

# State of California – Natural Resources Agency DEPARTMENT OF FISH AND WILDLIFE South Coast Region

GAVIN NEWSOM, Governor CHARLTON H. BONHAM, Director



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January 23, 2020

Santa Barbara County Board of Supervisors Clerk of the Board County Administration Building 105 E. Anapamu Street, Suite 407 Santa Barbara, CA 93101 sbcob@co.santa-barbara.ca.us.

Subject: January 28, 2020, Appeals Hearing - Response to Comments on the Draft Supplement Environmental Impact Report for the Proposed Strauss Wind Energy Project (SCH#2018071002; 16CUP-00000-00031; 18CDP-00000-00001; 18VAR-00000-00002; 18EIR-00000-0001), County of Santa Barbara

Dear Board of Supervisors:

The California Department of Fish and Wildlife (CDFW) has reviewed the County's responses to our June 14, 2019, comment letter that are included in the final Supplemental Environmental Impact Report (SEIR) for the Strauss Wind Energy Project (Project). We believe it is important to comment on the County's final SEIR responses for the appeal hearing scheduled for January 28, 2020.

CDFW is still in the process of completing our analysis for the Incidental Take Permit (ITP) under the California Endangered Species Act (CESA; Fish and Game code section 2081 *et seq.*) for the Project to permit impacts to Gaviota tarplant (*Deinandra increscens ssp. villosa*). At this juncture in the process, we believe it is essential to reiterate the need for the final SEIR and County permit to include: 1) Project alternatives to reduce the magnitude and extent of impacts to tarplant; 2) additional analysis to address impacts beyond the immediate graded footprint; and, 3) mitigation in the form of an adaptive management plan for tarplant that contains measurable standards and monitoring for areas outside the grading footprint. Our comments for your consideration are as follows:

#### 1. Reasonable Alternatives

CDFW strongly recommends the County consider alternatives that avoid tarplant locations while also achieving most of the Project objectives. Such alternatives may include relocating turbines to other high wind yield areas onsite that avoid/reduce impacts to tarplant. CDFW finds it unfortunate that the proposed Project in the final SEIR appears to result in impacts to tarplant to avoid other non-listed species that are found in sufficient numbers elsewhere onsite and have a history of being able to achieve mitigation success (e.g., oak woodlands, scrub habitats).

### 2. Long Term Monitoring of On-Site Mitigation

Response 4.7 through 4.9 - Direct and Indirect Impacts to Gaviota Tarplant

Response 4.7 provides that "[t]hese impacts cannot be quantified in terms of acreage but are far less important than direct impacts even immediately adjacent to the Project footprint and decline in importance over short distances. The great majority of Gaviota

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tarplant habitat on the site would be subject to little or no indirect Project disturbance" and that '[h]abitat isolation, fragmentation, or degradation on the scale of the cited literature would not occur, and these potential indirect impacts would not cause significant effects to Gaviota tarplant beyond those evaluated in the SEIR."

Response 4.8 provides that "Mitigation Measures BIO-5a (Construction Impacts to Gaviota Tarplant) and BIO-5b (O&M Impacts to Gaviota Tarplant) would reduce the proposed Project's impacts to Gaviota tarplant below a level of significance.

Response 4.9 provides that "...the CDFW's effort to do so (in Comments 4.7 and 4.8) largely overstates the extent and severity of indirect impacts (please refer to the discussion of indirect impacts throughout responses to Comments 4.7, 4.8, and 4.9)."

It appears that the final SEIR does not include a mitigation element to monitor and assess the long-term and cumulative impacts from project effects outside the immediate grading footprint. Although the final SEIR provides some qualitative analysis of what potential impacts may be, it does not provide any measures to monitor such affects over the life of the project.

As part of our ITP analysis, CDFW compiled a list of over 70 references that were used in the process of evaluating impacts to Gaviota tarplant at this location. CDFW considers published scientific literature in the evaluation of impacts to the species and does not believe we have overestimated impacts or mislead the public or decision makers on the extent of impacts. Rather, CDFW believes it is important to undertake an effort to quantify impacts beyond the grading footprint as a good faith effort at disclosing the full range of impacts from project construction and operation that is supported by the scientific research. The lack of such mitigation is problematic when available scientific information indicates that there would be project activities that could result in adverse effects to Gaviota tarplant outside of the project grading footprint. Furthermore, CDFW does not support the conclusion in the final SEIR that MM BIO-15a (Siting), which requires mico-siting to avoid or minimize impacts to other biological resources including Gaviota tarplant, is sufficient to reduce impacts to a level of less than significant. CDFW recommends the County consider the attached list of references and include mitigation for an adaptive management plan for tarplant that contains measurable standards and monitoring for areas outside the grading footprint.

#### 3. On-site Mitigation for Impacts to Gaviota Tarplant

a. The location of mitigation proposed to meet County, state, federal, and other (non tarplant) requirements should not be situated in locations that could result in direct or indirect impacts to tarplant. For example, MM BIO-3 (Site Restoration and Revegetation Plan) and MM BIO-8 (Native Grassland Restoration) provide for restoration and revegetation in areas occupied by tarplant. Areas needed for oak, El Segundo blue butterfly and other mitigation should be located away from tarplant areas. CDFW believes there are sufficient areas within the nearly 3,000 acre-property limits that can accommodate all mitigation needs and are not near tarplant areas. CDFW recommends that all mitigation-derived impacts including the need for irrigation (non-hand-watering), potential for hybridization, competition and other effects associated with restoration that could result from implementation of MM BIO-3 and MM BIO-8 should be evaluated and included in the analysis of impacts to tarplant.

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b. It is our understanding that the project will have a County requirement prior to zoning clearance to record conservation easements over the areas intended to count as mitigation (MM BIO-3, Site Restoration and Revegetation Plan). This measure will ensure that tarplant areas are conserved prior to grading and is appreciated and supported by CDFW. The conservation easement should be consistent with CDFW requirements.

The final SEIR in MM BIO-6 (Gaviota Tarplant Disturbance on page 4.5-69) provides that "[t]he Project owner/operator shall retain a qualified botanist approved by the County, USFWS, and CDFW to prepare a Gaviota Tarplant Mitigation Plan and shall obtain an ITP (CDFW) and Biological Opinion (USFWS) for impacts to Gaviota Tarplant. Temporary impacts to Gaviota tarplant habitat will be mitigated as permanent impacts unless monitoring over at least a 15-year period demonstrates full recovery of self-sustaining Gaviota tarplant occurrences (plant density and extent of occupied area) in the temporarily impacted areas. CDFW appreciates MM-BIO 6 identifying the need for securing an ITP from CDFW prior to impacts to tarplant and concurs that monitoring over an extended period (e.g., 15 or more years) is needed for the tarplant.

#### 4. Impacts to Avian Species

CDFW remains concerned with impacts to avian species from the Project and believes that additional measures and monitoring to address golden eagle, burrowing owl and other species is needed to bring the impact to below a level of significance. We believe the alternatives to minimize impacts to tarplant to an acceptable level under CESA could also substantially reduce the risk to avian species and would be environmentally superior to the Project identified in the final SEIR. We find Response 4.19 problematic and unreasonable that the SEIR concludes that impacts to golden eagle cannot be avoided or feasibly mitigated to less than significant (Class I) without due consideration of such alternatives.

#### 5. Construction and Operation/Maintenance (O&M) Impacts

a. The final SEIR in issue BIO-5a (Construction Impacts to Gaviota Tarplant on page 4.5-68) concludes that "[i]ndirect impacts (including but not limited to isolation, habitat fragmentation, pollinator impacts; see LWEP EIR) would occur in occupied habitat near the project activities. By their nature, indirect impacts tend to be more substantial immediately adjacent to a work site or facility, and their importance declines with increasing distance. The land uses surrounding occupied Gaviota tarplant habitat will be largely unchanged. Other than the SWEP itself, there will be no new urbanization, or related disturbances. These indirect impacts cannot be quantified in terms of acreage but are far less important than direct impacts even immediately adjacent to the Project footprint and decline in importance over relatively short distances. The majority of Gaviota tarplant habitat on the site would be subject to little or no indirect disturbance." The final SEIR then concludes that implementation of measures MMs BIO-1 through BIO-3, BIO-5, BIO-6, BIO-11c, and BIO-11d are necessary to reduce or avoid impacts to Gaviota tarplant and its habitat. These measures require that workers undergo environmental awareness training, ground disturbance is minimized, the site is restored following construction, Gaviota tarplant mitigation is implemented, and monitoring and reporting occur. These measures would ensure construction impacts to Gaviota tarplant

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remain less than significant (Class II). As set forth in Section B (Long Term Monitoring of On-Site Mitigation), CDFW believes that there is substantial evidence in the literature to develop a more robust analysis of impacts to and mitigation for Gaviota tarplant beyond the grading footprint.

b. The final SEIR in issue BIO-5b (O&M Impacts to Gaviota Tarplant on page 4.5-71) concludes that "[i]mplementation of MMs BIO-1 through BIO-3, BIO-5, BIO-6, BIO-11c, and BIO-11d would ensure that if ground disturbance is conducted in Gaviota tarplant habitat during O&M, workers undergo environmental awareness training, ground disturbance is minimized, the site is restored, Gaviota tarplant mitigation is implemented, and monitoring and reporting occur. O&M impacts, if any, would be comparable to indirect impacts described above, and cannot be quantified in terms of acreage. These measures would ensure impacts to Gaviota tarplant during O&M remain less than significant (Class II)." As set forth in Section B (Long Term Monitoring of On-Site Mitigation), CDFW believes that there is substantial evidence in the literature to develop a more robust analysis of impacts to and mitigation for Gaviota tarplant beyond the grading footprint. MM BIO-1b (Vegetation and Wildlife Habitat Impacts during O&M). BIO-11c (Biological Monitoring), BIO-11d (Monitoring Report) or the other measures provided appear to focus on the construction component of the project and not the longer-term effects from operation and maintenance on tarplant. In contrast, the final SEIR does provide such a measure for avian species in MM BIO-16 (Monitoring and Adaptive Management Plan/Bird and Bat Conservation Strategy) which will provide for monitoring studies to collect information effects caused by wind farm operations with actions to be implemented if specific thresholds are met. CDFW believes that a similar adaptive management measure should be identified in the final SEIR for tarplant and is supported by the best scientific literature available.

CDFW appreciates the opportunity to provide the County with further comments on the final SEIR for the Strauss Wind Energy Project. If you have questions regarding this letter, please contact Erinn Wilson, Environmental Program Manager at (562) 342-7172 or by email at <a href="mailto:Erinn.Wilson@wildlife.ca.gov">Erinn.Wilson@wildlife.ca.gov</a>.

Sincerely,

Ed Pert

Regional Manager South Coast Region

Attachment: Compendium of References

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## <u>USFWS</u>

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