not be able to recover collateral securities that are in possession of an outside party. This risk is mitigated in that, of the County's total bank balance, \$250,000 is insured by the Federal Depository Insurance Corporation. The remaining \$88,149,376 on deposit is collateralized with securities held by the pledging financial institution's agent. Per Government Code Section 53652, the depository is required to maintain a market value of at least 110% of the pledged collateral.

#### 3. INVESTMENTS

Pursuant to Section 53646 of the Government Code, the County Treasurer prepares an *Investment Policy Statement* annually, presents it to the TOC for review and to the Board of Supervisors for approval. After approval, the policy is forwarded to the California Debt and Investment Advisory Commission.

The Investment Policy Statement provides the basis for the management of a prudent, conservative investment program. Public funds are invested to provide the maximum security of principal with secondary emphasis on achieving the highest return, while meeting daily cash flow needs. All investments are made in accordance with the Government Code and, in general, the Treasurer's Investment Policy is more restrictive than state law. Types of securities in which the Treasurer may invest include U.S. Treasury and U.S. Government agency securities; state and/or local agency bonds, notes, warrants or certificates of indebtedness; bankers' acceptances; commercial paper; corporate notes; negotiable certificates of deposit; repurchase agreements; reverse repurchase agreements; securities lending; bank deposits; money market mutual funds; the State of California Local Agency Investment Fund (LAIF); and the investment pols managed by a Joint Powers Authority. As of June 30, 2018, all investments are in compliance with State law and with the investment policy.

Investments are stated at fair value. Fair value is established quarterly based on quoted market prices received from the securities custodian. Fair value of investments held fluctuates with interest rates. The fair value of participants' position in the Pool is the same as the value of the Pool shares. The value of participants' equity withdrawn is based on the book value of the participants' percentage participation at the date of such withdrawal.

The Pool participates in LAIF and the California Asset Management Program (CAMP). Investments in the LAIF and CAMP are governed by state statutes and overseen by a five member Local Investment Advisory Board and a 7 member Board of Trustees, respectively.

The California State Treasurer's Office operates the Local Agency Investment Fund (LAIF). The LAIF is available for investment of funds administered by California local governments and special districts and is not registered with the SEC as an investment company. The enabling legislation for the LAIF is Section 16429.1 et seq. of the California Government Code. The Local Investment Advisory Board (LIAB) provides oversight for LAIF.

California Asset Management Program (CAMP) is a California Joint Powers Authority established in 1989 to provide California public agencies with professional investment services. The CAMP Pool is a permitted investment for all local agencies under California Government Code Section 53601(p).

The LAIF and CAMP operate and report to participants on an amortized cost basis. For both the LAIF and CAMP, the income, gains, and losses, net of administration fees, are allocated based upon the participant's average daily balance. Deposits in the LAIF and CAMP are not insured or otherwise guaranteed by the State of California, and participants share proportionally in any realized gains or losses on investments. The fair value of the LAIF and CAMP investment pools are approximately equal to the value of the pool shares.

#### Credit Risk and Concentration of Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. The Treasurer mitigates these risks by holding a diversified portfolio of high quality investments.

The Treasurer's Investment Policy sets specific parameters by type of investment to be met at the time of purchase. Commercial paper obligations and negotiable certificates of deposit shall be rated by at least two of the three major rating services at a minimum of F1 by Fitch, P-1 by Moody's and A-1 by Standard & Poor's (S&P). Corporate notes, with a maturity greater than three years, shall be rated at a minimum of AA by at least two of the three major rating services. Corporate notes, with a maturity of three years or less, shall be rated at a minimum of AA- by at least two of the three major ratings services. Corporate Temporary Liquidity Guarantee Program (TLGP) notes shall be rated AAA by one of three major ratings services.

The following is a summary of the credit quality distribution by investment type as a percentage of fair value at June 30, 2018:

Moody's	S&P	Fitch	% of Portfolio
Not Rated	AAAm	Not Rated	5.81%
Not Rated	Not Rated	Not Rated	4.72%
Aaa	AA+	AAA	46.42%
Aaa	AA+	Not Rated	20.09%
Aaa	AA+	AAA	22.96%
			100.00%
	Not Rated Not Rated Aaa Aaa	Not Rated AAAm Not Rated Not Rated Aaa AA+ Aaa AA+	Not Rated AAAm Not Rated Not Rated Not Rated Not Rated Aaa AA+ AAA Aaa AA+ Not Rated

Instruments in any one issuer that represent 5% or more of the County's investments as of June 30, 2018 are as follows (excluding external investment pools and debt explicitly guaranteed by the U.S. government):

Issuer	Issuer Type	Fair Value Holdings	Percentage Holdings
Treasurer's Pooled Investments:			
Federal Home Loan Mortgage Corporation	Government Sponsored	\$ 257,203,483	18.67%
Federal Home Loan Bank	Government Sponsored	276,771,564	20.09%
Federal Farm Credit Bank	Government Sponsored	237,851,226	17.26%
Federal National Mortgage Association	Government Sponsored	144,615,768	10.50%
		\$ 916,442,041	66.52%

#### Custodial Credit Risk

Custodial credit risk for investments is the risk that the Pool will not be able to recover the value of investment securities that are in the possession of an outside party. All securities owned by the Pool are deposited in trust for safekeeping with a custodial bank different from the County's primary bank. Securities are not held in broker accounts.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Pool mitigates this risk by making longer-term investments only with funds that are not needed for current cash flow purposes and holding these securities to maturity. The maturity of investments purchased is governed by a demand for funds analysis of prior periods' revenues and expenditures, and is also determined by current cash flow demands assessed on an ongoing basis. The Treasurer's Investment Policy also dictates that the final maturity date of any individual security shall not exceed five years and that long term investments (greater than one year), in the aggregate, shall not exceed 75% of the portfolio. At June 30, 2018, the weighted average days to maturity for the Pool was 448 days.

A summary of interest rate, maturity ranges, and weighted average days to maturity for the Treasurer's investments is as follows:

					Weighted Average
			Interest Rate	Maturity	Days to
<b>Treasurer's Pooled Investments:</b>	Principal	Fair Value	Range	Range	Maturity
CAMP	\$ 80,000,000	\$ 80,000,000	1.95%	On Demand	On Demand
LAIF	65,000,000	65,000,000	1.75%	On Demand	On Demand
US Treasury Bills*	94,212,555	94,762,050	Discount	2/18	49
US Treasury Notes	222,831,445	221,535,550	.75%-2.00%	7/18-7/21	466
Government Agency Bonds	217,340,201	215,309,635	.75%-2.70%	7/18-9/21	466
Government Agency Discount Notes*	146,596,683	147,338,256	Discount	7/18-6/19	176
Government Agency Bonds - Callable	561,857,168	553,794,151	.75%-2.30%	7/18-2/23	764
	\$1,387,838,052	\$1,377,739,642			

\* US T-Bills and Government Agency Discount Notes are purchased at a discount. The difference between maturity value and principal is apportioned to the investment pool as earnings.

The weighted average days to maturity of the underlying securities held in the LAIF and CAMP pools presented above are 193 and 35, respectively. For purposes of the weighted average maturity calculation, the County assumes that all of its investments will be held to maturity.

The fair value of investments generally changes with the fluctuations of interest rates. In a rising interest rate market, the fair value of investments could decline below original cost. Conversely, when interest rates decline, the fair value of investments increases. The Treasurer believes liquidity in the portfolio is sufficient to meet cash flow needs for the next six months and will preclude the Treasurer from having to sell investments below amortized cost.

At June 30, 2018, \$50,255,265 or 4.08% of the Treasurer's Pooled Investments was held in U.S. agency step-up notes. These securities grant the issuer the option to call the note on a certain specified date(s). On a certain date, or dates, the coupon rate of the note increases (steps up) by an amount specified at the inception of the note.

#### 4. INTEREST APPORTIONMENT

Earnings realized on investments based on amortized cost are distributed to Pool participants and are calculated using the accrual basis of accounting. Section 27013 of the California Government Code authorizes the Treasurer's Office to deduct administrative fees related to deposits and investments. The net realized earnings on investments are apportioned to Pool participants quarterly based upon each participant's average daily cash balance. Unrealized gains and losses are also apportioned quarterly to participants based upon the participant's ending cash balance.

The Treasurer may purchase securities at a discount from face value to earn higher than nominal rates of return. Under Governmental Accounting Standards Board (GASB) Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, such discount, when realized, is considered gain rather than interest.

#### 5. INTEREST RECEIVABLE

Receivables consist of accrued interest, amortized premiums and discounts, and purchased interest.

#### 6. FAIR VALUE MEASUREMENTS

The Pool categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. These principles recognize a three-tiered fair value hierarchy, as follows:

• Level 1: Investments reflect prices quoted in active markets;

• Level 2: Investments reflect prices that are based on a similar observable asset either directly or indirectly, which may include inputs in markets that are not considered to be active; and,

• Level 3: Investments reflect prices based upon unobservable sources.

The Pool has the following recurring fair value measurements as of June 30, 2018:

		Fair Value Measurements Using			
Investments By Fair Value Level	June 30, 2018	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Events (Level 2)	Significant Unobservable Inputs (Level 3)	
US Treasuries	\$ 316,297,600	\$ 316,297,600	\$-	\$ -	
Government Agency Bonds	215,309,635	-	\$ 215,309,635	-	
Government Agency Discount Notes	147,338,256	-	\$ 147,338,256	-	
Government Agency Bonds - Callable	553,794,151		\$ 553,794,151		
Total Investments Measured At Fair Value	1,232,739,642	\$ 316,297,600	\$ 916,442,042	\$-	
Investments Measured at Amortized Cost					
CAMP	80,000,000				
LAIF	65,000,000				
Total Pooled and Directed Investments	\$ 1,377,739,642				

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## BROWN ARMSTRONG

Certified Public Accountants

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Santa Barbara Treasurer's Oversight Committee and The Board of Supervisors County of Santa Barbara, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Treasurer's Investment Pool of the County of Santa Barbara (the County), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Treasurer's Investment Pool's basic financial statements, and have issued our report thereon dated August 28, 2018.

## Internal Control over Financial Reporting

In planning and performing our audit of the basic financial statements, we considered the County's internal control over financial reporting (internal control) relating to the Treasurer's Investment Pool to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control relating to the Treasurer's Investment Pool.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Treasurer's Investment Pool's basic financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance relating to the Treasurer's Investment Pool. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance relating to the Treasurer's Investment Pool. Accordingly, this communication is not suitable for any other purpose.

> BROWN AMRSTRONG ACCOUNTANCY CORPORATION

Brown Armstrong Accountancy Corporation

Bakersfield, California August 28, 2018

# BROWN ARMSTRONG

Certified Public Accountants

## INDEPENDENT AUDITOR'S REPORT ON STATE COMPLIANCE

To the Santa Barbara Treasurer's Oversight Committee and The Board of Supervisors County of Santa Barbara, California

## Report on Compliance for California Government Code

We have audited the County of Santa Barbara's (the County) compliance with the Treasury Oversight Committee (the Committee) provisions contained in Sections 27130-27137 of the California Government Code (Government Code) that could have a direct and material effect on the County for the year ended June 30, 2018. Compliance with the requirements referred to above is the responsibility of the County's management. Our responsibility is to express an opinion on County's compliance based on our audit.

## Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance with the Committee provisions contained in Sections 27130-27137 of the Government Code. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the Government Code. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on the County has occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with the Committee provisions contained in Sections 27130-27137 of the Government Code. However, our audit does not provide a legal determination of the County's compliance with those requirements.

## Opinion

Bakersfield, California August 28, 2018

In our opinion, the County complied, in all material respects, with the Committee's provisions contained in Sections 27130-27137 of the Government Code referred to above that could have a direct and material effect on the County for the year ended June 30, 2018.

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