#### LAW OFFICE OF MARC CHYTILO

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**ENVIRONMENTAL LAW** 

July 2, 2010

Santa Barbara County Board of Supervisors 105 E. Anapamu Street, Suite 407 Santa Barbara, CA 93101 By email to <u>sbcob@co.santa-barbara.ca.us</u> and by hand delivery

**RE:** California Coastal Commission (CCC) Suggested Modifications to County Land Use and Development Codes (LUDC)

Dear Chair Wolf and Honorable Members of the Board,

This letter is submitted on behalf of the Naples Coalition, a non-profit community organization dedicated to the preservation of the rural character of the Naples property on the Gaviota coast. The Coalition supports the CCC's recommendations, and in particular changes that identify Principal Permitted Uses in agricultural zones. Limiting principal permitted dwellings to 3,000 square feet in gross floor area and a building envelope of 10,000 square feet ensures that McMansions unrelated to bona fide agricultural uses are appealable to the CCC. The Coalition is concerned however that Staff has taken a position on several key issues that is at odds with the CCC's recommendations on the LUDC. For the reasons discussed herein, we urge the Board to follow the CCC's recommendations on these issues because they are more protective of coastal resources, more consistent with the Coastal Act and sound coastal planning principles, and because the Santa Barbara Ranch Project and other Gaviota Coast projects demonstrate the need for the CCC's recommended changes.

1. Designating Subdivisions, LLAs, and Voluntary Mergers as Land Uses that Require the Approval of a CDP: Suggested Modifications 9, 13, and 14

Section 30106 of the Coastal Act and the certified LCP define "development" as any "change in the density or intensity of use of land, including, but not limited to, subdivision pursuant to the Subdivision Map Act... and any other division of land." Accordingly, the CCC reasons that subdivisions, lot line adjustments (LLAs) and lot mergers require a Coastal Development Permit (CDP) pursuant to the Coastal Act and LCP. (CCC Staff Report, p. 12). County Staff disagrees with respect to lot mergers, stating that a CDP is inappropriate because voluntary mergers are not governed by the LUDC, are strictly ministerial, do not require public hearing, are processed by the County Surveyor. (Board Letter, p. 3).

The CCC also clarifies that because neither subdivisions, lot line adjustments (LLAs), nor lot mergers are identified in the LCP as a principal permitted use in any zone, they would all be appealable to the CCC. (CCC Staff Report, p. 12). The County acknowledges that LLAs and subdivisions are

development requiring a CDP however does not agree that these actions are appealable on the basis of not being the principal permitted use. (See Board Letter, p. 3).

Appealable CDPs for Subdivision, LLA and merger are necessary to ensure the division of land and changes in lot density do not adversely impact coastal resources. Subdivision, LLA and merger are frequently employed in order to effectuate coastal development, as evidenced by the current and pending projects on the Gaviota Coast, including the controversial Santa Barbara Ranch Project, Projects on the Makar property (Arco Dos Pueblos Golf Links Project, Dos Pueblos Naples Residential Development Project), Eagle Canyon Ranch Lot Line Adjustment Project, and Las Varas/Edwards Ranch Tentative Parcel Map, LLA, Water System and Consistency Rezone Project. (Exhibit 1, County Gaviota Coast Projects (May 2010). In the context of the Santa Barbara Ranch Project, the merger of multiple substandard, non-conforming and unbuildable lots enabled the developer to fashion a potentially viable development project for the property that included large homes with large building envelopes. Merger of these substandard lots also enabled the transfer of development potential to valuable agricultural lands and lands with high biological value.

It is imperative that Subdivision, LLA and merger, which open the door to new development and shape the future landscape of our coast, be reviewed for consistency with the LCP and Coastal Act by the County during CDP application review, and if necessary by the CCC on appeal. Staff's concerns essentially amount to procedural inconveniences that can and should be overcome. Accordingly we urge the Board to approve the CCC's recommendations on these issues.

2. Restricting Stairways on Coastal Bluffs to those that Provide Public Access: Suggested Modification 21

The CCC is concerned with the County's interpretation of the existing LCP language "no development shall be permitted on the bluff face except for engineered staircases or accessways to provide beach access . . ." as allowing the construction of private stairways on bluff slopes to provide individual homeowners access to the beach from bluff-top properties. (CCC Staff Report, p. 9). The CCC reasons that due to their unique instability, any development on the bluff face must be limited to the maximum extent while still being consistent with the Coastal Act's mandate of maximizing public access to the sea. The CCC explains the suggested modification "is necessary to clarify the intent of this section and ensure that new development on bluff slopes will be limited to the maximum extent feasible, consistent with the provision of public access." (*Id.*).

The County admits that the "County has always interpreted this section to allow for private staircases to provide individual homeowners access to the beach from bluff-top properties (e.g., those located in

<sup>&</sup>lt;sup>1</sup> Coastal Act § 30210 "In carrying out the requirement of Section 4 of Article X of the California Constitution, maximum access, which shall be conspicuously posted, and recreational opportunities shall be provided for all the people consistent with public safety needs and the need to protect public rights, rights of private property owners, and natural resource areas from overuse."

Hope Ranch), and has issued Coastal Development Permits allowing for the construction and repair of such staircases." (Board Letter, p. 4). County Staff articulates the concern that the modification "would not allow the construction of new private access stairways, and would make all the existing, permitted private staircases nonconforming, thus precluding them from being structurally repaired should the need arise." (*Id.*).

The CCC's position is more protective of coastal resources than County Staff's position, while also allowing for the continued construction and refurbishing of bluff-top public access stairways. The Coastal Act requires that public access be maximized, consistent with the protection of natural resources and rights of private property owners. (*See* fn. 1). The CCC's recommended modification appears to allow private homeowners to build or refurbish bluff-top stairways, provided they open the stairway for public use. In this respect the CCC's position encourages private landowners to allow public access across their property down to the beach, a much needed incentive in areas like Hope Ranch with steep bluff-faces and contiguous private development where the public is effectively precluded from accessing the *public* beach because vertical access points are exclusively private.

The modification is relevant to Naples because of the steep bluff-face along much of the Naples property and the ongoing efforts to develop individual homes outside the scope of the approved project both on the Santa Barbara Ranch, Dos Pueblos Ranch, and Makar properties (*see* e.g. Exhibit 3, CBAR Application (since withdrawn) for a SFR on Naples and associated Parcel Map). The CCC's modification is necessary to ensure that private development at Naples does not jeopardize coastal resources for private beach access.

We urge the Board to follow the CCC's recommendation with respect to the public access limitation on bluff-top beach access stairways. The modification is required for the County's LCP to be consistent with the public access provisions of the Coastal Act and moreover would provide a significant benefit to the public by incentivising the expansion of public beach access points throughout the County.

3. Requiring that CDPs following Amendments to CUPs and Appealable Development Plans Are Subject to a Public Hearing: Suggested Modifications 3 & 4

The CCC's recommended modifications include re-inserting previously approved language and making additional clarifications to the County's CDPs processing procedures. The recommended changes would require a public hearing on any CDPs following a substantial (as opposed to minor) amendment to a Conditional Use Permit (CUP) or appealable Development Plan. (Board Letter, pp. 4-5; CCC Staff Report, p. 45). The changes would also eliminate the practice of issuing "follow-up" CDPs subsequent to the approval of a CUP or Development Plan that are insulated from public and CCC scrutiny. (CCC Staff Report, pp. 5-6; 32-35).

The County's practice of approving amendments to CUPs or appealable Development Plans and associated CDPs with no public hearing deprives the public of the ability to review potentially substantial changes to a project for consistency with the Coastal Act and LCP. County Staff disagrees with the CCC's recommendation that a public hearing must be held for these amendments, objecting to the potential for multiple public hearings on 'essentially the same project' and the associated increases in processing time costs. (Board Letter, p. 5). County Staff's assertion that the changes would require multiple hearings on 'essentially the same project' is unfounded because the CCC recommends a hearing only where changes are by definition *not minor*. Specifically, amendments to CUPs and Development Plans would still be processed by the Zoning Administrator without hearing and without the opportunity for appeal, *unless* the amendment includes a substantial change such as a change in use or scope of development, a change that requires design review, or a change that otherwise fails to meet the criteria for approval as a minor change. (*See* LUDC §§35.84.040.C and D, CCC Staff Report pp. 43-45). Additional public process is critical to ensure the change in use or scope of development, new structures, or other substantial changes are consistent with the LCP and Coastal Act.

The County's past practice issuing "follow-up" CDPs after approval of a CUP or Development Plan (*see* Board Letter pp. 4-5) deprives the public and the CCC of the ability to evaluate the specific components of the development and assess their impacts on coastal resources. Moreover the "follow-up" CDP practice hinders the CCC appeal process, as witnessed with the Santa Barbara Ranch Project where the CCC twice rejected the County's Notice of Final Action as incomplete, in part because the County failed to describe the individual actions and coastal development permits for each component of the project. The CCC found that

[w]ithout this basic project-level information, it is not possible to determine the scope of the approved development and; thus, whether specific factual findings have been included that support the legal conclusions of the notice that the development is in conformity with the certified LCP. Deficiencies include, but are not limited to, failure to describe the actual sizes and locations of residences, guest units, garages, grading, and infrastructure improvements associated with individual coastal permits . . .

(Exhibit 2, CCC Deficiency Notice, Santa Barbara Ranch Project (October 31, 2008)). In this deficiency notice the CCC noted that the development specifics must be known to assess not only the relationship between the development and coastal resources, but also to understand which specific project components are in fact appealable to the CCC (e.g. whether it is within 300 feet of a wetland, see Coastal Act § 30603 (a)(2)). (See Exhibit 2, p. 2). Processing CDPs concurrently with the underlying CUPs and Development Plans as recommended by the CCC would ensure that meaningful detail regarding the specific development components is evaluated upfront as part of the project and transmitted to the CCC in the County's notices of final action. This would allow for comprehensive review of the project's impacts on coastal resources and consistency with the Coastal Act and LCP.

The CCC's recommendations effectuate much needed changes in the County's CDP processing procedures and we urge the Board to incorporate the previously approved language and suggested clarifications recommended by the CCC.

#### 4. Conclusion

In the three areas of disagreement between County Staff and the CCC, the CCC's recommendations are more protective of coastal resources, expand opportunities for public beach access, and add transparency and cohesion to the disjointed process of approving "follow-up" CDPs, and CDPs following substantial changes to the underlying entitlement without public hearing. Accordingly, and for reasons discussed above, we urge the Board to adopt the CCC's recommendations in these three areas.

Sincerely,

LAW OFFICE OF MARC CHYTILO

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Exhibits:

Exhibit 1, County Gaviota Coast Projects (May 2010).

Exhibit 2, CCC Deficiency Notice, Santa Barbara Ranch Project (October 31, 2008)

Exhibit 3, CBAR Application (since withdrawn) for a SFR on Naples and associated Parcel Map (May 19, 2010)



#### **GAVIOTA COAST PROJECTS** PLANNING AND DEVELOPMENT DEPARTMENT **MAY 2010**

	Project Planner	District Location	APN(s)	Acreage Project Description	Status
1	Ballantyne Single Family Residence	Third Supervisorial District	079-090-036	Approximately 17 acres	In process
	Allen Bell	500 Farren Road, one mile west of		13,333 sq. ft. dwelling (includes 2,112 sq. ft. basement and 1,798 sq. ft. garage), 800 sq. ft. guest house with 568 sq. ft. attached garage,	P&D staff denied the project in June 2006; project does not comply with visual
	Discretionary Action	Goleta and one- third mile north of Hwy 101		1,200 sq. ft. barn, municipal water line and accessory structures	resources and ridgeline/hillside policies. Applicant appealed decision.
				Case Nos. 05LUP-00000-00611, 06APL-00000-00045, 08CDP-00000-00006 (water line) and 08NGD-00000-00014 (Mitigated Negative Declaration)	Planning Commission approved the project in November 2006. Gaviota Coast Conservancy (GCC) appealed decision.
					Board of Supervisors (BOS) approved the project in July 2008. GCC challenged the decision in Superior Court.
					In April 2009, Superior Court ordered the County to rescind and vacate its approval and prepare a focused Environmental Impact Report on visual impacts. The Court also enjoined further development pending final approval of the project by the
					BOS. In December 2009, Court of Appeal upheld this decision. Staff is waiting for direction from the applicant.

<sup>\*</sup> Project subject to review and approval by the Board of Architectural Review Project received final action from the County (e.g., approved, denied, completed)

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	Project	District	APN(s)	Acreage	Status
	Planner	Location		Project Description	
2	Bean Blossom Lot H Single	Third Supervisorial District	081-200-032	Approximately 106 acres	Approved (July 2006)
	Family Residence	14200 Calle Real,		13,844 sq. ft. dwelling (includes 1,012 sq. ft. garage), 866 sq. ft. guest house, 582 sq. ft.	Grading permit issued in July 2009. Building and Safety
	Allen Bell	one mile west of Refugio State		cabana and accessory structures including a pool. (Statistics are gross floor area.)	Division is reviewing application for building
	Ministerial Action*	Beach and north of and adjacent to		Case Nos. 02CDP-00000-00022,	permit.
		Hwy 101		04APL-00000-00005 and 05APL-00000-00014	
3	Bean Blossom Lot X Single	Third Supervisorial District	081-210-047	Approximately 287 acres	In process
	Family Residence	14000 Calle Real,		17,605 sq. ft. dwelling (includes 4,895 sq. ft. basement and underground garage), 1,339 sq.	Board of Architectural Review (BAR) and P&D staff denied
	Allen Bell	one mile west of Refugio State		ft. guest house and accessory structures including pool and driveway of approximately	the project in September 2008; the project did not
	Ministerial Action*	Beach and north of and adjacent to Hwy 101		4,200 linear feet. (Statistics are gross floor area.) 56,000 cubic yards of cut and fill.	minimize grading or fully comply with visual resources policies.
		HWY 101		Case No. 02CDP-00000-00023, 08APL-00000-	policies.
				00040 (appeal of Planning Commission denial) and 08APL-00000-00041 (appeal of CBAR denial)	Applicant appealed. Planning Commission (PC) denied the project in November 2008.
					Applicant appealed and then proposed a modified project with a smaller dwelling and less grading. In December 2009, the Board of
					Supervisors (BOS) directed staff and BAR to review the modified project and return
					with a recommendation. BOS is expected to consider the modified project by late June 2010.

<sup>\*</sup> Project subject to approval by Board of Architectural Review

Project received final action from County (e.g., approved, denied, completed)

	Project Planner	District	APN(s)	Acreage	Status
4	Dos Pueblos Naples Residential Development Pre-Application (Makar)  Allen Bell  Discretionary Action*	Location Third Supervisorial District Within Naples Townsite, south of Hwy 101 on the western edge of Santa Barbara Ranch Project	079-180-010, -048, -049, -050, -052, -053, -058, -059, -060, -061, -062, -063, -064, -068, -071 and -072	Approximately 63 acres  Pre-application to merge 25 antiquated lots into 10 new lots and construct a single-family dwelling on each lot  Case No. 05PRE-00000-00004	Complete (September 2005)  Pre-application meeting and follow-up letter complete. No pending application.
5	Eagle Canyon Ranch Lot Line Adjustment (Parsons)  Allen Bell  Discretionary Action	Third Supervisorial District  North of Hwy 101, approximately one-half mile west of Bacara Resort	079-060-062 079-060-063 079-090-003 079-090-005 079-090-032 079-090-033 079-090-034 079-090-037	Approximately 1,060 acres  Merge seven existing lots into four new lots and establish a building envelope for a new dwelling on each lot  Case No. 05LLA-00000-00007	Pending  Application incomplete since March 2005.  Resubmittal filed September 2009. Resubmittal deemed incomplete October 2009.
6	El Capitan Canyon Campground Relocation and Development (Area F) Errin Briggs Discretionary Action	Third Supervisorial District  Eight miles west of Goleta, immediately north of Hwy 101 and El Capitan State Beach	081-250-014	Approximately 196 acres  Application for a Substantial Conformity Determination to relocate and develop entitlements to 40 campsites to an area approximately 2,000 feet east of the existing campground (Area F) based on approved Conditional Use Permit (01CUP-00000-00096). The project would also include conversion of an existing 5,716 square-foot service building into general mercantile, food service, comfort station, laundry and other incidental uses for the guests.  Case No. 07SCD-00000-00050	Complete (March 2009)  Staff determined project would not be in substantial conformity with the approved Conditional Use Permit.  Applicant is now preparing an application for a modified project with approximately 35 RV cabins, pool and ancillary facilities in the area east of the existing campground (Area F).

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	Project	District	APN(s)	Acreage	Status
	Planner	Location		<b>Project Description</b>	
7	Gaviota Holdings Habitat	Third Supervisorial District	079-200-002 079-200-005	Approximately 60 acres	In process
	Restoration	South of and		Application for a Coastal Development Permit to implement a habitat restoration plan.	Application incomplete since December 2007.
	Allen Bell	adjacent to Hwy 101, west of and		Application submitted to help mitigate the impacts of unpermitted removal of 7.45 acres of	Staff sent applicant sixth
	Discretionary Action	adjacent to Bacara Resort		eucalyptus trees, coastal sage shrub, native grass and nonnative vegetation.	incompleteness letter in November 2008 and follow- up letters in January, April,
				Case Nos. 07CDH-00000-00037 and 07ZEV-00000-00204	May and July 2009. Applicant is conducting resource surveys and expects to submit information required for a complete application by June 2010.
8	Gaviota Marine and Oil Storage	Third Supervisorial District	081-130-060 081-130-019	Approximately 42 acres	Approved (July 2008)/ In process
	Terminal			Operations ceased permanently in fall 2004.	
	Demolition and Rezone	16899 Hwy 101, approximately one mile east of		Application for demolition and reclamation Permit for oil facilities.	Director of P&D approved demolition and reclamation permit in July 2008. Above-
	Kevin Drude	Gaviota State Park		County-initiated revision to land use and zone district designations from Coastal-Dependent	ground facility demolition began in October 2008.
	Discretionary Action			Industry to Recreation	Tanks and other above- ground facilities were
				Case Nos. 06DRP-00000-00004 and 04RZN-00000-00008	removed in September 2009. Soil investigation to identify remediation options began in December 2009.
					Revision to land use and zone district designations suspended pending additional information.

<sup>\*</sup> Project subject to approval by Board of Architectural Review

Project received final action from County (e.g., approved, denied, completed)

	Project	District	APN(s)	Acreage	Status
	Planner	Location		<b>Project Description</b>	
9	Gaviota State Park	Third Supervisorial District	083-590-003 083-590-007	Approximately 1,235 acres	In process
	Backcountry Roads Repair	Within Gaviota State Park west of	083-590-009 083-590-011 083-590-016	Regrade and repair approximately 2.5 to 3.7 miles of existing backcountry dirt roads with seven stream crossings.	Application incomplete since August 2008. Staff is waiting for applicant to submit
	Julie Harris	Hwy 101	083-650-008	Case Nos. 08DVP-00000-00026 and	information required for a complete application.
	Discretionary Action		083-650-009	08CDP-00000-00184	
10	Hart Farm Employee	Third Supervisorial District	081-150-033	Approximately 20 acres	Approved (June 2007)
	Dwelling	14610 Terra Vista		1,600 sq. ft. farm employee dwelling	Construction in process.
	Errin Briggs	Drive, immediately south of Tajiguas		Case Nos. 06CUP-00000-00030 and 07CDP-00000-00087	
	Discretionary Action*	Landfill			
11	Hart Single Family Residence	Third Supervisorial District	081-150-034	Approximately 24 acres	Approved (April 2005)
	Errin Briggs	14640 Terra Vista		4,885 sq. ft. dwelling (includes 840 sq. ft. attached garage) and 797 sq. ft. guest house	Construction in process.
	Ministerial Action*	Drive, immediately south of Tajiguas Landfill		Case No. 02CDP-00000-00109	
12	Larralde Single Family Residence	Third Supervisorial District	081-040-028	Approximately 22 acres	Approved (August 2007)
				2,914 sq. ft. dwelling, cabana, pool,	Grading permit issued in
	Allen Bell	2169 Refugio		guesthouse/recreation area/carport and	December 2008; grading in
	Ministerial Action*	Road, 4 miles north of Hwy 101 and Refugio State		accessory structures totaling approximately 6,700 sq. ft. of development	process.
		Beach		Case No. 05LUP-00000-00988	

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	Project	District	APN(s)	Acreage	Status
	Planner	Location		<b>Project Description</b>	
13	Kong Lot Line	Third Supervisorial	081-040-012	Approximately 108 acres	In process
	Adjustment and Consistency	District	081-040-052	Reconfigure two existing lots (41 and 67 acres).	Applications incomplete since
	Rezone	North of Hwy 101 and Refugio State		One lot includes a dwelling. Applicant proposed a building envelope for one new dwelling on the	September 2008. Staff is waiting for applicant to
	Allen Bell	Beach, 11 miles west of Goleta		second lot. Consistency rezone from Ordinance 661 to Land Use and Development Code.	submit information required for complete applications.
	Discretionary Action			•	
				Case Nos. 08LLA-00000-00011 and 08RZN-00000-00008	Applicant is preparing studies and other information. Applicant expects to submit information required for a complete application by June 2010.

	Project	District	APN(s)	Acreage	Status
	Planner	Location	7.1 H(3)	Project Description	Jedeus
14	Las Varas/ Edwards Ranch	Third Supervisorial District	079-080-009 079-080-022	Approximately 1,800 acres	In process
	Tentative Parcel Map, Lot Line Adjustments, Water System	North and south of Hwy 101,	079-080-012 079-080-013 079-080-014	North of 101  Merge three existing lots into two new lots and establish a building envelope for a future residence on each lot. Consistency rezone from	Applications deemed complete in March and April 2008.
	and Consistency Rezone (Doheny)	immediately west of Naples Townsite	079-080-001 079-080-002 081-240-003	Ordinance 661 to Land Use and Development Code. Case Nos. 05LLA-00000-00006, 07RZN-00000-00006, 07CUP-00000-00057 (water	Environmental Impact Report in process.
	Alex Tuttle		081-240-014	system)	
	Discretionary Action			<b>South of 101</b> (Between the railroad and 101) Merge two existing lots, subdivide into three new lots and establish a building envelope for a future residence on each lot. Consistency rezone from Ordinance 661 to Land Use and Development Code. Case Nos. 05TPM-00000-00002, 07RZN-00000-00007, 07CUP-00000-00057 (water system)	
				<b>South of 101</b> (Between the railroad and ocean) Merge three existing lots into two new lots and establish a building envelope for a new dwelling on each lot. Case Nos. 05LLA-00000-00005 and 07CUP-00000-00057 (water system)	
15	Melliar- Smith/Moser Lot Line Adjustment	Third Supervisorial District	081-040-047 081-040-049	Approximately 64 acres  Reconfigure two existing lots (20 and 44 acres).	Approved (July 2008)  Final Map Clearance
	and Consistency Rezone	North of Hwy 101 and Refugio State Beach, 11 miles		One lot includes a dwelling. Applicant proposed a building envelope for one new dwelling on the second lot. Consistency rezone from Ordinance	completed in September 2008.
	Nicole Mashore	west of Goleta		661 to Land Use and Development Code.	
	Discretionary Action			Case Nos. 05LLA-00000-00009 and 07RZN-00000-00008	

<sup>\*</sup> Project subject to approval by Board of Architectural Review

Project received final action from County (e.g., approved, denied, completed)

	Project	District	APN(s)	Acreage	Status	
	Planner	Location		<b>Project Description</b>		
16	Paradiso del Mare Inland	Third Supervisorial District	079-200-008	Approximately 78 acres	In process	
	Estate			12,413 sq. ft. dwelling (including 1,271 sq. ft.	Application deemed complete	
	(Makar)	South of and adjacent to Hwy		basement), 1,303 sq. ft. garage with studio, 282 sq. ft. cabana and 843 sq. ft. guest house	in August 2007.	
	Allen Bell	101, one-half mile west of Bacara		with garage	Environmental Impact Report (EIR) in process. Comment	
	Discretionary Action	Resort		Case Nos. 06CDH-00000-00039 and 07CUP-00000-00065 (water line)	period on Draft EIR closed November 3, 2009. Staff is preparing the Final EIR.	
17	Paradiso del Mare Ocean	Third Supervisorial District	079-200-004	Approximately 65 acres	In process	
	Estate			8,042 sq. ft. dwelling (including 671 sq. ft.	Application deemed complete	
	(Makar)	South of Hwy 101 and Union Pacific		basement, 703 sq. ft. garage and 286 sq. ft. gym), 784 sq. ft. guest house and 462 sq. ft.	August 2007.	
	Allen Bell	Railroad, one-half mile west of		garage	Environmental Impact Report (EIR) in process. Comment	
	Discretionary Action*	Bacara Resort		Case Nos. 06CDH-00000-00038 and 07CUP-00000-00065 (water line)	period on Draft EIR closed November 3, 2009. Staff is preparing the Final EIR.	

	Project	District	APN(s)	Acreage	Status
	Planner	Location		<b>Project Description</b>	
18	Santa Barbara Ranch Project	Third Supervisorial District	079-140-012 plus over 185 other APNs	Project entails an array of legislative and quasi- judicial actions including: (1) text and map amendments to the Comprehensive Plan,	Approved; Board of Supervisors approved overall project on October 21, 2008,
	Tom Figg	Santa Barbara and	Other AFNS	Coastal Land Use Plan and Coastal Zoning Ordinance; (2) subdivision applications including	and made further modifications in December
	Discretionary Action*	Dos Pueblos Ranches, north and south of Hwy		Vesting Tentative Tract Map, Lot Mergers, Lot Line Adjustments and Conditional Certificates of Compliance; (3) cancellation, modification and	2008, January 2009, March 2009 and October 2009.
		101, two miles west of Goleta		re-issuance of Williamson Act contracts; (4) new agricultural conservation and open space Easements; (5) zoning applications including Development Plans, Conditional Use Permits and Minor Conditional Use Permits, Land Use Permits and Coastal Development Permits; and (6) miscellaneous actions including development agreements.	Amendments to the Coastal Land Use Plan, along with Final Notice of Approval for appealable actions within the Coastal Zone, were submitted to the California Coastal Commission (CCC). CCC requested additional information. County expects
				Overall project includes 71 new residences, equestrian center, agricultural support facilities, a worker duplex, public amenities (e.g., access road, parking, restroom, coastal access trails), and creation of conservation easements for permanent protection of open space and agriculture. The project is divided into two components: Inland Area component including 50 new residences and Coastal component including 21 residences. Portions of the Inland Area component may proceed in advance of the Coastal Zone component provided applicant satisfies various conditions.	to respond and submit additional information to the CCC by June 2010.
				Case No. 03DVP-00000-00041	

<sup>\*</sup> Project subject to approval by Board of Architectural Review

Project received final action from County (e.g., approved, denied, completed)

	Project Planner	District Location	APN(s)	Acreage Project Description	Status
19	Shell/Hercules Remediation and Slope Stabilization	Third Supervisorial District  14730 Calle Real, west of and adjacent to Tajiguas Landfill and north of and adjacent to Hwy 101	081-150-041	Approximately 69 acres  Remediation of former gas plant site, including excavation of contaminated soil and related grading and drainage work. Project will require approximately 10,000 cubic yards or cut and fill.  This is the first step in the on-going remediation and cleanup of the site. The project is overseen by an interagency team headed by the California Department of Toxic Substances Control.  Case No. 09CDH-00000-00002	Approved (September 2009)  Limited tasks completed in October 2009. Project will resume in May 2010.
20	Schulte/Dos Pueblos Ranch Lot Line Adjustment	Third Supervisorial District  Portion of Santa Barbara and Dos Pueblos Ranches, north of Hwy 101, two miles west of Goleta	Portion of 079- 060-066 and all of 079-080- 021, 079-090- 030 and 081- 240-018	Approximately 2,053 acres  Lot Line Adjustment (LLA) to adjust the lot lines between a 1,977.50-acre parcel (Parcel A) and an adjacent 76-acre parcel (Parcel B). LLA would result in a 1,693.50-acre parcel (Parcel 1) and a 360-acre parcel (Parcel 2). LLA would help reconfigure a parcel that would be subdivided and developed under a Vesting Tentative Parcel Map approved as part of Santa Barbara Ranch Project.	In process  Application deemed incomplete on April 9, 2010.
21	Simon Single Family Residence Allen Bell Ministerial Action*	Third Supervisorial District  15000 Calle Real, one mile west of the Tajiguas Landfill and immediately north of and adjacent to Hwy 101	081-150-028	Approximately 47 acres  4,448 sq. ft. dwelling (includes 410 sq. ft. garage), 460 sq. ft. garage, 783 sq. ft. guest house and accessory structures including an access road/driveway of approximately 950 linear feet. (Statistics are gross floor area.)  Case No. 05CDP-0000-00148	Approved (February 2009)  Building and grading permits not issued; no construction to date.

<sup>\*</sup> Project subject to approval by Board of Architectural Review

Project received final action from County (e.g., approved, denied, completed)

	Project Planner	District Location	APN(s)	Acreage Project Description	Status
22	Stoltman Single Family Residence	Third Supervisorial District	081-260-004	Approximately 10 acres	Approved (November 2006)
	Ministerial Action	420 Calle Lippizana, approximately one mile west of El Capitan State		5,598 sq. ft. dwelling (includes 600 sq. ft. attached garage and 644 sq. ft. covered porch)  Case No. 06LUP-00000-00840	Construction completed in January 2008.
		Beach and north of Hwy 101 within El Capitan Ranch			
23	Tajiguas Landfill Reconfiguration and Baron Ranch Restoration	Third Supervisorial District  North of and	Tajiguas Landfill: 081-150-019	Tajiguas Landfill totals approximately 464 acres. Project involves approximately 12 acres of 118-acre permitted landfill footprint. Baron Ranch totals 1,083 acres. Restoration area totals 38	Approved (May 2009)  Project also required permits/approvals from
	Project  Joddi Leipner	adjacent to Hwy 101, approximately 6	081-150-026 081-150-042. Reconfiguration	acres.  Reconfiguration of a portion of the permitted	California Department of Fish and Game, California Regional Water Quality
	Discretionary Action	miles west of Refugio State Beach	project is on 081-150-026.  Baron Ranch: 081-150-032 081-100-005 081-090-009 Restoration activities on 081-150-032.	landfill footprint at the Tajiguas Landfill and restoration of riparian, upland and California red-legged frog habitat on adjacent Baron Ranch. Reconfiguration would not modify any operational parameters (e.g., refuse capacity, hours of operation, personnel requirements, waste handling procedures, etc.).  Case No. Not Applicable	Control Board, California Integrated Waste Management Board, U.S. Army Corps of Engineers and U.S. Fish and Wildlife Service.  Restoration and construction activities in process.

<sup>\*</sup> Project subject to approval by Board of Architectural Review

Project received final action from County (e.g., approved, denied, completed)

	Project Planner	District Location	APN(s)	Acreage	Status
	Piailiei	Location		Project Description	
24	<b>Zacara Ranch</b> Alex Tuttle	Third Supervisorial District	081-250-016	Approximately 202 acres	In process
				Planner consultation for an upcoming	Application completeness
	Discretionary Action	North of and adjacent to Hwy		Development Plan to legalize unpermitted development, including conversion of portions	review in process.
		101, one mile east of El Capitan State Beach		of three buildings into offices, conversion of portions of a stable into dwelling units, grading and other site improvements.	An approved Conditional Use Permit allows a horse breeding and boarding operation on the property.
				Case No. 10CNS-00000-00004	The owner intends to use the ranch for private polo training.

The area covered by the preceding list and colored on the accompanying map are generally bounded by the Gaviota State Park to the west, the Pacific Ocean to the south, the City of Goleta to the east and the Los Padres National Forest to the north, except a few projects north of the boundary of the Los Padres National Forest (e.g., Kong Lot Line Adjustment, Larralde Single Family Residence and Melliar-Smith Lot Line Adjustment). The area encompasses approximately 30,116 acres.

Land Categories	New Single-Family Residences**	Acreage	Percent of Total Acreage
Private Property with Residential Projects	100	7,274	24%
Other Private Property	NA	9,622	32%
<b>Private Property with Conservation Easements</b>	NA	3,466	12%
State, County and Conservancy Property	NA	7,842	26%
Oil and Gas Property	NA	1,912	6%

<sup>\*\*</sup>Does not include agricultural employee housing.

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#### CALIFORNIA COASTAL COMMISSION

SOUTH CENTRAL COAST AREA 89 SOUTH CALIFORNIA ST., SUITE 200 VENTURA, CA 93001 (805) 585-1800



#### DEFICIENCY NOTICE

DATE:

October 31, 2008

TO:

Tom Figg

Santa Barbara County, Planning and Development

123 E. Anapamu Street Santa Barbara, CA 93101

FROM:

Steve Hudson; District Manager

RE: Notice of Final Action for "Santa Barbara Ranch Project" (including all separate permits, actions, and other discretionary approvals as described in your cover letter dated October 27, 2008, and the attachments thereto, including, but not limited to, the document titled "Attachment C-1. Conditions of Approval, Final Adopted Santa Barbara County Santa Barbara Ranch Project", "Attachment C-2, Conditions of Approval, Preliminary Draft Santa Barbara County Santa Barbara Ranch Project Tables" and "Attachment C-3, Exhibit 13 (Project Scope)"

Pursuant to California Code of Regulations, Title 14 (14 CCR), section 13572 and 13572(b), please be advised of the following deficiencies in the above-referenced Notice of Final Approval/Action, which was received by our office on October 27, 2008, and which addresses multiple separate permits, actions, and other discretionary approvals collectively described in the notice as the "Santa Barbara Ranch Project" (hereinafter sometimes referred to simply as the "project").

Applicant(s): Santa Barbara Ranch, LLC

Description: The project entails the development of 71 new residential dwellings, an equestrian center, agricultural support facilities, a worker duplex, public amenities (including access roads, parking and restrooms, and coastal access trails), and creation of conservation easements for permanent protection of The project also includes: (i) text and map open space and agriculture. amendments to Comprehensive Plan, Coastal Land Use Plan, and Zoning Ordinance; (ii) subdivision approvals consisting of a vesting tentative tract map, lot mergers, lot line adjustments and conditional certificates of compliance: (iii) cancellation, modification and re-issuance of Williamson Act contracts; (iv) creation of new Agricultural Conservation and Open Space easements; permit approvals encompassing development plans, conditional use permits and minor conditional use permits, land use permits and coastal development permits; and (vi) miscellaneous actions including approval of development agreements and removal of the Special Problems Area designation currently applicable to Naples.

Location:

The project site encompasses the Santa Barbara Ranch and Dos Pueblos Ranch totaling approximately 3,249 acres and 85% of the lots comprising the Official Map of the Naples Townsite at Dos Pueblos Canyon Road, Santa Barbara County.

Exhibit 2

# Deficiency Notice (Santa Barbara Ranch Project) Page 2 of 3

#### Deficiencies noted below:

- Local action is not complete as described under 14 CCR Section 13570. That section states that a local decision on an application for development shall not be deemed complete until the local decision on the application has been made and all required findings have been adopted, including specific factual findings supporting the legal conclusions that the proposed development is, or is not, in conformity with the certified LCP. In this case, the final local action notice was submitted as a combined notice for multiple separate permits, actions, and other discretionary approvals generally described as the "Santa Barbara Ranch Project". However, the project descriptions for the individual actions on each component of the project, including a variety of different types of permits, coastal development permits, and other discretionary approvals did not contain adequate specificity to describe the development approved pursuant to each separate action. Without this basic projectlevel information, it is not possible to determine the scope of the approved development and; thus, whether specific factual findings have been included that support the legal conclusions of the notice that the development is in conformity with the certified LCP. Deficiencies include, but are not limited to, failure to describe the actual sizes and locations of residences, guest units, garages, grading, and infrastructure improvements associated with individual coastal permits (particularly in regard to several of the coastal permits approved for the portion of the project located in Santa Barbara Ranch, which describe only general ranges or maximum sizes allowable for structures and fail to describe or quantify grading amounts). In addition, the project descriptions do not describe the size (sq. ft. and height) and capacity of the water treatment facilities. Further, based on the attached exhibits, it is not clear based on the included project descriptions whether an appealable coastal permit was required for all wastewater treatment facilities, infrastructure improvements and subdivisions/mergers/lot line adjustments, or other redivisions of land approved within, or partially within, the Coastal Zone.
- Procedures for appeal of the decision to the Coastal Commission not included and/or inaccurate. The cover letter for your submittal included the statement "[p]lease be advised that portions of the Project are appealable to the Coastal Commission and applicable regulations setting forth the appeals process are also enclosed" and a photocopy of Chapter 35.102 (Appeals) of the County's LCP describing the appeals process in general terms. Although the submitted notice of final local action was intended as a combined notice for multiple separate permits, actions, and approvals generally described in the notice as the "Santa Barbara Ranch Project", no description was included describing which individual permits, actions, and approvals are appealable to the Commission. In order to provide adequate notice regarding "the procedures for appeal," pursuant to 14 CCR section 13571, such notice must explain which of the actions and permits included in the notice of final local action are subject to those appeals procedures. Specifically, it is necessary to provide adequate detail of which individual permits, actions, and approvals are appealable or not appealable for each separate, individual action or permit included as part of the notice including, but not limited to, subdivisions, vesting tentative tract maps, lot mergers, lot line adjustments, conditional certificates of compliance; development plans, conditional use permits, minor conditional use permits, land use permits, coastal development permits and development agreements which have been included as part of the "combined final local action notice" for this project.
- 3. \_\_\_\_ Final Local Action Notice was not received by the Coastal Commission consistent with 14 CCR Section 13571, which states that the local government shall notify the

# Deficiency Notice (Santa Barbara Ranch Project) Page 3 of 3

		Commission, and any persons who specifically requested notice of such action, by first class mail.
	4	Written findings and conditions of Approval not included.
	5	Notice not given to those who requested it.
As	a result of	the deficiencies noted above:
	Post-Ce	rtification LCP
	working	e effective date of the local government action has been suspended, and the 10 day Commission appeal period will not commence until a sufficient notice of action is in this office. (14 CCR Sections 13570, 13572).
	Post-Ce	rtification LUP
	day Con	effective date of the local government action has been suspended, and the 20 working mission appeal period will not commence until a sufficient notice of action is received fice. (14 Cal. Admin. Code Sections 13330, 13332).

In addition, as previously discussed with County staff, the appealable coastal permits and any other appealable actions or approvals associated with this project do not appear to be consistent with the policies, provisions, land use plan designations, and zoning of the currently certified LCP. Although the Notice of Final Action submitted on October 27 included several references (including in the general project description) to a new proposed amendment to both the County's certified Coastal Land Use Plan and Zoning Ordinance, no information regarding proposed changes to the text, figures, or maps of the certified LCP was submitted (nor any of the other required items for submittal of an LCP Amendment pursuant 14 CCR Section 13552). Please note that a request by the County for an amendment to its LCP must be submitted to the Commission consistent with Section 13552 of the Commission's regulations and may not be included as part of a final local action notice for appealable development. It is our understanding that the County intends to submit a request for an amendment to the LCP related to this project; however, we have still not received any such submittal.

For the reasons discussed above, please submit a new revised Notice of Final Local Action for this project by first class mail, pursuant to the requirements of 14 CCR Section 13571. Commission staff is available to meet with County staff to discuss any of the issues raised in this letter. Please feel free to contact Amber Tysor or Steve Hudson at the South Central Coast Area office with any questions regarding this matter.

#### **BOARD OF ARCHITECTURAL REVIEW**

Application Information

	Approval Request	(circle):	Conceptual	Revised Co	nceptual	Prelimi	nary	Revised F	Preliminary
_			Discussion Item	Fina	ļ	Revised Fir	ıal	Final or	n Consent
2.	Description:	X_F	Residential _	Garage	Gue	est House	Com	mercial	lndustr
	XNew	Ao	ldition	Remodel/	Alteration		Lighting	_	Landscape O
3.	Lot Size (sq. ft./ac	re): Lot_	3.7 acres						
4.	Grading (cu. yds.)	: Cut	tbd	Fill	<u>tbd</u>				
5.	Assessor's Parcel	Number	: <u>079-160<b>-</b>045</u>						
6.	Project Address:_L	<u>.ot 66 at l</u>	Naples, Gaviota Co (street, town/area)			· · · · · · · · · · · · · · · · · · ·			
7.	Zoning: AG-	II-100	·	8	3. Archite	ct's FAX#:			
					-				
CON	TACTS:								
9.		arbara La	nd and Ranching Co	mpany, LLC		Phone: 8	308-497-926	5	
			shop St, Floor 3, Hor						
			city, state, zip)						
10.	Applicant/Agent:	•	Daniels, L&P Consul	fants		Phone:	805-962-461	1 v204	
			rillo Street, Suite #2						
	walling Address. 5			00, 3b, CA 30	<u> </u>	ıııuarııe	is@iariupcoi	isultarits.ric	<u> </u>
11	Engineer/Summered		city, state, zip)  ct:Shubin & Do	aaldaan			Phone: 805	066 2002	
11.	-						_Phone. <u>_603</u>	-900-2002	
			<u>e Cesar Chavez, SB</u> y, state, zip)	, CA 93 103					
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12.	Appearance By: Br	<u>rent Danie</u>	els			•	Pho	ne: <u>805-</u>	962-4611 x204
Mai	iling Address: 3 Wes	st Carrillo	Street, Suite #205, S	Santa Barbara	, CA 931	<u>01</u>			
		(street,	city, state, zip)				Fax::		
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Exhibit 3

#### **PROJECT INFORMATION**

This section to be filled out by the applicant. Please print and fill in  $\underline{all}$  the blank spaces.

(agent) rarchitect) (circle one) (owner's name)
to consider Case No 10 BAK-0000 ~ 00 D&7 for conceptual
to consider Case No. 10 BM-0000-00787 for conceptual (conceptual, preliminary, final)
review of a new single family dwelling, with a guest house, garage and associated improvements (new residence, condominium, garage, guesthouse, addition to a)
of approximately Main House Interior Living Space – 4690 sf;  Main House Outdoor Space- 280 sf;  Garage- 875 sf;  Main House Total - 5,845 sf  Guest House- 520 sf,  Total Net SF at Grade = 6,365 sf  Basement (Below Grade)- 505 sf  (square footage of each structure)
The parcel is currently: vacant and used for grazing  (list structures, i.e., residence, garage, barn, guest house)
N/A  (also give approximate square footage of each structure)
The proposed project will require approximatelytbd cubic yards of cut and(give quantity or write None)
approximately <u>tbd</u> cubic yards of fill. The property is a <u>nearly flat 3.7 (acres</u> parcel (give quantity or write None) (give sq. footage if under an acre; give acreage if 1 acre or more-circle one)
zoned Ag – II – 100 and shown as APN 079-160-045 (list APN # and use all 9 digits)
located at the south side of Highway 101, access if off Dos Pueblos Canyon Road, at Naples, (address, road name and number only)
in the Goleta / Gaviota area, 3rd Supervisorial District, (list area; i.e., Santa Ynez, Montecito, Goleta, etc.)
Central BAR District.



